



**HALIFAX REGIONAL COUNCIL  
MINUTES  
October 3, 2017**

**PRESENT:**

Mayor Mike Savage  
Deputy Mayor Steve Craig  
Councillors: Steve Streach  
David Hendsbee  
Bill Karsten  
Lorelei Nicoll  
Sam Austin  
Tony Mancini  
Waye Mason  
Lindell Smith  
Shawn Cleary  
Russell Walker  
Stephen Adams  
Richard Zurawski  
Matt Whitman  
Lisa Blackburn  
Tim Outhit

**STAFF:**

Cathi Mullally, Acting Chief Administrative Officer  
John Traves, Municipal Solicitor  
Kevin Arjoon, Municipal Clerk  
Krista Vining, Legislative Assistant  
Jennifer Weagle, Legislative Assistant

*The following does not represent a verbatim record of the proceedings of this meeting.*

*The agenda, reports, supporting documents, information items circulated, and video (if available) are online at [halifax.ca](http://halifax.ca).*

*The meeting was called to order at 1:00 p.m., and recessed at 3:10 p.m. Council moved into an In Camera (In Private) session at 3:30 p.m. and reconvened at 6:00 p.m. Council recessed at 7:58 p.m. to reconvene In Camera. Council reconvened the public session at 9:00 p.m., and adjourned at 9:02 p.m.*

## **1. CALL TO ORDER**

The Mayor called the meeting to order at 1:00 p.m. and Council stood for a moment of reflection.

## **2. SPECIAL COMMUNITY ANNOUNCEMENTS & ACKNOWLEDGEMENTS**

Councillors noted a number of special community announcements and acknowledgements.

## **3. APPROVAL OF MINUTES – NONE**

## **4. APPROVAL OF THE ORDER OF BUSINESS AND APPROVAL OF ADDITIONS AND DELETIONS**

Additions:

### **16. IN CAMERA (IN PRIVATE)**

#### **16.2 Intergovernmental Relations**

A matter pertaining to any subject, the discussion of which could, violate the confidentiality of information obtained from another body of government, or a public body.

##### **16.2.1 Halifax's Amazon HQ2 Bid – *Private and Confidential Report***

Councillor Smith proposed moving into In Camera (In Private) to address Item 16.1.1 Expert Panel on Commemoration – Composition following Item 14.1.4 Proposed Administrative Order 2017-012-GOV, to which Council agreed.

MOVED by Councillor Whitman, seconded by Councillor Mancini

**THAT the agenda be approved as amended.**

Two-third majority vote required.

**MOTION PUT AND PASSED.**

## **5. BUSINESS ARISING OUT OF THE MINUTES – NONE**

## **6. CALL FOR DECLARATION OF CONFLICT OF INTERESTS – NONE**

## **7. MOTIONS OF RECONSIDERATION – NONE**

## **8. MOTIONS OF RESCISSION – NONE**

## **9. CONSIDERATION OF DEFERRED BUSINESS – NONE**

## **10. NOTICES OF TABLED MATTERS – NONE**

## **11. PUBLIC HEARINGS**

### **11.1 Administrative Order 50 Disposal of Surplus Real Property – PID 40107153, Lot 3 Shore Drive, Bedford**

This matter was addressed later in the meeting, see page 6.

## **12. CORRESPONDENCE, PETITIONS & DELEGATIONS**

## 12.1 Correspondence

The Clerk noted that correspondence was received for item 14.1.4. This correspondence was circulated to Council.

For a detailed list of correspondence received refer to the specific agenda item.

## 12.2 Petitions – None

## 13. INFORMATION ITEMS BROUGHT FORWARD – NONE

## 14. REPORTS

### 14.1 CHIEF ADMINISTRATIVE OFFICER

#### 14.1.1 Increase to Contract, RFP No. 16-301 Engineering Services for the Design and Construction of Two Pedestrian Bridges, Retaining Wall and Active Transportation Trail – Sackville

The following was before Council:

- A staff recommendation report dated August 29, 2017

MOVED by Councillor Blackburn, seconded by Councillor Outhit

**THAT Halifax Regional Council authorize an increase to RFP No. 16-301 Engineering Services for the Design and Construction of Two Pedestrian Bridges, Retaining Wall and Active Transportation Trail – Sackville, to CBCL Ltd. for consultant fees during the construction phase, in the amount of \$29,633 (net HST included), with funding from Project Account No. CTU00420 Active Transportation, as outlined in the Financial Implications section of the staff report dated August 29, 2017.**

#### **MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Deputy Mayor Craig

#### 14.1.2 Request to Province of Nova Scotia to Enable Bicycle Traffic Signals and Cross-rides under the Motor Vehicle Act

The following was before Council:

- A staff recommendation report dated August 21, 2017

MOVED by Councillor Smith, seconded by Councillor Mason

**THAT Halifax Regional Council authorize the Mayor to send a letter to the Nova Scotia Minister of Transportation and Infrastructure Renewal requesting that the use of bicycle traffic signals and cross-rides be enabled in the next revision of the Motor Vehicle Act; and; that the Minister of Transportation and Infrastructure Renewal introduce a Regulation under Section 307 of the Motor Vehicle Act to permit Halifax Regional Municipality to conduct a project of not greater than five years to test and evaluate bicycle traffic signals and cross-rides at various locations in the municipality.**

During the discussion, Council asked staff to provide information on the number of letters in the queue to the Province and their status.

In response to a question raised, staff indicated that they would provide Council with a status update on installing the fluorescent yellow-green pedestrian crosswalk signs.

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Deputy Mayor Craig

**14.1.3 2017 Fall Debenture and Temporary Borrowing Resolution**

The following was before Council:

- A staff recommendation report dated September 25, 2017

MOVED by Councillor Karsten, seconded by Councillor Nicoll

**THAT Halifax Regional Council:**

**1. Authorize and direct the Mayor and Municipal Clerk to sign the Resolution for Pre-Approval of Debenture Issuance, subject to interest rate confirmation not to exceed 4.00%, to enable the Halifax Regional Municipality to issue a 10-year debenture in the amount of \$11,110,000 and, 2. Approve a Temporary Borrowing Resolution of \$37,585,242 for financing of the debt funded projects from the 2017/18 capital budget.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Deputy Mayor Craig

**14.1.4 Proposed Administrative Order 2017-012-GOV, Respecting the Commemoration of Edward Cornwallis and the Recognition and Commemoration of Indigenous History Special Advisory Committee - Terms of Reference**

The following was before Council:

- A staff recommendation report dated September 26, 2017
- Correspondence from Wietske Gradstein and Hugh Macpherson

MOVED by Councillor Cleary, seconded by Councillor Mason

**THAT Halifax Regional Council adopt Administrative Order Number 2017-012-GOV, respecting the commemoration of Edward Cornwallis and the Recognition and Commemoration of Indigenous History Special Advisory Committee, as set out in Attachment 1 of the staff report dated September 26, 2017, to establish a special advisory committee to Council.**

Council discussed the motion with staff responding to questions. Members spoke in support, expressing that this was a positive step in bringing the community together to provide education and to build a relationship with indigenous residents. Members recognised the importance of approaching this with the spirit of openness and a willingness to listen to different points of view.

Friendly amendments were proposed to the Administrative Order, to consistently refer to “staff” as “municipal staff” throughout the document and to reflect gender-neutral/non-binary language, to which Council agreed.

The motion before Council now reads:

MOVED by Councillor Cleary, seconded by Councillor Mason

**THAT Halifax Regional Council adopt Administrative Order Number 2017-012-GOV, with friendly amendments to consistently refer to “staff” as “municipal staff” throughout the document and to reflect gender-neutral/non-binary language, respecting the commemoration of Edward Cornwallis and the Recognition and Commemoration of Indigenous History Special Advisory Committee, as set out in Attachment 1 of the staff report dated September 26, 2017, to establish a special advisory committee to Council.**

The discussion ensued with clarification being sought on how the Advisory Committee would report back to Council, and the timeframe, on the commemoration of Edward Cornwallis and the recognition and commemoration of indigenous history. Members of Council also questioned members of the Committee receiving an annual honorarium for serving on the committee. It was noted that many, if not most, HRM Boards/Committees are not reimbursed for expenses incurred as committee members.

MOVED by Councillor Karsten, seconded by Councillor Whitman

**THAT Section 10 be deleted and that Section 9 be amended to include the words “to deal with the question of the commemoration of Edward Cornwallis and recognition and commemoration of indigenous history” after the words “staff report”.**

Staff responded to questions on the amendment.

Deputy Mayor Craig entered the meeting.

Members commented that the Advisory Committee will require flexibility in the timing of their review and recommendations.

**MOTION TO AMEND PUT AND DEFEATED.** (6 in favour, 11 against)

In favour: Councillors Streach, Karsten, Walker, Adams, Whitman and Outhit

Against: Mayor Savage, Deputy Mayor Craig, Councillors Hendsbee, Nicoll, Austin, Mancini, Mason, Smith, Cleary, Zurawski and Blackburn

MOVED by Councillor Whitman, seconded by Councillor Karsten

**That Section 29 regarding an honorarium be deleted.**

**MOTION TO AMEND PUT AND DEFEATED.** (6 in favour, 11 against)

In favour: Councillors Hendsbee, Karsten, Walker, Adams, Whitman and Outhit

Against: Mayor Savage, Deputy Mayor Craig, Councillors Streach, Nicoll, Austin, Mancini, Mason, Smith, Cleary, Zurawski and Blackburn

The motion before Council read as follows:

MOVED by Councillor Cleary, seconded by Councillor Mason

**THAT Halifax Regional Council adopt Administrative Order Number 2017-012-GOV, with friendly amendments to consistently refer to “Staff” as “Municipal Staff” throughout the document and to reflect gender-neutral/non-binary language, respecting the commemoration of Edward Cornwallis and the Recognition and Commemoration of Indigenous History Special Advisory Committee, as set out in Attachment 1 of the staff report dated September 26, 2017, to establish a special advisory committee to Council.**

**MOTION PUT AND PASSED.** (15 in favour, 2 against)

In favour: Mayor Savage, Deputy Mayor Craig, Councillors Streach, Hendsbee, Karsten, Nicoll, Austin, Mancini, Mason, Smith, Cleary, Walker, Zurawski, Blackburn and Outhit

Against: Councillors Adams and Whitman

Council recessed at 3:10 p.m. to convene into In Camera (In Private) as agreed to during the setting of the agenda.

Regional Council reconvened at 6:00 p.m., with Deputy Mayor Craig in the Chair.

## **11. PUBLIC HEARINGS**

### **11.1 Administrative Order 50 Disposal of Surplus Real Property – PID 40107153, Lot 3 Shore Drive, Bedford**

The following was before Council:

- An extract of draft Regional Council minutes – September 5, 2017
- A staff recommendation report dated July 7, 2017
- A private and confidential information report dated July 7, 2017
- A staff presentation dated October 3, 2017

Peta-Jane Temple, Team Lead Grants & Contributions presented the staff report.

At the request of Council, staff discussed the difference between the assessed value and the appraised value of the property, noting that the property is currently zoned Park (P), which would reduce its marketability, since this zoning would prohibit residential or commercial use. The property would most likely be the subject of a re-zoning application once conveyed to a new owner, in which case it would be re-appraised with the new zoning.

Deputy Mayor Craig invited the proponent, the Bedford Yacht Club, to come forward and address Council. No representative of the Yacht Club responded.

The Deputy Mayor reviewed the rules of procedure for public hearings and opened the public hearing for anyone wishing to speak on the matter.

The Deputy Mayor called three times for any other members of the public wishing to speak on the matter. There being none, it was MOVED by Councillor Mason, seconded by Councillor Nicoll

**THAT the public hearing be closed.**

**MOTION PUT AND PASSED.**

MOVED by Councillor Outhit, seconded by Councillor Blackburn

**THAT Halifax Regional Council:**

- 1. Approve the sale of PID 40107153 - Lot 3 Shore Drive, Bedford, to the Bedford Basin Yacht Club as per the terms and conditions of sale set out in Table 2 of the staff report dated July 7, 2017; and**
- 2. Authorize the Mayor and Municipal Clerk to enter into an Agreement of Purchase and Sale with the Bedford Basin Yacht Club as per the terms and conditions outlined in Table 2 of the staff report dated July 7, 2017.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Mayor Savage

## **14.2 AUDIT AND FINANCE STANDING COMMITTEE**

### **14.2.1 Long-term Strategic Capital Projects Update**

The following was before Council:

- A staff recommendation report dated September 21, 2017
- A staff presentation dated October 3, 2017

MOVED by Councillor Karsten, seconded by Councillor Nicoll

**THAT Halifax Regional Council direct staff to bring forward a framework for a ten-year capital outlook aligned with Regional Council Priorities, along with an initial ten-year capital outlook that includes funding for the Planned Strategic Projects as noted in the September 6, 2017 staff report, and options for other capital outlays including the Potential Strategic Projects.**

Bruce Fisher, Manager of Financial Policy and Planning, presented the Long-Term Strategic Capital Projects Update to Council.

Councillor Mason referenced a motion from the July 29, 2014 Committee of the Whole regarding the Strategic Capital Funding Strategy, which directed that a Cultural Spaces plan be developed through consultation with the municipality's Arts Halifax Committee.

Council discussed the report, with staff responding to questions of Council.

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Mayor Savage

#### **14.2.2 CN Public Crossing Repairs**

The following was before Council:

- A staff recommendation report dated September 21, 2017

MOVED by Councillor Austin, seconded by Councillor Karsten

**THAT Halifax Regional Council approve an unbudgeted withdrawal in the amount of \$190,895, net HST included, from the General Contingency Fund, Q421 to fund Operating Account R715 6906 to reimburse CN for the rehabilitation of railway crossings at Ochterloney Street, Dartmouth and Community Centre Lane, Windsor Junction, as outlined in the Financial Implications section of the August 17, 2017 staff report.**

Council discussed the staff report, with Bruce Zvaniga, Director, Transportation and Public Works, responding to questions and clarifying that agreements are in place between CN and HRM regarding maintenance and repairs of railway crossings, which are location specific. The Director further clarified that typically HRM would be notified by CN in advance of the annual budgeting process of work planned to crossings, however there was a miscommunication in these two instances and the budget was approved before funds could be allocated.

Councillor Walker noted that he intends to introduce as a policy at the Federation of Canadian Municipalities Transportation Conference in November that CN provide one-year notice of railway crossing repairs for municipal budgetary purposes.

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Mayor Savage

#### **14.3 MEMBERS OF COUNCIL**

#### 14.3.1 Councillor Mancini – Review of HRM’s Litter Receptacle Placement Criteria

The following was before Council:

- A request for Council’s consideration form from Councillor Mancini

MOVED by Councillor Mancini, seconded by Councillor Austin

**THAT Halifax Regional Council request a staff report to review HRM’s current litter receptacle placement criteria. The report should also include:**

- a) information on whether there is a sufficient number of litter receptacles throughout HRM;**
- b) criteria from other municipalities on placement/quantity of litter receptacles; and**
- c) consideration of permitting additional litter receptacles in strategic locations, such as pedestrian and active transportation corridors, bus stops (regardless of ridership volume), parks, playgrounds, sport fields and public spaces.**

Councillor Smith proposed the following amendment:

**THAT an item ‘d’ be added to the motion, as follows:**

- d) investigate creating a public campaign to educate residents on litter prevention.**

The amendment was considered by Council as friendly.

Councillor Nicoll proposed the following amendment:

**THAT “and including operating costs” be added to item ‘b’ of the motion, as follows:**

- b) criteria from other municipalities on placement/quantity of litter receptacles *and including operating costs*;**

The amendment was considered by Council as friendly.

The question was called on the amended motion, as follows:

MOVED by Councillor Mancini, seconded by Councillor Austin

**THAT Halifax Regional Council request a staff report to review HRM’s current litter receptacle placement criteria. The report should also include:**

- a) information on whether there is a sufficient number of litter receptacles throughout HRM;**
- b) criteria from other municipalities on placement/quantity of litter receptacles, including operating costs;**
- c) consider permitting additional litter receptacles in strategic locations, such as pedestrian and active transportation corridors, bus stops (regardless of ridership volume), parks, playgrounds, sport fields and public spaces; and**
- d) investigate creating a public campaign to educate residents on litter prevention.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Mayor Savage

#### 14.3.2 Councillor Adams – Installation and Maintenance of Private Road Signs

The following was before Council:

- A request for Council’s consideration form from Councillor Adams



MOVED by Councillor Adams, seconded by Councillor Hendsbee

**THAT Halifax Regional Council request a staff report to look at replacing or repairing private road signs (sign blades). The report should only address the signs when missing or damaged and continue the practice of billing the developer for the first private lane sign, which is currently what we do for new public and private roads.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Mayor Savage

**14.3.3 Councillor Zurawski – Study on HRM Routes for Possible High Occupancy Vehicle (HOV) Lanes**

The following was before Council:

- A request for Council's consideration form from Councillor Zurawski

MOVED by Councillor Zurawski, seconded by Councillor Whitman

**THAT Halifax Regional Council request a staff report to find HRM routes that could have High Occupancy Vehicle Lanes (HOV) Lanes assigned for two (2) plus occupancy, electric/hybrid/cabs/public transport vehicles.**

Council discussed the forthcoming Integrated Mobility Plan and the potential within that plan for consideration of HOV lanes.

Councillor Cleary proposed the following amendment:

**THAT the motion be amended to add "or three (3)", as follows:  
THAT Halifax Regional Council request a staff report to find HRM routes that could have High Occupancy Vehicle Lanes (HOV) Lanes assigned for two (2) or three (3) plus occupancy, electric/hybrid/cabs/public transport vehicles.**

The amendment was considered by Council as friendly.

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Mayor Savage

**14.3.4 Councillor Austin – Amendment to By-Law A-700 to Prohibit the Feeding of Wildlife**

The following was before Council:

- A request for Council's consideration form from Councillor Adams

MOVED by Councillor Austin, seconded by Councillor Nicoll

**THAT Halifax Regional Council request a staff report regarding amendments to HRM By-Law A-700, Respecting Animals and Responsible Pet Ownership, to prohibit the feeding of wildlife. The proposed amendments to A-700 should be based on best practices from other municipalities and include reasonable exceptions for backyard bird feeders.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Mayor Savage

**15. MOTIONS**

### 15.1 Councillor Mason

MOVED by Councillor Mason, seconded by Councillor Karsten

**THAT Halifax Regional Council request a staff report regarding feasibility and options, in consultation with the Canadian Legion, Canadian Forces and Veterans Affairs, for placing the dates for the Afghanistan conflict on the front of the Halifax Cenotaph, including the potential to allow space for additional dates should circumstances require it in the future.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Mayor Savage

## 18. NOTICES OF MOTION

### 18.1 Councillor Smith

“TAKE NOTICE that, at the next regular Regional Council meeting, to be held on October 17, 2017, I propose to introduce a Policy pursuant to Section 325 of the Halifax Municipality Charter, *Administrative Order SC-86*, the purpose of which is to close a portion of Massachusetts Avenue, Halifax, Lot K-1.”

Council recessed at 7:58 p.m. to move In Camera (In Private).

The public session reconvened at 9:00 p.m. from In Camera.

## 16. IN CAMERA (IN PRIVATE)

*Council may rise and go into a private In Camera session, in accordance with Section 19 of the Halifax Regional Municipality Charter, for the purpose of dealing with the following:*

### 16.1 Personnel Matter

*Citizen and Councillor appointments to boards and committees in keeping with the Public Appointment Policy adopted by Regional Council in August 2011, to be found at <https://www.halifax.ca/city-hall/boards-committees-commissions/volunteer-boards-committees/public-appointment-policy>*

#### 16.1.1 Expert Panel on Commemoration – Composition

MOVED by Councillor Cleary, seconded by Councillor Zurawski

**THAT Halifax Regional Council:**

- 1. Approve the recommendations as outlined in the private and confidential staff report dated September 26, 2017 as per the In Camera meeting of October 3, 2017; and,**
- 2. It is further recommended that the private and confidential report dated September 26, 2017 not be released to the public.**

**MOTION PUT AND PASSED.** (15 in favour, 2 against)

In favour: Mayor Mike Savage, Deputy Mayor Craig, Councillors Streach, Hendsbee, Karsten, Nicoll, Austin, Mancini, Mason, Smith, Cleary, Walker, Zurawski, Blackburn, and Outhit

Against: Councillors Adams and Whitman

## 16.2 Intergovernmental Relations

*A matter pertaining to any subject, the discussion of which could, violate the confidentiality of information obtained from another body of government, or a public body.*

### 16.2.1 Halifax's Amazon HQ2 Bid – *Private and Confidential Report*

MOVED by Councillor Nicoll, seconded by Councillor Mancini

**THAT Halifax Regional Council release the private and confidential report dated September 26, 2017 to the public on October 20, 2017, the day after the Amazon RFP deadline.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

#### **Private and Confidential Information Items**

1. Private and Confidential In Camera (In Private) Information Report - re: Administrative Order 50 Disposal of Surplus Real Property – PID 40107153, Lot 3 Shore Drive, Bedford

## 17. ADDED ITEMS - NONE

## 18. NOTICES OF MOTION

This matter was addressed earlier in the meeting. Refer to page 10.

## 19. ADJOURNMENT

The meeting adjourned at 9:02 p.m.

Kevin Arjoon  
Municipal Clerk