



**HALIFAX REGIONAL COUNCIL  
COMMITTEE OF THE WHOLE  
SPECIAL MEETING  
MINUTES  
July 20, 2021**

PRESENT: Mayor Mike Savage  
Deputy Mayor Tim Outhit  
Councillors: Cathy Deagle Gammon  
David Hendsbee  
Becky Kent  
Trish Purdy  
Sam Austin  
Tony Mancini  
Waye Mason  
Lindell Smith  
Shawn Cleary  
Kathryn Morse  
Patty Cuttell  
Iona Stoddard  
Pam Lovelace  
Lisa Blackburn  
Paul Russell

STAFF: Jacques Dubé, Chief Administrative Officer  
John Traves, Municipal Solicitor  
Iain MacLean, Municipal Clerk  
Simon Ross-Siegel, Legislative Assistant

*The following does not represent a verbatim record of the proceedings of this meeting.*

*The agenda, reports, supporting documents, information items circulated, and video (if available) are online at [halifax.ca](http://halifax.ca).*

*The meeting was called to order at 10:02 a.m., and recessed at 12:00 p.m. Committee of the Whole reconvened in at 1:01 p.m. and adjourned at 2:20 p.m.*

## **1. CALL TO ORDER**

Mayor Savage called the meeting to order at 10:02 a.m.

Deputy Mayor Outhit read a proclamation of Emancipation Day recognizing the history and contributions of Canadians of African descent.

## **2. APPROVAL OF THE MINUTES – June 8, 2021**

MOVED by Deputy Mayor Outhit, seconded by Councillor Stoddard

**THAT the minutes of June 8, 2021 be approved as circulated.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

## **3. APPROVAL OF THE ORDER OF BUSINESS AND APPROVAL OF ADDITIONS AND DELETIONS**

Additions: None

Deletions: None

MOVED by Councillor Mason, seconded by Councillor Lovelace

**THAT the order of business be approved as circulated.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

## **4. CALL FOR DECLARATION OF CONFLICT OF INTERESTS**

### **5. Effectiveness of the Front End Processor and Waste Stabilization Facility**

The following was before Committee of the Whole:

- Staff recommendation report dated June 18, 2021
- Staff presentation titled “Effectiveness of the Front End Processor and Waste Stabilization Facility”
- Community Monitoring of Solid Waste Facilities Agreement signed on February 16, 1999

Andrew Philopoulos, Director of Solid Waste Resources, gave a presentation on the Effectiveness of the Front-End Processor and Waste Stabilization Facility and responded to questions of clarification.

Mayor Savage invited representatives off the Community Monitoring Committee to give external presentations on the matter.

**Scott Guthrie, Chair of the Community Monitoring Committee**, spoke in opposition of the proposal to deactivate the operation of the Front-End Processor (FEP) and Waste Stabilization Facility (WSF) at the Otter Lake Waste Processing and Disposal Facility. Guthrie expressed concern regarding the sufficiency of the Community Monitoring Committee input process in the creation of the staff report. Guthrie stated that the Committee does not support deactivating the FEP/WSF without a more comprehensive plan in place to address the arising risks.

MOVED by Councillor Stoddard, seconded by Councillor Mason

**THAT the Committee of the Whole recommend that Halifax Regional Council direct the Chief Administrative Officer:**

- 1. To work with Mirror Nova Scotia Limited to submit a joint application to Nova Scotia Environment to deactivate the operation of the Front End Processor (FEP) and Waste Stabilization Facility (WSF) at the Otter Lake Waste Processing and Disposal Facility (Otter Lake) on the condition that:**
  - a. The FEP/WSF be maintained in standby mode (i.e., operable state);**
  - b. Industrial, Commercial, and Institutional (ICI) waste continue to not be landfilled at Otter Lake and continue to be processed through the transfer station and exported to other licensed landfills; and**
  - c. The Community Monitoring Committee be consulted on any further proposed changes to the operations at Otter Lake; and**
  
- 2. To negotiate an extension to contract timelines with Mirror Nova Scotia Limited as outlined in the Discussion Section (Next Steps) of the staff report dated June 18, 2021 and return to Council with a recommendation.**

Andrew Philopoulos, Director of Solid Waste Resources, responded to additional questions of clarification.

MOVED by Councillor Russell, seconded by Deputy Mayor Outhit

**THAT the motion be amended to read “a. The FEP/WSF be maintained in standby mode (i.e., operable state) for a period of a minimum of five (5) years;”**

**MOTION PUT AND DEFEATED UNANIMOUSLY.**

MOVED by Councillor Lovelace, seconded by Councillor Russell

**THAT the motion be amended to read “b. Industrial, Commercial, and Institutional (ICI) waste continue to not be landfilled at Otter Lake for the lifespan of the facility and continue to be processed through the transfer station and exported to other licensed landfills;”**

As provided for in Section 66 of Administrative Order One, Respecting the Procedures of the Council, the motion was withdrawn with the consent of Committee of the Whole.

MOVED by Councillor Cuttell, seconded by Councillor Lovelace

**THAT the motion be amended to read “1. To work with Mirror Nova Scotia Limited to submit a joint application to Nova Scotia Environment to pilot for 1 year the deactivation of the operation of the Front End Processor (FEP) and Waste Stabilization Facility (WSF) at the Otter Lake Waste Processing and Disposal Facility (Otter Lake) on the condition that:**

- a. The FEP/WSF be maintained in standby mode (i.e., operable state), and baseline measures be established for impacts related to birds, odours, and rodents as well as defined conditions for which mitigation is required to return to baseline conditions;”**

**MOTION PUT AND DEFEATED. (2 in favour, 15 against)**

In favour: Councillor Cuttell, Stoddard

Against: Mayor Savage, Deputy Mayor Outhit, Councillors Deagle Gammon, Hendsbee, Kent, Purdy, Austin, Mancini, Mason, Smith, Cleary, Morse, Lovelace, Blackburn, Russell

The question was called on the main motion as follows:

MOVED by Councillor Stoddard, seconded by Councillor Mason

**THAT the Committee of the Whole recommend that Halifax Regional Council direct the Chief Administrative Officer:**

- 1. To work with Mirror Nova Scotia Limited to submit a joint application to Nova Scotia Environment to deactivate the operation of the Front End Processor and Waste Stabilization Facility at the Otter Lake Waste Processing and Disposal Facility (Otter Lake) on the condition that:**
  - a. The Front End Processor and Waste Stabilization Facility be maintained in standby mode (i.e., operable state);**
  - b. Industrial, Commercial, and Institutional waste continue to not be landfilled at Otter Lake and continue to be processed through the transfer station and exported to other licensed landfills; and**
  - c. The Community Monitoring Committee be consulted on any further proposed changes to the operations at Otter Lake; and**
  
- 2. To negotiate an extension to contract timelines with Mirror Nova Scotia Limited as outlined in the Discussion Section (Next Steps) of the staff report dated June 18, 2021 and return to Council with a recommendation.**

**MOTION PUT AND PASSED.** (13 in favour, 3 against)

In favour: Mayor Savage, Deputy Mayor Outhit, Councillors Deagle Gammon, Kent, Austin, Mancini, Mason, Smith, Morse, Cuttell, Lovelace, Blackburn, Russell

Against: Councillor Hendsbee, Purdy, Stoddard

Not Present: Councillor Cleary

## **6. ADJOURNMENT**

The meeting was adjourned at 2:20 p.m.

Iain MacLean  
Municipal Clerk