



**HALIFAX REGIONAL COUNCIL
MINUTES
April 5, 2022**

PRESENT:

Mayor	Mike Savage
Deputy Mayor	Pam Lovelace
Councillors:	Cathy Deagle Gammon
	David Hendsbee
	Becky Kent
	Trish Purdy
	Sam Austin
	Tony Mancini
	Waye Mason
	Lindell Smith
	Shawn Cleary
	Kathryn Morse
	Patty Cuttell
	Iona Stoddard
	Lisa Blackburn
	Paul Russell
	Tim Outhit

STAFF:

Jacques Dubé, Chief Administrative Officer
John Traves, Municipal Solicitor
Iain MacLean, Municipal Clerk
Simon Ross-Siegel, Legislative Assistant
Krista Vining, Acting Deputy Clerk

The following does not represent a verbatim record of the proceedings of this meeting.

The agenda, reports, supporting documents, information items circulated, and video (if available) are online at halifax.ca.

The meeting was called to order at 10:04 a.m., and recessed at 12:01 p.m. Council reconvened in at 1:00 p.m. Council recessed at 2:59 p.m. and reconvened at 3:16 p.m. Council moved into an In Camera (In Private) session at 4:11 p.m. and reconvened at 6:38 p.m. Council adjourned at 6:45 p.m.

1. CALL TO ORDER AND LAND ACKNOWLEDGEMENT

Mayor Savage called the meeting to order at 10:04 a.m. virtually and acknowledged that the meeting took place in the traditional and ancestral territory of the Mi'kmaq people, and that we are all treaty people.

2. SPECIAL COMMUNITY ANNOUNCEMENTS & ACKNOWLEDGEMENTS

Councillors noted special community announcements and acknowledgements.

3. APPROVAL OF MINUTES – March 11, 2022 Budget Committee, March 11, 2022 and March 22, 2022 Regional Council

MOVED by Councillor Russell, seconded by Councillor Stoddard

THAT the minutes of March 11, 2022 Budget Committee, March 11, 2022 and March 22, 2022 Regional Council be approved as circulated.

MOTION PUT AND PASSED.

4. APPROVAL OF THE ORDER OF BUSINESS AND APPROVAL OF ADDITIONS AND DELETIONS

Additions:

- Item 17.3 CONTRACTUAL MATTER – Private and Confidential Report
- Item 17.4 INTERGOVERNMENTAL RELATIONS

Deletions: None

Deferred to the April 12, 2022 meeting of Regional Council:

- Item 1 Call to Order – Special Presentation from the Poet Laureate

As provided for in Section 12 (5) of Administrative Order One, Councillor Hendsbee requested that Information Item 3 – Mineville Park & Ride Terminal be brought forward to April 12, 2022 meeting of Regional Council.

MOVED by Councillor Blackburn, seconded by Councillor Kent

THAT the agenda be approved as amended.

MOTION PUT AND PASSED.

5. CONSENT AGENDA

As provided for in section 41 (3) of Administrative Order One:

- Item 15.1.5 – Permanent Encroachment of a Ground Sign at 750 Pleasant Street, Dartmouth was removed from the consent agenda at the request of Councillor Kent
- Item 15.4.2 – HalifACT and the impacts of climate change on women and children was removed from the consent agenda at the request of Councillor Purdy
- Item 15.5.1 – Development of Budget Review and Approval Process for Halifax Regional Police Budget was removed from the consent agenda at the request of Councillor Cuttell
- Item 15.7.1 – Case H00532 - 2022 / 2023 Heritage Incentives Program was removed from the consent agenda at the request of Councillor Cuttell

MOVED by Councillor Deagle Gammon, seconded by Councillor Blackburn

THAT Halifax Regional Council approve recommendations in the following items: 15.1.1, 15.1.2, 15.1.3, 15.1.4, 15.2.1, 15.3.1, and 15.4.1.

MOTION PUT AND PASSED UNANIMOUSLY.

6. BUSINESS ARISING OUT OF THE MINUTES – NONE

7. CALL FOR DECLARATION OF CONFLICT OF INTERESTS – NONE

8. MOTIONS OF RECONSIDERATION – NONE

9. MOTIONS OF RESCISSION – NONE

10. CONSIDERATION OF DEFERRED BUSINESS

10.1 People. Planet. Prosperity. Halifax’s Inclusive Economic Strategy 2022-27

The following was before Council:

- Staff recommendation report dated February 17, 2022
- Halifax Partnership presentation dated April 5, 2022
- Correspondence from Paul MacKinnon

Cory Bell, Vice Chair of the Halifax Partnership, Wendy Luther, President and CEO of the Halifax Partnership, and Jacques Dubé, Chief Administrative Officer gave a presentation and responded to questions of clarification from Regional Council.

MOVED by Councillor Mason, seconded by Councillor Russell

THAT Halifax Regional Council:

- 1. Adopt People. Planet. Prosperity. Halifax’s Inclusive Economic Strategy 2022-27 as Halifax’s new five-year economic strategy; and**
- 2. Amend the Services Agreement with the Halifax Partnership to reflect the new economic strategy actions as identified in the final six pages of attachment A of the February 7, 2022 staff report.**

MOTION PUT AND PASSED UNANIMOUSLY.

11. NOTICES OF TABLED MATTERS – NONE

12. HEARINGS – NONE

13. CORRESPONDENCE, PETITIONS & DELEGATIONS

13.1 Correspondence

Correspondence was received and circulated for item 10.1.

For a detailed list of correspondence received refer to the specific agenda item.

13.2 Petitions

13.2.1 Deputy Mayor Lovelace

Deputy Mayor Lovelace submitted a petition from the United Cab Drivers Association of Halifax regarding vehicle for hire airport service regulations with approximately 71 signatures in support of grandfathering airport service licenses to individual drivers of owner-operated vehicles.

13.3 Presentation – None

14. INFORMATION ITEMS BROUGHT FORWARD – NONE

15. REPORTS

15.1 CHIEF ADMINISTRATIVE OFFICER

15.1.1 Increase to Contract – PO 2070830546 – Consulting Services for Fort Needham Park Washrooms

The following was before Council:

- Staff recommendation report dated February 3, 2022

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Deagle Gammon, seconded by Councillor Blackburn

THAT Halifax Regional Council approve an increase of \$4,130 (net HST included) to PO 2070830546, Consulting Services for Fort Needham Park Washrooms, from Project No. CB210016 – Fort Needham Washrooms as outlined in the Financial Implications section of the staff report dated February 3, 2022.

MOTION PUT AND PASSED UNANIMOUSLY.

15.1.2 Increase to Contract, RFP-18-306 Consulting Services – BR041- Lucasville Bridge Rehabilitation Design

The following was before Council:

- Staff recommendation report dated February 1, 2022

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Deagle Gammon, seconded by Councillor Blackburn

THAT Halifax Regional Council approve an increase to contract with Harbourside Engineering Consultants (Purchase Order No. 2070790796) for additional work from the original scope in the amount of \$21,702 (net HST included) with funding from Project Account CR200003– Bridges, as outlined in the Financial Implications section of the staff report dated February 1, 2022.

MOTION PUT AND PASSED UNANIMOUSLY.

15.1.3 Execution of Assignment and Assumption Agreement – GCR Tires to Kal Tire

The following was before Council:

- Staff recommendation report dated March 3, 2022

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Deagle Gammon, seconded by Councillor Blackburn

THAT Halifax Regional Council consent to the assignment of the Municipality's existing agreement with GCR Tire Centers to Kal Tire and direct the Chief Administrative Officer to execute an assignment and assumption agreement to permit the assignment.

MOTION PUT AND PASSED UNANIMOUSLY.

15.1.4 Permanent Encroachment of a Ground Sign at 3B Burley Court, Dartmouth

The following was before Council:

- Staff recommendation report dated February 16, 2022

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Deagle Gammon, seconded by Councillor Blackburn

THAT Halifax Regional Council approve a 1.2 m2 Encroachment License Application for a ground sign to be constructed within the HRM right-of-way at civic 3B Burley Court, Dartmouth.

MOTION PUT AND PASSED UNANIMOUSLY.

15.1.5 Permanent Encroachment of a Ground Sign at 750 Pleasant Street, Dartmouth

The following was before Council:

- Staff recommendation report dated February 16, 2022

MOVED by Councillor Kent, seconded by Councillor Hendsbee

THAT Halifax Regional Council approve a 3.1 m2 Encroachment License Application for a ground sign to be constructed within the HRM right-of-way at 750 Pleasant Street, Dartmouth.

Ashley Blissett, Program Manager, Development Engineering, responded to questions of clarification from Regional Council.

MOTION PUT AND PASSED UNANIMOUSLY.

15.1.6 Proposed Housekeeping Amendments to Administrative Order 48, Respecting the Creation of Community Council, and Administrative Order 2019-011-GOV, the Design Advisory Committee

The following was before Council:

- Staff recommendation report dated March 7, 2022
- Extract from the March 22, 2022 Regional Council draft minutes

Notice of Motion was given March 22, 2022.

MOVED by Councillor Mason, seconded by Councillor Stoddard

THAT Halifax Regional Council adopt amendments to the amending Administrative Orders for Administrative Order Number 48, Respecting the Creation of Community Council Administrative Order, and Administrative Order Number 2019-011-GOV, Design Advisory Committee Administrative Order, as set out in Attachment B to the staff report dated March 7, 2022.

MOTION PUT AND PASSED UNANIMOUSLY.

15.1.7 Review of Otter Lake Community Monitoring Committee

The following was before Council:

- Staff recommendation report dated March 8, 2022

MOVED by Deputy Mayor Lovelace, seconded by Councillor Kent

THAT Halifax Regional Council direct the Chief Administrative Officer to request the Halifax Waste/Resource Society to work with HRM staff to develop mutually agreeable policies and protocols, and/or amendments to the 1999 Community Monitoring Agreement, to address the financial, administrative and governance concerns identified in the staff report dated March 8, 2022.

Deputy Mayor Lovelace proposed an amendment to the motion regarding intentions to not fund legal expenses and an executive director salary for the Committee.

MOVED by Deputy Mayor Lovelace, seconded by Councillor Kent

THAT Halifax Regional Council direct the Chief Administrative Officer to notify the Community Monitoring Committee in writing that the Municipality plans to allocate the Committee \$42,500 in total funding for the 2022-2023 fiscal year, rather than the requested amount of \$90,000, on the basis that the Municipality does not intend to fund legal expenses of the Committee nor the salary of an Executive Director.

Colin Taylor, Solicitor, John Traves, Municipal Solicitor, Brad Anguish, Executive Director of Transportation and Public Works, and Jacques Dubé, Chief Administrative Officer responded to questions of clarification from Regional Council.

MOTION TO AMEND PUT AND PASSED. (11 in favour, 6 against)

In favour: Deputy Mayor Lovelace, Councillors Kent, Austin, Mancini, Mason, Smith, Cleary, Morse, Blackburn, Russell, Outhit

Against: Mayor Savage, Councillors Deagle Gammon, Hendsbee, Purdy, Cuttell, Stoddard

MOVED by Councillor Cuttell, seconded by Councillor Stoddard

THAT Halifax Regional Council defer item 15.1.7 Review of Otter Lake Community Monitoring Committee of up to 6 months.

MOTION TO DEFER PUT AND DEFEATED. (3 in favour, 13 against)

In favour: Councillors Purdy, Cuttell, Stoddard

Against: Mayor Savage, Deputy Mayor Lovelace, Councillors Deagle Gammon, Hendsbee, Kent, Blackburn, Austin, Mancini, Mason, Cleary, Morse, Russell, Outhit

Not present: Councillor Smith

Councillor Deagle Gammon proposed an amendment to the motion to include alternative 2 of the March 8, 2022 staff report.

MOVED by Councillor Deagle Gammon, seconded by Councillor Hendsbee

THAT Halifax Regional Council request that the Municipal Auditor General conduct a formal examination of the programs, policies and procedures of the Community Monitoring Committee pursuant to section 50(3) of the *Halifax Regional Municipality Charter*.

Taylor and Traves spoke to discussions with the Auditor General respecting this matter. It was determined that this action was not needed. As provided for in section 66 of Administrative Order One, the motion was withdrawn with consent of Regional Council.

The question was called on the main motion:

MOVED by Deputy Mayor Lovelace, seconded by Councillor Kent

THAT Halifax Regional Council direct the Chief Administrative Officer to:

- 1. Request the Halifax Waste/Resource Society to work with HRM staff to develop mutually agreeable policies and protocols, and/or amendments to the 1999 Community Monitoring Agreement, to address the financial, administrative and governance concerns identified in the staff report dated March 8, 2022, as amended; and**
- 2. Notify the Community Monitoring Committee in writing that the Municipality plans to allocate the Committee \$42,500 in total funding for the 2022-2023 fiscal year, rather than the requested amount of \$90,000, on the basis that the Municipality does not intend to fund legal expenses of the Committee nor the salary of an Executive Director.**

MOTION AS AMENDED PUT AND PASSED. (15 in favour, 1 against)

In favour: Mayor Savage, Deputy Mayor Lovelace, Councillors Deagle Gammon, Hendsbee, Kent, Purdy, Austin, Mancini, Mason, Cleary, Morse, Cuttell, Blackburn, Russell, Outhit

Against: Councillors Stoddard

Not present: Councillor Smith

15.2 AUDIT AND FINANCE STANDING COMMITTEE

15.2.1 First Reading Proposed By-Law T-706, an Amendment to By-Law T-700, Respecting Tax Deferrals

The following was before Council:

- Audit and Finance Standing Committee report dated March 11, 2022, with attached staff recommendation report dated February 17, 2022
- Extract from the March 22, 2022 Regional Council draft minutes

Notice of Motion was given March 22, 2022.

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Deagle Gammon, seconded by Councillor Blackburn

THAT Halifax Regional Council give First Reading to By-Law T-706, amending By-Law T-700, the Tax Deferral By-law, as set out in Attachment 4 of the staff report dated February 17, 2022.

MOTION PUT AND PASSED UNANIMOUSLY.

15.3 ENVIRONMENT AND SUSTAINABILITY STANDING COMMITTEE

15.3.1 Incorporating the Wildlife Landscape Design Charette Report

The following was before Council:

- Environment and Sustainability Standing Committee report dated March 25, 2022, with attached Wildlife Corridor Landscape Design Charrette Report

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Deagle Gammon, seconded by Councillor Blackburn

THAT Halifax Regional Council direct the Chief Administrative Officer to prepare a staff report regarding incorporating the Wildlife Corridor Landscape Design Charette Report findings within the Green Network Plan.

MOTION PUT AND PASSED UNANIMOUSLY.

15.4 EXECUTIVE STANDING COMMITTEE

15.4.1 2022 District Boundary Review – Phase One

The following was before Council:

- Executive Standing Committee report dated March 28, 2022, with attached staff recommendation report dated March 1, 2022

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Deagle Gammon, seconded by Councillor Blackburn

THAT Halifax Regional Council extend the time for the Executive Standing Committee to bring forward a recommendation to Regional Council regarding Phase I of the District Boundary Review to June 14, 2022.

MOTION PUT AND PASSED UNANIMOUSLY.

15.4.2 HalifACT and the impacts of climate change on women and children

The following was before Council:

- Executive Standing Committee report dated March 28, 2022, with attached staff recommendation report dated March 3, 2022

MOVED by Councillor Purdy, seconded by Councillor Mason

THAT Halifax Regional Council:

- 1. Fully fund and implement HalifACT; and**
- 2. Direct the Chief Administrative Officer prepare a staff report that considers the disproportionate impacts of climate change on women and children and develop a mitigation strategy.**

Jacques Dubé Chief Administrative Officer responded to questions of clarification from Regional Council.

MOVED by Councillor Kent, seconded by Councillor Russell

THAT the motion be amended to include in accordance with Halifax Regional Municipality's yearly budget considerations and process.

MOTION TO AMEND PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

The question was called on the main motion:

MOVED by Councillor Purdy, seconded by Councillor Mason

THAT Halifax Regional Council:

- 1. Fully fund and implement HalifACT in accordance with Halifax Regional Municipality's yearly budget considerations and process in accordance with HRM yearly budget considerations and process.**
- 2. Direct the Chief Administrative Officer prepare a staff report that considers the disproportionate impacts of climate change on women and children and develop a mitigation strategy.**

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

15.5 BOARD OF POLICE COMMISSIONERS

15.5.1 Development of Budget Review and Approval Process for Halifax Regional Police Budget

The following was before Council:

- Board of Police Commissioners report dated March 23, 2022, with attached request for consideration forms from Commissioner Harry Critchley, and March 21, 2022 Board of Police Commissioners draft minutes

MOVED by Councillor Blackburn, seconded by Councillor Russell

THAT Halifax Regional Council:

- 1. Direct the Chief Administrative Officer provide a staff report for the purpose of developing an operational and capital budget review and approval process for the Halifax Regional Police, including public consultation and associated timelines, for the 2023/24 fiscal year in compliance with the Police Act.**
- 2. Direct the Chief Administrative Officer provide a staff report regarding the Board's jurisdiction under the Police Act, including as it relates to the review and approval of the annual Halifax Regional Police budget proposal under Section 53 of the Police Act.**

Jacques Dubé, Chief Administrative Officer, Jerry Blackwood, Executive Director of Finance & Asset Management/Chief Financial Officer, and John Traves, Municipal Solicitor responded to questions of clarification from Regional Council.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

15.6 GRANTS COMMITTEE

15.6.1 Less than Market Value Lease: Canoe to the Sea Society, 10 Nowlan Street, Dartmouth

The following was before Council:

- Grants Committee report dated March 28, 2022, with attached staff recommendation report dated January 6, 2022

MOVED by Councillor Deagle Gammon, seconded by Councillor Austin

THAT Halifax Regional Council enter into a Less Than Market Value Lease Agreement with Canoe to the Sea Society for a portion of PID 00094318 at 10 Nowlan Street, Dartmouth, and authorize the

Mayor and Municipal Clerk to execute the Lease, as per the key terms and conditions set out in Table 1 in the discussion section of the staff report dated January 6, 2022.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

15.7 HERITAGE ADVISORY COMMITTEE

15.7.1 Case H00532 - 2022 / 2023 Heritage Incentives Program

The following was before Council:

- Heritage Advisory Committee report dated March 24, 2022, with attached staff recommendation report dated January 27, 2022

MOVED by Councillor Cuttell, seconded by Councillor Mason

THAT Halifax Regional Council approve the proposed grants to the properties listed in Attachment A of the January 27, 2022 staff report and the potential grant to the property listed in Attachment D, conditional upon the applicants' compliance with Sections 29 through 35 of Administrative Order Number 2014-002-ADM, pending approval of the 2022/2023 budget.

Aaron Murnaghan, Principal Planner, Regional Planning responded to questions of clarification from Regional Council.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

15.8 MEMBERS OF COUNCIL

15.8.1 Councillor Cuttell - Community Benefit Program for Otter Lake Waste Process and Disposal Facility

The following was before Council:

- Request for consideration form from Councillor Cuttell

MOVED by Councillor Cuttell, seconded by Deputy Mayor Lovelace

THAT Halifax Regional Council direct the Chief Administrative Officer to provide a staff report evaluating a potential Community Benefit Program and Enhanced Maintenance Program for the communities immediately surrounding the Otter Lake Waste Processing and Disposal Facility based upon the potential avoided costs from the deactivation of the Front End Processor and Waste Stabilization Facility (FEP/WSF), and based upon the estimate that the facility may operate for another twenty-five years.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

16. MOTIONS

16.1 Deputy Mayor Lovelace

MOVED by Deputy Mayor Lovelace, seconded by Councillor Kent

THAT Halifax Regional Council direct the Chief Administrative Officer to provide a staff report on revising the budget approval process timeline for area rate business plans to align more

effectively with the municipality's business unit budget process to permit community associations opportunities to plan future area rate projects more appropriately and incorporate them into the upcoming fiscal year.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

17. IN CAMERA (IN PRIVATE)

MOVED by Councillor Russell, seconded by Deputy Mayor Lovelace

THAT Halifax Regional Council convene to In Camera (In Private) to discuss item 17.2 PROPERTY MATTER, item 17.3 CONTRACTUAL MATTER, and 17.4 .

MOTION PUT AND PASSED.

17.1 PERSONNEL MATTER – Private and Confidential Report

The following was before Council:

- Private and confidential staff recommendation report dated March 28, 2022

This matter was dealt with in public.

MOVED by Councillor Mancini, seconded by Councillor Mason

THAT Halifax Regional Council:

1. **Adopt the recommendations as outlined in the private and confidential report dated March 28, 2022; and**
2. **Direct that the private and confidential report dated March 28, 2022 be maintained private and confidential.**

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

17.2 PROPERTY MATTER – Private and Confidential Report

This matter was dealt with In Camera (In Private) and ratified in public as follows:

MOVED by Councillor Hendsbee, seconded by Councillor Mancini

THAT Halifax Regional Council:

1. **Adopt the recommendation as outlined in the private and confidential report dated April 5, 2022; and**
2. **Direct that the private and confidential report dated April 5, 2022 be maintained private and confidential.**

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillors Mason, Smith, Cuttall

17.3 CONTRACTUAL MATTER – Private and Confidential Report

This matter was dealt with In Camera (In Private) and ratified in public as follows:

MOVED by Councillor Mancini, seconded by Deputy Mayor Lovelace

THAT Halifax Regional Council:

- 1. Adopt the recommendations as outlined in the private and confidential report dated April 1, 2022; and**
- 2. Direct that the private and confidential report dated April 1, 2022 be maintained private and confidential.**

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillors Mason, Smith, Cuttell

17.4 INTERGOVERNMENTAL RELATIONS

This matter was dealt with In Camera (In Private).

Private and Confidential Information Items

1. Private and Confidential In Camera (In Private) Information Report re: Contractual Matter

18. ADDED ITEMS – NONE

19. NOTICES OF MOTION

19.1 Deputy Mayor Lovelace

TAKE NOTICE that, at a future meeting of Halifax Regional Council, I intend to move First Reading of proposed By-law U-109, Respecting User Charges, the purpose of which is to add Schedule 5 titled “Property Information Inquiry User Charges” to create a new online service to streamline and automate the property access requests.

19.2 Councillor Deagle Gammon

TAKE NOTICE that, at a future meeting of Halifax Regional Council, I propose to move amendments to Administrative Order 2018-010-ADM, Respecting Interim Grants to Community Museums, the purpose of which is to extend the Interim Community Museums Grant Program by 2 years to March 31, 2025.

20. ADJOURNMENT

The meeting adjourned at 6:45 p.m.

Iain MacLean
Municipal Clerk