ΗΛΙΓΛΧ

HALIFAX REGIONAL COUNCIL MINUTES MARCH 22, 2022

| PRESENT: | Mayor Councillors: | Mike Savage Cathy Deagle Gammon David Hendsbee Becky Kent Trish Purdy Sam Austin Tony Mancini Waye Mason Lindell Smith Shawn Cleary Kathryn Morse Patty Cuttell Iona Stoddard Lisa Blackburn Paul Russell Tim Outhit |
|----------|--|---|
| REGRETS: | Deputy Mayor | Pam Lovelace |
| STAFF: | Denise Schofield, Deputy Chief Administrative Officer John Traves, Municipal Solicitor Iain MacLean, Municipal Clerk Jill McGillicuddy, Legislative Assistant | |

The following does not represent a verbatim record of the proceedings of this meeting.

Annie Sherry, Legislative Assistant

The agenda, reports, supporting documents, information items circulated, and video (if available) are online at <u>halifax.ca</u>.

The meeting was called to order at 1:01 p.m., and recessed at 3:03 p.m. Council reconvened in at 3:25 p.m. Council moved into an In Camera (In Private) session at 3:25 and reconvened at 6:00 p.m. Council adjourned at 7:29 p.m.

1. CALL TO ORDER AND LAND ACKNOWLEDGEMENT

Mayor Savage called the meeting to order at 1:01 and acknowledged that the meeting took place in the traditional and ancestral territory of the Mi'kmaq people, and that we are all treaty people.

2. SPECIAL COMMUNITY ANNOUNCEMENTS & ACKNOWLEDGEMENTS

Councillors noted special community announcements and acknowledgements.

3. APPROVAL OF MINUTES - MARCH 1, 2022

MOVED by Councillor Kent, seconded by Councillor Mason

THAT the minutes of March 1, 2022 be approved as circulated.

MOTION PUT AND PASSED.

4. APPROVAL OF THE ORDER OF BUSINESS AND APPROVAL OF ADDITIONS AND DELETIONS

Additions:

• Item 18.1 Councillor Austin - Grant Request Housing Trust of Nova Scotia

Deletions: None

Deferred to the April 5, 2022 meeting of Regional Council:

Item 15.3.1 People. Planet. Prosperity. Halifax's Inclusive Economic Strategy 2022-27

As provided for in Section 12 (5) of Administrative Order One, Councillor Mancini requested that Information Item 02 – Cost Model and Business Case for a Sobering Centre be brought forward to April 5, 2022 meeting of Regional Council.

MOVED by Councillor Stoddard, seconded by Councillor Russell

THAT the agenda be approved as amended.

MOTION PUT AND PASSED.

Not present: Deputy Mayor Lovelace, Councillor Cleary

5. CONSENT AGENDA

As provided for in section 41 (3) of Administrative Order One:

• Item 15.1.2 was removed from the consent agenda at the request of Councillor Russell

MOVED by Councillor Mason, seconded by Councillor Purdy

THAT Halifax Regional Council approve recommendations in the following items:

- 15.1.1 Increase to Contract Purchase Order (PO) 2070834773 for Consulting Services for the Dartmouth North Library and Keshen Goodman Library Interior Renovation; and
- 15.1.3 AN111 HRM Asset Names June 1 to October 31, 2021; and
- 15.1.4 Spring 2022 Temporary Borrowing Resolution and Debenture; and

- 15.4.1 Accessibility Impact Section of Staff Reports; and
- 15.5.1 Case 23166 Municipal Planning Strategy Amendments for 7 McIntosh Street, Halifax; and
- 15.6.1 Request to Include the Rocking Stone and Kidston Lake Park, Halifax in the Registry of Heritage Property for the Halifax Regional Municipality

Not present: Deputy Mayor Lovelace, Councillor Cleary

6. BUSINESS ARISING OUT OF THE MINUTES - NONE

7. CALL FOR DECLARATION OF CONFLICT OF INTERESTS - NONE

8. MOTIONS OF RECONSIDERATION - NONE

9. MOTIONS OF RESCISSION – January 10, 2017

9.1 Councillor Kent

The following was before Council:

• Extract from the January 10, 2017 Regional Council Minutes

MOVED by Councillor Kent, seconded by Councillor Mason

THAT Halifax Regional Council rescind part 2 of Item 14.1.4 from the January 10, 2017 Regional Council meeting which requested a staff report as follows:

2. Dependent upon the response from Department of National Defence (DND), direct staff to determine requirements to cease whistling operations at the railway grade crossings on Hines Road and Howard Avenue and initiate the process of coordination among HRM, DND and the railway operator to enable whistle cessation at the identified locations.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Lovelace, Councillor Cleary

10. CONSIDERATION OF DEFERRED BUSINESS – NONE

11. NOTICES OF TABLED MATTERS – NONE

12 PUBLIC HEARING

12.1 Case H00519 - Substantial Alteration to the Contributing Heritage Resource at 1266 Barrington Street, Halifax

The following was before Council:

- Report from Heritage Advisory Committee dated January 27, 2022 with attached staff recommendation report dated January 14, 2022
- Staff presentation dated March 22, 2022
- Applicant presentation dated March 22, 2022
- Extract from the February 8, 2022 Regional Council Minutes
- Correspondence from Andrew Wright, Ken Murphy, Ruth Canning, Shelley Goulding, William Breckenridge, Karen Clegg, Linda McCallum, Mike Fitzmaurice, Ruth Tirzits

First Reading was given on February 8, 2022.

Jesse Morton, Planner II, gave a presentation on Case H00519 and responded to questions of clarification from Regional Council.

The hearing opened at 6:24 p.m.

Mayor Savage invited the applicant to come forward and address Council.

Chris Markides, Urban Planner, Zzap Consulting Inc. and Jordan Ghosn, Developer, Grafton Developments Inc., Sterling Inn Limited gave a presentation on Case H00519 and responded to questions of clarification from Regional Council.

Mayor Savage reviewed the rules of procedure for public hearings and called for anyone wishing to speak on the matter.

Shelley Goulding, South End spoke to concerns with the impact on natural light due to the size of the proposed new structure and asked Regional Council to focus on wording of the standards regarding subordination when making their decision.

Mike Fitzmaurice, Halifax spoke to concerns that the restorations to the Waverley Inn would be overshadowed by the proposed new structure and that the proposed new structure would substantially modify the character of the neighbourhood.

Calvin Blades, Bedford spoke to their experience as a long-time employee of the Waverley Inn and shared that the current iteration of the Inn is not financially viable. Blades noted that the opportunity to expand capacity through this application is supported by the Waverley Inn and responded to questions of clarification from Regional Council.

Jane Risley, Halifax spoke to concerns with losing valuable heritage properties by prioritizing large developments, changing regulations, and the need for affordable housing.

Karen Clegg, South End spoke to concerns with the visibility of the proposed breakfast nook, parking availability, and the possibility that the proposed new structure could become a luxury apartment building in the long term.

Mayor Savage called three times for any other members of the public wishing to speak on the matter, there were none present.

Mayor Savage invited the applicant to respond to questions raised by the public.

Markides responded to comments and noted that the Standard outlining subordination states that size is not a consideration, and that the application conforms with related Municipal policies and by-laws.

MOVED by Councillor Cleary, seconded by Councillor Stoddard

THAT the hearing be closed.

The hearing closed at 7:04 p.m.

MOTION PUT AND PASSED.

MOVED by Councillor Mason, seconded by Councillor Hendsbee

THAT Halifax Regional Council approve the substantial alterations to the contributing heritage resource at 1266 Barrington Street, Halifax (the Waverley Inn) as proposed in the January 14, 2022

staff report and its attachments, in accordance with By-law H-800 (the Old South Suburb Heritage Conservation District Bylaw).

Jesse Morton, Planner II, responded to questions of clarification from Regional Council regarding the definition of subordination, by-laws and policies within the Old South Suburb Heritage Conservation District, and view plane requirements.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Lovelace

13. CORRESPONDENCE, PETITIONS & DELEGATIONS 13.1 Correspondence

Correspondence was received and circulated for items: 12.1 and 15.1.5

For a detailed list of correspondence received refer to the specific agenda item.

13.2 Petitions - None 13.3 Presentations - None

14. INFORMATION ITEMS BROUGHT FORWARD - NONE

15. REPORTS

15.1 CHIEF ADMINISTRATIVE OFFICER

15.1.1 Increase to Contract – Purchase Order (PO) 2070834773 for Consulting Services for the Dartmouth North Library and Keshen Goodman Library Interior Renovation

The following was before Council:

• Staff recommendation report dated February 18, 2022

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Mason, seconded by Councillor Purdy

THAT Halifax Regional Council approve an increase to the contract with Fathom Studio (PO # 2070834773) in the amount of \$49,427 (net HST included) with funding from Project No. CB190010 Keshen Goodman Library Renovations as outlined in the Financial implications section of the staff report dated February 18, 2022.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Lovelace, Councillor Cleary

15.1.2 First Reading Proposed By-law C-1200, Respecting Commercial Development Districts - Commercial Assessment Averaging Program and By-law

The following was before Council:

- Staff recommendation report dated January 26, 2022
- Staff presentation dated March 22, 2022
- Extract from the March 1, 2022 Regional Council Draft Minutes

MOVED by Councillor Russell, seconded by Councillor Outhit

THAT Halifax Regional Council give First Reading By-law C-1200, the Commercial Development Districts By-law, as set out in Attachment 1 of the staff report dated January 26, 2022, with an effective date of April 1, 2023.

Andre MacNeil, Senior Financial Consultant gave a presentation and responded to questions of clarification from Regional Council.

MOTION PUT AND PASSED. (14 in favour, 2 against)

In favour: Mayor Savage, Councillors Deagle Gammon, Hendsbee, Kent, Purdy, Austin, Mancini, Mason, Smith, Cleary, Morse, Cuttell, Blackburn, Outhit

Against: Councillors Stoddard, Russell

Not present: Deputy Mayor Lovelace

15.1.3 AN111 - HRM Asset Names - June 1 to October 31, 2021

The following was before Council:

• Staff recommendation report dated January 22, 2022

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Mason, seconded by Councillor Purdy

THAT Halifax Regional Council:

- 1. Approve the addition of Alvena Cain, Beechville Park, Mark Smith, Rae's Awareness, Amalamek, Atoqwa'su, Kastik, Kuow, Lentuk, Patuo'qn, Plamipkl, Skokomul, Suoman, Tupsi, Wasoqiman, Wowkwis to the existing Commemorative Names List as shown on Attachment A of the staff report dated January 22, 2022;
- 2. Approve Kai Matthews as a commemorative name and approve the renaming of Big Hubley Lake Drive Park Bike Park to Kai Matthews Bike Park at 366 Big Hubley Lake Dr, Hubley as shown on Attachment B of the staff report dated January 22, 2022; and
- 3. Approve the placement of the Jumpstart Playground name to the future playground at the George Dixon Centre Park at 2502 Brunswick St, Halifax as shown on Attachment C of the staff report dated January 22, 2022

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Lovelace, Councillor Cleary

15.1.4 Spring 2022 Temporary Borrowing Resolution and Debenture

The following was before Council:

• Staff recommendation report dated February 16, 2022

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Mason, seconded by Councillor Purdy

THAT Halifax Regional Council:

- 1. Approve a Temporary Borrowing Resolution of \$197,418,785 for financing of current debtfunded projects in-progress from the 2022/23 and prior capital budgets, as set out in Attachment A of the staff report dated February 16, 2022;
- 2. Approve a Temporary Borrowing Resolution of \$41,590,106 for financing of the debtfunded projects from previous capital budgets which have reached substantial completion and eligible for Spring 2022 Debenture Issue application, as set out in Attachment B of the staff report dated February 16, 2022; and
- 3. Authorize the Mayor and Municipal Clerk to sign the Resolution for Pre-Approval of Debenture Issuance, subject to interest rate confirmation not to exceed 4.0%, to enable the Halifax Regional Municipality to issue a 10-year debenture of \$41,590,106, as set out in Attachment C of the staff report dated February 16, 2022.

Not present: Deputy Mayor Lovelace, Councillor Cleary

15.1.5 ICIP Green Environmental Quality Stream Funding Application

The following was before Council:

- Staff recommendation report dated February 16, 2022
- Correspondence from Walter N. Regan, Richmond Campbell & Susan Sherwin

MOVED by Councillor Mason, seconded by Councillor Blackburn

THAT Halifax Regional Council:

- 1. Endorse the capital projects outlined in Table 1 of the staff report dated February 16, 2022;
- 2. Direct the Chief Administrative Officer to submit the projects identified in Table 1 of the staff report dated February 16, 2022 for funding consideration under the Investing in Canada Infrastructure Program's Green Environmental Quality Stream; and
- 3. Authorize the Chief Administrative Officer to enter into any contribution agreements that may be required should the Municipality be approved for funding under the program.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Lovelace

15.1.6 Proposed Amendments to Administrative Order One, the Procedure of Council Administrative Order – Procedures for Virtual Meetings and Engagement

The following was before Council:

- Staff recommendation report dated March 8, 2022
- Extract from the March 11, 2022 Draft Regional Council Minutes

Notice of Motion was given March 11, 2022.

MOVED by Councillor Mason, seconded by Councillor Stoddard

THAT Halifax Regional Council adopt the amendments to Administrative Order One, the Procedure of the Council Administrative Order, and Administrative Order 2020-009-ADM, the Covid-19 Administrative Order, as set out in Attachment 2 of the staff report dated March 8, 2022

lain MacLean, Municipal Clerk responded to questions of clarification from Regional Council.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Lovelace

15.2 AUDIT AND FINANCE STANDING COMMITTEE 15.2.1 ICIP Contribution Agreement Community Building Retrofits

The following was before Council:

 Audit and Finance Standing Committee report dated March 12, 2022, with attached staff recommendation report dated February 24, 2022

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Mason, seconded by Councillor Purdy

THAT Halifax Regional Council:

- 1. Approve amendments to the Capital Budget for multi-year funding for capital account CB190008 Energy Efficiency Initiatives, for HRM Community Building Retrofits as outlined in the Financial Implications section of the staff report dated February 24, 2022; and
- 2. Increase capital account. CB190008 Energy Efficiency Initiatives by \$1,539,930 with funding from the Investing in Canada Infrastructure Program in 2021/22, with no net impact to the net budget.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Lovelace, Councillor Cleary

15.2.2 \$15 Minimum Wage and Living Wage for HRM Employees

The following was before Council:

 Audit and Finance Standing Committee report dated March 14, 2022, with attached request for Audit and Finance Standing Committee's consideration form dated March 9, 2022, submitted by Councillor Cleary

MOVED by Councillor Cleary, seconded by Councillor Blackburn

THAT Halifax Regional Council direct the Chief Administrative Officer to provide a staff report outlining the financial impact of:

- 1. Ensuring a minimum wage of \$15 per hour for all employees of Halifax Regional Municipality, Halifax Public Libraries, as well as employees of the Multi-District Facilities, regardless of employment status (i.e., covering part-time, casual, seasonal, etc.) to be implemented no later than April 1, 2023. This report should be completed in time to inform the 2023-24 budget process; and
- Ensuring a living wage for all employees of Halifax Regional Municipality, Halifax Public Libraries, as well as employees of the Multi-District Facilities, regardless of employment status (i.e., covering part-time, casual, seasonal, etc.) to be implemented no later than April 1, 2024. This report should be completed in time to inform the 2024-25 budget process.

Denise Schofield, Deputy Chief Administrative Officer responded to questions of clarification from Regional Council.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Lovelace

15.3 COMMUNITY PLANNING AND ECONOMIC DEVELOPMENT STANDING COMMITTEE 15.3.1 People. Planet. Prosperity. Halifax's Inclusive Economic Strategy 2022-27

The following was before Council:

• Community Planning and Economic Development Standing Committee report dated March 17, 2022, with attached staff recommendation report dated February 7, 2022

This matter was deferred during the approval of the Order of Business.

15.4 EXECUTIVE STANDING COMMITTEE 15.4.1 Accessibility Impact Section of Staff Reports

The following was before Council:

• Executive Standing Committee report dated March 8, 2022, with attached staff recommendation report dated February 8, 2022

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Mason, seconded by Councillor Purdy

THAT Halifax Regional Council direct the Chief Administrative Officer, through the Office of Diversity and Inclusion/African Nova Scotian Affairs Integration Office (ANSAIO), to develop diversity, equity, inclusion, and accessibility guidelines for all staff reports, rather than create a specific accessibility impact section. The goal of these guidelines is to ensure that diversity, equity, inclusion, and accessibility are considered at all stages of the report-writing process.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Lovelace, Councillor Cleary

15.5 HALIFAX AND WEST COMMUNITY COUNCIL

15.5.1 Case 23166 - Municipal Planning Strategy Amendments for 7 McIntosh Street, Halifax

The following was before Council:

 Halifax and West Community Council report dated March 8, 2022, with attached staff recommendation report dated December 23, 2021

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Mason, seconded by Councillor Purdy

THAT Halifax Regional Council give First Reading to consider the proposed amendments to the Halifax Municipal Planning Strategy and the Halifax Mainland Land Use By-law, as set out in Attachments A and B of the staff report dated December 23, 2021, to redesignate and rezone a portion of 7 McIntosh Street, Halifax from the Institutional Designation to the High-Density Residential Designation, and from the Park and Institutional (P) Zone to the Multiple Dwelling (R-4) Zone, and schedule a public hearing.

Not present: Deputy Mayor Lovelace, Councillor Cleary

15.6 HERITAGE ADVISORY COMMITTEE

15.6.1 Case H00523 - Request to Include the Rocking Stone and Kidston Lake Park, Halifax in the Registry of Heritage Property for the Halifax Regional Municipality

The following was before Council:

 Heritage Advisory Committee report dated February 24, 2022, with attached staff recommendation report dated February 3, 2022

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Mason, seconded by Councillor Purdy

THAT Halifax Regional Council set a date for a heritage hearing to consider the inclusion of the Rocking Stone site at PID# 00307462 in Kidston Lake Park, Halifax in the Registry of Heritage Property for the Halifax Regional Municipality, as shown on Map 1 of the February 3, 2022 staff report, as a municipal heritage area under the Heritage Property Act.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Lovelace, Councillor Cleary

15.7 MEMBERS OF COUNCIL

15.7.1 Councillor Deagle Gammon - Existing Access-A-Bus Service Area in District 1

The following was before Council:

• Request for Council's consideration form submitted by Councillor Deagle Gammon

MOVED by Councillor Deagle Gammon, seconded by Councillor Hendsbee

THAT Halifax Regional Council direct the Chief Administrative Officer to provide a staff report to review the existing Access-A-Bus service area which is limited to 1000 m from a bus stop, and for the report to include options (including timeframes) for extending this boundary, as well as the financial implications and impact to service of any extension.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Lovelace

16. MOTIONS 16.1 Mayor Savage

Mayor Savage stepped down from the Chair and Councillor Outhit assumed the Chair.

MOVED by Mayor Savage, seconded by Councillor Mason

THAT Halifax Regional Council direct the Chief Administrative Officer (CAO) to:

1. Commit up to \$50,000 in support of humanitarian relief efforts in Ukraine as a result of the invasion by Russia;

Prepare a staff report to identify a source for these funds and a receiving relief organization based on engagement with local representatives of the Ukrainian community; and

3. Return to Council with a recommendation.

Mayor Savage proposed part one the motion be amended to commit up to \$50,000 in support of humanitarian relief efforts for Ukraine as a result of the invasion by Russia. As provided for in section 53 (2) of Administrative Order One, Respecting the Procedures of Council, the amendment was accepted as friendly.

The motion as amended now read:

THAT Halifax Regional Council direct the Chief Administrative Officer (CAO) to:

- 1. Commit up to \$50,000 in support of humanitarian relief efforts for Ukraine as a result of the invasion by Russia;
- 2. Prepare a staff report to identify a source for these funds and a receiving relief organization based on engagement with local representatives of the Ukrainian community; and
- 3. Return to Council with a recommendation.

MOTION AS AMENDED PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Lovelace

Mayor Savage resumed the Chair.

17. IN CAMERA (IN PRIVATE)

MOVED by Councillor Mancini, seconded by Councillor Russell

THAT Halifax Regional Council convene to In Camera (In Private) to discuss Items 17.2.

MOTION PUT AND PASSED.

17.1 PERSONNEL MATTER - Private and Confidential Report

The following was before Council:

• A private and confidential staff recommendation report dated March 14, 2022

This matter was dealt with in public.

MOVED by Councillor Mancini, seconded by Councillor Russell

THAT Halifax Regional Council:

- 1. Adopt the recommendations as outlined in the private and confidential report dated March 14, 2022; and
- 2. Release the private and confidential report dated March 14, 2022 to the public once the conditions as outlined in the report have been met.

Not present: Deputy Mayor Lovelace

17.2 PERSONNEL MATTER - Private and Confidential Report

This matter was dealt with In Camera (In Private) and ratified in public as follows:

MOVED by Councillor Outhit, seconded by Councillor Kent

THAT Halifax Regional Council:

- 1. Adopt the recommendations as outlined in the private and confidential report dated February 22, 2022; and
- 2. Direct that the private and confidential report dated February 22, 2022 be maintained private and confidential.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Lovelace

18. ADDED ITEMS 18.1 Councillor Austin – Grant Request Housing Trust of Nova Scotia

The following was before Council:

• Request for Council's consideration form submitted by Councillor Austin

MOVED by Councillor Austin, seconded by Councillor Morse

THAT Halifax Regional Council direct the Chief Administrative Officer (CAO) to provide a staff report on a one-time grant to the Housing Trust of Nova Scotia to support the purchase of a portfolio of affordable buildings. The intent of the grant would be to offset the deed transfer tax that will be owed as part of the Trust's acquisition.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Deputy Mayor Lovelace

19. NOTICES OF MOTION 19.1 Councillor Mason

TAKE NOTICE that, at a future meeting of Halifax Regional Council, I intend to move amendments to Administrative Order 39, Respecting Taxis and Limousines, the purpose of which is to increase fares for Taxis and Limousines.

19.2 Councillor Mason

TAKE NOTICE that, at a future meeting of Halifax Regional Council, I intend to propose housekeeping amendments to:

- 1. Administrative Order 48, Respecting the Creation of Community Councils; and
- 2. Administrative Order 2019-011-GOV, Design Advisory Committee,

the purpose of which is to correct discrepancies in reference numbers and for consistency.

19.3 Councillor Russell

TAKE NOTICE that, at a future meeting of Halifax Regional Council, I propose to:

- 1. Move amendments to Administrative Order 10, Respecting Partial Tax Exemption for Residential Taxation, and
- 2. Give First Reading of proposed By-law T-706, amending By-law T-700, the Tax Deferral By-law

the purpose of which is to expand the eligibility for property tax exemptions to the Halifax living wage and to shield low-income homeowners from the proposed 2022/23 tax bill increase, by an offsetting increase in property tax exemptions provided by HRM's Affordable Access Program.

20. ADJOURNMENT

The meeting adjourned at 7:29 p.m.

lain MacLean Municipal Clerk