Item No. 7.3.2

# Drug Evaluation and Classification in Nova Scotia

AND THE IMPACT OF THE LEGALIZATION OF CANNABIS

Constable Chad Morrison
Provincial DRE Coordinator "H" Division



# Overview

- ▶ Began in LA early '70s to deal with increasing occurrences of drug impairment
- SFSTs were devised to detect impairment, and have been validated through multiple field validation studies.
- ▶ Bill C-2 of July 2, 2008 allows police officers to conduct SFST and DRE tests by demand.
- Use throughout Canada, US, and many other countries worldwide.
- Over 7300 active DRE's in North America with approximately 600 in Canada
- Overseen by IACP
- Currently the only tool available to police to determine if subject is impaired by drugs



# What is a Standardized Field Sobriety Test?

- Battery of tests, administered roadside, to detect low level impairment in driving subjects.
- Tests include:
  - ▶ Horizontal Gaze Nystagmus
  - Walk and Turn Test
  - One Leg Stand
- Used when there is suspicion that driver has ingested drugs/alcohol.
- Screening/investigative tool to form grounds for arrest. (Equates to Approved Screening Device)





#### Standardized Field Sobriety Test Worksheet

Check for equal tracking:	Equal	Unequal				
Corrective lens:	Glasses	None Co	ontacts: Soft		Hard	
Pupils	Equal	Unequal				
		HGN	Left Eye		Right	Eye
6	* *	Lack of Smooth Pursuit				
O	* *	Distinct and Sustained @ Maximum Deviation				
	* *	Angle of Onset				
			Vertical Nystagmus		Yes No	•
Walk and Turn Test			* Cannot keep balan	ce		
			* Starts too soon			
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		' 1	* Stops Walking	_		
		വളിക	* Steps off line			
1			* Misses heel to toe	_		
			* Raises Arms	_		
			* Actual Steps			
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		One Leg St	tand			
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-		¥				
		Puts foot do	wn 🗆			
		Arms for bal	lance		BAC	
		Sways			Above 80 mg%	
		Hops	$\overline{\Box}$		Below 80 mg%	

# Training Requirements for SFST

- Four day (32 hour) course consisting of classroom lectures and hands on training with live drinking subjects. (Alcohol workshops)
- Must demonstrate proficiency on all tests, and pass a twenty question multiple choice test.
- There is no recertification process for SFSTs. Once trained, an officer can use them indefinitely.
- 2-3 courses put on each year in "H" Division. (Approximately 24 candidates per course)
- Candidate selection through callout, and is basically first come, first serve.
- Number of spots designated for municipal agencies.
- ► There are currently upwards of 400 SFST trained officers in Nova Scotia, however many of these officers aren't in frontline policing positions. (About 190 are RCMP and the rest Municipal)

# What is a Drug Recognition Evaluation? (Drug Influence Evaluation)

- ▶ 12 step standardized process
- Used following arrest for impaired driving by drug.
- Equates to Approved Instrument
- ▶ DREs are also able to determine the category/categories of drug causing impairment.
- ▶ Following evaluation, if an officer believes a subject is impaired, they may make a demand for blood or urine.
- Samples are analyzed at lab, and results are used to corroborate opinion of DRE.

# 12 Step Standardized Process

- Breath Alcohol Test (If applicable)
- Interview of Arresting Officer
- Preliminary Examination
- Eye Exams
- Divided Attention Tests
- Clinical Indicators
- Dark Room Checks
- Check for Muscle Tone
- Check for Injection Marks
- Interview
- Opinion
- Toxicological Sample



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Results   Resu
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No   No   No   No   No   No   No   No
Yes   No   No   No   No   No   No   No   N
No   No   No   No   No   No   No   No
re you taking any medication or drugs?
RREATH   ODOR
Stops Waking   Stop
Glasses   Contacts, if so   Hard   Soft   Normal   Bloodshot   Watery   None   L Eye   R; Eye   Equal   Uneque   Contacts, if so   Hard   Soft   Normal   Vertical Nystagmus   Able to follow stimulus:   Eyelids:   Eyelids
Vertical Nystagmus
Unequal (explain)
Lack of Smooth Pursut
Lack of Smooth Pursut    Lack of Smooth Pursut
Maximum Deviation   Yes   No   Yes   No   Angle of Onset    MCDIFIED ROMBERG BALANCE   Starts too soon   1st Nine   2st Nine
MCDIFIED ROMBERG BALANCE  Starts too soon  1st Nine  2st Nine  Starts too soon  Starts too soon  1st Nine  2st Nine  Starts too soon  1st Nine  2st Nine  Starts too soon  Starts
Starts too soon    1 <sup>st</sup> Nine   2 <sup>st</sup> Nine   2 <sup>st</sup> Nine   2 <sup>st</sup> Nine   2 <sup>st</sup> Nine   3 Sways while balancing   4 Stops Waking   4 Stops Waking
Starts too soon
Stops Waking Misses Heel-Toe Steps off Line Steps of Line Steps
Actual Steps Taken
NTERNAL CLOCK  Describe Turn  Cannot do Test (explain)  Fype of Footwear  Cannot do Test (explain)  Fype of Footwear  Cannot do Test (explain)  PUPIL SIZE  Room (2.5-5.0)  Darkness (5.0-8.5)  Direct (2.0-4.5)  NASAL AREA  DRAL CAVITY  Right Eye  Pupilary Unrest  No  REACTION TO LIGHT  RIGHT ARM  LEFT ARM
PUPIL SIZE Room (2.5-5.0) Darkness (5.0-8.5) Direct (2.0-4.5) NASAL AREA  Left Eye  Right Eye  Pupillary Unrest Yes REBOUND DILATION REACTION TO LIGHT  No Yes No  LEFT ARM
Draw lines to spots touched  Left Eye Right Eye Pupilary Unrest No RIGHT ARM LEFT ARM  LEFT ARM
Right Eye Pupilary Unrest
Pupiliary Unrest
2 RIGHT ARM LEFT ARM
LOOD PRESSURE: TEMP
TUSCLE TONE:
□ Normal □ Flaccid □ Rigid Comments: ATTACH PHOTOS OF FRESH PUNCTURE MARKS
Vhat medicine or drug have you been using? How much? Time of use? Where were the drugs used? (Location)
NATE/TIME OF ARREST TIME DEE NOTIFIED EVAL START TIME TIME COMPLETED
JERUS DE A JORDANIES
MEMBERS SIGNATURE SERIAL/REG. # REVIEWED BY:
PINON OF EVALUATOR: ONT IMPAIRED ALCOHOL STIMULANT DISSOCIATIVE ANESTHETIC INHALANT OPERATIONAL

# Seven (7) Drug Categories

- **▶** Central Nervous System Depressants
- **▶** Inhalants
- Dissociative Anesthetic
- Cannabis
- **▶ Central Nervous System Stimulants**
- ▶ Hallucinogens
- Narcotic Analgesics



	DEPRESSANTS	INHALANTS	DISSOCIATIVE ANESTHETICS	CANNABIS	STIMULANTS	HALLUCINOGENS	NARCOTIC ANALGESICS
HORIZONTAL GAZE NYSTAGMUS	YES	YES	YES	NO	NO	NO	NO
VERTICAL GAZE NYSTAGMUS	YES (HIGH DOSE)*	YES (HIGH DOSE)*	YES	NO	NO	NO	NO
LACK OF CONVERGENCE	YES	YES	YES	YES	NO	NO	NO
PUPIL SIZE	NORMAL <sup>(a)</sup>	NORMAL <sup>(0)</sup>	NORMAL	DILATED <sup>(6)</sup>	DILATED	DILATED	CONSTRICTED
REACTIONTO LIGHT	SLOW	SLOW	NORMAL	NORMAL	SLOW	NORMAL <sup>(3)</sup> LITTLE OR NONE VISIBLE	
PULSE RATE	DOWN <sup>(2)</sup>	UP	UP	UP	UP	UP	DOWN
BLOOD PRESSURE	DOWN	UP/DOWN <sup>6)</sup>	UP	UP	UP	UP DOWN	
BODY TEMPERATURE	NORMAL	UP/DOWN/ NORMAL	UP	NORMAL	UP	UP DOWN	
MUSCLE TONE	FLACCID	FLACCID	RIGID	NORMAL	RIGID	RIGID	FLACCID

<sup>\*</sup> high dose for that particular individual

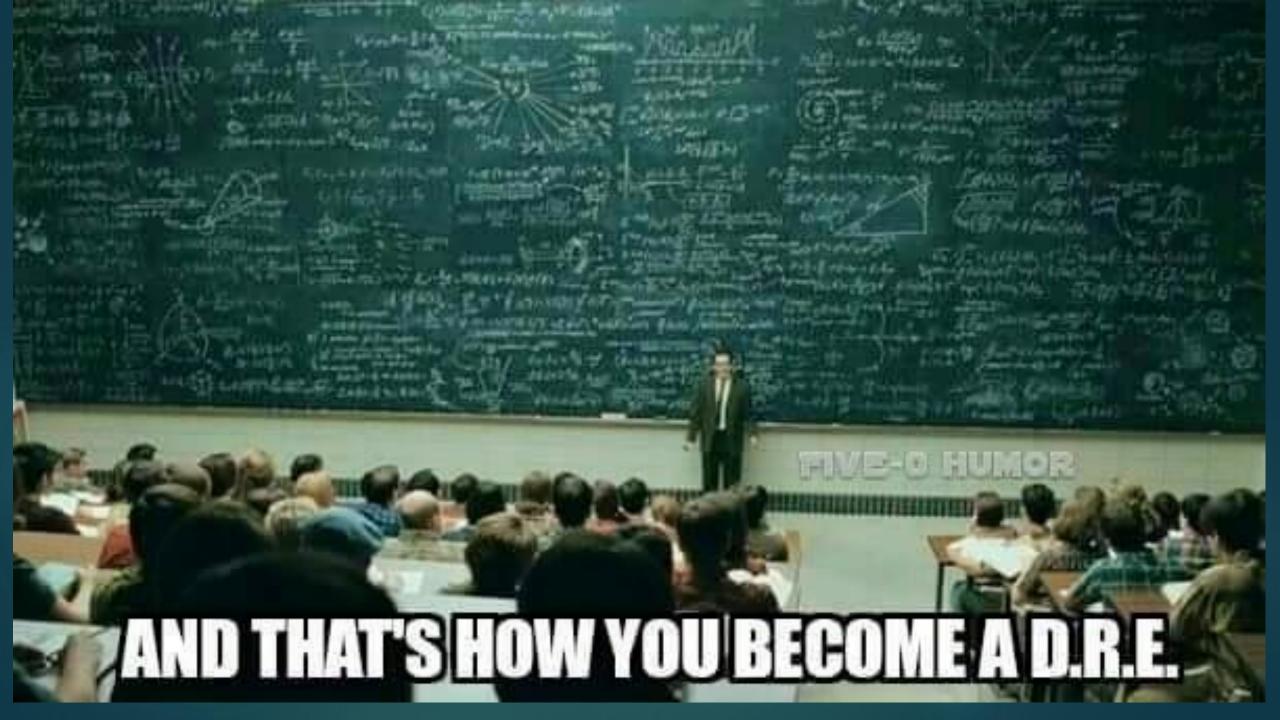
- 1. SOMA, Quaaludes and some anti-depressants usually dilate pupils.
- 2. Quaaludes and ETOH and some anti-depressants may elevate.
- 3. Certain psychedelic amphetamines may cause slowing

- 4. Normal but may be dilated.
- 5. Down with anaesthetic gases, up with volatile solvents and aerosols
- 6. Pupil size possibly normal

# Training Requirements for DRE

- ► Two weeks of classroom lectures and practical testing on live drinking subjects, followed by 100 question multiple choice exam.
- ▶ Certification process:
  - ▶ 12 evaluations on subjects who have ingested drugs. (Currently Phoenix or Jacksonville)
  - ► Final Knowledge Exam
- Once certified as a DRE, an officer must complete the following every two years:
  - ► Four Drug Influence Evaluations
  - ▶ One must be witnessed by an Instructor.
  - Attend eight hours of training related to drug impaired driving.

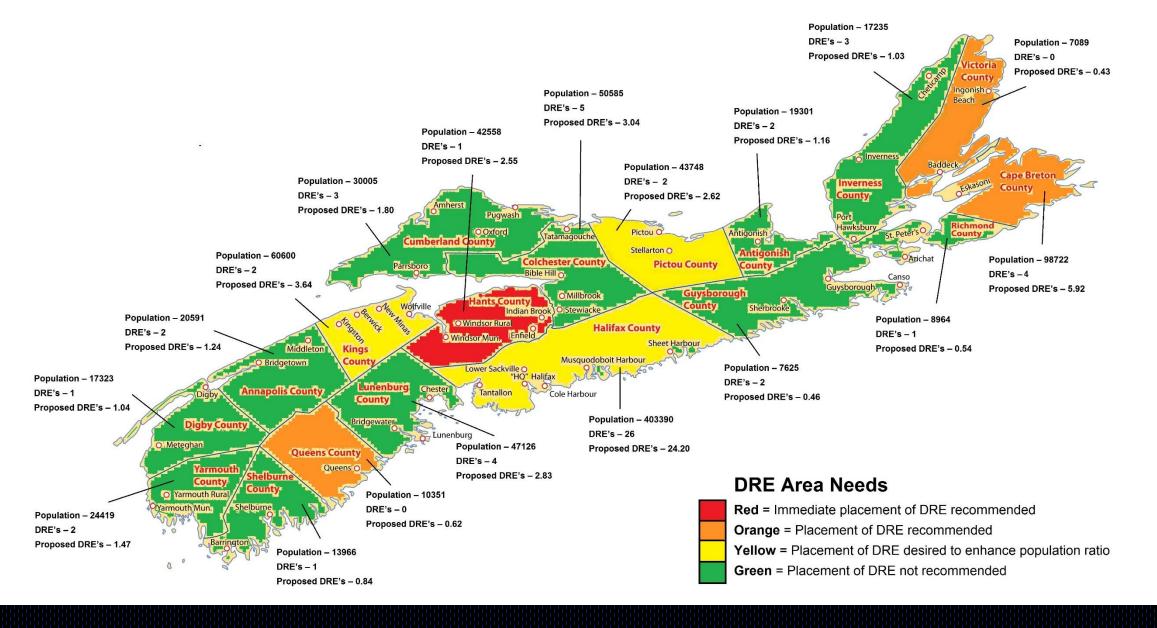




# Selection of DRE Candidates

- Recently, candidates from NS (five to six per year) attend National Courses in Jacksonville and Phoenix.
- Selection based on operational requirements, (population, geographical location) as well as rationales provided by applicants. (Panel/committee)
- Candidates must also sign letter of agreement, committing to at least three years in DRE program.
- Currently, a Provincial (Nova Scotia) course is being considered, and may be taking place in the fall.

# Nova Scotia DREs



# DRE Officers in Nova Scotia

- Needs assessment model by the Canadian Centre on Substance Abuse: recommends 6 DRE trained officers per 100 000 population. (Up to 8 in rural areas)
- ► MINIMUM number of 55 DREs is required to adequately serve NS. (Up to 70)
- ► Currently, we have 68 trained officers in NS. (39 RCMP, plus eight other agencies) This makes of 11% of officers in all of Canada.
- ▶ 16 of those are currently "expired", and of those, 8 aren't expected to re-certify.
- ▶ So, realistically, we currently have 52 active DREs, with 8 expected to recertify in the near future.
- ▶ We also have 15 DRE instructors. (9 RCMP)

# Issues with this model?

- ▶ Doesn't take into account rural vs. urban setting
- ▶ It is based on county populations, so for a large geographical area with varying densities, (Halifax, for instance) it is more difficult to gauge. (For instance, there are no trained officers in Musquodoboit or Sheet Harbour)
- Doesn't take agency/police force into account
- Doesn't take into account that some officers are more active and/or more readily available to conduct tests than others
- Doesn't take into account that some officers are not in operational positions

# Current Statistics for Nova Scotia

- ▶ We have 11% of DREs, but only conducted 6% of evaluations.
- ▶ We are averaging 1.82 evaluations per officer, compared with the national average of 3.17.
- ▶ Evaluations conducted over the last three years are as follows:
  - ▶ 2016 120 operational evaluations (84 charges)
  - ▶ 2015 129 operational evaluations (100 charges)
  - ▶ 2014 170 operational evaluations (108 charges)



# Solution?

- ▶ DRE officers can't be expected to apprehend all drug-impaired drivers
- SFST trained officers are required to apprehend suspects, and then engage/utilize DRE trained officers
- ► Hundreds of SFST trained officers in Nova Scotia, however many of them, after being trained, do not utilize their training effectively.
- Many reasons for this, but a common one is that they lack confidence due to lapses in testing.
- ▶ All DRE and SFST members have been contacted regarding "refresher" or "re-certification" sessions, in hopes that this will improve the number of evaluations being conducted.
- ▶ In Halifax, an online course is being considered, to be taken yearly.
- ▶ The proposed Provincial course could mean training more local officers in DRE.

# Legalization of Cannabis

ON APRIL 13<sup>TH</sup>, 2017, BILL C-45, ALSO KNOWN AS THE CANNABIS ACT, WAS INTRODUCED. THE PURPOSE OF THE BILL IS TO DE-CRIMINALIZE CANNABIS, AND IT IS EXPECTED TO TAKE EFFECT ON JULY 1<sup>ST</sup>, 2018. IT ALLOWS FOR USE BY INDIVIDUALS 18 AND OVER, AND POSSESSION OF 30 GRAMS.



# Case Studies

#### Washington

- ► Legalized in 2012 THC involved in 24.9% of all impaired driving cases in 2013
- ▶ 48% increase in 2014 in drivers involved in fatal crashes who tested positive for marihuana
- Half of the THC-positive drivers were also impaired by alcohol (over 80 mg%)
- Largest increase in THC-positive drivers was among males 21-25 years of age

#### Colorado

- Medical marihuana commercialized in 2009 – 48% increase in marihuanarelated traffic deaths compared to pre-commercialization years (2006-2008)
- Recreational marihuana legalized in 2013 – 41% increase in marihuanarelated traffic deaths in 2013-2014 compared with 2009-2012.
- Retail marihuana business begins in 2014 – 32% increase in marijuanarelated traffic deaths in just one year
- Colorado State 77% of DUIs involved marihuana
- ▶ Denver PD 100% increase in marihuana DUIs from 2013 to 2014

### Bill C-46: An Act to amend the Criminal Code

- ▶ 2-5ng of THC/per ml of blood within two hours of driving would result in a summary conviction criminal offence.
- ▶ More than 5ng, or 2.5ng combined with 50mg% BAC would be a hybrid offences with punishments similar to those of current impaired driving laws.
- ▶ Increased fines and penalties for all impaired driving related offences
- Mandatory alcohol screening at roadside for all lawful traffic stops (No further grounds required)
- ▶ Use of Oral Fluid Screening Devices with reasonable suspicion of drugs.
- ▶ Blood tests for drug-driving offences if grounds exist. (No evaluation required)

# Oral Fluid Screening Devices

- If legislation approved, Oral Fluid Screening Devices, along with per-se limits and provincial administrative sanctions, will provide officers with an additional, useful tool for apprehending impaired drivers.
- ► The RCMP is working with Public Safety to incorporate Oral Fluid devices into "arsenal" of Impaired Driving detection tools. (SFST, ASD, DRE)

Drager DT5000



Alere DDS2



Securetec DrugRead



# Limitations, and the Need for DREs

#### Oral Fluid Screening Devices

- Only test for presence and do not provide a quantity.
- Don't test for all drugs
- Don't prove impairment
- Expensive (\$3000 + \$40 per test)

Driver is impaired by a drug that is not detected by Screening Devices

#### **Blood Tests**

- Don't test for all drugs
- ▶ No always practicable
- Lengthy process
- Require phlebotomist
- Don't prove impairment

#### Scenarios

Driver is inexperienced drug user, and is impaired by drug, despite being below "per se" limit

Driver has taken small quantities of several different drugs, below "per se" limits, resulting in impairment

Driver is arrested for impaired driving in a very rural area. No doctor or blood technician is available

Driver smokes small amount of THC, and is sober due to tolerance, but is subjected to arrest/blood testing

# Questions?



Cst. Chad Morrison
<a href="mailto:Chad.morrison@rcmp-grc.gc.ca">Chad.morrison@rcmp-grc.gc.ca</a>
902-720-5789 (w)

902-717-2375 (c)