

P.O. Box 1749 Halifax, Nova Scotia B3J 3A5 Canada

Item No. 14.4.2

Halifax Regional Council

April 24, 2018

TO: Mayor Savage and Members of Halifax Regional Council

**Original Signed** 

**SUBMITTED BY:** 

Sara Colburne, Vice Chair, Grants Committee

**DATE:** April 9, 2018

SUBJECT: Less than Market Value Lease: Kinap Athletic Club, 181 Greenough Drive, West

Porters Lake

# **ORIGIN**

April 9, 2018 meeting of the Grants Committee - motion to approve staff recommendation.

#### LEGISLATIVE AUTHORITY

From the HRM Grants Committee Terms of Reference: "The HRM Grants Committee shall review, evaluate and make recommendations to Regional Council regarding annual cash grants, rent subsidies, property tax exemptions, less than market value property sales and leases to registered non-profit organizations and charities managed by a duly appointed Grants Committee."

# **RECOMMENDATION**

The Grants Committee recommends Halifax Regional Council authorize the Mayor and Municipal Clerk to enter into a less than market value lease agreement with the Kinap Athletic Club for the leased premises at 181 Greenough Drive, West Porters Lake, a portion of PID No. 40469884, as per the key terms and conditions set out in Table 1 in the discussion section of the February 5, 2018 report.

Less than Market Value Lease: Kinap Athletic Club 181 Greenough Drive, West Porters Lake

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# **BACKGROUND/ DISCUSSION**

The Grants Committee reviewed the staff report dated February 5, 2018 at their April 9, 2018 meeting and approved the staff recommendation.

#### **FINANCIAL IMPLICATIONS**

Financial implications are outlined in the attached staff report dated February 5, 2018.

# **RISK CONSIDERATION**

Risk consideration is addressed in the attached staff report dated February 5, 2018.

# **COMMUNITY ENGAGEMENT**

The Grants Committee meetings are open to public attendance. The Grants Committee is comprised of one elected member from each Community Council, a Chair appointed from the membership of the Audit and Finance Standing Committee and six (6) members of the public. The agenda, minutes, and reports for the Grants Committee are posted on the HRM website.

# **ENVIRONMENTAL IMPLICATIONS**

None.

# **ALTERNATIVES**

The Committee did not provide alternatives. The attached staff report provides alternatives.

#### **ATTACHMENTS**

Attachment 1: Staff report dated February 5, 2018.

A copy of this report can be obtained online at <a href="https://halifax.ca">halifax.ca</a> or by contacting the Office of the Municipal Clerk at 902.490.4210.

Report Prepared by: Sheilagh Edmonds, Legislative Assistant, Municipal Clerk's Office, 902.490.6520



P.O. Box 1749 Halifax, Nova Scotia B3J 3A5 Canada

> Item No. 9.1.2 Grants Committee April 9, 2018

TO: Chair and Members of HRM Grants Committee

**Original Signed** 

SUBMITTED BY:

Jerry Blackwood, Acting Director of Finance and Asset Management/CFO

**DATE:** February 5, 2018

SUBJECT: Less than Market Value Lease; Kinap Athletic Club, 181 Greenough Drive, West

Porters Lake

## ORIGIN

This report originates with a request from the Tenant to enter a new lease agreement with Halifax Regional Municipality (HRM) for the premises located at 181 Greenough Drive, West Porters Lake, as their lease agreement has renewed annually since the original June 1988 lease.

#### **LEGISLATIVE AUTHORITY**

HRM Charter Section 63 (1) The Municipality may sell or lease property at a price less than market value to a non-profit organization that the Council considers to be carrying on an activity that is beneficial to the Municipality, and (2) a resolution to sell or lease property referred to in subsection (1) at less than market value shall be passed by at least two thirds majority of the Council present and voting.

# **RECOMMENDATION:**

It is recommended that the HRM Grants Committee:

Recommend Halifax Regional Council authorize the Mayor and Municipal Clerk to enter into a
less than market value lease agreement with the Kinap Athletic Club for the leased premises
at 181 Greenough Drive, West Porters Lake, a portion of PID No. 40469884, as per the key
terms and conditions set out in Table 1 in the discussion section of this report.

#### **BACKGROUND**

The Kinap Athletic Club (KAC), also known as the Kinap Canoe & Kayak Club, is a registered non-profit organization that was founded in 1982. KAC offers residents the opportunity to participate in a range of recreational canoe and kayak programs, as well as swimming lessons, and makes its Clubhouse available for rentals on weekends during July and August.

The property, a 4.28-acre parcel located at 181 Greenough Drive in West Porters Lake, is Parkland owned by HRM. It is enhanced with an HRM lifeguarded public beach, playground equipment, benches, picnic tables, and public docks for boating and swimming.

A land lease between KAC and the former Municipality of the County of Halifax was executed in 1988. The initial lease was for a 5-year term with an automatic renewal clause, and the agreement has not been terminated. KAC and HRM jointly constructed the clubhouse building in 1995 and the lease agreement was not amended to reflect the change.

## DISCUSSION

Discussions with KAC and HRM staff regarding a new lease began in the spring of 2017. A meeting followed in early summer to confirm areas of responsibility and identify any concerns or issues regarding the leased premises, including any required building repairs or capital related projects. KAC confirmed funding had been secured for a new roof project which was completed in the fall after the summer recreation programs had concluded. As a result of the roof construction project, it became evident that the ownership of the facility was not clear to both parties.

HRM's legal title to the property and building was confirmed earlier this year. A new lease agreement will include the land and building as the leased premises clearly identifying the tenant and landlord responsibilities. Once the new lease is executed, KAC will be able to pursue grants and property tax relief.

In September, staff met at the site to inspect the park area and equipment to confirm the property maintenance responsibilities for the new lease agreement. HRM will be assuming responsibility for the maintenance and repairs for the public park area which includes HRM owned assets including two (2) docks, playground equipment, park benches, picnic table and the HRM supervised beach, which were previously maintained by KAC. HRM will be responsible for major capital repairs to the building while the tenant shall be responsible to pay for all day-to-day operating costs of the leased premises, including, but not limited to: heating, electric, general maintenance and repairs, lawn care, cleaning, water testing, waste removal and recycling, and seasonal opening and closing procedures. KAC is required to carry \$2M in Commercial Liability versus \$5 M which some groups are required to carry as they do not serve, store or consume alcohol on site.

The property is assessed at \$175,700, and the estimated property taxes are \$5,200 per year. The KAC has applied for tax relief for the 2018-2019 tax year pursuant to Administrative Order 2014-001-ADM.

The proposed Lease terms and conditions recommended by staff are outlined below in Table 1.

Table 1

Table 1	
Recommended Key Lease Terms & Conditions	
Property Address	181 Greenough Drive, West Porters Lake
Landlord	Halifax Regional Municipality
Tenant	Kinap Athletic Club
Premise Area	Clubhouse building and approximately 8,047 square feet of land,
	actual area may be verified by survey
Base Rent	\$1.00 per annum plus additional charges as applicable
Term	Ten (10) years (December 1, 2017 to November 30, 2027)
Commencement Date	December 1, 2017
Permitted Use	Kinap Athletic Club activities, rentals and other related activities

Property Tax	The Tenant shall be responsible for any applicable property taxes
	to HRM based on taxable accessed value resulting from their lease,
	plus applicable HST. HRM shall issue an invoice to KAC.
Specific Conditions	The tenant shall be responsible for:
	all utilities including heat and power
	general repairs/maintenance and other associated
	<ul><li>operating costs</li><li>annual well water testing</li></ul>
	<ul> <li>annual well water testing</li> <li>alarm system related costs including monitoring and all</li> </ul>
	false alarm charges
	<ul> <li>lawn and grounds maintenance including mowing,</li> </ul>
	trimming, raking, and litter removal for the leased premises
	interior cleaning
	regular garbage, recycling, compost, etc. removal from the
	site
	<ul> <li>winter closure procedures and spring opening procedures for the building</li> </ul>
	<ul> <li>maintenance and repairs to the KAC's own docks,</li> </ul>
	including fall removal and spring installation costs
	maintain registered non-profit status with the Nova Scotia  Parity of Isiat Standard  Parit
	Registry of Joint Stocks  • maintain Commercial General Liability insurance in the
	amount no less than \$2,000,000. If alcohol is served,
	stored or consumed on site then liquor liability must be
	included in the insurance which coverage must be
	satisfactory to HRM. HRM is to be on the policies as
	additional named insured
	The Landlord shall be responsible for:
	major capital repairs/improvements and in-ground infrastructure
	<ul> <li>Lawn and grounds maintenance including mowing,</li> </ul>
	trimming, raking, and litter removal for public park area
	Maintenance and repairs to the public park benches, picnic
	tables and playground equipment <ul><li>Repairs and maintenance to the public use docks,</li></ul>
	Repairs and maintenance to the public use docks, including fall removal and spring installation costs
	Seasonal maintenance and repairs to the driveway,
	parking lot and paths
	Delivery of sand to the public beach area when required as
	determined by Parks Staff.
Condition	<ul> <li>Monthly building inspections, June to October (inclusive)</li> <li>The Tenant accepts the leased premises on an "as is" basis</li> </ul>
Access	HRM grants permission for the Tenant and their invitees to have
7.00033	access to the non-exclusive driveway and parking lot
Notice	Either party shall have the option to terminate this agreement upon
	providing Six (6) months written notice to the other party at any time
	and for any reason

# **FINANCIAL IMPLICATIONS**

The rent for the term of this agreement is a nominal amount of \$1.00 per annum which is less than market value. The potential market value rent for the finished space of the building is valued at a net rent of approximately \$7.420 per square foot or twelve thousand nine hundred forty dollars (\$12,940) per annum. The leased portion of land is valued at \$246 per annum. The total estimated opportunity cost to the Municipality is \$13,187 per annum. There are additional costs of approximately \$5,000 for annual maintenance related to the floating docks and public picnic and playground areas which can be accommodated within existing Parks & Recreation budget allocation.

The tenant shall be responsible to pay property taxes as they fall due and are invoiced by HRM. Should Regional Council approve the inclusion of the Society to Administrative Order 2014-001-ADM Tax Relief to Non-Profit Organizations, the amount offset will represent additional 'operating grant' from HRM.

#### **RISK CONSIDERATION**

Reducing the area of the lease to those items in immediate control of the Kinap Athletic Club provides clear lines of responsibility. The risk associated with the building and activities carried on inside will be the responsibility of the KAC and they will be required to mitigate any risks to public use. HRM will be solely responsible for the other park infrastructure. HRM Parks and Recreation will continue to provide oversight of the property and proper inspection of the infrastructure to mitigate risk.

# **COMMUNITY ENGAGEMENT**

The Board of Directors for the Kinap Athletic Club is made up of members of the community.

#### **ENVIRONMENTAL IMPLICATIONS**

There are no environmental implications associated with this report.

## **ALTERNATIVES**

- 1. The HRM Grants Committee may recommend that Regional Council lease the premises at market value to the Kinap Athletic Club.
- 2. The HRM Grants Committee could recommend that Regional Council change the term of the lease with the Kinap Athletic Club.

#### **ATTACHMENTS**

Attachment 1: Leased Premises

Attachment 2: Site Map

A copy of this report can be obtained online at http://www.halifax.ca/commcoun/index.php then choose the appropriate Community Council and meeting date, or by contacting the Office of the Municipal Clerk at 902.490.4210, or Fax 902.490.4208.

Report Prepared by: Bruce Chisholm, Partnership Coordinator, Community Partnerships, 902.490.1214



# ATTACHMENT "1" LEASED PREMISES





# ATTACHMENT "2" SITE MAP

