

P.O. Box 1749 Halifax, Nova Scotia B3J 3A5 Canada

> Item No. 14.2.2 Halifax Regional Council February 23, 2016

TO:	Mayor Savage	and Members	of Halifax	Regional Council

Original Signed

SUBMITTED BY:

Councillor Bill Karsten, Vice-Chair, Audit & Finance Standing Committee

DATE: February 16, 2016

SUBJECT: Tax Relief for Non-Profit Organizations: Proposed Renewal of Tax Relief for

Leases Removed from Administrative Order Schedules

ORIGIN

February 12, 2016 meeting of the Audit & Finance Standing Committee, Item No. 12.1.2

LEGISLATIVE AUTHORITY

Audit & Finance Standing Committee Terms of Reference section 3.8, which states "to review and make recommendations on proposals coming to Halifax Regional Council outside of the annual budget or tender process including but not limited to:

- New Programs or services not yet approved
- Programs or services that are being substantially altered
- Proposed changes in operating or budget items
- Committing of funds where there is insufficient approved budget, or.
- · New or increased capital projects not included in the approved budget
- Increases in project budget due to cost sharing
- Creation or modification of reserves and withdrawals not approved in the approved budget

RECOMMENDATION

It is recommended by the Audit & Finance Standing Committee that Halifax Regional Council approve a grant for the nine (9) organizations/ten(10) properties listed in Attachment 1 of the staff report dated January 27, 2016 for fiscal year 2015-16, effective April 1, 2015, unless stated otherwise, at an estimated combined cost of \$129,766 from Account M311-8006.

BACKGROUND

A staff report dated January 27, 2016 pertaining to Tax Relief for Non-Profit Organizations was before the Audit & Finance Standing Committee at its meeting held on February 12, 2016.

For further information, please refer to the attached staff report dated January 27, 2016.

DISCUSSION

The Audit & Finance Standing Committee reviewed this matter at its meeting held on February 12, 2016 and forwarded the recommendation to Halifax Regional Council as outlined in this report.

FINANCIAL IMPLICATIONS

As outlined in the attached staff report dated January 27, 2016.

COMMUNITY ENGAGEMENT

All meetings of the Audit & Finance Standing Committee are open to the public. The agenda and reports are provided online in advance of the meeting.

ENVIRONMENTAL IMPLICATIONS

Not applicable.

ALTERNATIVES

The Audit & Finance Standing Committee did not discuss alternatives.

ATTACHMENTS

1. Staff report dated January 27, 2016.

A copy of this report can be obtained online at http://www.halifax.ca/council/agendasc/cagenda.php then choose the appropriate meeting date, or by contacting the Office of the Municipal Clerk at 902.490.4210, or Fax 902.490.4208.

Report Prepared by: Liam MacSween, Legislative Assistant, 902.490.6521.



P.O. Box 1749 Halifax, Nova Scotia B3J 3A5 Canada

Attachment 1 Audit and Finance Standing Committee February 12, 2016

TO:	Chair and Members of Audit & Finance Standing Committee			
	Original Signed			
SUBMITTED BY:				

DATE: January 27, 2016

SUBJECT: Tax Relief for Non-Profit Organizations: Proposed Renewal of Tax Relief for

Amanda Whitewood, Director of Finance & ICT/CFO

Leases Removed from Administrative Order Schedules

ORIGIN

December 7, 2015 – Grants Committee approved tax relief for ten (10) organizations previously on Schedules 26, 27 and 29 of Administrative Order 2014-001-ADM removed from the tax relief program because their current status does not comply with Section 5A. Further to the staff report dated October 22, 2015, staff have been advised that the policy cannot be selectively suspended. In the alternative to providing a grant under the policy, Regional Council may issue a grant upon a resolution of the Council. Because the cost of any tax relief to the groups identified does not fall under a formal municipal grant program, consideration must be routed through the Audit & Finance Standing Committee as per Section 8(a) of the standing committee's terms of reference.

LEGISLATIVE AUTHORITY

- HRM Charter (2008) s.79(1) "The Council may expend money required by the Municipality for...
 (av) a grant or contribution to
 - (v) any charitable, nursing, medical, athletic, educational, environmental, cultural, community, fraternal, recreational, religious, sporting or social organization within the Province,
 - (vii) a registered Canadian charitable organization;"
- Audit & Finance Standing Committee, Terms of Reference, clause 8(a)." "The Audit and Finance Standing Committee shall review and make recommendations on proposals coming to the Council outside of the annual budget or tender process including:....(a) new programs or services not yet approved or funded;"

RECOMMENDATION

It is recommended that the Audit & Finance Standing Committee recommend that Regional Council approve a grant for the nine (9) organizations/ten(10) properties listed in Attachment 1 of this report for fiscal year 2015-16, effective April 1, 2015, unless stated otherwise, at an estimated combined cost of \$129,766 from Account M311-8006.

Committee Report

BACKGROUND

Administrative Order 2014-001-ADM, the *Tax Relief For Non-Profit Organizations Administrative Order* ("Administrative Order") limits tax relief to the property owner or those with long-term written leases agreements¹. Section 5A of the Administrative Order states:

- 5A. Council may provide tax relief to an eligible non-profit organization or an eligible registered Canadian charitable organization that leases real property that is located within the Municipality if:
- (a) the real property is leased, for a minimum of five (5) consecutive years with a minimum of three (3) years remaining, from
 - (i) the Government,
 - (ii) another non-profit organization or registered Canadian charitable organization,
 - (iii) another person, or
 - (iv) another entity;

and

(b) the lease requires an eligible tenant non-profit organization or an eligible tenant registered Canadian charitable organization to pay the real property taxes on that portion of the real property that has been leased to the eligible organization.

Several organizations previously accepted into the program were in long-term leases agreements with HRM that reached the end of the term of the agreement and have been held-over. One (1) lease is with the Province of Nova Scotia. While these agreements generally meet the spirit of the program they do not meet the technical requirements of Section 5A of the Administrative Order and have been removed from the Schedules that form part of the Administrative Order as required under Section 18.

As an interim measure, assistance was provided in the 2014-15 fiscal year under the Valuation Allowance. Currently these tax accounts are not uncollectable, or the consequence of an assessment appeal or billing correction. Although renewals are under consideration, the timing of any new agreement is unconfirmed, hence it is recommended that Regional Council be asked to approve the provision of a grant for the 2015-16 fiscal year by a resolution of the Council equivalent to the amount of the grant they would have received under the Administrative Order had they been eligible.

DISCUSSION

The proposed ten (10) awards and itemized costs are listed in Table 1 of Attachment 1 of this report.

FINANCIAL IMPLICATIONS

All figures in this report have rounded to the nearest dollar and are estimates that exclude any assessment appeal or account corrections.

2015-16 Budget M311-8006	\$3,535,000
Less recommended renewal of 626 properties	(\$3,044,426)
Less Leases to be Renewed (Table 1)	(\$129,766)
Less recommended addition of 39 properties	(\$124,236)
Less pro-rated awards for 3 properties removed	(\$9,575)
Balance	\$226,997

The tenant is the party billed by HRM.

COMMUNITY ENGAGEMENT

Not applicable. The proposed awards have been approved in principle by the Grants Committee at their meeting of December 7, 2015; this report refers to a procedural matter.

ENVIRONMENTAL IMPLICATIONS

None.

ALTERNATIVES

The Grants Committee could amend their previous approval of tax relief for the nine (9) organizations and ten (10) properties listed in Table 1.

<u>ATTACHMENTS</u>

1. Recommended	Tax Relief Grants for Fiscal Year 2015-16: Leases to be Renewed.
	e obtained online at http://www.halifax.ca/commcoun/index.php then choose the puncil and meeting date, or by contacting the Office of the Municipal Clerk at 902.490.4210,
Report Prepared by:	Peta-Jane Temple Team Lead Tax & Contributions, HRM Finance & ICT 902.490.5469
Report Reviewed by:	Derk Slaunwhite, Senior Solicitor, Legal & Risk Management Services 902.490.4226
	Original Signed
Report Approved by:	Bruce Fisher Manager of Financial Policy & Planning, Finance & ICT 902.490.4439

Attachment 1

Recommended Tax Relief Grants for 2015-16: Leases to be Renewed

	Table	1. Recommended Tax Re 2015 Assessme	elief Grant for F nt Value and Tax Ra		11-8006)	
#	Organization	Civic Address	Rationale	2015 Tax	Tax Relief	Pays
Scl	nedule 26					
1	Abernaki Aquatic Club/HRM	20A-22 Swanton Drive, Dartmouth	Land lease expired	\$17,879	(\$17,879)	\$0
1	Association of Special Needs Recreation/HRM	82 Cobblestone Lane, Musquodoboit Harbour	Land license expired	\$868	(\$868)	\$0
1	Dartmouth Lawn Bowls Club/HRM	2 Mount Hope Avenue, Dartmouth	Land lease expired	\$5,356	(\$5,356)	\$0
1	Kinsmen Club of Sackville/HRM	PID#00359968 1A Kingfisher Way and 71 First Lake Drive, Sackville	Land lease expired	\$54,599	(\$54,599)	\$0
2	Sackville NS Lions Club/HRM	101 Beaver Bank Road, Lower Sackville	Lease expired	\$13,468	(\$13,468)	\$0
	Sackville NS Lions Club/NS Community Services	Lot 2 Beaver Bank Road,	Land lease expired	\$4,997	(\$4,997)	\$0
1	Senobe Aquatic Club/HRM	PID#00636308 Nowlan Street, Dartmouth	Land lease expired	\$1,544	(\$1,544)	\$0
Scl	nedule 27					
1	South End Community Daycare/HRM	5594 Morris Street, Halifax	Lease expired	\$16,715	(\$15,203)	\$1,512
1	Spencer House Seniors Centre/HRM	5596 Morris Street, Halifax	Lease expired	\$15,221	(\$13,845)	\$1,376
Scl	nedule 29					
1	Lake Echo Lions Club/HRM Pro-rated	3168 Highway 7, Lake Echo	Lease expired	\$3,345	(\$2,007)	\$1,338
10	1			\$133,992	(\$129,766)	\$4,226