them too."

Marshall's wrongful murder conviction led to sweeping changes in Nova Scotia's justice system, and now he's at the centre of a dispute over aboriginal treaty access to the commercial fishery. He's backed by 13 Micmac chiefs across the province, and native leaders from across Canada made a show of support last year by sitting in for a day on the trial, which started in the fall of 1994.

Marshall doesn't deny catching and selling 208 kilograms of eels at Pomquet Harbour near Antigonish in August 1993. His lawyer

Bruce Wildsmith spent all the Halifax Law Courts exp century treaties entrench. "derive a common benefit f

The Micmac aren't tryin the rest of the fishing indust to share the commercial b they practised long before N colonized, Wildsmith said.

He also stressed aborigin have unlimited rights and conservation concerns, which Court of Appeal made clear

'Very mode

Marshall's harvesting v modest, small-scale activit against him aren't motivate tection, Wildsmith said.

Wildsmith told Judge Jo quittal won't be the final and said Micmac groups ar

create new laws or do anything gadical; ne as- or activity. Due 1 guess the main success would Marshall won't result in a free-for-all ... the suant to the treaties," Michael said.

macs "free liberty of nunting and fishing and the sale of fish or fowl.

Courtroom packed

The Crown argued treaties in 1760 and 1761 superceded the earlier one and tightly regulated Micmac trade by limiting it to truckhouses, which no longer exist. Wildsmith now agrees the latter treaties are operative, but said the government's regulatory hands are tied when it comes to native fishing rights except when conservation is a problem.

Though the 1760 and 1761 treaties don't talked with Role C. He has not beard anything

sured the judge "a favorable outcome for Mr. " be the protection of economic pursuits pur-

Donald Marshall outside court yesterday.

Millbrook chief hopes for better deal with supercity

By PAUL FRASER The Daily News

A Micmac band chief is hoping to cut a better deal with the supercity to resolve a wide-ranging dispute with Halifax County that involves a Cole Harbour gas bar.

Millbrook Chief Lawrence Paul plans to meet Halifax Regional Mayor Walter Fitzgerald shortly after April 1 when the supercity takes over from the county.

"I think we can resolve things," Paul said yesterday. "I think the mayor is flexible."

He said he met Fitzgerald last week to brief him on the dispute.

The county was ready March 4 to approve a compromise worked out with the Millbrook band, pending the band council's OK.

Under that deal, the band wouldpay the county about \$55,000 - the difference between what the two sides owe each other for a storm sewer easement and a 1991-92 water and sewer extension.

The band would also have asked Ottawa to grant the county a permit to operate and maintain the storm sewer across the band's Caldwell Road lands.

In return, the county would provide water to the band's new Treaty Gas Bar on Caldwell Road. In the meantime, the band has dug a well.

Paul now believes the band was exempted from paying for the 1991-92 sewer extension and that it's the county that owes it money about \$93,000, he said.

Paul is seeking assurances from Fitzgerald the supercity "won't hassle" the band about its development plans for Caldwell Road.

The band plans to install video gambling machines, a bingo hall and a strip mall on the reserve.

The county wants the band to stick to a 1991 memorandum of understanding restricting commercial uses to a small parcel of land.

In a report to council, Halifax planning staff reject complaints by heritage advocates that a 240-vehicle lot on the old Grace Maternity Hospital site violates a land grant by King George III and subsequent lease agreements involving Dalhousie University, the Salvation Army and the city.

A 77-year-old lease arrangement stipulated the University Avenue land must be used for educational or hospital-related uses.

"I'm not happy about it," said Ward 2 Alderman Kate Carmichael yesterday. "I think it's a stretch to consider parking an academic or hospital use."

The land was originally part of the Halifax Common granted to the "inhabitants of the city" in 1763.

In 1912, the city leased the land to Dalhousie College on the condition it only be used for educational purposes. Seven years later, Dalhousie, with the city's permission, leased it to the Salvation Army for a maternity hospital.

The old Salvation Army Grace Maternity Hospital was demolished last year to make way for badly needed staff parking.

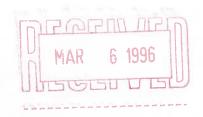
Dalhousie and Sally Ann officials hammered out a deal last summer that would see the lot stay for at least five more years.

Halifax planning and legal staff say it doesn't violate previous lease agreements with the city.

"Staff is of the opinion that the use of the site as a parking lot as accessory to hospital and university uses would be within the terms of the deed," development services manager William Campbell says in the report.

Copy of 312-117-1-173, Halifax County CAO subject files, Millbrook Band - Caldwell Road servicing, 1989-1996, provided by Halifax Municipal Archives





1100 Purdy's Wharf Tower One 1959 Upper Water Street P.O. Box 2380 Halifax, Nova Scotia B3J 3E5

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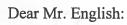
March 5, 1996



VIA FAX AND MAIL



Mr. David English Blackburn English Barristers and Solicitors 287 Highway #2 Enfield NS B2T 1C9





Re: Cole Harbour Indian Reserve



During a recent meeting of the Municipality's Executive Committee, a question arose as to whether the gas bar on the Reserve lands had been constructed in compliance with applicable environmental standards. I understand that the Reserve lands would not necessarily be subject to the provincial environmental regulations. Do you have any information concerning this particular matter?

Yours very truly,

Robert W. Carmichael

RWC/kah c.c. - Mr. Vince Smith

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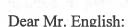
March 1, 1996



VIA FAX AND MAIL



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Re: Cole Harbour Indian Reserve



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- 1. The Band would make a payment to the County in the amount of \$55,200.00 (representing the difference between the amount of the Band's contribution to the capital cost of the water and sewer system improvements (\$149,000.00) and the amount the County agreed to pay in exchange for an easement to maintain and improve the storm drainage channel crossing the Reserve lands (\$93,800.00)).
- 2. The Band Council would pass a resolution directing the Minister of Indian Affairs to grant a permit to the Municipality pursuant to section 28(2) of the *Indian Act* giving the Municipality the right to operate and maintain the stormwater drainage channel on the Reserve on essentially the same terms and conditions as the permit granted to the Municipality on January 10, 1988. The permit granted by the Minister would include a provision that the permit will be in effect as long as is required by the Municipality for the intended purposes and that no further

11328\1707\28790 M7Q01!.DOC Mr. David English March 1, 1996 Page 2.

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Mr. David English March 1, 1996 Page 3.

I trust this accurately reflects the discussions which we have had. If not, please let me know as soon as conveniently possible.

Yours very truly,

Robert W. Carmichael

RWC/kah c.c. - Mr. Vince Smith



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Telephone (902) 421-6262 Facsimile (902) 421-3130

Counsel A. William Cox, Q.C.

February 29, 1996



VIA FAX AND MAIL

Mr. Vincent Smith Acting Chief Administrative Officer Halifax County Municipality 2750 Dutch Village Road Halifax NS B3L 4E5

Dear Vince:

Re: Cole Harbour Indian Reserve

At the meeting on November 28, 1996 with representatives of the Millbrook Indian Band, the following proposal (subject to Band Council approval) was put forward.

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11328\1707\28483 LZ701!.DOC Mr. Vincent Smith February 29, 1996 Page 2.

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Robert W. Carmichael

RWC/kah c.c. - Mr. Ted Tam



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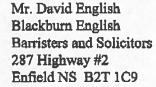
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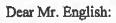
Telephone (902) 421-6262 Facsimile (902) 421-3130

March 1, 1996



VIA FAX AND MAIL







Re: Cole Harbour Indian Reserve



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11328\1707\28790 M7Q01!.DOC Mr. David English March 1, 1996 Page 2.

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3. Subject to the foregoing, the Municipality would allow the Band to make a connection to the municipal sewer and water system for the purposes of the gas bar that has been constructed on the Reserve lands.



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Mr. David English March 1, 1996 Page 3.

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I trust this accurately reflects the discussions which we have had. If not, please let me know as soon as conveniently possible.

Yours very truly,

Robert W. Carmichael

RWC/kah v.c. - Mr. Vince Smith









TELEPHONE (902) 421-6262 FACSIMILE (902) 421-3130

COX DOWNIE

1100 PURDY'S WHARF TOWER ONE 1959 UPPER WATER STREET P.O. BOX 2380 HALIFAX, NOVA SCOTIA B3J 3E5

DATE:

03/01/96 14:48

March 1, 1996

WE ARE TRANSMITTING 1 PAGE(S) INCLUDING THIS COVER LETTER.

TO:

Mr. Vince Smith

FAX NUMBER:

477-7783

Halifax County Municipality

Halifax NS

FROM:

Robert W. Carmichael

REFERENCE:

Re: Cole Harbour Indian Reserve

MESSAGE:

If there are problems with reception, please call (902) 421-6262 and ask for Kelly Hatcher.

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COX DOWNIE BARRISTERS AND SOLICITORS

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11:21

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1100 Purdy's Wharf Tower One 1959 Upper Water Street Halifax, Nova Scotia, Canada Correspondence: PO Box 2380 Stn Central RPO Halifax NS B3J 3E5 Telephone (902) 421-6262 Facsimile (902) 421-3130

Counsel A. William Cox, Q.C.

February 29, 1996

VIA FAX AND MAIL

Mr. Vincent Smith
Acting Chief Administrative Officer
Halifax County Municipality
2750 Dutch Village Road
Halifax NS B3L 4E5

Dear Vince:

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1. The Band would (representing the difference of the water and sewer syst pay in exchange for an easthe Reserve lands (\$93,800

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Feb 29/96

Ask Robert C. Confirm that

Dave Englisher has the

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Counsel A. William Cox, Q.C.

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11328\1707\28483 LZ7011.DOC Mr. Vincent Smith February 29, 1996 Page 2.

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Yours very truly,

Robert W. Carmichael

RWC/kah c.c. - Mr. Ted Tam



TELEPHONE (902) 421-6262 FACSIMILE (902) 421-3130

COX DOWNIE

1100 PURDY'S WHARF TOWER ONE 1959 UPPER WATER STREET P.O. BOX 2380 HALIFAX, NOVA SCOTIA B3J3E5

DATE:

February 29, 1996

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Halifax NS

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Feb 28/96 Doyd Toleman Alex Cope - Bond Administration & Council member -> do mot get legigetier en 1991 agreenet acknadlegde that agreement is Payment to Halifex 55, 200 I forward to what our proposed plans are for the spendian their will be open to feedback -) pass a band comen resorbut farapent similar to 1980 agreeme Mard 23rd/ lands to north - Commercent " " Forth - Residential

THIS ACREMENT made in quadruplicate this 10%

lay of January

BETWIEN:

AND:

HER MAJESTY THE QUEEN in right of Canada, hereinafter called 'Her Majesty",

OF THE FIRST PART
THE MUNICIPALITY OF THE COUNTY
OF HALIFAX, a body corporate,
hereinafter called "the
Permittee".

OF THE SECOND PART.

MICREAS the Permittee has applied to use and occupy a part of Cole Harbour Indian Reserve No. 30 in the Province of Nova Scotia for the purpose of constructing, operating and maintaining an underground trunk sewer line, hereinafter called "the Works";

AND MICRIAS, by Resolution Number 229 dated the 14th day of January, 1975, the Truro Band Of Indians for whose use and benefit the said Reserve has been set apart has recommended approval of the application;

MOW THEREFORE the Minister of Indian Affairs and Northern Development hereinafter scalled "the Minister", on behalf of Her Majesty and by Virtuo of the authority vested in him under Section 28(2) of the Indian Act, Chapter 1-6, Revised Statutes of Canada, 1970, does hereby grant the Fermittee permission to enter upon, use and occupy: the whole of a right-of-way in Cole Harbour Indian Reserve No. 30, according to Plan So. 03052 in the Canada Lands Surveys Records at Ottawa, hereinafter referred to as the "permit area".

Copy of 312-117-1-173, Halifax County CAO subject files, Millbrook Band - Caldwell Road servicing, 1989-1996, provided by Halifax Municipal Archives

whence it

IT IS DREASINGD AND ACREED by and becomes the portion each with the other, that this parmit is granted on the following terms and conditions:

- 1. That this pormit shall be for as long as required and ... for the purpose aforesaid.
- 2. That the Permittee shall pay on or before the execution hereof the sum of One Hundred Dollars (\$100.00) as the fee for the use of the permit area.
- 3. That this permit is granted solely for the aforesaid purpose and does not create any rights of tenancy or any possessory rights of exclusive use or occupation by implication or otherwise.
- 4. That the rights granted by the within permit shall not be assigned or otherwise transferred.
- 5. That the Permittee shall conform to the regulations and standards prescribed by the Provincial Department of the Environment in the construction, operation and maintenance of the underground trunk sewer line in and under the permit area.

W (X)

- 6. That this Permit is subject to any right of occupation, timber permit or license, permit or lease of mining rights or other leases or grants covering the said Permit area or any portion thereof and any other prior encumbrances or interest including road rights of way whether the Permittee has notice of the same or not.
- 7. That members of the Truro Band of Indians will have full and free access to the Permit Area and shall be entitled to use the Permit Area for such operations as do not interfere with the Permittee's right of way in terms hereof.
- 8. That the Permittee shall pay and discharge all rates, taxes, duties, tolls, imposts and levies whatsoever imposed or assessed, now charged or that may hereafter be charged during the currency of this permit respecting occupancy of the permit area by the Permittee or upon the permit area, or payable in respect thereof.
- G. That the Fernittee shall not erect a fence around the per-
- In the Fermittee shall not remove any sand, gravel, clay, sione or topsoil from the land except with the prior consent of and on such terms and conditions as may be prescribed by Her Majusty's representative.
- That subject to Clause II hereof all stripping, stockpiling and replacement of topsoil shall be done to the satisfaction of the Raje, ty's representative.
- 12 This within sixty (56) days after the construction of the

as may be agreed upon, the Permittee shall level the said lands and unless otherwise agreed upon, by the Minister, with the consent of the Council shall remove all debris therefrom and in all respects restore the said permit area to its former state so far as is practical.

13. That the Permittee shall not impede, interrupt, divert or in any way affect drainage and regular flow of water from, through, into or out of any drain, drainage ditch, creek or water-course of the Reserve or running through the Reserve.

14. The Permittee hereby agrees that such sewer systems as may be installed to service the whole or any portion of the Reserve, may be connected to the works.

15. That the Permittee may only charge users on the Reserve the standard connection and user costs or fees charged to all other users.

16. Her Majesty shall not be liable or responsible in any way for any loss, theft, damage or injury to any property upon the permit area howsoever caused and the Permittee shall indemnify and save harmless Her Majesty against and from and shall be responsible for all claims, demands, loss, costs, damages, actions, suits and other proceedings or as a result of the death, injury or alleged injury, of any person whomsoever howsoever caused, that are in any manner based upon, attributable to, occasioned by, or arising out of, the use and occupation of the permit area, including any adjoining sidewalks or any part thereof, or any construction, installation, demolition, alteration, work, or operation conducted on the permit area or any part thereof by the permittee, its officers, servants, employees, workmen, ontractors, subcontractors or any, some or all of them whether

Isuch be eaused by er contributed to by the negligence of the permittee, its difficers, servants; employees, worknen, contractors, subcontractors or any, some or all of them or other-wise.

and Assigns from any and all liability or foss or damage caused by any of the perils against which the Permittee shall have insured, and whether or not such loss or damage may have arisen out of the negligence of Her Majesty against and from all manner of actions, causes of action, suits, damages, loss, costs, claims and demands of any nature whatsoever relating to such loss or damage and the Permittee covenants and agrees that in the event of damage to or partial destruction of the works the Permittee shall either (a) replace any part of the works destroyed with new improvements in accordance with any agreement which may be made with it or (b) repair or replace such damage or partial destruction in the absence of such agreement.

Is. That the Permittee shall during the currency of this permit, at its own expense promptly observe, perform, execute and comply with all applicable laws, rules, requirements, orders, directions, ordinances and regulations of every federal, provincial or municipal authority or agency concerning the permit area and the works of the Permittee constructed therein and thereon.

19. That at the expiration or other sooner termination of the permit, the Permittee shall peaceably surrender and yield up onto Her Majesty the said permit area, and unless the Permittee is in default of any of the terms, conditions, covenants or stipulations herein contained, the Permittee will have the right to remove any works installed by it on the permit area provided that the permit area is thereby left in a condition satisfactory to Her Majesty's representative and provided further that if

the said works are not removed within thirty (30) days of the expiration of the permit or sooner termination hereof as the case may be, the said works shall revert to Her Majesty and become the property of Her Majesty without any claim for allowance or payment in lieu thereof.

- 20. That the Permittee shall keep the permit area in a condition satisfactory to the representative of Her Majesty who may enter the said permit area at all reasonable times during the currency of this permit to examine the condition thereof.
- 21. That the Permittee shall not do or suffer to be done any act or thing that may in the opinion of Her Majesty's representative annoy or disturb other persons on the said Reserve.
- 22. That where in the opinion of Her Majesty's representative a nuisance exists he may order the Permittee to abate the nuisance and clean up the permit area; and if the Permittee fails to do so, Her Majesty's representative may take whatever steps may be necessary to abate the nuisance:
- ceding section no rubbish, setage or any other matter of an offensive nature shall be deposited anywhere on the said Indian Reserve.
- That no waiver on behalf of Her Majesty of any breach shall in thace, or be briding unless the same be expressed in writing by the Minister and any waiver so expressed shall extending the thirt particular breach to which such waiver specifically strike, and shall not be deemed to be a general waiver or to introduce the rights of Her Majesty with respect to any within

25. No remedy herein conferred upon or reserved to Her Majesty.

is intended to be exclusive of any other remedy herein or bylaw provided, but such remedies shall be cumulative and shall
be in addition to every other remedy given hereunder or now
hereafter existing at law or in equity.

26. Whenever under this Permit it is required or permitted that notice or demand be given or served by any party to this Permit to or on the other, such notice or demand shall be given or served in writing and forwarded by registered mail, addressed as follows:

To the Minister at: . His Office at

Les Terrasses de la Chaudière

Hull, Ouchec KIA OH4

To the Permittee at:

Municipal Admin. Bldg. 38 Dutch Village Road

P.O. Box 300

ARMDALE, Nova Scotia

B31 4K3

or to such other address as either or the parties may from time to time notify the other in writing in the manner hereinbefore provided.

That this Permit may be revoked or cancelled by the Minister if the Permittee is in default in the performance of any of the terms, conditions, and covenants of this agreement and where such default is not rectified by the Permittee within 30 days of the date of notice from the Minister to the Permittee.

That the term "Minister" as used herein means the Minister.

Province of Nova Scotia.

we less provided herein to the contrary or notified other-

wise by the Minister, the term Eller Majesty's representative shall mean the Director General, Department of Indian and Inuit Affairs, Atlantic Region.

- 31. That no member of the House of Commons shall be admitted to any share or part of the within permit or to any benefit to arise therefrom.
- 32. Time shall be of the essence.

The Permittee and the Minister mutually covenant and agree that this Permit is given under Section 28(2) of the Indian

Act, RSC 1970, Chapter I-6, and the rights given hereby shall be construed as a license only and shall not be deemed to grant, convey or confer on the Permittee any right in rem or any estate or interest in the title to that portion of Cole Harbour Indian Reserve No. 30 in the Province of Nova Scotia comprising the permit area. Notwithstanding anything in this permit contained, the Permittee on behalf of itself, its officers, servants, agents, tenants, licencees and invitees acknowledges and agrees that this Permit does not confer or give rise to any greater right or rights upon the Permittee, its officers, servants, agents, tenants, licencees and invitees than the Minister is authorized to

IT IS FURTHER AGREED that this permit shall be subject to the provisions of the <u>Indian Act</u> and Regulations established there-under which may now be in force or which may hereafter be made and established from time to time in that behalf by the Governor in Council.

IN WITNESS WHEREOF J.D. Sincleton, Keting Director, Lands Branch Department of Indian Affairs and Northern Development, on behalf of Her Majesty the Queen, in right of Canada, has hereunto set

28(2)

confer by Sub-Section 28(2) of the Indian Act.

his hand and scal and the Permittee has caused its scal to be hercunto affixed in the presence of its duly appointed officers this 10/2 day of January, 1960.

SIGHD, SEALED AND BELIVERED in the presence of:

, F. V. Singleton, Acting Director, Lands Branch.

THE MINICIPALITY OF THE COUNTY OF HALLIFEX

ACENCYLEDGEMENT OF OFFICER OF A CORPORATION

at the Province of Nova Scotia and that he appeared before me and acknowledged to me that he is the Manual Manual

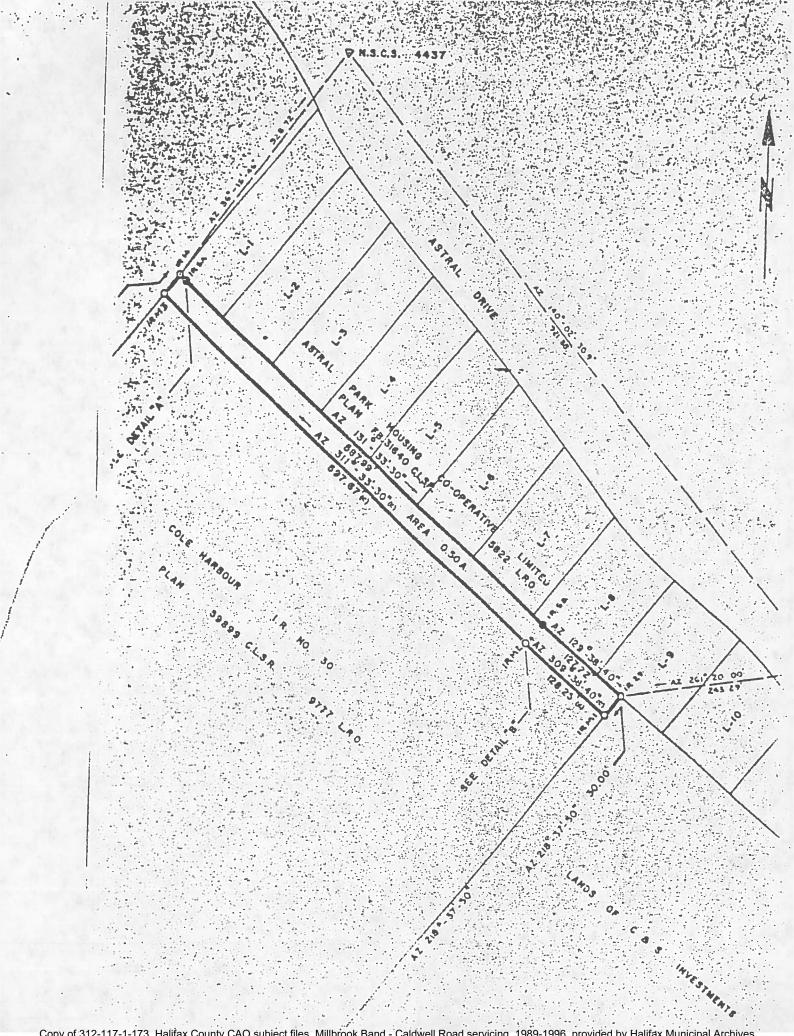
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A Matary Muslic in and for the Province of

A Chine sports of the Samene Court of Nova Stutia

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| That paragraph 15 of the proposed Permit, | for a trunk sever line across a service of |
| 30-foot wide portion of Cole Harbour Indian Res | serve No. 30, to the Municipality of |
| the County of Halifax shall not be altered as r | requested by the Municipality to "service" |
| those lands which are within the serviceable ar | ea and the design caracity of the sewer |
| having regard to the anticipated development in | the total area to be served by the |
| sewerage system." | And the second of the second o |
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| That paragraph 15 may be altered in a mann | er which would allow the use of the |
| trunk sewer to serve any portion of the Reserve | and that the following wording for |
| paragraph 15 would be acceptable to the Band Co | uncil: |
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C.S. Thompson
Director General - Atlantic.
Indian & India Affairs

BAND COUNCIL RESOLUTION RESOLUTION DE CONSIL DE BANDE

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| | DATE OF INSTRUMENT | JANUARY 10 | 1980 | |
| | LAND DESCRIPTION: | Province: Nova | | * |
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| | | Parcel: J. LANY No. | 63052 E LSP | |
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| | January 11,/ | 980 | APPLICANT AND ADDRESS | |
| | Acceptance | | APPLICANT AND ADDRESS | |
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Halifax County Municipality

Dept. of Engineering & Works

Administration Centre

2750 Dutch Village Road Halifax, Nova Scotia B3L 4K3 **902-453-7534**

February 27, 1996

Blackburn English 287 Highway #2 Enfield, NS B2T 1C9

Attention: Mr. David English

Dear Mr. English

Re: Cost of Caldwell Road Water, Sanitary and Storm Sewer

The cost of Caldwell Road water, sanitary and storm sewer was estimated at \$1,280,000.00 in 1989. This translates to a estimated frontage of \$65.2 per foot frontage to properties along Caldwell Road.

It would appear that this amount was used to estimate the Millbrook Band's share of the frontage charge and arrived at the estimated amount \$149,000.00 as contribution.

The actual construction cost of the project, especially the storm system was higher than the initial estimate. Based on the actual net construction cost, the Millbrook's share should be \$327,532.73.

Yours truly,

Ted Tam, P. Eng. Assistant Director of Engineering and Works

TT/lk

ce: Vince Smith, CAO cc: Robert Carmichael

| Engineering fee Interest during const. Contractor Equipment Misc. GST | Water \$35,347.88 \$20,920.48 \$196,887.63 \$233.81 \$3,891.58 \$257,281.38 | | \$11,039.49 \$1,404,329.93 \$1,212.91 \$14,863.81 \$47,862.23 |
|---|---|----------------|---|
| Total Acquisition of permit Gross Cost | \$2,294,066.55 \$93,800.00 \$2,387,866.55 | | |
| Less Tax Rebate Dept. of Transportation Municipal afairs, (PCAP) Grants | (\$22,269.23 (\$1,082,975.25 (\$220,169.66 \$1,062,452.41 |) ;) | |
| Total frontage Millbrook Band | | feet) feet | |
| Millbrook share | \$327,532.73 | 3 | |

Feb 26/86

Re: Millerook Band Serving I spoke with Harry He Inray Concerning our discussions with the millbrash Band over the outstanding issues with the County He would like to see the following - Pamount during us - reaffin nemorandeen of Understanding Suly 15/91 · He realizes it was not hold up in Court · I had some intent/validality legthe parties who signed of - Confine Commercial initiatives to Commercial area. - Krailor (smoke slop) with outdoor pring, relocate to other side and book to sewer - bring the 3 on 4 streets on the reserve upt standard

AGENDA FOR MEETING TUESDAY, FEBRUARY 26, 1996

HALIFAX COUNTY MUNICIPALITY - MILLBROOK INDIAN BAND

- Payment of contribution for sanitary sewer, storm sewer and water service -\$149,000.00
- > 2. Setoff of \$93,800.00 in exchange for grant of easement
 - 3. Interest on balance owing of \$55,200.00
- 4. Confirmation of grant of easement Has Band Referendum been conducted confirming grant of easement? Letter instructing Department of Indian Affairs to grant easement
 - → 5. Confirmation that memorandum of understanding of July 15, 199 remains in effect

No restriction on use of land.

6. Sanitary sewer and water connections

Pend-costs/fee cost/fee

- gas bar gaming agreement with Prouvery proudera Der ability to put in Brigo facility and Vidio nosline 19- Storm Essenet 1917 agreement - band got ion for our trouble. Wednesday 10:10 ADT

Clief baurere faul Bould Evyluit Robert C Ted Vince S No supporting bard council Resolution Dept of Indian Affairs ded volaquel with deaft themaconderns no live el and all que under the Section 28 (2) of the Act. 199000 Estemole Beard Council with get the berefts of various bartibutions from other levels of government now or great as whe this wor Consideration Jul-Right to book to existing

7,331 ft. 7331 and of pochet costs -> Sewer - Astral Divie we want sewer/ water down caldwell Hoad, at expense of Country get a permit for 5 yes.

Dept of Doddon & worlt Afford

Long recommendation of

Claref and B useless.

1/ 28(2) Recenie Astral dune - Tounk luie no permission grated work not intend to service part of this. What is away by County? - detail 3 Plant water Hookedup will pay the Charges to City of Fortworld North side cannot service Value of any balance due Value of grand Consideration

Copy of 312-117-1-173, Halifax County CAO subject files, Millbrook Band - Caldwell Road servicing, 1989-1996, provided by Halifax Municipal Archives

fel - how can we get I quarater of prent fel Copy of 312-117-1-173, Halifax County CAO subject files, Millbrook Band - Caldwell Road servicing, 1989-1996, provided by Halifax Municipal Archives

ounty CAO subject files, Millbrook Band - Caldwell Road servicing, 1989-1996, provide

- What has Executive / Council saidar this How do we go about settling this item? - What items do we need addressed? - Do we have a fall back position? Who will do the Communicating?, Naw? and when. • I think I one Chief Poul a call today. last interest already souble arrignet of funds by India Affairs Oth County

O owe us 4/49,000 I we owe then 93800 Best Jada Affair letter assigned for for factor of the same of the ment conditions of oremorandament of understanding date the stand Court this tente completed of March 31/26 be prepared to take to Executive

inich unty CAO subject files, Millbrook Band - Caldwell Road servicing, 1989-1996, provi - Copy of envoice Nov 1992 - 449,000

- Chief Pauli letter of Noval95

- Did we reply to Chief Paul in letter
of March 31/92 - item #4 4 not agreed too).

VINCE. THE Following is the BACK GROUND INFORMATion Regarding the Caldwell Road MillBrook Band Proporty. I will be Back in my office a 1.30 pm.

Copy of 312-117-1-173, Halifax County CAO subject files, Millbrook Band - Caldwell Road servicing, 1989-1996, provided by Halifax Municipal Archives

MEMORANDUM

DATE:

February 20, 1996

TO:

Vince Smith, CAO

FROM:

Ted Tam, P. Eng. Assistant Director of **Engineering and Works**

RE:

Sewer Connection, Gas Bar, Caldwell Road

PARTIN NR

It was brought to m Caldwell Road had Water System.

As you are aware, November, 1995. T outstanding issues

Please advise if the

Yours truly,

Ted Tam, P. Eng **Assistant Director** Engineering and

TT/lk

for de

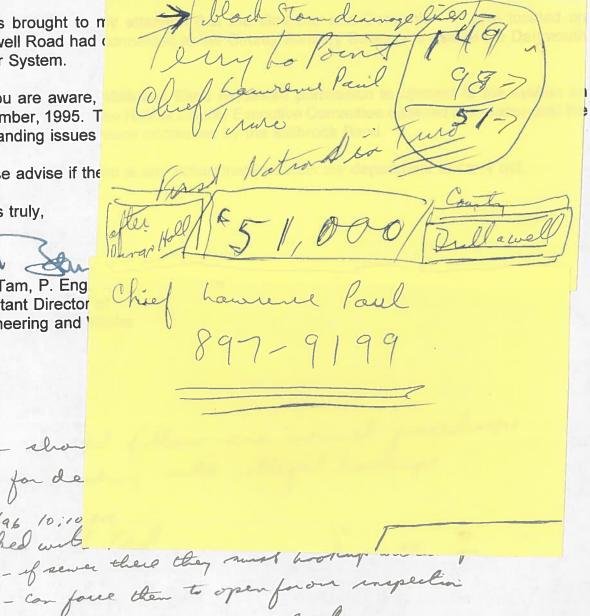
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- Tel to contact lawyer and suggest they request a meeting

we will have to take to Executive



MEMORANDUM

DATE:

February 20, 1996

TO:

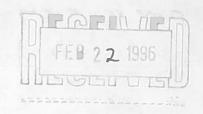
Vince Smith, CAO

FROM:

Ted Tam, P. Eng.
Assistant Director of
Engineering and Works

RE:

Sewer Connection, Gas Bar, Caldwell Road



It was brought to my attention that the Gas Bar and Convenience store located on Caldwell Road had connected to the County Sanitary Sewer and also to the Dartmouth Water System.

As you are aware, Millbrook Band requested permission to connect to the system on November, 1995. The Halifax County Executive Committee deferred this matter until the outstanding issues were addressed by the Millbrook Band.

Please advise if there is any action that you wish our department to carry out.

Yours truly,

Ted Tam, P. Eng. Assistant Director of Engineering and Works

TT/lk

Februard follows are normal procedure(*)

for dealing with illegal hookups

Februard 10:10 909

Tolked with Ted

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- ted to context lawyer and suggest they request a meeting

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we will have to take to Executive

Copy of 312-117-1-173, Halifax County CAO subject files, Millbrook Band - Caldwell Road servicing, 1989-1996, provided by Halifax Municipal Archives

STAFF REPORT

TO: EXECUTIVE COMMITTEE

SERVICING MILLBROOK BAND RESERVE - GAS BAR\CONVENIENCE STORE

FROM: ENGINEERING & WORKS DEPARTMENT

CHIEF ADMINISTRATIVE

DATE: November 17, 1995

DIRECTOR OF ENG. & WORKS

RECOMMENDATION:

IT IS RECOMMENDED THAT CONSIDERATION BE GIVEN TO THE REQUESTS FROM THE MILLBROOK BAND.

BACKGROUND:

On November 2, 1995 the Engineering and Works Department received an application from the Fundy Training Group for a hook up of sanitary and potable water for a Gas Bar/Convenience Store on the Millbrook Band Reserve land on Caldwell Road.

The information provided with the application shows that the intent is to install a Tank and Piping System as per the Nova Scotia Department of Environment Class "A" system.

The attached report outlines the history of the request of servicing to the Millbrook band.

BACKGROUND MILLBROOK BAND, CALDWELL ROAD SERVICING

In 1990, the Municipality received a request from Chief Lawrence Paul regarding the possibility of extending water and sanitary sewer to serve the Millbrook Band Reserve Lands. As a result, the then Deputy Warden Harry McInroy wrote to Mr. reg Graves, Regional Director of Lands, Revenues & Trusts of the Department of Indian Affairs regarding the proposed services extension.

As a result, On July 15, 1991, the Millbrook Indian Band and the Municipality entered a Memorandum of Understanding for the development of the Reserve lands with water and sewer.

On October 2, 1992, the Municipality conveyed to Mr. Lloyd Johnson of the Millbrook Band Council regarding the amount of Capital Charges to be recovered from the Band.

On November of 1992, Mr. Johnson requested the Municipality to issue the invoices for the betterment charges. The amount of the invoice is \$149,000.00

In 1992, staff also identified that due to new developments around the Caldwell Road area, a new storm pipe is required along the Caldwell Road and also the upgrading of a brook through the Millbrook Reserve. Further negotiations were carried out, and on September 23, 1992 Chief Paul wrote to the Municipality agreeing that the Millbrook Band would grant to the Municipality an easement to allow the brook upgrading and to enter upon the land in the future for maintaince for an amount of \$93,000.00

The construction of the sanitary, water and storm systems have been completed and operational in 1995.

To date, the Municipality has not received any payment, and therefore on September 11, 1995 a request was made to Department of Indian Affairs to obtain information for the claiming of Grant in Lieu of Taxes for betterment charges.

On November 9, 1995 Department of Indian Affairs forwarded a letter from Chief Paul regarding the conditions for the grant of easement. The current conditions are different than what was agreeed in March of 1995. Copy of that letter is enclosed.



Halifax County Municipality

Councillor
District ____

Administration Centre 2750 Dutch village Road Halifax, Nova Scotia B3L 4K3 902-453-7566

May 1, 1989



man a siener ent

Mr. Reg Graves, Regional Director Lands, Revenues & Trusts
Department of Indian Affairs
P.O. Box 160
Amherst, N.S.
B4H 3Z3

Dear Mr. Graves:

Re: Water/Sewer Services, Cole Harbour Reserve, Caldwell Road, Cole Harbour, Halifax County

Following a request by Chief Lawrence Paul regarding the possibility of extending municipal water service to the above noted reserve lands, the engineering staff of Halifax County have prepared construction cost estimates for the provision of water and sewer along Caldwell Road.

The estimated frontage of reserve lands on the east and west side of Caldwell Road is \pm 2,300 feet. The per front foot estimated cost is \$65.00.

The total estimated cost to service the front lands of the reserve is + \$149,500.00

Other land owners (developers) whose lands would be serviced under this proposal would be asked to contribute funding based on the above noted "front foot" estimated cost.

I am writing to ask whether the Department of Indian Affairs would be prepared to pay for the cost of installing water and sewer services on a "front foot" basis.

.../2

Mr. Reg Graves Page 2 May 1, 1989

If you require additional information or clarification of a technical nature you may wish to contact Mr. Ted Tam, Assistant Director, Halifax County Engineering and Works Department.

If you wish to discuss the matter with me I am available at the address noted above or at 453-7620.

Yours truly,

Deputy Warden Harry McInroy Councillor - District 24

Cole Harbour

HJM: jmk

CC Hon. David Nantes, M.L.A.
Chief Lawrence Paul
Mr. Ted Tam

L7H STAFF REPORT

TO: Municipal Council

FROM: Dept. of Planning & Development

Dept. of Engineering & Works

RE: EXTENSION OF MUNICIPAL SERVICES -

CALDWELL ROAD - RESERVE 30

DATE: December 4, 1990

CAO

DIRECTOR, PLANNING & DEVELOPMENT

DIRECTOR, ENGINEERING & WORKS

Wohen

RECOMMENDATION

THAT MUNICIPAL COUNCIL ENTER INTO AN AGREEMENT WITH THE MILL BROOK INDIAN BAND RESPECTING THE EXTENSION OF WATER, STORM AND SANITARY SEWERAGE SERVICES ALONG THE CALDWELL ROAD TO COLE HARBOUR INDIAN RESERVE 30 AND TO THE GENERAL DEVELOPMENT OF THESE LANDS.

FURTHER, THAT COUNCIL PROCEED TO REVISE ITS CAPITAL PROGRAMME TO INCLUDE THE EXTENSION OF CENTRAL SERVICES ALONG CALDWELL ROAD, BETWEEN ASTRAL DRIVE AND ATHOLEA DRIVE, AND THAT COUNCIL CONSULT WITH THE PROVINCE FOR COST-SHARING ON STORM SEWERAGE IMPROVEMENTS IN CONJUNCTION WITH THE GENERAL UPGRADING OF CALDWELL ROAD.

Background

The subdivision of lands along Caldwell Road resulting from the recent expansion of the area's service boundary has, once again, focussed attention on the shortcomings of the transportation and servicing network between Astral and Atholea Drives. In particular, major road upgrading and storm sewerage along Caldwell Road are required to respond to ongoing development and the traffic generated by and through the community. There is also a need to loop the water line serving the area to enhance domestic supply and to improve fire flows. Given increased development in Cole Harbour and Eastern Passage over the past few years and thus, additional demands placed upon the Caldwell Road, it is time to plan and budget for this project.

In context with these considerations, the Municipality has been approached by the MillBrook Indian Band with respect to its holdings at Reserve 30, a 50-acre parcel which spans Caldwell at the lower end of Morris Lake (Map 2, p.6). Although a portion of the Reserve is accessible to municipal services, the area currently developed is served by septic tanks and wells. With a view to improving services to these residents and providing for long-term opportunities for development of the Reserve, the Band Council wishes to construct central sanitary, storm and water facilities.

Although the Reserve is split by the areas's service boundary, which follows the Caldwell Road, the larger portion is within the serviceable area and, in fact, has direct access to a municipal sewer located on the property (Map 4, p.8). This trunk sewer was constructed under a legal agreement between the Band Council and the Municipality in 1975. In return for permission to install the sewer, the Municipality provided its undertaking to the MillBrook Band that the sewer could be accessed by the Band for future development.

The established residential area on the southern Reserve parcel cannot, however, be developed by access to this trunk and the Band Council proposes to begin a phased construction of services along Caldwell Road. This will assist the task of completing the sewer linkage between Atholea and Astral Drives.

ANALYSIS

Following the Council's recent realignment of the Cole Harbour service boundary, development is quickly proceeding on the majority of properties to which municipal sewerage capacity was extended. However, the extent of these subdivisions has been somewhat constrained by the costs associated with creating lots along Caldwell Road.

As illustrated by Map 3 (p.7), subdividers are not completing their projects through to Caldwell. Willowdale Estates, Kenwood Acres and Carlisle Subdivision all show vacant blocks of land along this road. The majority of these subdivisions are developed by directing sewage to the Astral Drive trunk. Installing a duplicate system along Caldwell is not cost-efficient for individual subdividers in terms of the number of additional lots which can be created. Therefore, the Caldwell Road frontage is left in uncertain circumstances.

This is an inconvenience, and presents some loss to developers of the individual subdivisions. However, there is a larger concern to the Municipality. The Council's recent deliberations on the expanded service boundary recognized the need to work towards improving transportation and servicing links in the Astral-Atholea area. To some extent, this has been enabled by the allocation of service capacity to key properties within the area. What remains to be accomplished is to loop the area's water system, upgrade the Caldwell Road and respond to the inevitable effects of increased storm flows from the subdivisions now underway.

In addition to its obvious function in serving local traffic, Caldwell Road is an essential transportation facility for areas to the east. Traffic generated by both Cole Harbour and Eastern Passage will continue to place heavy demands on this road. It is usual to hold back on major road works in order to minimize disruption while subdivision and servicing are in progress. However, the time has come to plan and budget for improvements, including resurfacing and sidewalks, and the curb, gutter, and piped storm drainage commensurate with urban development.

In order to accomplish this with any efficiency, the Municipality and the Province will be required to ensure that water, sewerage and storm facilities are completed along Caldwell Road and that upgrading of the road is carried out in a co-ordinated project. Given the road's function within the larger area, it is reasonable to approach the provincial government to cost-share

with the Municipality and landowners with respect to these works. In this regard, the matter of piped storm facilities to serve immediate properties and upstream development should be a matter of early consultation, particularly with the Nova Scotia Department of Transportation. The current system of open ditching along Caldwell is not adequate to the needs of the area.

An estimated cost of \$1.28 million for installing piped services (water, sanitary, storm) was presented to the Urban Services Committee earlier this year. This estimate translated to foot-frontage costs of approximately \$65 per foot when standard municipal cost-sharing was applied (60% mun / 40% res).

As a separate element, storm drainage is significant to the costs of servicing and accounts for 32% of the total project. Even when the previous Committee estimate is updated to 1991 dollars, foot-frontage charges are lowered to a range of \$52-\$57 per foot, when various types of provincial cost-sharing are applied. Costs, therefore, can be, and should be, reduced by additional cost-sharing with the Province, particularly with respect to the improvements of storm drainage along the public road. It is suggested that cost-sharing would provide a clear benefit to the provincial authority which is responsible for safe and effective maintenance of this roadway.

In recommending that additional services be installed, it is not the intention, nor a likely possibility, that service boundaries in the vicinity will also be altered to provide for ongoing development. The capacity of plant and trunk has recently been assigned and does not allow for additional acreage. The project, therefore, is considered purely on an infilling basis with respect to new lots. As illustrated by Map 3 (p.7), the contribution made by abutting landowners will allow the completion of those subdivisions currently located within the service boundary and, for those contributors on the opposite side of Caldwell, will provide for the development of lots which have frontage on the road and direct access to the sewer. A number of existing homeowners, whose properties have no subdivision capability, will also be serviced.

As the general upgrading of the road and linking of services does not provide for additional serviceable acreage, amendments to establish a new service boundary through the area plan and subdivision by-law are not required. The serviceable area is currently defined according to Map 4 (p.8). The Municipality's sewer legislation and practice will permit and require properties immediately abutting the pipe to connect to the depth of one lot. Therefore, the installation of services along Caldwell Road will allow for the development of a series of lots infilling the frontage. The installation will provide for an eight-inch collector sewer only, sufficient to meet the needs of this level of development.

MillBrook Proposal

The MillBrook Band Council represents the only major landowner yet to develop within the service boundary in this vicinity. The interior parcel of the Reserve contains nearly 30 acres and, as mentioned, there is a trunk sewer located along its northernmost boundary. The 1975 agreement between the Band Council and the Municipality permits the Band to access this sewer to service its holdings.

There are two logical constraints which can be applied to this agreement. Firstly, the location of the trunk line, at the farthest reaches of the Reserve, may make it uneconomic for the Band to begin its development at this location. Secondly, there are the realities of the public sewer and plant which, agreements notwithstanding, do not have unlimited physical capacity.

With respect to the first item, the Reserve's existing residents all live on its southern parcel, the necessary location to begin improvements and an area which is quite inaccessible to the northern sewer line. The Reserve currently contains about a dozen homes, serviced by septic tanks and wells. Residents are experiencing difficulties with high levels of arsenic and mineral content and there is evidence of health problems. In addition to the service required to ease the burden to existing residents, the identification of on-site servicing problems at this stage of the Reserve's development is of obvious concern. The property is a valuable resource over the long-term in providing housing in the Metro area to band members and their families.

With regard to the capacity of the plant, the Band Council recently undertook a development study, which provides a concept for the long-term use of the Reserve and permits an estimate of the capacity required to service the property. In addition, the Band Council has provided the Municipality with a draft "development" agreement which reflects the study's conclusions, outlines the Band's known intentions and provides for development which will meet the general construction and servicing standards applicable to the surrounding community.

Present service capacity allocated to the Reserve is 37,800 igpd, which is based on the Municipality's design capacity for trunk and plant as used throughout the area. It appears from the development study undertaken that the entire Reserve may be able to operate within this capacity. In any event, the Municipality does not, at the present time, have additional gallonage to offer unless other properties can be found which can be removed from the serviceable area. It is assumed that Municipal Council is not in a position to reconsider its recent allocations.

The capacity which is currently available to the serviceable area of the Reserve can be allocated to the property in total and servicing can be permitted to proceed without mandatory connection to the existing trunk. This would enable the Band Council to begin its project by connecting and continuing to construct along the Caldwell Road. In addition, the development can proceed without overtaxing the present sewer and plant.

The Municipality's land use and other by-laws are not applicable to Reserve property. Therefore, development will proceed according to a satisfactory "development" agreement which provides for a mutual understanding of the project. The draft agreement implements road and servicing standards which are in common usage and outlines a development which is primarily low-density residential in nature. This agreement was prepared by the Band Council and its consultants and revisions were suggested during initial contacts with area elected officials and staff. The agreement provides for revisions as need and time progress. A concept plan of the proposal is attached as Map 5 (p.9).

In conclusion, the Municipality's 1975 agreement with the MillBrook Band Council can be implemented by allowing for use of the present capacity available to the Reserve with an alternate location of the sewer to deliver this service. The development of the Reserve in this way will not only assist present residents of the property and allow for adequate health services over the long-term, but will permit this land to be considered in light of the general servicing requirements along Caldwell Road. The Reserve is in a critical position as it requires servicing along Caldwell to permit complete development of the property. This is particularly so with respect to storm drainage.

Drainage from the northern parcel of the Reserve will necessarily involve collection by sewerage installed along Caldwell Road. Furthermore, development on adjacent properties on the north side of Caldwell will precipitate additional storm drainage as construction proceeds. This will flow toward Caldwell and the Reserve's southern parcel. One nearby developer has already made arrangements to discharge storm flows over the Reserve and into Morris Lake.

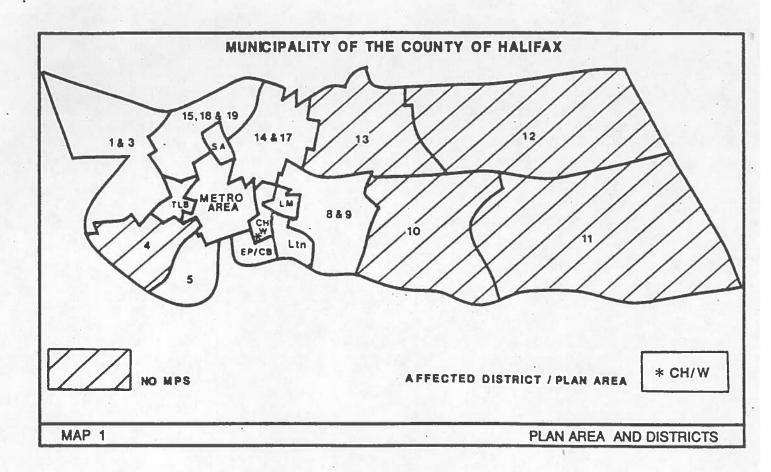
While the limited amount of land on the south side of the road, including that of the Reserve itself, can discharge in this manner, development on the north side (within the service boundary) will exacerbate flows and eventually require remedial measures along Caldwell Road. This required system should be constructed in conjunction with the upgrading of the road in general and is needed for the proper long-term functioning of that facility.

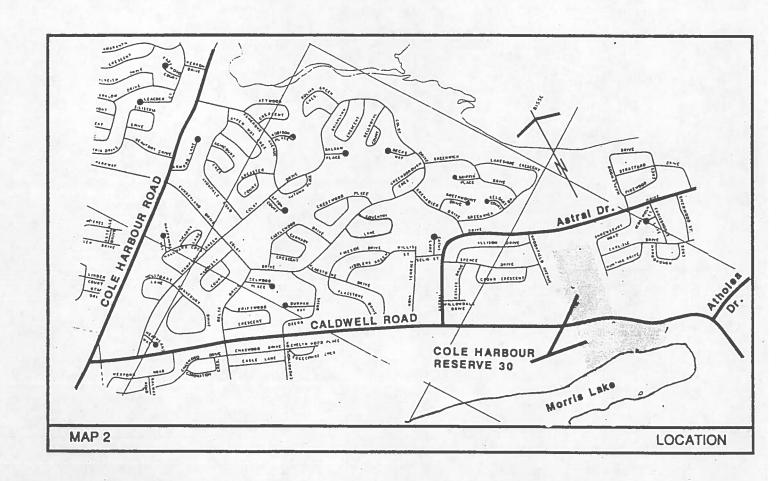
Thus, Council is advised to consult with the provincial authorities on design and cost-sharing for this public system. In fact, for efficiency and cost-effectiveness, serious consideration should be given to installing this storm system only in conjunction with road upgrading. This would not hinder the immediate remedial measures to be undertaken by the Band Council, as adequate on-site drainage can be designed for the Reserve's first phases, and it would allow time for the Municipality and the Province to budget for subsequent work.

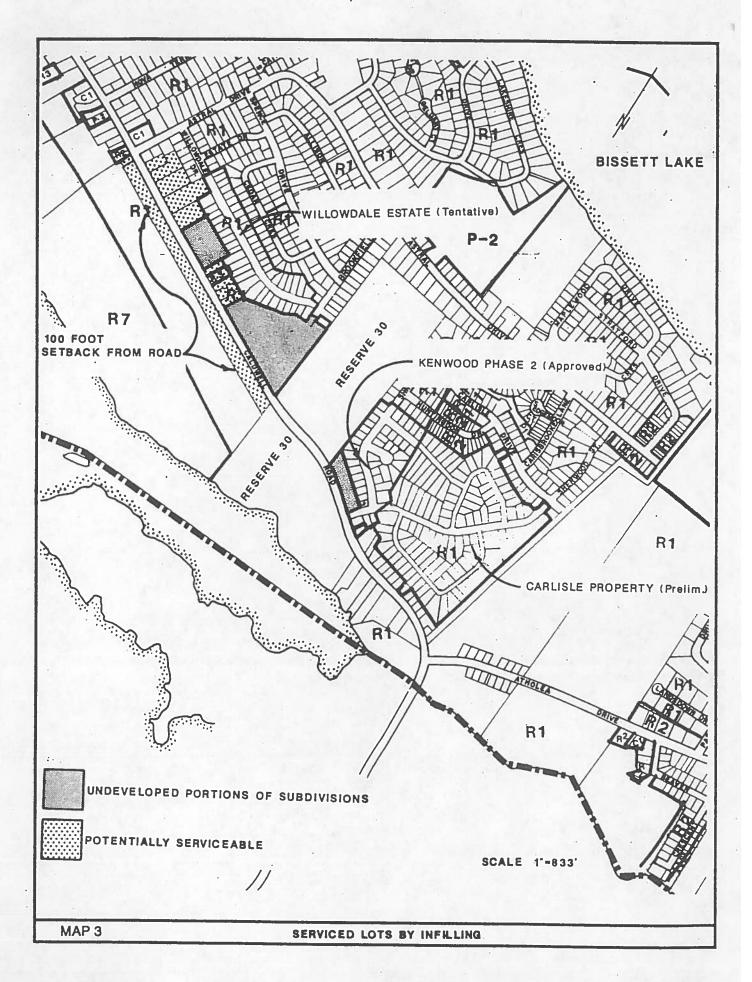
Boundary Amendments

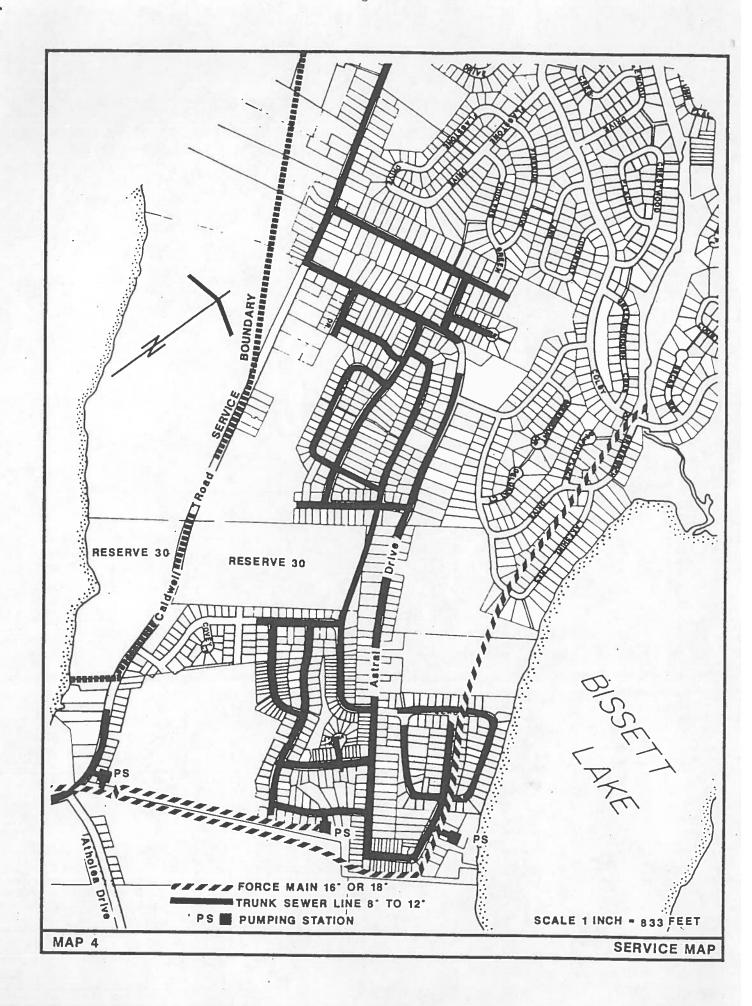
The general service boundary does not require amendment as additional capacity is not available to allocate and current legislation and policy will account for infilling. The only lands which can completely develop at this time are the lands of the Reserve and specific arrangements were made for this connection under the 1975 agreement.

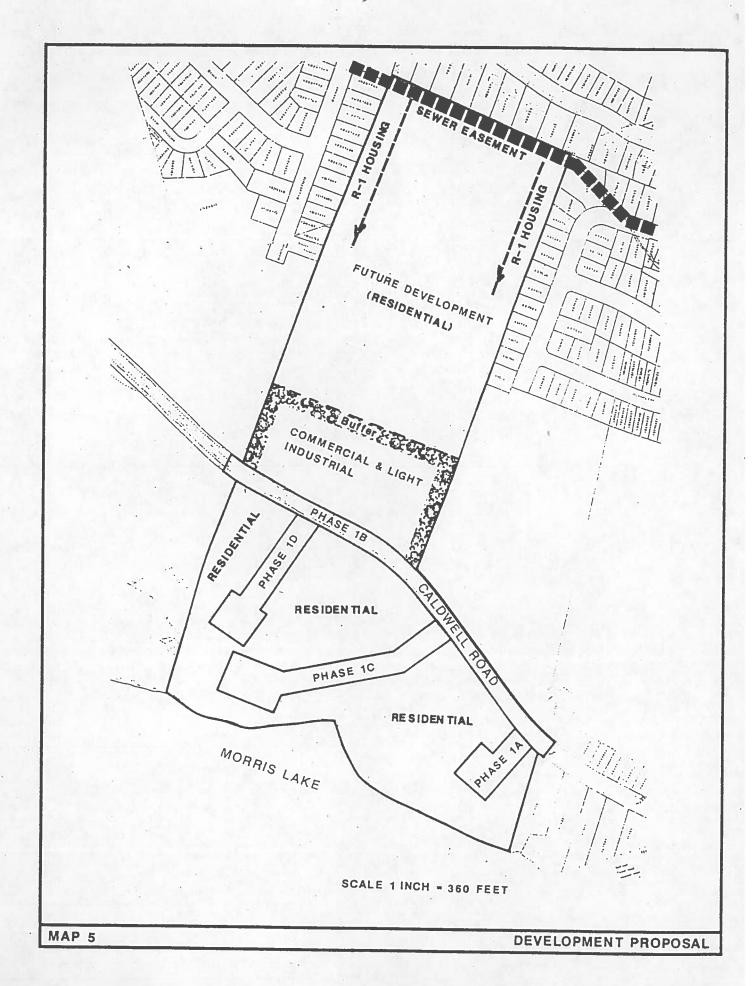
In keeping with the Municipality's practice relative to extending municipal policies to federal and other territories, the Cole Harbour plan and supporting by-laws should reflect the servicing of the Reserve, for the purposes of planning and public information. It is timely that the plan is currently under review and this boundary change in the area of the Reserve can be accomplished during the review amendments without affecting the timing of agreements to service the lands.













Halifax County Municipality

Chief Administrative Officer

Administration Centre

2750 Dutch Village Road Halifax, Nova Scotia B3L 4K3

Tel: 902-453-7568 Fax: 902-477-5231

September 21, 1992

Chief Lawrence Paul Millbrook Band Council P.O. Box 634 Truro, Nova Scotia B2N 5E5

FAX: 1-893-4785

Dear Chief Paul:

Subject: Lands - Caldwell Road - Cole Harbour

I attempted to reach you by telephone this morning, but was unsuccessful. I was hoping to speak to you with regard to the draft agreement for the above noted.

You had previously contacted our office by phone and had expressed concern with the draft agreement. At that time you had indicated you would be contacting the Municipal Solicitor, Mr. Fred Crooks, to clarify some of your concerns. In speaking with Mr. Crooks, I understand you have been unable to contact each other, however, he did indicate to me that your concerns, as he understood them, could have been clarified quickly should you have been able to connect to discuss this matter.

One concern you raised was that your Council would only be receiving one dollar (\$1) for your land. I have been assured by our Solicitor this is not the case. If the Agreement is executed, your Council would receive the amount negotiated between yourselves and the Municipality. The mention of one dollar (\$1) is simply used in all basic agreements.

As well, you expressed concern with regard to the authority of the Municipality, under the Agreement, to acquire further lands, should this prove necessary. I have also been assured this is simply not the case, and is a misunderstanding.

I understand that you may have other comments on this draft agreement, and would encourage you to forward them to our offices as soon as possible, so that we may proceed in this matter.

Should you have any further questions, please do not hesitate to contact our offices.

Yours truly,

Chery/L. Cox Executive Office . 50x 634, Truro, N.S.

MILLBROOK BAND COUNCIL

Fax: (902) 393-1755



September 23, 1992

Cheryl L. Cox Executive Office Administration Centre 2750 Dutch Village Road Halifax, Nova Scotia B3L 4K3

Attention: Cheryl L. Cox

Dear Ms. Cox:

Referring to your letter of September 21, 1992 to myself concerning the draft agreement pertaining to the easement for permission to enter upon the Millbrook First Nation land's referred to as Cole Harbour First Nation. Ms. Cox at a previous meeting between some members of my Council and myself and your department we had come to a consensus of what would be required for the Millbrook Band Council to grant permission for your department to enter upon our land to do the necessary work to make the stream crossing our land's suitable for the draining of storm sewer from other lands.

The terms and conditions as far as the Millbrook First Nation Band Council are concerned are as follows:

- The Halifax County municipality would pay by registered cheque in the sum of \$93,000.00 to the Millbrook First Nation for permission to enter upon our lands to do necessary work for storm drainage and for an easement and also a permit to enter upon our lands in the future for maintenance only.
- The Halifax County Municipality will be granted permission to enter upon our land referred to as Cole Harbour First Nation to do necessary work for storm drainage on a one occasion only "But" The Halifax County Municipality will not be allowed to enter upon our land to alter the stream bed in any way after the initial work had been done (for example) not be allowed to widen or deepen or change the course of the stream or etc.

. . . 2

Ms. Cox Page 2 September 23, 1992

- 3. The Halifax County Municipality will be granted a permit to enter upon our land as long as the agreement exists for maintenance only.
- 4. The length of the agreement will be determined by the Dept. of Indian Affairs L.R.T. Branch with the approval of the Band Council.

I hope these conditions will be of help in putting the draft agreement together.

If you have any more questions, do not hesitate to give me a call at the Band Office (897-9199) or at home (893-3886).

. 7.9

Sincerely Yours, '

Chief Lawrence Paul

LP/sb

. 7 . 4



October 2, 1991

Mr. Lloyd Johnson Millbrook Band Council P.O. Box 634 Trure, NS B2N 585

Dear Ur. Johnson

RE: Caldwell Road Water & Sewer

During our recent telephone conversation regarding the above project, you requested that I verify the amount of capital charges to be recovered from the Millbrook Band Council. I can confirm that the amount of \$149,500.00 was based on a cost estimate in 1989. At which time, County Deputy Warden Harry McInroy, wrote to Mr. Reg Graves, Regional Director, Lands, Revenues & Trusts of Department of Indian Affairs to ask whether the Department of Indian Affairs would be prepared to pay for the cost of installing water and sewer services on a "front foot" basis. (copy of letter is enclosed for your information.)

The estimated frontige cost per foot is estimated at \$65.00/ft. Based on approximately 2,300 ft of frontage, hence the amount of \$149,500 was arrived.

The caldwell Road water and sewer project is going to be implemented in 2 phases. The first phase is the installation of water and sanitary sewer which tender is being called at the present time. The second phase of the project is the installation of storm sewer and will be constructed in 1992.

The estimated frontage charge for the first phase is approximately \$35/ft or \$80,500.00. Additional charges for the Second phase will be billed in 1992. The exact amount for the storm system is not available at the present time, but for budget purposes the previous total frontage charge of \$65.00 per foot or \$149,500 seem reasonable.

If you require further information please call me at 453-7530.

Yours truly,

Ted Tam, P. Eng.

Assistant Director of Engineering and Works

TT/1k

cc: K. R. Meech, CAO

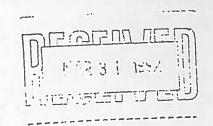
cc: E. T. Wdowiak, P. Eng.

cc: B. Butler

cc: Chief Lawrence Paul

MILLGROOK BAND COUNCIL





March 31, 1992

Warden Laszlo Lichter Administration Centre 2750 Dutch Village Road Halifax, N.S. B3L 4K3

Dear Mr. Lichter:

At a duly Millbrook Band Council held on March 30th, 1992, we discussed the March 27/92 meeting that two of the Band Councillors and me had with you regarding the request by the Municipality of the County of Halifax to cross our land with storm sewage.

The facts that were sent to the Council were agreed upon with the exception of item #4. When you are permitted access to our lands, the Band Council wants you to make modifications to the natural water course to accommodate the additional flows of storm water to the standards of the Municipality.

The Band Council also wants the work done on a one-time basis only; no modifications will be allowed in the future. We must caution the Municipality of Halifax County for the anticipated storm sewage flow; therefore, the water shed area, including the residential homes in our territory have to be taken into consideration.

The Council also wants the right to hook to any part of the storm water works.

Sincerely

Chief Lawrence Paul on behalf of the

Millbrook Band Council



Halifax County Municipality

Office of the Warden

Administration Centre 2750 Dutch Village Road Halifax, Nova Scotia B3L 4K3 902-453-7560

Millbrook Band Council P. O. Box 634 Truro, NS B2N 5E5 March 30, 1992

. 2

Attention: Chief Lawrence Paul

Dear Chief Paul:

Re: Cole Harbour Reserve No. 30
Access to Natural Watercourse

I have indicated to you at our meeting on March 29, 1992, that I am prepared to take to my Council, a proposal for consideration for reduction of the estimated \$149,000 betterment charge which will be levied against abutting Reserve Lands for sanitary sewer and water improvements on Caldwell Road. This consideration would be in exchange for an Agreement to enter upon Reserve Lands to make modifications to the existing watercourse to accommodate the anticipated increase in stormwater flow resulting from developments in the area in the future. The following are the main points which could be incorporated in this undertaking.

- 1) The estimated cost of providing laterals and hook-ups of water and sewer to the existing homes at your lands on Caldwell Road is \$134,000 (from your letter to John Sheppard dated December 6, 1991). The Municipality is willing to cost-share in this work in the amount of 70%, which is equal to \$93,800.
- The Band's share of the cost of the recently-completed capital works on Caldwell Road (based on frontage) is \$149,000. The cost-sharing in Item 1 will be deducted from this amount, so that the net payment to the Municipality will be \$55,200.
- The Municipality, the Department of Transportation and Communications and/or the landowners in the area will be permitted to discharge additional flows of stormwater into the natural watercourse, resulting from the development of these lands or from the construction or installation of stormwater facilities.
- The Municipality, the Department of Transportation and Communications and/or the landowners in the area will be permitted access to the Indian lands to make modifications to the natural watercourse to accommodate these additional flows of stormwater to the standards of the Municipality, the Department of Transportation and Communications and any other authority having jurisdiction over watercourses.

- 5) The work described in Item 4 will be done at no cost to the Indian Band.
- 6) The Municipality, the Department of Transportation and Communications and/or the landowners in the area will obtain all permits and approvals necessary to carry out the work described in Item 4.

As discussed at our meeting, this proposal is tentative only, and must be ratified by our respective Councils before it is accepted by either side.

Also, we reserve the right until the proposal is ratified to investigate any other option which we feel may be a viable alternative to discharging these additional flows into the natural watercourse which crosses your lands.

We would appreciate hearing from you soon on this matter, in order to allow me to take it to our Executive Committee meeting on April 6, and then to Council on April 7.

I thank you very kindly for meeting with us on Friday, and I look forward to your response to this proposal:

Yours truly,

Warden Laszlo Lichter

Losolott

LL/JPS/plh

cc: David Nantes, MLA

cc: Bill Lane

Department of Northern and Indian Affairs



Haliax County Municipality

Dept. of Engineering & Works

Administration Centre 2750 Dutch Village Road Halifax, Nova Scotia B3L 4K3 902-453-7534

November 27, 1992

Mr. Lloyd Johnson Millbrook Band Council P. O. Box 634 Truro, N. S. B2N 5B5

Dear Mr. Johnson:

Re: Caldwell Road Water & Sewer

Enclosed is our invoice of \$149,500 for the provision by Halifax County of central water, sanitary sewer and storm sewer on Caldwell Road in Cole Harbour. These systems will provide for central services to the abutting Band Council lands.

I understand from Mr. Meech that this invoice is necessary so that it can be incorporated in the Agreement.

Please forward your cheque to my attention so that the appropriate account can be credited.

Yours truly,

E. T. Wdowiak, P. Eng.

Director of Engineering & Works

ETW/js

Copy - K. R. Meech

Chief Administrative Officer

INVOICE

DATE:

November 27, 1992

TO:

Millbrook Band Council

P. O. Box 634 Truro, N. S. B2N 5B5

Re:

Betterment Charges for Central Water, Sanitary Sewer and Storm Sewer provided by Halifax County, Caldwell Road in Cole Harbour Capable of

Providing Central Services to Abutting Band Concil Lands.

| DESCRIPTION | DEBIT | TOTAL | |
|----------------------------------|-------|-----------|--|
| \$2.300 feet at \$65.00 per foot | | \$149,500 | |

Tel: (902) 897-9199 Fax: (902) 893-4785



November 6. 1995

Ms. Patricia Collins
Department of Indian Affairs
P. O. Box 160
Amherst, Nova Scotia
B4H 3Z3

Dear Ms. Collins:

In return for a 20-year permit to the municipt ality of the County of Halifax to construct, maintain and improve the water course and a storm drainage system over lands on the Cole Harbour Reserve. The Band requests:

- That all costs associated with providing water and sewer on the Cole Harbour Reserve be the responsibility of the Municipality of the County of Halifax;
- (2) The Band have access to water and sewer on the Cole Harbour Road, Brookfield Avenue, and Shrewsburry Road, and any new road way which may be constructed adjacent to the Cole Harbour Reserve. Permits will be issued at no cost to the Band to connect any developments that the Band wishes to pursue on the Cole Harbour Reserve.
- (3) Any necessary access permits required to connect the road ways adjoining the Reserve will be at no cost and will not be withheld; and

(4) There will be no cost to the Millbrook Band for water on the Cole Harbour Reserve.

Sincerely,

Lawrence Paul

Chief

LP:ap

THIS MEMORANDUM OF UNDERSTANDING MADE THIS 15th DAY OF JULY A.D., 1991

BETWEEN:

10

MILLBROOK INDIAN BAND, of Millbrook, in the County of Colchester, Province of Nova Scotia (hereinafter called the "Band")

OF THE FIRST PART

- and -

THE MUNICIPALITY OF THE COUNTY OF HALIFAX, a body corporate (hereinafter called the "Municipality")

OF THE SECOND PART

WHEREAS the Band has good title to lands known as Cole Harbour Indian Reserve No. 30 located at Cole Harbour, in the County of Halifax, Province of Nova Scotia (hereinafter called the "Property") and as described and shown on the plan attached hereto as Schedule 'A';

AND WHEREAS the Band has requested permission to extend municipal water service and sanitary sewer service on Caldwell Road from the northeast corner of the South Reserve Property (hereinafter called the extension of services) and as described and shown on the plan attached hereto as Schedule "B";

AND WHEREAS the Band has requested permission to phase the installation of services and other infrastructure in a manner not normally permitted;

WITNESS that in consideration of the sum of One Dollar (\$1.00) now paid by the Band to the Municipality (the Receipt of which is hereby acknowledged), the requests to extend services on Caldwell Road and to phase installation is agreed upon between the Band and the Municipality subject to the following:

SECTION 1.0: DEFINITIONS

- 1.1 MUNICIPAL WATER AND SANITARY SEWER SERVICES mean any water distribution and/or sanitary sewerage system that is owned and maintained by the Municipality of the County of Halifax.
- 1.2 STORM SEWERAGE SYSTEM means a system receiving, carrying and controlling stormwater and surface run-off and which may include pipes, conduits, catchpits, culverts, ditches, watercourses, roadways and retention ponds.
- 1.3 PROFESSIONAL ENGINEER means a registered or licensed member, in good standing, of the Association of Professional Engineers of Nova Scotia.

SECTION 2.0: USE OF PROPERTY

2.1 Property use shall be primarily residential with a 100m by 225m commercial and light industrial property allotment on the south boundary of the North Reserve Property generally as shown on the plan attached hereto as Schedule "C".

- 2 -

- 2.2 Residential development shall consist of single and two unit dwellings. In addition, there may be townhousing or an apartment building constructed on a site to be identified by this Memorandum of Understanding at a future date.
- 2.3 Residential development along the western and eastern boundaries of the North Reserve Property shall be of the same density and type, notably single unit dwellings, as residential development abutting these boundaries of the Reserve.
- 2.4 Schedule "C" Plan may be revised by the Band from time to time in consultation with the Municipality and in accordance with generally accepted planning practices.

SECTION 3.0: PLANS, CERTIFICATES, APPROVALS AND PERMITS

- 3.1 Sewage flows entering the municipal sanitary sewer from the Reserve property shall not exceed 37,800 imperial gallons per day.
- 3.2 Prior to development of the property, the Band shall provide the following documentation to the Municipality:
 - (i) all plans and documentation needed to satisfy the requirements of Section 4.0 and Section 5.0;
 - (ii) a plan of subdivision as approved by Chief and Band Council (Schedule "C");
 - (iii) a joint certificate from the Nova Scotia Departments of Health and the Environment approving the design of the water distribution and sanitary sewerage systems; and
 - (iv) written acceptance of the electrical service, distribution, street lighting pattern and method of installation from the Nova Scotia Power Corporation.

SECTION 4.0: INFRASTRUCTURE

- 4.1 The Infrastructure shall be designed by a Registered Professional Engineer and all design documents shall be stamped by a Registered Professional Engineer. Design of the Infrastructure shall be in accordance with the following published guidelines:
 - (i) Municipal Services System General Specifications, Halifax County Municipality, July, 1984;
 - (ii) Specifications for Subdivision Roads in Urban and Rural Areas. Province of Nova Scotia, Department of Transportation and Communications, May 25, 1989;
 - (iii) Province of Nova Scotia and the Municipality of the County of Halifax Stormwater Design Criteria Manual, March, 1982;
 - (iv) Department of Indian and Northern Affairs, Engineering and Architecture Manual, DRM-10-7.

SECTION 5.0: PHASING OF INFRASTRUCTURE

5.1 Notwithstanding that the guidelines and regulations referenced in Section 4.0 and the normal practices of the Municipality may require that infrastructure be designed and constructed concurrently or in a specified sequence, the development of the South Reserve may proceed as follows:

5.2 In no case shall development of the North Reserve Property commence until the infrastructure and other improvements required by Sections 4.1 and 5.1 are completed on the South Reserve Property. Further, the provisions of Section 4.1 shall not apply to continuing development

without mutual agreement of the parties.

SECTION 6.0: HOUSING STANDARDS

- 6.1 Construction standards of housing shall conform to Department of Indian and Northern Affairs DRM-10-7/7 'Implementing On Reserve Housing Capital Projects' and as stipulated in DRM-10-7/7 housing construction standards will equal or exceed the minimum requirements of the National Building Code of Canada, 1990.
- 6.2 The requirements of Section 6.1 shall not apply to existing dwellings on the Property in place prior to the signing of this Memorandum of Understanding.

SECTION 7.0: OPERATION AND MAINTENANCE

- 7.1 Halifax County Municipality may enter into agreement(s) with the Minister of Indian Affairs and Northern Development (hereinafter referred to as the "Minister") on behalf of the Millbrook Indian Band for the provision of the following municipal services:
 - (i) maintenance and repair of sewer lines;
 - (ii) maintenance and repair of storm sewerage systems;
 - (iii) fire protection;
 - (iv) acceptance and disposal of sanitary sewage;
 - (v) street lighting maintenance and repair;
- 7.2 The Millbrook Indian Band or the Minister, as the case may be, may enter into agreement(s) with the Province of Nova Scotia or the City of Dartmouth for the provision of the following services:
 - (i) maintenance and repair of streets;
 - (ii) maintenance and repair of storm sewerage systems;
 - (iii) street snow plowing and ice control;
 - (iv) maintenance and repair of water lines;
 - (v) street cleaning.

SECTION 8.0: IMPLEMENTATION

- 8.1 The Band shall not be bound by any by-laws or regulations of the Municipality which are not contained directly within the context of this Memorandum of Understanding.
- 8.2 This Memorandum of Understanding shall be binding upon the Band's assigns, lessees and occupiers of the Property from time to time.
- 8.3 This Memorandum of Understanding shall be declared null and void at such time when the Band's assigns, lessees or occupiers cease to reside on the Property.
- 8.4 This Memorandum of Understanding shall be filed by the Municipality in the Registry of Deeds at Halifax, Nova Scotia.
- 8.5 The costs of recording and filing all documents in connection with this Memorandum of Understanding shall be paid by the Band.
- 8.6 The provisions of this are severable from one another and the invalidity or unenforceability of one provision shall not prejudice the validity or enforcement of any other provision.

WITNESS that this Memorandum of Understanding, made in triplicate, was properly executed by the respective Parties on this day of July, A.D., 1991.

SIGNED, SEALED AND DELIVERED in the presence of

The the presence of

SEALED, DELIVERED AND ATTESTED)
to by the proper signing)
officers of the Municipality)
of the County of Halifax duly)
authorized in that behalf in)
the presence of)

MILLBROOK INDIAN BAND

CHIEF LAWRENCE PAUL

CLARA GLOADE, BAND MANAGER

MUNICIPALITY OF THE COUNTY OF HALIFAX

Low ST

WARDEN LASZLO LICHTER

GERARD J. KELLY, MUNICIPAL CLERK





Halifax County Municipality

Dept. of Engineering & Works

Administration Centre

2750 Dutch Village Road Halifax, Nova Scotia B3L 4K3

902-453-7534 Fax 902-477-7783

November 14, 1995

Cox, Downie P.O. Box 2380, Stn. M Halifax, NS B3J 3E5

Attention: Robert Carmichael

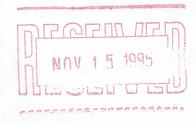
Dear Sir:

RE: Millbrook Band - County, Memorandum of Understanding

A Memorandum of Understanding was executed between the Millbrook Indian Band and Halifax County Municipality.

Section 3.0 outlines the documents that have to be provided to the Municipality prior to development. The requirements include Plan of Subdivision, Health and Environment approving the design, electrical service, distribution etc., The above requirements are typically required for subdivision approvals that involve the construction of roads, and water and sewer distribution systems. In my opinion, it would be difficult to interpret that the above conditions apply to the development of a lot by connecting to existing distribution mains by a lateral. This does not require the construction of road, and distribution systems.

Section 5.2 of the agreement states that in no case shall the development of the North Reserve Property commence until the infrastructure and other improvements required by section 4.1 and 5.1 are completed on the South Reserve Property. Map 5, development proposal shows the Future Development (Residential) with a buffer around a commercial and light Industrial development. It is not clear if the commercial and light industrial site is part of the North Reserve Property in the context of section 5.2 of the agreement.



...2

The Mill Brook Band is constructing with the commercial site, a 17' by 41' building with a gas bar and has applied to connect to our existing sanitary sewer servicing along the Caldwell Road. Please review the attached memorandum of understanding between the Millbrook Indian Band and the Municipality and especially from section 3 to 5.2 and advice if this proposed development meets the requirements of the Memorandum.

I will be out of my office this afternoon, but please fax me your advice as soon as possible and I will have my secretary forward it to Mr. E. Wdowiak and Mr. P. Dickson.

Yours truly,

Ted Tam, P. Eng. Assistant Director of Engineering and Works

TT/lk

cc: E. T. Wdowiak, P. Eng.

November 9, 1995

E-5661-06058(LTS'9)

Our file Notre référence

Halifax County Municipality 2750 Dutch Village Road Halifax, Nova Scotia B3L 4E5



ENGINEERING & WORKS
DEPARTMENT

Attention: Ted Tam

Re: Permit Request - Easement at Cole Harbour I.R. No. 31

I am enclosing a copy of a letter sent to me from Chief Lawrence Paul regarding your request for a permit for Cole Harbour I.R. No. 31.

The Millbrook First Nation Council has agreed to a permit being issued under Section 28(2) of the Indian Act to the Municipality of Halifax for 20 years to maintain the water course and storm drainage system in consideration for the terms they have set out in the attached letter.

Please review these items and if you are in agreement, we will proceed with the process.

Yours truly,

Jules Hebert

Director

Lands and Trust Services

Department of Indian and Northern Affairs

P.O. Box 160

Halifax, Nova Scotia

B4H 3Z3

atta.

c.c. Millbrook Band Council



MILLBROOK BAND COUNCIL

Tei: (902) 897-9199 Fax: (902) 893-4785



November 6. 1995

Ms. Patricia Collins
Department of Indian Affairs
P. O. Box 160
Amherst, Nova Scotia
B4H 3Z3

Dear Ms. Collins:

In return for a 20-year permit to the municipality of the County of Halifax to construct, maintain and improve the water course and a storm drainage system over lands on the Cole Harbour Reserve. The Band requests:

- That all costs associated with providing water and sewer on the Cole Harbour Reserve be the responsibility of the Municipality of the County of Halifax;
- (2) The Band have access to water and sewer on the Cole Harbour Road, Brookfield Avenue, and Shrewsburry Road, and any new road way which may be constructed adjacent to the Cole Harbour Reserve. Permits will be issued at no cost to the Band to connect any developments that the Band wishes to pursue on the Cole Harbour Reserve.
- (3) Any necessary access permits required to connect the road ways adjoining the Reserve will be at no cost and will not be withheld; and

(4) There will be no cost to the Millbrook Band for water on the Cole Harbour Reserve,

Sincerely,

Lawrence Paul

Chief



REGISTRY OF DEEDS

Robert A. Hickey Registrar (902) 424-8571



P.O. Box 2205 1660 Hollis St. Halifax, N. S. **B3J3C4**

Department of Attorney General

July 31, 1991

Municipality of the County of Halifax 2750 Dutch Village Road, Halifax, N.S. B3L 4K3 c/o Planning and Development

IN ACCOUNT WITH

REGISTRY OF DEEDS (HALIFAX)

RECEIPT NUMBER 18204 (Doc. #30828)

To registering a Memorandum of Understanding between Millbrook Indian Band and The Municipality of the County of Halifax

---\$135.00



Planning and Development

About 261-13-032

Now response

ye messley (148)

787

- needs all publ. v fed

regulations

THIS MEMORANDUM OF UNDERSTANDING MADE THIS 15th

JULY A.D., 1991

BETWEEN:

MILLBROOK INDIAN BAND, of Millbrook, in the County of Colchester, Province of Nova Scotia (hereinafter called the "Band")

OF THE FIRST PART

DAY OF

- and -

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SECTION 2.0: USE OF PROPERTY

2.1 Property use shall be primarily residential with a 100m by 225m commercial and light industrial property allotment on the south boundary of the North Reserve Property generally as shown on the pian attached hereto as Schedule "C".

824

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SECTION 5.0: PHASING OF INFRASTRUCTURE

5.1 Notwithstanding that the guidelines and regulations referenced in Section 4.0 and the normal practices of the Municipality may require that infrastructure be designed and constructed concurrently or in a specified sequence, the development of the South Reserve may proceed as follows:

- (i) Municipal water and sanitary services may be installed prior to the installation of any other infrastructure;
- (ii) The Band shall ensure that no roof drain, floor drain or other source of clear water is connected or otherwise permitted to discharge into any sanitary sewerage system;
- (iii) Storm sewerage systems may initially be provided by means of open ditches and other appurtenances according to Municipal and Provincial specifications and practices for rural areas;
- (iv) Improvements of existing roadways may initially be limited to immediate alterations for reasons of safety and efficiency as determined by the Band in conjunction with the Nova Scotia Department of Transportation and Communications;
- (v) Storm sewerage systems and the construction, upgrading and paving of roadways, each to the normal urban standards of the Municipality and the Province shall occur over a period of no longer than five years;
- (vi) Any and all other infrastructure as required shall be completed to usual standards within a period of five years.
- 5.2 In no case shall development of the North Reserve Property commence until the infrastructure and other improvements required by Sections 4.1 and 5.1 are completed on the South Reserve Property. Further, the provisions of Section 4.1 shall not apply to continuing development without mutual agreement of the parties.

SECTION 6.0: HOUSING STANDARDS

- 6.1 Construction standards of housing shall conform to Department of Indian and Northern Affairs DRM-10-7/7 'Implementing On Reserve Housing Capital Projects' and as stipulated in DRM-10-7/7 housing construction standards will equal or exceed the minimum requirements of the National Building Code of Canada, 1990.
- 6.2 The requirements of Section 6.1 shall not apply to existing dwellings on the Property in place prior to the signing of this Memorandum of Understanding.

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- 7.1 Halifax County Municipality may enter into agreement(s) with the Minister of Indian Affairs and Northern Development (hereinafter referred to as the "Minister") on behalf of the Millbrook Indian Band for the provision of the following municipal services:
 - (i) maintenance and repair of sewer lines;
 - (ii) maintenance and repair of storm sewerage systems;
 - (iii) fire protection;
 - (iv) acceptance and disposal of sanitary sewage;
 - (v) street lighting maintenance and repair;
- 7.2 The Millbrook Indian Band or the Minister, as the case may be, may enter into agreement(s) with the Province of Nova Scotia or the City of Dartmouth for the provision of the following services:
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 - (ii) maintenance and repair of storm sewerage systems;
 - (iii) street snow plowing and ice control;
 - (iv) maintenance and repair of water lines;
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- 8.4 This Memorandum of Understanding shall be filed by the Municipality in the Registry of Deeds at Halifax, Nova Scotia.
- 8.5 The costs of recording and filing all documents in connection with this Memorandum of Understanding shall be paid by the Band.
- 8.6 The provisions of this are severable from one another and the invalidity or unenforceability of one provision shall not prejudice the validity or enforcement of any other provision.

WITNESS that this Memorandum of Understanding, made in triplicate, was properly executed by the respective Parties on this 1. The day of July, A.D., 1991.

SIGNED, SEALED AND DELIVERED in the presence of

SEALED DELIVERED AND ATTESTED)
to by the proper signing)
officers of the Municipality)
of the County of Halifax duly)
authorized in that behalf in)
the presence of)

MILLBROOK INDIAN BAND

CUTER LAUDENCE PAUL

CLARA GLOADE, BAND MANAGER

MUNICIPALITY OF THE COUNTY OF HALIFAX

WARDEN LASZLO LICHTER

GERARD J. KELLY, MUNICIPAL CLERK

PROVINCE OF NOVA SCOTIA) COUNTY OF HALIFAX

On this 3 day of July, 1991, before me, the subscriber personally came and appeared Valerie Spencer a subscribing witness to the foregoing Indenture, who, having been by me duly sworn, made oath and said that the Municipality of the County of Halifax, one of the parties hereto caused the same to be executed by the hands of its officers in that behalf duly authorized and by the affixing of its corporate seal in her presence.

A Commissioner of the Supreme Court of Nova Scotia

F.P. (docks

Province of Nova Scotia County of Halifax

Nereby certify that the within instrument was recorded in the Registry of Deeds Office at Halifax in the County of Halifax, N. S., M., on the

at Z:260'clock J. M., on the SI day of July at Barres 2 2

Book No.5109 at Pages \$23 - 827 as Document Number 3828

Registrar of Deeds for the Registration
District of Halifax County

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this way

L7H

STAFF REPORT

TO:

Municipal Council

FROM:

Dept. of Planning & Development

Dept. of Engineering & Works

RE:

EXTENSION OF MUNICIPAL SERVICES -

CALDWELL ROAD - RESERVE 30

DATE:

December 4, 1990

KA STA

RECTOR. PLANNING & DEVELOPMENT

Ex Willen 1

DIRECTOR, ENGINEERING & WORKS

RECOMMENDATION

THAT MUNICIPAL COUNCIL ENTER INTO AN AGREEMENT WITH THE MILL BROOK INDIAN BAND RESPECTING THE EXTENSION OF WATER, STORM AND SANITARY SEWERAGE SERVICES ALONG THE CALDWELL ROAD TO COLE HARBOUR INDIAN RESERVE 30 AND TO THE GENERAL DEVELOPMENT OF THESE LANDS.

FURTHER, THAT COUNCIL PROCEED TO REVISE ITS CAPITAL PROGRAMME TO INCLUDE THE EXTENSION OF CENTRAL SERVICES ALONG CALDWELL ROAD, BETWEEN ASTRAL DRIVE AND ATHOLEA DRIVE, AND THAT COUNCIL CONSULT WITH THE PROVINCE FOR COST-SHARING ON STORM SEVERAGE IMPROVEMENTS IN CONJUNCTION WITH THE GENERAL UPGRADING OF CALDWELL ROAD.

Background

The subdivision of lands along Caldwell Road resulting from the recent expansion of the area's service boundary has, once again, focussed attention on the shortcomings of the transportation and servicing network between Astral and Atholea Drives. In particular, major road upgrading and storm sewerage along Caldwell Road are required to respond to ongoing development and the traffic generated by and through the community. There is also a need to loop the water line serving the area to enhance domestic supply and to improve fire flows. Given increased development in Cole Harbour and Eastern Passage over the past few years and thus, additional demands placed upon the Caldwell Road, it is time to plan and budget for this project.

In context with these considerations, the Municipality has been approached by the MillBrook Indian Band with respect to its holdings at Reserve 30, a 50-acre parcel which spans Caldwell at the lower end of Morris Lake (Map 2, p.6). Although a portion of the Reserve is accessible to municipal services, the area currently developed is served by septic tanks and wells. With a view to improving services to these residents and providing for long-term opportunities for development of the Reserve, the Band Council wishes to construct central sanitary, storm and water facilities.

Although the Reserve is split by the areas's service boundary, which follows the Caldwell Road, the larger portion is within the serviceable area and, in fact, has direct access to a municipal sewer located on the property (Map 4, p.8). This trunk sewer was constructed under a legal agreement between the Band Council and the Municipality in 1975. In return for permission to install the sewer, the Municipality provided its undertaking to the MillBrook Band that the sewer could be accessed by the Band for future development.

The established residential area on the southern Reserve parcel cannot, however, be developed by access to this trunk and the Band Council proposes to begin a phased construction of services along Caldwell Road. This will assist the task of completing the sewer linkage between Atholea and Astral Drives.

ANALYSIS

Following the Council's recent realignment of the Cole Harbour service boundary, development is quickly proceeding on the majority of properties to which municipal sewerage capacity was extended. However, the extent of these subdivisions has been somewhat constrained by the costs associated with creating lots along Caldwell Road.

As illustrated by Map 3 (p.7), subdividers are not completing their projects through to Caldwell. Willowdale Estates, Kenwood Acres and Carlisle Subdivision all show vacant blocks of land along this road. The majority of these subdivisions are developed by directing sewage to the Astral Drive trunk. Installing a duplicate system along Caldwell is not cost-efficient for individual subdividers in terms of the number of additional lots which can be created. Therefore, the Caldwell Road frontage is left in uncertain circumstances.

This is an inconvenience, and presents some loss to developers of the individual subdivisions. However, there is a larger concern to the Municipality. The Council's recent deliberations on the expanded service boundary recognized the need to work towards improving transportation and servicing links in the Astral-Atholea area. To some extent, this has been enabled by the allocation of service capacity to key properties within the area. What remains to be accomplished is to loop the area's water system, upgrade the Caldwell Road and respond to the inevitable effects of increased storm flows from the subdivisions now underway.

In addition to its obvious function in serving local traffic, Caldwell Road is an essential transportation facility for areas to the east. Traffic generated by both Cole Harbour and Eastern Passage will continue to place heavy demands on this road. It is usual to hold back on major road works in order to minimize disruption while subdivision and servicing are in progress. However, the time has come to plan and budget for improvements, including resurfacing and sidewalks, and the curb, gutter, and piped storm drainage commensurate with urban development.

In order to accomplish this with any efficiency, the Municipality and the Province will be required to ensure that water, sewerage and storm facilities are completed along Caldwell Road and that upgrading of the road is carried out in a co-ordinated project. Given the road's function within the larger area, it is reasonable to approach the provincial government to cost-share

with the Municipality and landowners with respect to these works. In this regard, the matter of piped storm facilities to serve immediate properties and upstream development should be a matter of early consultation, particularly with the Nova Scotia Department of Transportation. The current system of open ditching along Caldwell is not adequate to the needs of the area.

An estimated cost of \$1.28 million for installing piped services (water, sanitary, storm) was presented to the Urban Services Committee earlier this year. This estimate translated to foot-frontage costs of approximately \$65 per foot when standard municipal cost-sharing was applied (60% mun / 40% res).

As a separate element, storm drainage is significant to the costs of servicing and accounts for 32% of the total project. Even when the previous Committee estimate is updated to 1991 dollars, foot-frontage charges are lowered to a range of \$52-\$57 per foot, when various types of provincial cost-sharing are applied. Costs, therefore, can be, and should be, reduced by additional cost-sharing with the Province, particularly with respect to the improvements of storm drainage along the public road. It is suggested that cost-sharing would provide a clear benefit to the provincial authority which is responsible for safe and effective maintenance of this roadway.

In recommending that additional services be installed, it is not the intention, nor a likely possibility, that service boundaries in the vicinity will also be altered to provide for ongoing development. The capacity of plant and trunk has recently been assigned and does not allow for additional acreage. The project, therefore, is considered purely on an infilling basis with respect to new lots. As illustrated by Map 3 (p.7), the contribution made by abutting landowners will allow the completion of those subdivisions currently located within the service boundary and, for those contributors on the opposite side of Caldwell, will provide for the development of lots which have frontage on the road and direct access to the sewer. A number of existing homeowners, whose properties have no subdivision capability, will also be serviced.

As the general upgrading of the road and linking of services does not provide for additional serviceable acreage, amendments to establish a new service boundary through the area plan and subdivision by-law are not required. The serviceable area is currently defined according to Map 4 (p.8). The Municipality's sewer legislation and practice will permit and require properties immediately abutting the pipe to connect to the depth of one lot. Therefore, the installation of services along Caldwell Road will allow for the development of a series of lots infilling the frontage. The installation will provide for an eight-inch collector sewer only, sufficient to meet the needs of this level of development.

MillBrook Proposal

The MillBrook Band Council represents the only major landowner yet to develop within the service boundary in this vicinity. The interior parcel of the Reserve contains nearly 30 acres and, as mentioned, there is a trunk sewer located along its northernmost boundary. The 1975 agreement between the Band Council and the Municipality permits the Band to access this sewer to service its holdings.

There are two logical constraints which can be applied to this agreement. Firstly, the location of the trunk line, at the farthest reaches of the Reserve, may make it uneconomic for the Band to begin its development at this location. Secondly, there are the realities of the public sewer and plant which, agreements notwithstanding, do not have unlimited physical capacity.

With respect to the first item, the Reserve's existing residents all live on its southern parcel, the necessary location to begin improvements and an area which is quite inaccessible to the northern sewer line. The Reserve currently contains about a dozen homes, serviced by septic tanks and wells. Residents are experiencing difficulties with high levels of arsenic and mineral content and there is evidence of health problems. In addition to the service required to ease the burden to existing residents, the identification of on-site servicing problems at this stage of the Reserve's development is of obvious concern. The property is a valuable resource over the long-term in providing housing in the Metro area to band members and their families.

With regard to the capacity of the plant, the Band Council recently undertook a development study, which provides a concept for the long-term use of the Reserve and permits an estimate of the capacity required to service the property. In addition, the Band Council has provided the Municipality with a draft "development" agreement which reflects the study's conclusions, outlines the Band's known intentions and provides for development which will meet the general construction and servicing standards applicable to the surrounding community.

Present service capacity allocated to the Reserve is 37,800 igpd, which is based on the Municipality's design capacity for trunk and plant as used throughout the area. It appears from the development study undertaken that the entire Reserve may be able to operate within this capacity. In any event, the Municipality does not, at the present time, have additional gallonage to offer unless other properties can be found which can be removed from the serviceable area. It is assumed that Municipal Council is not in a position to reconsider its recent allocations.

The capacity which is currently available to the serviceable area of the Reserve can be allocated to the property in total and servicing can be permitted to proceed without mandatory connection to the existing trunk. This would enable the Band Council to begin its project by connecting and continuing to construct along the Caldwell Road. In addition, the development can proceed without overtaxing the present sewer and plant.

The Municipality's land use and other by-laws are not applicable to Reserve property. Therefore, development will proceed according to a satisfactory "development" agreement which provides for a mutual understanding of the project. The draft agreement implements road and servicing standards which are in common usage and outlines a development which is primarily low-density residential in nature. This agreement was prepared by the Band Council and its consultants and revisions were suggested during initial contacts with area elected officials and staff. The agreement provides for revisions as need and time progress. A concept plan of the proposal is attached as Map 5 (p.9).

In conclusion, the Municipality's 1975 agreement with the MillBrook Band Council can be implemented by allowing for use of the present capacity available to the Reserve with an alternate location of the sewer to deliver this service. The development of the Reserve in this way will not only assist present residents of the property and allow for adequate health services over the long-term, but will permit this land to be considered in light of the general servicing requirements along Caldwell Road. The Reserve is in a critical position as it requires servicing along Caldwell to permit complete development of the property. This is particularly so with respect to storm drainage.

Drainage from the northern parcel of the Reserve will necessarily involve collection by sewerage installed along Caldwell Road. Furthermore, development on adjacent properties on the north side of Caldwell will precipitate additional storm drainage as construction proceeds. This will flow toward Caldwell and the Reserve's southern parcel. One nearby developer has already made arrangements to discharge storm flows over the Reserve and into Morris Lake.

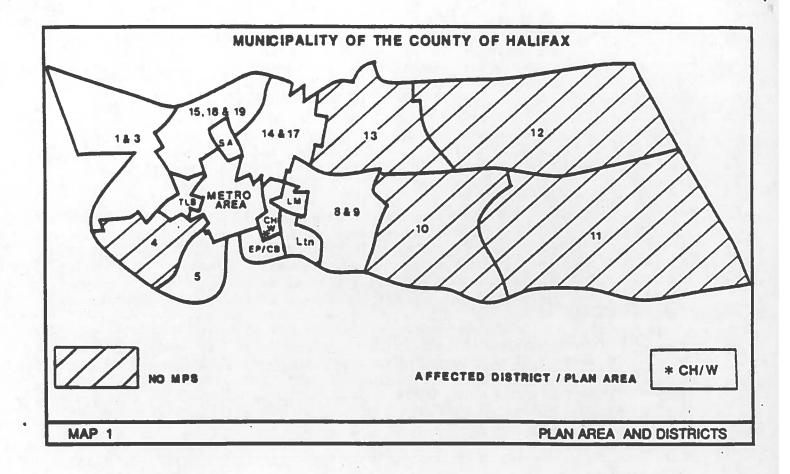
While the limited amount of land on the south side of the road, including that of the Reserve itself, can discharge in this manner, development on the north side (within the service boundary) will exacerbate flows and eventually require remedial measures along Caldwell Road. This required system should be constructed in conjunction with the upgrading of the road in general and is needed for the proper long-term functioning of that facility.

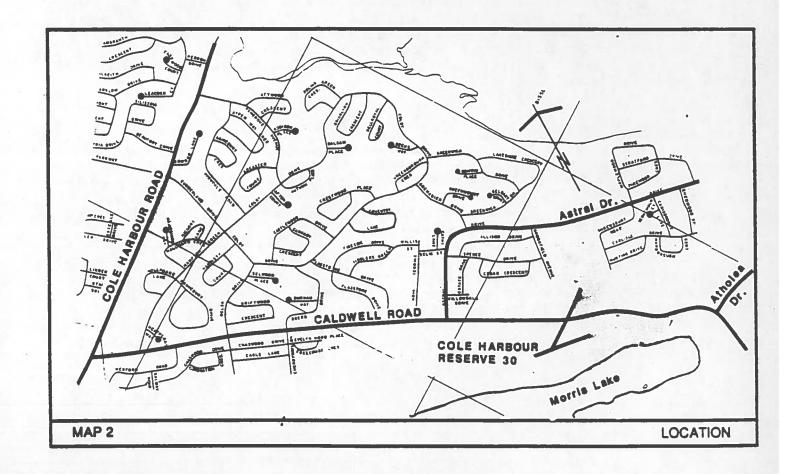
Thus, Council is advised to consult with the provincial authorities on design and cost-sharing for this public system. In fact, for efficiency and cost-effectiveness, serious consideration should be given to installing this storm system only in conjunction with road upgrading. This would not hinder the immediate remedial measures to be undertaken by the Band Council, as adequate on-site drainage can be designed for the Reserve's first phases, and it would allow time for the Municipality and the Province to budget for subsequent work.

Boundary Amendments

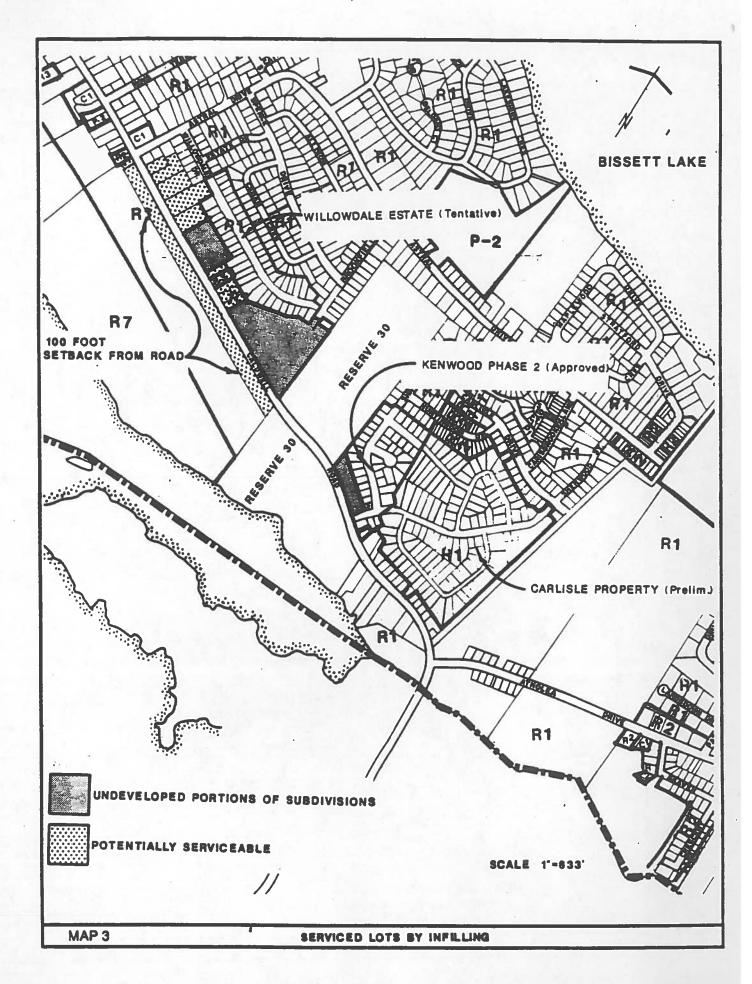
The general service boundary does not require amendment as additional capacity is not available to allocate and current legislation and policy will account for infilling. The only lands which can completely develop at this time are the lands of the Reserve and specific arrangements were made for this connection under the 1975 agreement.

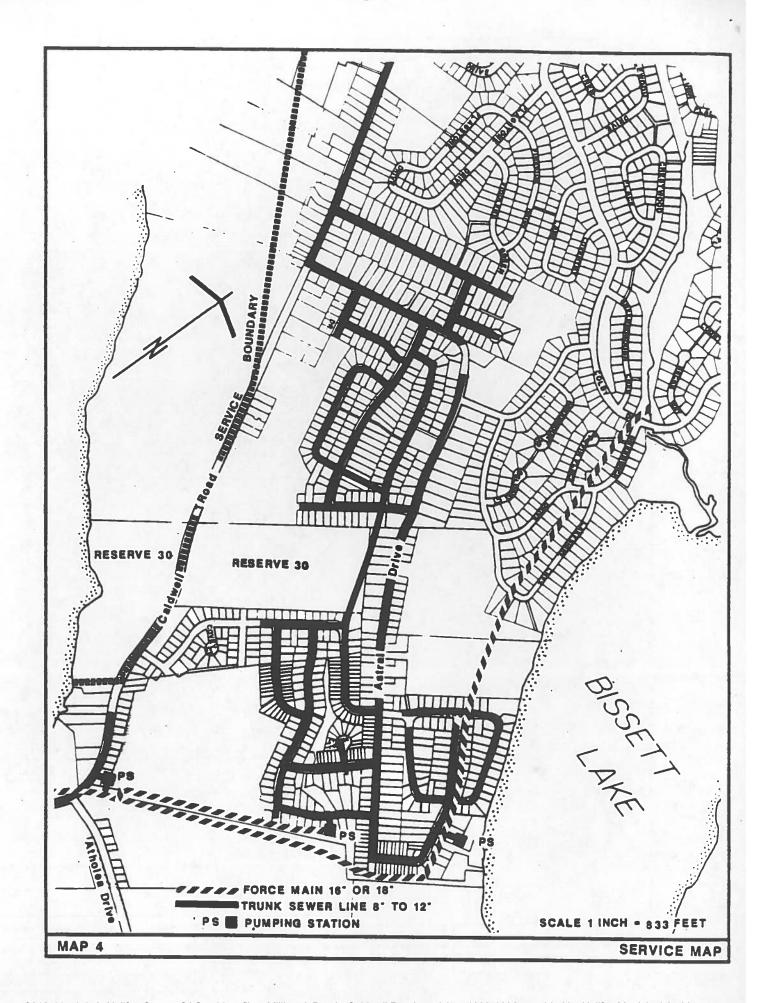
In keeping with the Municipality's practice relative to extending municipal policies to federal and other territories, the Cole Harbour plan and supporting by-laws should reflect the servicing of the Reserve, for the purposes of planning and public information. It is timely that the plan is currently under review and this boundary change in the area of the Reserve can be accomplished during the review amendments without affecting the timing of agreements to service the lands.

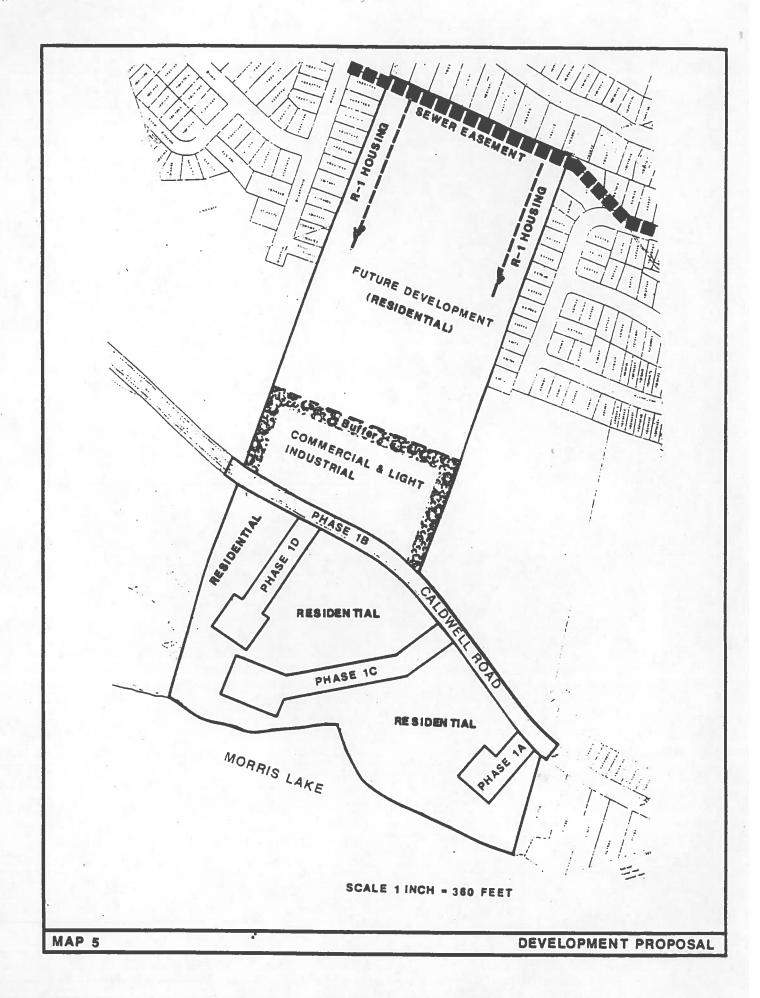




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Caldwell Rd. Services extension

Base on estimates prepared on March,89

Sanitary Water Storm

Estimated Costs

510000 370000 400000

Adjusted to 1991 dollar, the cost are as follows

Sanitary Water Storm

Estimated Costs(1991)

594864 431568 466560

Approximately recoverable frontage

7850 ft

FIRST SCHWARIO
WORST CASE 100% from user

TOTAL Sanitary Water Storm

Estimated frontage charge \$190 \$76 \$55 \$59

SECORD SCREENE

USER COUNTY PROVINCE

40% 60% 0%

TOTAL Sanitary Water Storm

Estimated frontage charge \$76 \$30 \$22 \$24

TRIPS SCRUARIO

USER COUNTY PROVINCE

30% 50% 20%

TOTAL Samitary Water Storm

Estimated frontage charge \$57 \$23 \$16 \$18

FOURTH SCREAMIO DEPT of TRANSPORTATION INSTALL STORM
and water and sanitary by user and County with no provincial funding

COUNTY

40% 60%

TOTAL Sanitary Vater Storm

Estimated frontage charge \$52 \$30 \$2

FIFTH SCHMARIC DEPT OF TRANSPORTATION INSTALL STORM

and water and sanitary by user and County with min. 20% provincial funding

USER COUNTY

30% 50%

TOTAL Sanitary Water Storm

Bstimated frontage charge \$39 \$23 \$16 \$0

B. Tile.

ENGINEERING & WORKS DEPARTMENT

MEMORANDUM

DATE:

April 11, 1995

TO:

K. R. Meech, CAO

FROM:

E. T. Wdowiak, P. Eng.

RE:

MILL BROOK INDIAN BAND AGREEMENT

- A Memorandum of Understanding dealing with development on Mill Brook lands in Cole Harbour was executed on July 15, 1991 and registered.
- 2. A draft Grant of Easement for storm drainage purposes was forwarded to Chief Paul on August 25, 1992 by our solicitors. A copy was forwarded to Phil Adams of Indian Affairs on September 8, 1992.
- 3. September 23, 1992, correspondence from Chief Paul outlining requirements for the easement agreement and the question of \$93,000.00 payment for the easement.
- 4. November 9, 1992, correspondence from Mayor Lichter in response to requirements.
- 5. September, 1993, meeting with Chief Paul regarding referendum.
- 6. January, 1994, follow-up with Pat Collins of Department of Indian Affairs. According to her the wording for the referendum has been submitted to Department of Justice. Explained to her that it is easier to control siltation if we start the work during the winter. She indicated she would try to speed things up.
- 7. February 8, 1994, Pat Collins informed us that she spoke with the Chief and agreed that they hereby give verbal authorization for us to proceed with the work.
- 8. September, 1994, Pat Collins informed us that the easement document is in Ottawa and it is a matter of time to complete the paper work. It took this long because it is only the second time that something similar to this has taken place.

April 1995 - Matter is still in Ottawa and no formal easement agreement has been signed.

Yours truly,

E. T. Wdowiak

3 Wodel

Director

Engineering & Works Department

ETW/shp