Re: Item No. 5

# **TRANSPORTATION AND PUBLIC** WORKS

2021/22 Budget & Business Plan Committee of the Whole on Budget March 24, 2021

ΗΛLΙΓΛΧ

Transportation and Public Works Budget & Business Plan 2021/22



# **MISSION**

We take pride in providing high-quality transportation and public works services to benefit our citizens. We make a difference.

## SERVICE AREAS

#### **Solid Waste Resources – Andrew Philopoulos**

Management of solid waste source separated collection and diversion programs.

#### **Parking Services – Victoria Horne (Parking Authority)**

Administration, implementation and enforcement of policies, By-laws and regulations related to parking and curbside management.

#### **Traffic Management – Taso Koutroulakis (Traffic Authority)**

Management of the municipalities' transportation system with an emphasis on safety.

#### **Road Operations & Construction – Beverley Audet**

Maintenance of a safe, efficient and clean street, sidewalk, bridge and walkway system.

#### **Project Planning & Design – David Hubley**

Professional and technical services to support delivery of the road and active transportation capital programs.

#### **Cogswell Redevelopment Project – John Spinelli / Donna Davis**

Management of the project transforming land into a vibrant, mixed use neighbourhood, reintegrating historic aspects of downtown and the waterfront.

## ABOUT US

roadway Lanes sidewalks bike Lanes (Linear) **3,897 km** 

 MULTI-USE PATHS
 BRIDGES
 STREET LIGHTS

 200 km
 107
 45,183

CURBS WALKWAYS WALKWAY LIGHTS **74 km 779** 

# ABOUT US CROSSWALKS

2,553

pedestrian RAMPS **9,659** 

LITTER BINS (RIGHT OF WAY)

SIGNALIZED

INTERSECTIONS

278

751

DESIGNATED SMOKING AREAS (RIGHT OF WAY)

PEDESTRIAN RAMPS

WITH TACTILES

823

91

STORM WATER CATCHBASINS

32,887

4

street trees **160,000**  PARKING PAY STATIONS **172** 

## ABOUT US



# COVID-19 RESPONSE

- Continued to provide relatively seamless services throughout first wave
- Parking:
  - Free parking March to June
  - 15 minute loading zones for curbside pick up
  - 15 minute free parking in December
  - On-street parking spaces for COVID-19 testing & vaccination clinics
- Supported delivery and maintenance of the Mobility Response Plan
- Transitioned to virtual Active Transportation public engagement sessions
- Transitioned to virtual pre-tender construction reviews
- Deferred all non-essential initiatives and administration



SUCCESSES



Issued Cogswell District Construction Tender ~\$100M



Tendered 89% and constructed 77% of Roads and Active Transportation projects



Developed 4-year Integrated Transportation Capital Program



Significant increase in Road Safety Countermeasures



Implemented One Call (Before you Dig) System



Amended Streets By-law to allow Annual Permits

SUCCESSES



Cyclical Proactive Tree Pruning program validated to improve service delivery & public safety



Halifax named 'Tree City of the World'



Awarded Organics contract ~\$450M



Successful Parking Technology implementation

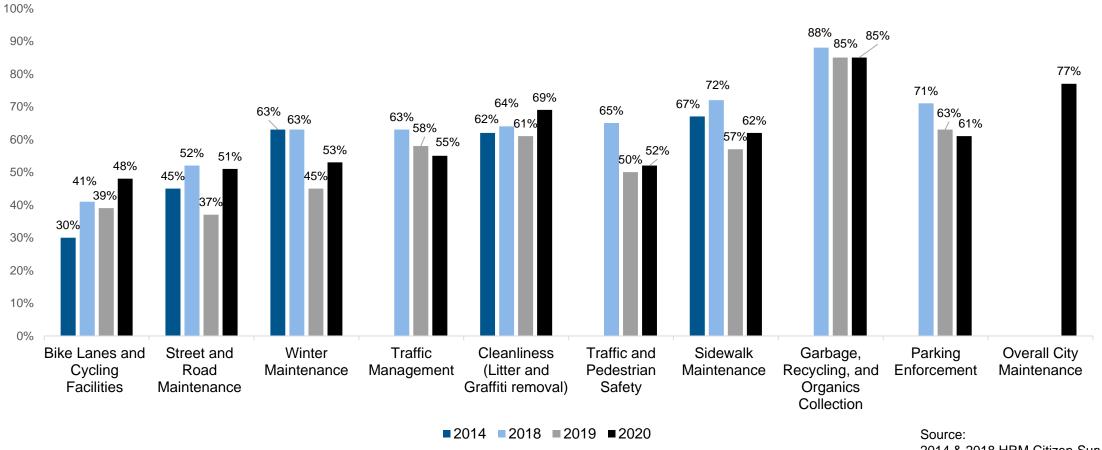


Transitioned Solid Waste education programs online



Increased diverse hiring

## Satisfaction with TPW Services: 2014 to 2020



2014 & 2018 HRM Citizen Survey 2019 Shape Your Budget Survey 2020 Municipal Budget Survey

Parking Service Requests	2018/19	2019/20	2020/21*
Total Service Requests	16,846	19,085	12,186
Total Service Requests Closed within Standard	16,803	18,086	11,811
% of Service Requests Closed within Standard	99.7%	94.8%	96.9%

\*As of February 22, 2021

Parking Session Data*					
Total Parking Sessions	244,179				
Total Time Purchased (minutes)	16,676,383				
Average Session Length (minutes)	68.3				

\*from October 13, 2020 to February 19, 2021

## Vehicle and Pedestrian Collisions

Regional Council's goal 'Toward Zero' is to reduce fatal and injury collisions by 20% by 2023

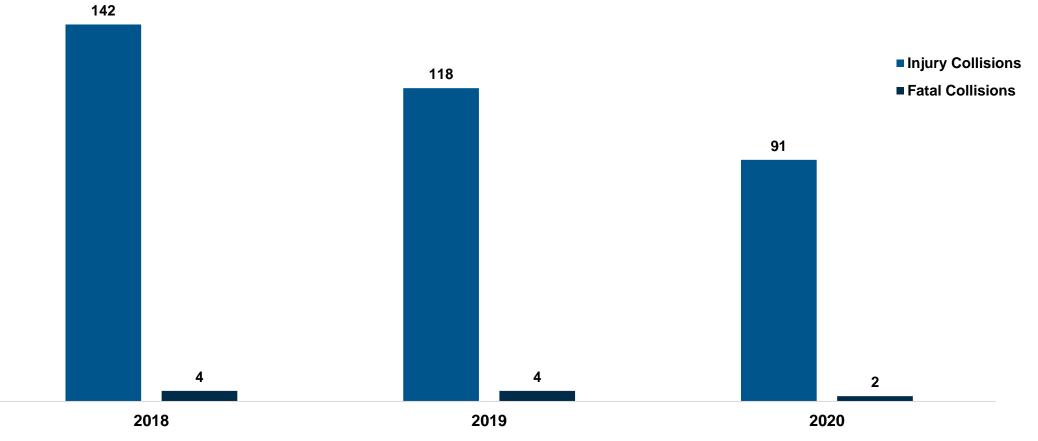
Year	Total Collisions	Total Collisions per 100,000 population	Fatal Collisions	Injury Collisions	Total Fatal + Injury Collisions	Total Fatal + Injury Collisions per 100,000 population	% Reduction Total Fatal + Injury Collisions
2018	6055	1408.5	18	749	767	178.4	-
BASELINE	-	-	-	-	800	-	-
2019	6192	1408.8	17	816	833	189.5	-4.1%
2020*	4441	985.6	5	606	611	135.6	23.6%

\* COVID – related traffic volume reduction of 18%

- All collisions within Provincial and Municipal road right of way
- Based on closed collision files received from Halifax Regional Police and Royal Canadian Mounted Police as of February 28, 2021. Future reports may vary.



## Pedestrian Collisions in HRM



Traffic Safety Measures	2018/2019	2019/2020	2020/2021	Total Completed	2021/2022 (Proposed)
Leading Pedestrian Intervals	8 (Pilot)	2	15	25	20
Rectangular Rapid Flashing Beacon	3	3	12	23*	19
Accessible Pedestrian Signal	4	5	5	93**	5
Speed Display Signs	-	2	13	15	5
Traffic Calmed Streets	13	13	30	59***	52
40 km/h Neighbourhoods	-	1	6	7	6
Advance Yield Lines at Crosswalks	-	7 (Pilot)	0	7	5
RA-8 (in-street school crosswalk) signs	-	-	5	5	0

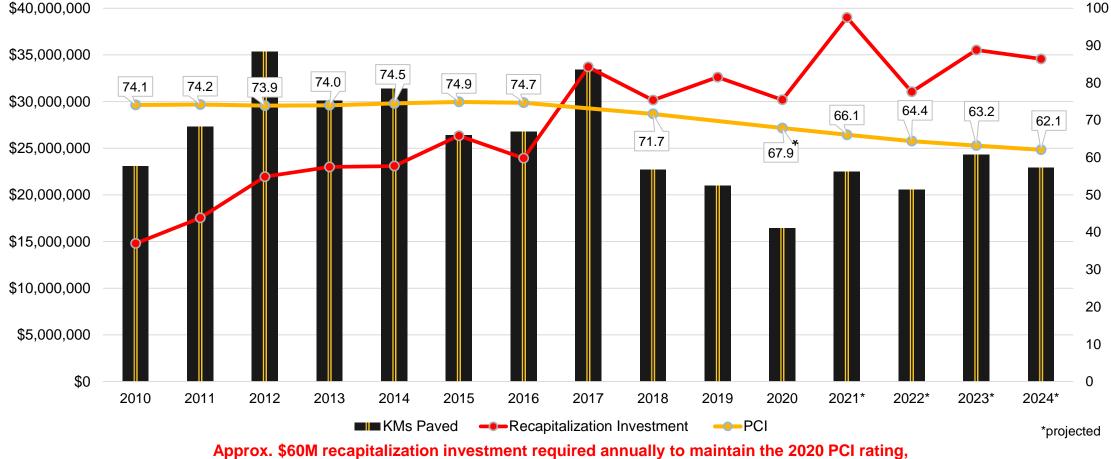
\*6 installed in 2016/2017 and 2017/2018 as pilot \*\* 79 completed prior to 2017 \*\*\*3 installed in 2017/2018

- Improve Road Safety 'Towards Zero' (IMP Action #4)
  - Review and improve Traffic Calming Administrative Order
  - Increase deployment of traffic safety measures
  - Increase school zone traffic calming
  - Increase school zone parking enforcement presence
  - Continue signalized intersection improvements (IMP Action #7)
    - In-service safety reviews
    - Diagnostic video analysis of near misses
  - Undertake photo enforcement implementation feasibility study speed detection and red light cameras
  - Increase pedestrian recall from 38% to 72% of traffic signal network
  - Continue railway crossing safety measures remaining 6 crossings
  - Continue Traffic Safety Act consultations with Province (IMP Action #74)



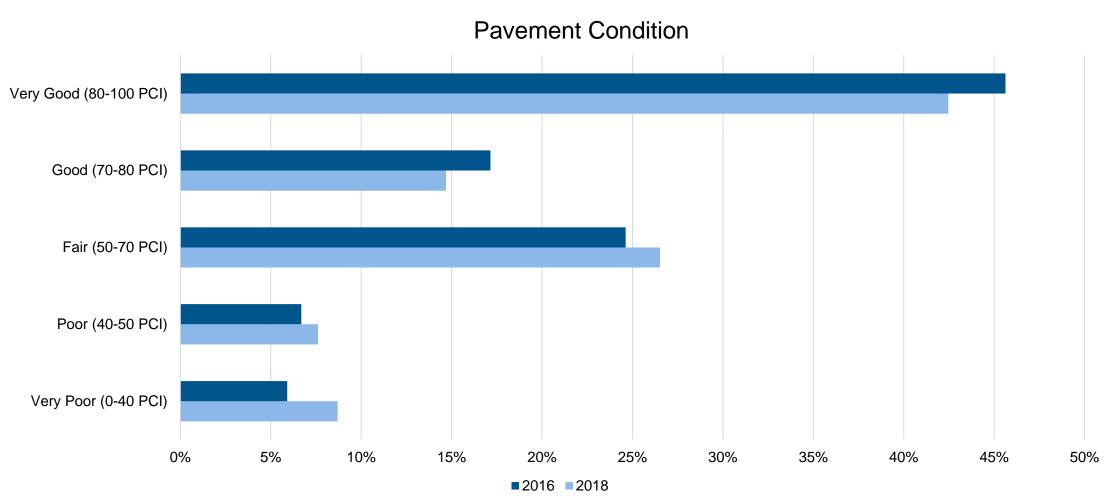


# Recapitalization Investment vs. Kilometers Paved vs. Pavement Condition Index



estimated average annual funding gap of \$25M over next 4 years

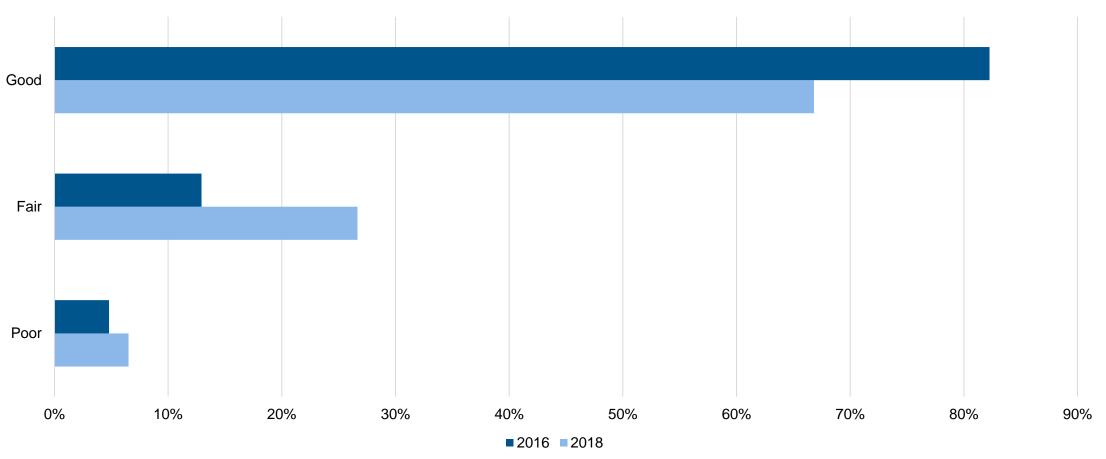
15



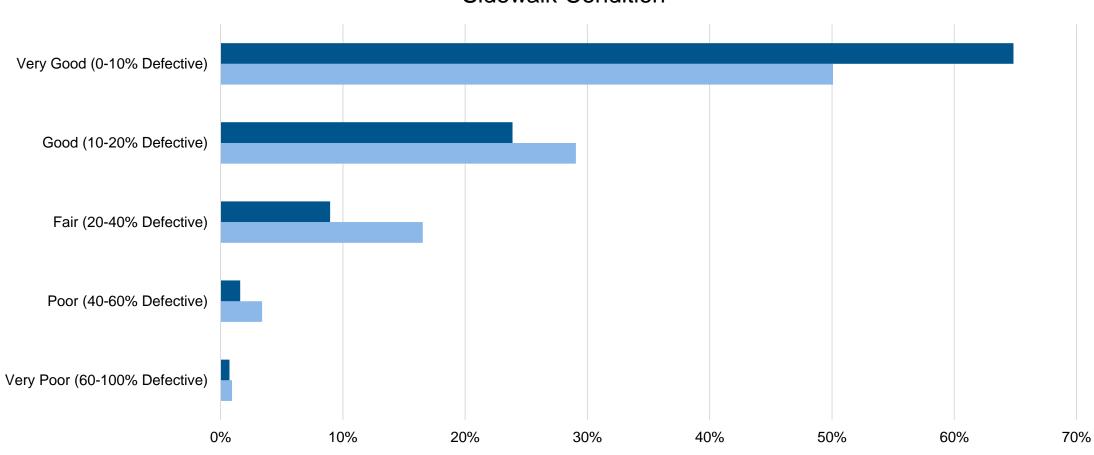
**Regional Council to establish desired pavement condition target in 2021/22** 



**Curb Condition** 







2016 2018

Sidewalk Condition

## Potholes

Potholes	2019 Identified	2019 Completed Within Standard	2020 Identified*	Projected 2020 Completed Within Standard
Priority 1	3,866	54.6%	1,264	80%
Priority 2	6,484	99.7%	4,018	100%
Total	10,350	-	5,282	-

\*As of February 22, 2021

Priority 1 Pothole - 8 cm or greater in depth Priority 2 Pothole - Less than 8 cm in depth

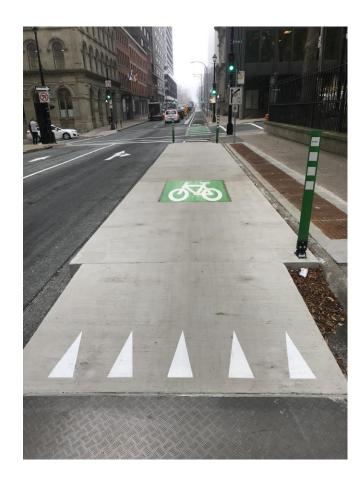
- Establish road and sidewalk asset condition targets, approved by Council
- Complete Auditor General recommendations regarding Roads and Sidewalk Asset Management
- Review and update Streets and Encroachment By-law
- Evaluate municipal operation, maintenance and funding of Active Transportation infrastructure
- Establish rural pedestrian program including funding mechanism (IMP Action #82)
- Develop walkway and update new sidewalk selection criteria (IMP Action #71)
- Establish Tactical Mobility Team to support mobility response initiatives (i.e. slow streets, tactical urbanism, etc.)
- Prepare for Road Transfer (310 lane km) from Province
- Implement roadside memorials guidelines
- Complete downtown parking supply assessment



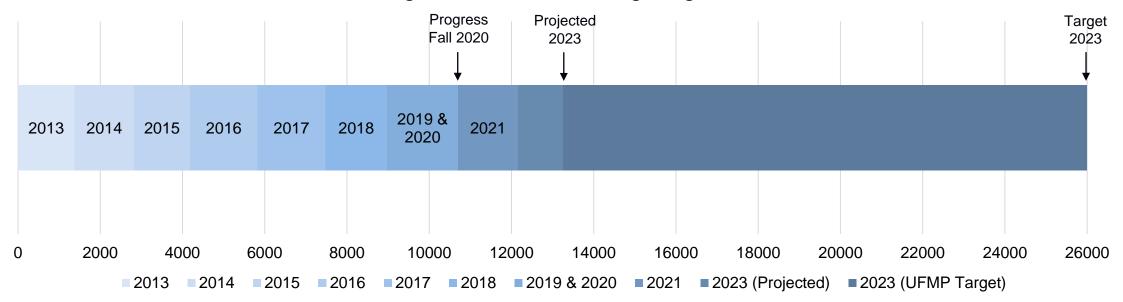
- Deliver Key Capital Projects
  - Cogswell District award and strive to commence construction by late fall
  - Bayers Road transit corridor complete phase 1 (IMP Action #91)
  - Dutch Village Road detailed design (IMP Action #31)
  - Prince Albert Road recapitalization w/ stormwater best practice (IMP Action #38)
  - Lady Hammond Road bridge rehabilitation
  - Canadian National Railway South Street bridge rehabilitation
  - Forest Hills Drive / Cumberland complete phase 2
  - Cain Street recapitalization w/ traffic calming & sidewalk (IMP Action #38 & #7)



- Deliver Key Capital Projects
  - Regional Centre All Ages & Abilities Cycling Network 33% complete – 18 of 55 km (IMP Action #72)
    - Wyse Road protected bike lane
    - Leaman Street / Drummond Street local street bikeway
    - Allan Street / Oak Street / Oxford Street local street bikeway
    - Dahlia Street local street bike lane
    - Terminal Road protected bike lane
    - Macdonald Bridge Bikeway Connectors project management and design



## **Progress on Tree Planting Target**



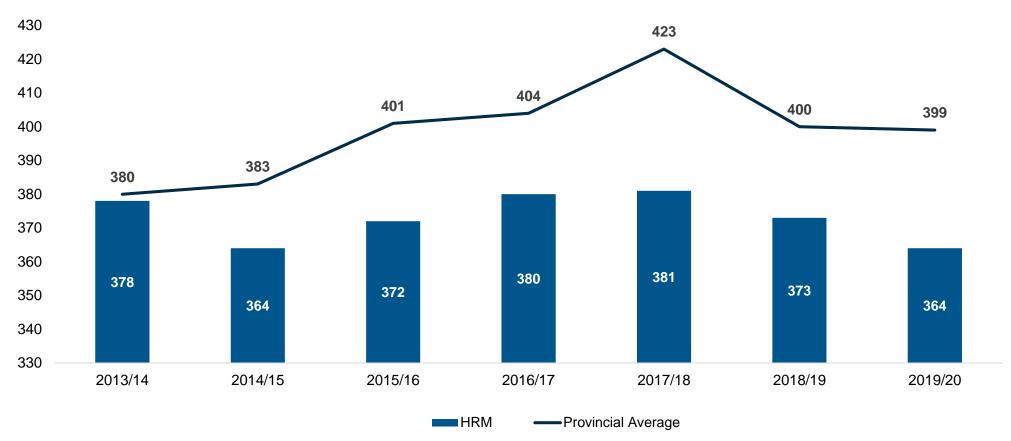
Forest Measure Pla	anned	Actual	2021 Projected	Urban Forest Measure	2018 Actual	2019* Actual	2020 Actual
Trees Planted 1	,800	0	1,450	Trees Removed / Lost	566	1,176	993

\*Hurricane Doiron year

## KEY PERFORMANCE INDICATORS







Otter Lake Landfill Estimated Site Life: 2046

#### COUNCIL PRIORITIES ENVIRONMENT

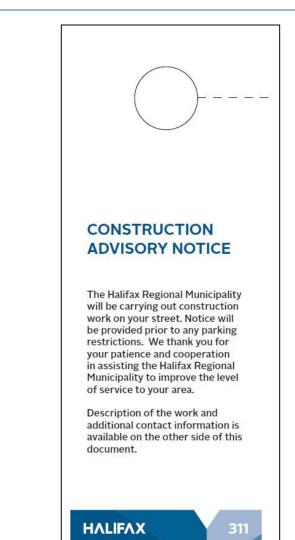
- Develop Solid Waste Strategy Terms of Reference
- Commence new contract collection plans for curbside collection
- Commence construction of new composting facility
- Improve Illegal Dumping & Litter By-law
  - Multi-media education program
  - Diversion Officer
- Promote Solid Waste Resources Education & Diversion
  - Single Use Plastics Communication Program
  - Clear Bag plan for condominiums
  - Multi-Residential, Property Manager training
  - Diversion in municipal facilities
  - Pet waste pilot project in municipal parks
- Prepare for enhanced street sweeping program to improve urban lake pollution control



## CURRENT & PLANNED INITIATIVES

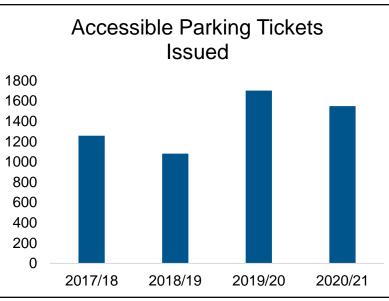
#### ADMINISTRATIVE PRIORITIES SERVICE EXCELLENCE

- Improve construction communications
- Deliver vehicle immobilization best practice report to Council
- Explore integration of contaminated site locations with One Call (Before you Dig) system
- Optimize parking service delivery through pay station technology
- Update billboard agreements
- Develop Corporate Fleet and TPW Service Level Agreement



#### **DIVERSITY & INCLUSION**

- Develop action plan to improve pedestrian accessibility through construction sites
- Implement 2 metre construction sign mounting height
- Develop internal policy for accessible parking spaces
- Increase accessible push buttons and eliminate need to hold button for 3 seconds to activate
- Implement social procurement policy requirements
- Engage African Nova Scotian and Mi'kmaw communities for Cogswell Art and Commemoration program (IMP Action #46)



\* as of February 22, 2021





## **OPERATING BUDGET**

#### OVERVIEW

Summary of Expenditures & Revenue									
	2019/20	2020/21 March	2020/21 June	2020/21	2021/22	2021/22 ∆ 2020/21	June Budget	March Budget	
Expenditures	Actual	Budget	Budget	Projections	Budget	June Budget	Δ%	Δ%	
Compensation and Benefits	\$ 24,052,058	\$ 25,484,400	\$ 24,217,800	\$ 24,094,900	\$ 26,844,500	\$ 2,626,700	10.8	5.3	
Office	247,682	248,000	172,500	122,900	159,900	(12,600)	(7.3)	(35.5)	
External Services	62,008,377	65,499,600	63,128,000	62,705,000	68,218,900	5,090,900	8.1	4.2	
Supplies	320,198	371,500	371,500	370,200	364,500	(7,000)	(1.9)	(1.9)	
Materials	2,561,722	3,550,500	2,472,600	2,497,100	2,649,200	176,600	7.1	(25.4)	
Building Costs	3,309,014	4,182,500	4,032,500	3,819,000	3,376,800	(655,700)	(16.3)	(19.3)	
Equipment & Communications	431,090	408,100	397,600	408,800	309,600	(88,000)	(22.1)	(24.1)	
Vehicle Expense	14,223	30,800	175,300	60,900	96,500	(78,800)	(45.0)	213.3	
Other Goods & Services	4,094,621	2,364,100	1,532,900	1,915,900	1,874,300	341,400	22.3	(20.7)	
Interdepartmental	(4,022)	326,500	326,500	260,100	42,000	(284,500)	(87.1)	(87.1)	
Debt Service	1,434,934	-	-	-	-	-	-	-	
Other Fiscal	5,533,436	5,366,000	3,581,600	3,581,600	4,323,100	741,500	20.7	(19.4)	
Total Expenditures	104,003,333	107,832,000	100,408,800	99,836,400	108,259,300	7,850,500	7.8	0.4	

	2019/20	2020/21 March	2020/21 June	2020/21	2021/22	2021/22 ∆ 2020/21	June Budget	March Budget
Revenues	Actual	Budget	Budget	Projections	Budget	June Budget	Δ%	Δ%
Payments in Lieu of taxes	\$ (6)	\$-	\$-	\$-	\$-	\$-	-	-
Transfers from other Govts	(3,410,342)	(3,346,000)	(3,346,000)	(4,404,300)	(3,983,000)	(637,000)	19.0	19.0
Fee Revenues	(10,367,866)	(13,867,800)	(11,898,700)	(6,970,200)	(12,162,200)	(263,500)	2.2	(12.3)
Other Revenue	(1,672,574)	(1,539,200)	(1,539,200)	(1,793,300)	(1,535,000)	4,200	(0.3)	(0.3)
Total Revenues	(15,450,788)	(18,753,000)	(16,783,900)	(13,167,800)	(17,680,200)	(896,300)	5.3	(5.7)
Net Total	\$ 88,552,545	\$ 89,079,000	\$ 83,624,900	\$ 86,668,600	\$ 90,579,100	\$ 6,954,200	8.3	1.7
Net Total Pre-Metro Park Transfer*	\$ 88,977,545	\$ 89,779,000	\$ 84,447,900	\$ 87,245,700	\$ 91,279,900	\$ 6,832,000	8.1	1.7

\*NOTE: as per Accounting Standards TPW's budget has been restated to reflect the transfer of Metro Park from Finance Asset Management and ICT to their budget. The line above reflects the change in TPW's budget for historical purposes.

## **OPERATING BUDGET**

#### SERVICE AREA OVERVIEW

Service Area Budget Overview									
	2019/20	2020/21	2020/21	2020/21	2021/22	2021/22	June	March	
	2013/20	March	June	2020/21		<b>∆ 2020/21</b>	Budget	Budget	
Service Area	Actual	Budget	Budget	Projections	Budget	June Budget	Δ%	Δ%	
Cogswell	\$-	\$ 1,900	\$ 1,900	\$-	\$-	\$ (1,900)	(100.0)	(100.0)	
Director's Office	509,718	667,100	474,800	489,100	487,400	12,600	2.7	(26.9)	
Parking Services	(4,285,457)	(6,976,000)	(6,147,300)	(1,135,700)	(6,445,800)	(298,500)	4.9	(7.6)	
Project Planning & Design	3,666,064	3,724,000	3,600,600	3,663,600	3,894,400	293,800	8.2	4.6	
Road Operations & Construction	42,196,089	44,954,800	42,354,500	41,787,600	45,526,600	3,172,100	7.5	1.3	
Solid Waste	33,345,465	33,295,200	31,355,300	30,168,700	33,180,900	1,825,600	5.8	(0.3)	
Traffic Management	13,120,666	13,412,000	11,985,100	11,695,300	13,935,600	1,950,500	16.3	3.9	
Net Total	\$ 88,552,545	\$ 89,079,000	\$ 83,624,900	\$ 86,668,600	\$ 90,579,100	\$ 6,954,200	8.3	1.7	

Note: "March Budget" is the pre COVID budget presented to Council and was not adopted. "June Budget" is the recast budget for COVID that Regional Council approved as the 2020/21 budget.

## **OPERATING BUDGET**

#### **STAFF COUNTS**

Full Time Equivalent	2020/21 Approved	2021/22 Planned Change (+/-)	2021/22 Planned
Full Time	324	9	333
Seasonal, Casual & Term	24.2	1.4	25.6
TPW Total	348.2	10.4	358.6

- 6 full time positions and a 0.4 term (seasonal) position included in the Operating budget to provide enhanced street sweeping, illegal dumping enforcement and mobility response tactical team as requested by Council along with additional traffic maintenance supervisory capacity to respond to increased demand.
- 3 full time positions and 1 term position included in the Operating Costs of Capital budget to assume provincial road transfer responsibilities and support capital project delivery.

# OPERATING BUDGET

#### SUMMARY OF CHANGES

Change Description / Service Impact	Amount
Approved 2020/21 June Budget	\$ 83,624,900
Compensation Changes	
Reinstatement of Students / Seasonals / Overtime & Vacant Positions	1,067,200
Collective agreement increases, individual salary adjustments & compensation changes	932,200
New positions	453,600
2020/21 Operating Cost of Capital positions	173,700
Revenue Adjustments	
Increase in Solid Waste Diversion Credits & Grant revenue	(637,000)
Increase in organics / recyclable tipping fees	(162,000)
Increase in Parking Pay Station revenue	(550,000)
Increase in Parking Permit revenue	(26,000)
Decrease in Parking Ticket revenue	1,631,500
Decrease in Summary Offense Ticket revenue	500,000
Decrease in Recyclables revenue	60,000
Decrease in Miscellaneous recoveries	4,200
Other Budget Adjustments	
Reinstate LED lighting reserve contribution	1,241,500
Reinstate tree planting & pruning	1,050,000
Reinstate weekly organics collection	850,000
Reinstate Household Hazardous Waste service	497,000
Reinstatement of Solid Waste education / advertising / promotion	159,000
Reinstate traffic control costs	116,300
Partial reinstatement (office, training, conferences, materials, etc.)	93,700
Reinstate tree inventory	63,000
Reinstate traffic maintenance contracts & data collection program	34,400

# OPERATING BUDGET

#### SUMMARY OF CHANGES

Other Budget Adjustments	
Increase (net) to Solid Waste contracts	1,124,300
Increase Winter Operations contracts & materials	546,800
Increase to street light operations	98,700
Increase to Parking Ban enforcement service	52,900
Increase stump grinding	50,000
Ticket processing fee to Province of Nova Scotia	84,000
Savings related to in-house graffiti service	(76,900)
Eliminate printed waste sorting guide	(45,000)
Right size Sign Shop internal recoveries	 (30,000)
Business Unit Transfers	
Parking Pay Station Revenue from Fiscal	(2,250,000)
LED lighting technology transfer to Finance, Asset Management & Information, Communications & Technology	(282,000)
Automatic Vehicle Location administration transfer to Corporate & Customer Services	(76,100)
Bell and Sackville Lot revenue transfer from Finance, Asset Management & ICT	(58,000)
Bell and Sackville snow clearing transfer to Corporate & Customer Services	(9,000)
Active Transportation Grant Administration transfer from Parks & Recreation	130,000
Metro Park net transfer from Fiscal	122,200
Christmas tree transfer from Parks & Recreation	 20,000
Total Proposed Changes	\$ 6,954,200
Proposed 2021/22 Budget	\$ 90,579,100

## OPERATING BUDGET

#### **OPTIONS OVER BUDGET**

Options Description / Service Impact	One-time / On-Going	2021/22 Amount
Enhanced Residential Sidewalk Snow Clearing Standards (36 to 18 hrs)	On-Going	3,500,000 - 4,500,000
Enhanced Transit Stop Clearing (48 to 24 hrs)	On-Going	2,000,000
Traffic Calming (residential streets - Capital)	On-Going	1,000,000 (TBD)
Non-Accepted Streets (land title search - Capital)	One-time	400,000
Mobile Household Special Waste Events (x6)	On-Going	115,000
Total		\$ 7,015,000 - 8,015,000

## OPERATING BUDGET

#### **OPTIONS UNDER BUDGET**

Options Description / Service Impact	One-time / On-Going	2021/22 Amount	Annual Amount
Weekly Organics Collection (Decision needed by May 1) Service Impact: Reduce to bi-weekly service	On-Going	850,000	850,000
Bulky Item Collection Service Impact: Bulky items not picked up curbside	On-Going	150,000	415,000
CFC Removal Program Service Impact: Change from free service to paid service	On-Going	45,000	90,000
Bi-Weekly Recycling (Blue Bag) Collection Service Impact: Reduce to bi-weekly service	On-Going	308,500	850,000
Total Proposed Reductions / Revenue Increases		\$1,353,500	\$2,205,000

## OPERATING BUDGET

#### PRESSURES / RISKS

Pressures			
	2021/22/23		
Provincial Road Transfer	5,000,000		
Road and Sidewalk State of Good Repair	TBD		
New Sidewalk Requests	TBD		

Risks	
	2021/22
Otter Lake - Early Contract Termination	2,000,000
Otter Lake - Increased Processing Fees	500,000
Parking Revenue	500,000

