Re: Item No. 7

# PLANNING & DEVELOPMENT

2022/23 Budget & Business Plan Committee of the Whole on Budget February 18, 2022

HALIFAX Planning & Development Budget & Business Plan 2022/23



# **MISSION**

Planning & Development is leading Halifax's transformation, ensuring our region is resilient and a preferred destination for people, investment and new ideas. We are taking action aligned with these priorities and are committed to delivering results that are valued by Regional Council and the community by improving and streamlining our legislation, processes, supporting tools and technologies.

### SERVICE AREAS

### **Executive Director's Office – Kelly Denty, Executive Director**

Provides leadership for the Planning & Development business unit while providing high-quality advice to Council, Executive, Senior Management and staff.

#### **Business Services - Margie Pike, Manager**

Supports Planning & Development staff through process improvements, communication assistance, information and change management. Business Services is a core group responsible for implementing key functions in our strategic plan.

#### **Infrastructure Planning – Peter Duncan, Director**

Formulates and implements policies, standards, by-laws and programs related to the ongoing management of infrastructure, growth and development. Responsible for the strategic transportation, infrastructure policy and standards, and development engineering program areas.

### SERVICE AREAS

### **Regional Planning – Eric Lucic, Director**

Formulates long-range objectives and policies related to future land use, growth and development. These recommendations have far-reaching implications for the organization, as they regulate use of land and proactively define the regional settlement pattern and influence the long-term environmental, social and economic resiliency of the community.

#### **Current Planning – Erin MacIntyre, Director**

Administers and implements policies, by-laws and regulations related to land use and property development in the Halifax Regional Municipality, including planning applications, rural planning, subdivision approvals and development approvals.

### **Buildings & Compliance – Andrea MacDonald, Director (Acting)**

Administers and implements policies, by-laws and regulations to ensure the quality delivery of services related to building construction and licensing, and adherence to by-laws including construction approvals and inspection, license issuance and regulation, and by-law compliance and enforcement.

## ABOUT US



- 87 active planning applications
- 52 site plan applications made
- 859 new lots approved
- 5,100+ new units approved for construction
- 1,059 new civic addresses
- \$1.6B construction value



- Seven virtual public information meetings with 193 attendees
- 23 online surveys, ~52,000 survey site visits, ~8,800 responses



5,743 licenses issued



- 11 properties added to heritage registry
- One Heritage Conservation District (HCD) initiated
- 52 heritage grants issued worth \$608,000 (resulting in \$1.8M in private sector investment)
- \$2M, five-year financial incentives program -Schmidtville and Old South Suburb HCDs



- 200 reports prepared for Regional Council, Community Council, Committees of Council
- Over 900 access to information requests



 ~25,000 requests for information or service on development and planning related activities, by-law enforcement, animal services and license support services

# SUCCESSES



- Affordable Housing Grant Program launch
- 85 units/rooms approved through Rapid Housing Initiative round 2



- Centre Plan Package B approved
- Completed Phase 2 of the Regional Plan Review "Themes & Directions"
- Created in-house Population Study for the Regional Plan Review



- Moved all hard-copy mapping to the Municipal Archives
- Digitized and inventoried over 500 hard copy registered heritage files
- Thousands of files prepared for move to Duke Tower in April 2022



Permits – service continuity for construction industry

# SUCCESSES

- Updated Asset Naming Policies
- Multi-Modal Corridor Program Underway
  - Portland Street
  - Spring Garden Road Streetscape
  - Bayers Road Transit Priority Corridor
  - Rapid Transit Strategy
  - Herring Cove Road Functional Plan
  - Windsor Street Exchange
  - Transportation Demand Management



 2021 Canadian Institute of Planners Award for Planning Excellence in the category of Planning Practice -Old South Suburb Heritage Conservation District Plan



- Municipal Design Guidelines approved
- Integrated Mobility Dashboard
- Phase 2 of Permitting, Planning,
   Licensing & Compliance (PPL&C)
   Project Licensing and Compliance –
   nearing implementation



Maintenance of public safety through community compliance

### **CURRENT & PLANNED INITIATIVES**

### COUNCIL PRIORITIES - PROSPEROUS ECONOMY HOLISTIC PLANNING

- Regional Plan
- Plan & By-law Simplification
- Community Land Trust Model
- Streetscaping
  - Spring Garden Road

#### ECONOMIC GROWTH

Rural Land Use Planning



### CURRENT & PLANNED INITIATIVES

### **COUNCIL PRIORITIES - COMMUNITIES** AFFORDABLE COMMUNITIES

- Remove land use policy barriers
- Deliver Rapid Housing Initiative projects
- Amend planning documents and develop a shortterm rental registration
- Explore options to broaden municipal support for affordable housing
- 2021/22 Affordable Housing Grant Programs fund allocation
- Inclusionary Zoning Program



### **CURRENT & PLANNED INITIATIVES**

### COUNCIL PRIORITIES - COMMUNITIES SAFE COMMUNITIES

- Mobile home parks legislation and operational engagement
- Building By-Law B-201

#### INVOLVED COMMUNITIES

• Sharing our Stories - Culture and Heritage Priorities Plan



### **CURRENT & PLANNED INITIATIVES**

# COUNCIL PRIORITIES - INTEGRATED MOBILITY

AFFORDABLE & SUSTAINABLE INTEGRATED MOBILITY NETWORK

- Functional Design:
  - Windmill Road (Akerley Boulevard to Wyse Road)
  - Main Street (Forest Hills Parkway to Ross Road)
- Preliminary Design:
  - Herring Cove Road (Glenora Drive to Greystone Drive)
  - Upper / Lower Water Street
  - Robie Street (Spring Garden Road to Young Street)
  - Young Street (Windsor Street to Robie Street)
  - Barrington Street (Cornwallis Street to North Street/Macdonald Bridge Ramp)
- Windsor Street Exchange





### **CURRENT & PLANNED INITIATIVES**

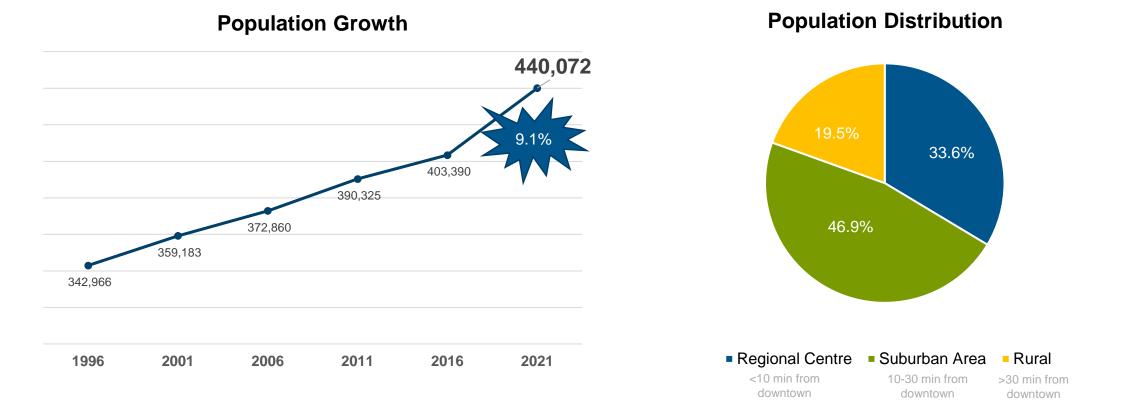
### RETROFIT AND RENEWABLE ENERGY PROGRAMMING (ZERO EMISSIONS)

- Net-Zero New Construction
  - Partnerships and relationships
  - Building Code

#### RISK AND VULNERABILITY ASSESSMENTS (CLIMATE RESILIENCE)

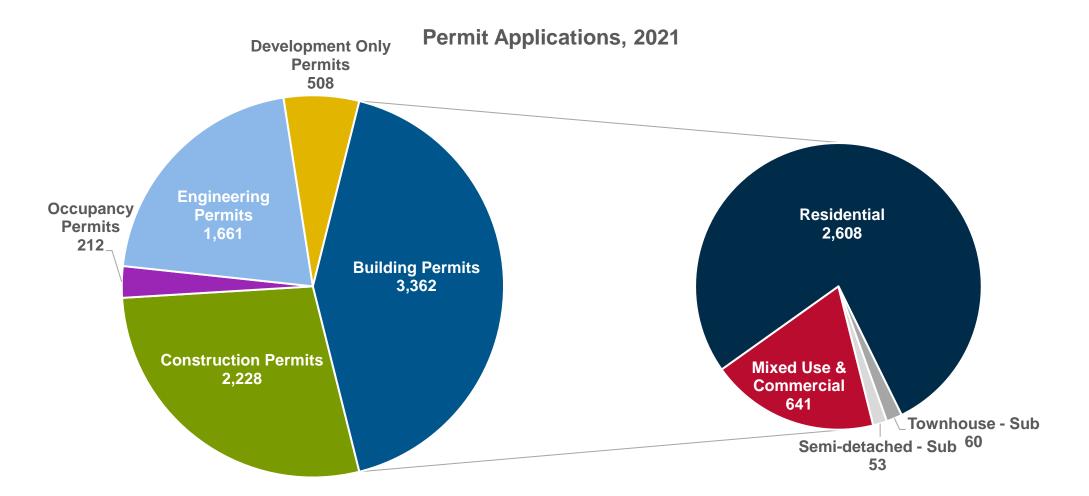
- Coastal and Freshwater Flood Risk Management
  - Stormwater Policy implementation
- Protect critical infrastructure against future climate and extreme weather Impacts
  - Critical Infrastructure Working Group Framework
- Little Sackville River, Shubenacadie River, Bissett Run

# CENSUS 2021 – HRM POPULATION



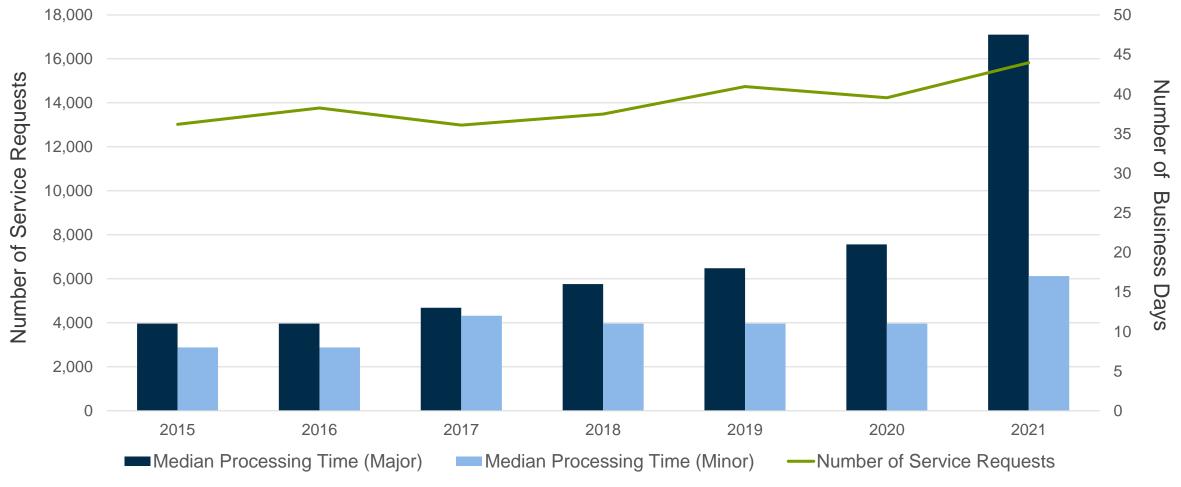
The Halifax Regional Municipality is in the top 6 of the 25 largest municipalities with a 9.1% population growth rate from 2016-2021. Downtown Halifax's downtown population is the fastest growing in Canada (26.1%).





# KEY PERFORMANCE INDICATORS

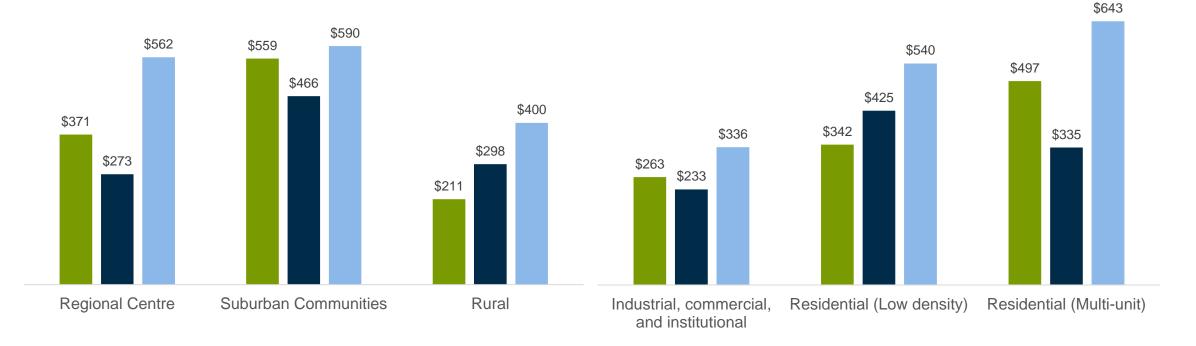
# Land Use Service Demand and Overall Permit Wait Times



### KEY PERFORMANCE INDICATORS

### **Construction Value by Region (in millions)**

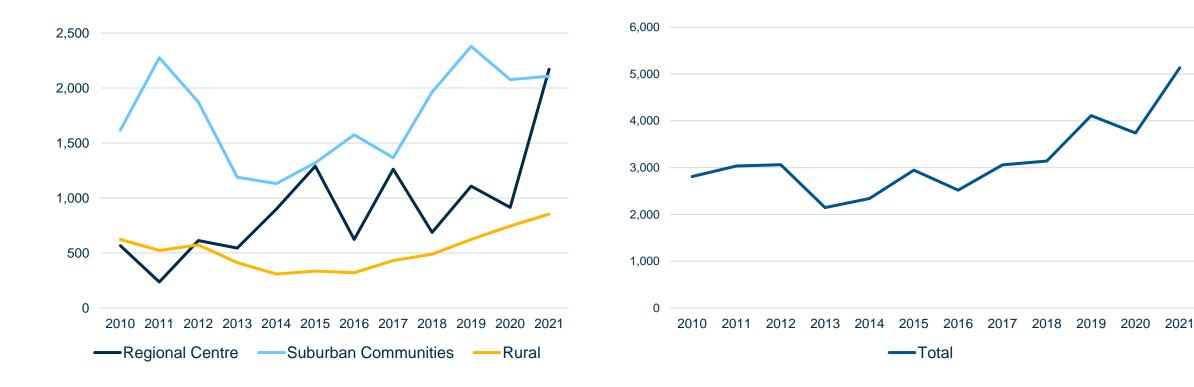
#### **Construction Value by Type (in millions)**



2019 2020 2021

# KEY PERFORMANCE INDICATORS

### **New Residential Units from Construction Permits Issued**



### **OPERATING BUDGET**

#### **STAFF COUNTS**

| Full Time Equivalent | 2021/22 Budgeted<br>FTEs | Transfers (+/-) | Changes (+/-) | 2022/23<br>Budgeted FTEs | \$ Budget Change |
|----------------------|--------------------------|-----------------|---------------|--------------------------|------------------|
| Operating            | 236.8                    | (13.3)          | 6.0           | 229.5                    | (539,500.0)      |
| Capital              | 1.0                      | -               | 1.0           | 2.0                      | N/A              |
| Total                | 237.8                    | (13.3 )         | 7.0           | 231.5                    | \$ (539,500)     |

Includes all approved and funded positions - calculated value based on the normal working hours of each position. \$ Budget Change amount reflects the cost of newly funded positions in the 2022/23 Budget.

 Transfers:
 2 FTEs of Parks & Recreation transferred in.

 14.3 FTEs of Environment & Climate Change (previously Energy & Environment) transferred out to Corporate & Customer Services.

 1 FTE of Regional Planning (Food Security) to Government Relations & External Affairs.

 Net Transfer Out of 13.3 FTEs

Changes: 1 Manager Planned Growth, 1 Planner II, 1 Planner III, 1 Principal Planner added to create a new Planned Growth team in Planning & Development (staffing resource fund).
 1 Program Engineer to support Planned Growth and 1 Senior Transportation Engineer (Capital) added to Infrastructure Planning after 2022/23 wage model approval by CAO (effective April 1, 2022).
 1 Water Quality Program Monitoring Coordinator added to Environment & Climate Change in response to Council approved June 2021 Water Quality Monitoring Program. OCA #1036.
 Net Changes 7 FTEs

# **OPERATING BUDGET**

#### OVERVIEW

| Summary of Expenditures & Revenue |    |            |    |            |    |             |         |            |    |             |        |
|-----------------------------------|----|------------|----|------------|----|-------------|---------|------------|----|-------------|--------|
|                                   |    | 2020/21    |    | 2021/22    |    | 2021/22     | 2022/23 |            |    |             |        |
| Expenditures                      |    | Actual     |    | Budget     | F  | Projections |         | Budget     | Δ2 | 1/22 Budget | Δ%     |
| Compensation and Benefits         | \$ | 17,576,577 | \$ | 20,636,100 | \$ | 19,511,300  | \$      | 20,096,600 | \$ | (539,500)   | (2.6)  |
| Office                            |    | 92,201     |    | 137,400    |    | 146,400     |         | 160,400    |    | 23,000      | 16.7   |
| External Services                 |    | 1,070,291  |    | 2,756,300  |    | 2,644,400   |         | 1,649,200  |    | (1,107,100) | (40.2) |
| Supplies                          |    | 21,324     |    | 51,400     |    | 40,900      |         | 45,800     |    | (5,600)     | (10.9) |
| Building Costs                    |    | 47,447     |    | 96,000     |    | 94,900      |         | 16,000     |    | (80,000)    | (83.3) |
| Equipment & Communications        |    | 12,884     |    | 19,100     |    | 19,400      |         | 25,800     |    | 6,700       | 35.1   |
| Vehicle Expense                   |    | 16,477     |    | 13,800     |    | 25,000      |         | 12,300     |    | (1,500)     | (10.9) |
| Other Goods & Services            |    | 216,468    |    | 800,000    |    | 719,300     |         | 568,900    |    | (231,100)   | (28.9) |
| Interdepartmental                 |    | 13,384     |    | 8,400      |    | 14,900      |         | 15,700     |    | 7,300       | 86.9   |
| Other Fiscal                      |    | 94,245     |    | 925,000    |    | 378,000     |         | 1,400,000  |    | 475,000     | 51.4   |
| Total Expenditures                |    | 19,161,298 |    | 25,443,500 |    | 23,594,500  |         | 23,990,700 |    | (1,452,800) | (5.7)  |

|                | 2020/21      | 2021/22       | 2021/22       | 2022/23      |                |        |
|----------------|--------------|---------------|---------------|--------------|----------------|--------|
| Revenues       | Actual       | Budget        | Projections   | Budget       | Δ 21/22 Budget | Δ%     |
| Fee Revenues   | (9,674,756)  | (7,423,600)   | (11,403,000)  | (15,187,000) | (7,763,400)    | 104.6  |
| Other Revenue  | (296,817)    | (310,000)     | (377,000)     | (310,000)    | -              |        |
| Total Revenues | (9,971,574)  | (7,733,600)   | (11,780,000)  | (15,497,000) | (7,763,400)    | 100.4  |
| Net Total      | \$ 9,189,725 | \$ 17,709,900 | \$ 11,814,500 | \$ 8,493,700 | \$ (9,216,200) | (52.0) |

# **OPERATING BUDGET**

#### SERVICE AREA OVERVIEW

| Service Area Budget Overview |                                 |           |    |            |    |             |    |             |    |             |         |
|------------------------------|---------------------------------|-----------|----|------------|----|-------------|----|-------------|----|-------------|---------|
|                              | 2020/21 2021/22 2021/22 2022/23 |           |    |            |    |             |    |             |    |             |         |
| Service Area                 |                                 | Actual    |    | Budget     | P  | rojections  |    | Budget      | Δ2 | 1/22 Budget | Δ%      |
| Planning & Development Admin | \$                              | 1,918,520 | \$ | 2,031,900  | \$ | 1,977,500   | \$ | 2,731,300   | \$ | 699,400     | 34.4%   |
| Buildings & Compliance       |                                 | (638,743) |    | 2,801,000  |    | (1,309,700) |    | (4,580,100) |    | (7,381,100) | (263.5) |
| Infrastructure Planning      |                                 | 2,202,060 |    | 4,581,275  |    | 3,941,375   |    | 2,406,600   |    | (2,174,675) | (47.5)  |
| Regional Planning            |                                 | 3,422,151 |    | 5,391,225  |    | 4,621,125   |    | 5,494,800   |    | 103,575     | 1.9     |
| Current Planning             |                                 | 2,285,738 |    | 2,904,500  |    | 2,584,200   |    | 2,441,100   |    | (463,400)   | (16.0)  |
| Net Total                    | \$                              | 9,189,725 | \$ | 17,709,900 | \$ | 11,814,500  | \$ | 8,493,700   | \$ | (9,216,200) | (52.0)  |

# OPERATING BUDGET

#### SUMMARY OF CHANGES

| Change Description / Service Impact                 | Amount           |
|---|------------------|
| Approved 2021/22 Budget                             | \$<br>17,709,900 |
| Compensation Changes:                               |                  |
| New positions and salary adjustments less transfers | <br>(539,500)    |
| Revenue Adjustments:                                |                  |
| Increase to Building Permit Revenue                 | (7,167,000)      |
| Increase to Plumbing Permits Revenue                | (94,000)         |
| Increase to Street Opening Permit Revenue           | (353,000)        |
| Increase to Subdivision Application Revenue         | (60,000)         |
| Increase to Taxi License Revenue                    | (68,000)         |
| Increase to Zoning Fee Revenue                      | (11,000)         |
| Decrease to Signs and Encroachments Revenue         | 6,000            |
| Decrease to Grade Alteration Revenue                | 297,600          |
| Decrease to Minor Variance Revenue                  | 9,000            |
| Increase to Development Permit Revenue              | (245,000)        |
| Increase to Other Licenses and Permit Revenue       | <br>(78,000)     |

# **OPERATING BUDGET**

### SUMMARY OF CHANGES (CONTINUED)

| Other Budget Adjustments:                |                   |
|--|-------------------|
| Increase to Office Costs                 | 23,000            |
| Decrease to External Services            | (1,107,100)       |
| Decrease to Supplies                     | (5,600)           |
| Decrease to Building Costs               | (80,000)          |
| Increase to Equipment and Communications | 6,700             |
| Decrease to Vehicle Expenses             | (1,500)           |
| Decrease to Other Goods and Services     | (231,100)         |
| Increase to Interdepartmental            | 7,300             |
| Increase to Other Fiscal                 | 475,000           |
| Total Proposed Changes                   | \$<br>(9,216,200) |
| 2022/23 Budget                           | \$<br>8,493,700   |

### **OPERATING BUDGET**

#### **OPTIONS OVER BUDGET**

| Options Over Budget   |                        |                   |  |  |  |
|---|------------------------|-------------------|--|--|--|
| Options Description / Service Impact  | One-time /<br>On-going | 2022/23<br>Amount |  |  |  |
| Future Serviced Communities (Master Planning) baseline infrastructure study and environmental assessments<br>Sandy Lake, Dartmouth East, Highway 102, Akoma, Burnside Sub Area 14, Ragged Lake) | One-time               | \$1.5M            |  |  |  |
| <b>Plan and By-law Simplification</b> (consultants to run engagements and develop policy framework.<br>Centre Plan Future Growth Nodes and Ongoing Upkeep, Suburban Plan, Rural Plan)           | One-time               | \$1M              |  |  |  |
| Mill Cove Planning and Infrastructure Design  | One-time               | \$200k            |  |  |  |
|   |                        |                   |  |  |  |
|   |                        |                   |  |  |  |
| Total Proposed Increases / Revenue Decreases  |                        | \$2.7M            |  |  |  |

# **OPERATING BUDGET**

#### **OPTIONS OVER BUDGET**

| Options Over Budget                                 |                        |                   |  |  |  |  |  |
|---|------------------------|-------------------|--|--|--|--|--|
| Options Description / Service Impact                | One-time /<br>On-going | 2022/23<br>Amount |  |  |  |  |  |
| Permit Application & Approval (additional staffing) | On-going               | 924,700           |  |  |  |  |  |
| Total Proposed Increases / Revenue Decreases        |                        | \$ 924,700        |  |  |  |  |  |

# **OPERATING BUDGET**

#### FINANCIAL RISKS

| Financial Risks             |                        |                   |  |  |  |  |  |
|-----------------------------|------------------------|-------------------|--|--|--|--|--|
| Risk Details                | One-time /<br>On-going | 2022/23<br>Amount |  |  |  |  |  |
| Over estimation of revenues | on-going               | \$400k            |  |  |  |  |  |
| Total Risk                  |                        | \$400,000         |  |  |  |  |  |

