

P.O. Box 1749 Halifax, Nova Scotia B3J 3A5 Canada

> Item No. 15.1.4 Halifax Regional Council August 23, 2022

TO: Mayor Savage and Members of Halifax Regional Council

SUBMITTED BY:

Original Signed by

Jacques Dubé, Chief Administrative Officer

DATE: June 24, 2022

SUBJECT: Case CA135: Proposed Amendments to Administrative Order 29,

Respecting Civic Addressing Policies - Street Naming, Renaming, and

Retiring from February 1, 2022 to May 31, 2022

ORIGIN

Street naming and renaming requests submitted through new subdivision applications, development permits, and corrections projects from February 1, 2022 to May 31, 2022.

LEGISLATIVE AUTHORITY

Halifax Regional Municipality Charter, s.323 "The Council may... (c): by policy, name or rename any street or private road;"

By-law C-300, Respecting Civic Addressing

Administrative Order #29, Respecting HRM Civic Addressing Policies

RECOMMENDATION

It is recommended that Halifax Regional Council adopt the proposed amendments to Administrative Order 29 Respecting Civic Addressing Policies as set out in Attachment A.

BACKGROUND

The Halifax Regional Municipality Charter (HRM Charter) allows Regional Council to name and rename any street or private lane by policy. In accordance with the HRM Charter, Council has adopted Administrative Order 29, Respecting HRM Civic Addressing Policies and By-law C-300, Respecting Civic Addressing. Regional Council officially approves all new street names for public streets and private lanes.

Civic Addressing Policy and By-law

The Civic Addressing By-law (C-300) requires that all names must be approved in accordance with the Civic Addressing Policy. Schedule A of the Policy contains the guidelines that must be followed for all new street or lane names (see Attachment C). Names are required for those streets or lanes which are submitted through:

- a) the subdivision process for new public street and new private lane; and
- b) the application process for existing un-named private lanes.

The Civic Addressing By-law defines a private lane as any street, road or travel way, which serves three or more structures or facilities and is not owned by Halifax Regional Municipality or the Province of Nova Scotia. Therefore, all private lanes providing access to three or more structures or facilities must be named. Private lanes that no longer serve three or more structures or facilities are recommended for retirement.

DISCUSSION

The following list of street names have been reviewed in keeping with HRM's Civic Addressing Policies and By-law and staff advises that all the proposed names are consistent with the Policies and By-law. Therefore, it is recommended that Regional Council approve all names, as contained in Attachment A.

Proposed Street Namings, Renamings and Retirings

1. Private Lane Naming

As per section 3(h) of the Civic Addressing By-law a private lane means any street, road or travel way which serves three or more civic addresses and is not owned by HRM or the Province of Nova Scotia. There will be at least three (3) addresses assigned to these lanes and in accordance with the By-law, any lane providing access to three or more civic addresses shall be named and any existing civic numbers will be adjusted accordingly.

Proposed Name	Community	Origin	Мар
Bidiscombe Lane	Middle Sackville	Subdivision #23931 & #23037	1
Bigfoot Hill	Murchyville	Development Permit	2
Bogey Lane	Oakfield	Subdivision #23659	3
Buckington Lane	Middle Sackville	Subdivision #23931 & #23037	1
Burdock Lane	Middle Sackville	Subdivision #23876	4
Caliview Lane	East Chezzetcook	Development Permit	5
Doris Lane	McGraths Cove	Subdivision #23676	6
Double Lane	Oakfield	Subdivision #23659	3
Marron Lane	Middle Sackville	Subdivision #23931	7
Mikayla's Way	Moser River	Request for Civic Number	8
Saffron Lane	Upper Hammonds Plains	Development Permit	9
Saltbush Lane	Upper Hammonds Plains	Development Permit	10
Shirewood Lane	Oakfield	Subdivision #24079	11

Proposed Name	Community	Origin	Мар
Twinflower Lane	Middle Sackville	Subdivision #23876	4
Wagonwheel Way	Murchyville	Development Permit	2

2. Public Street Naming

HRM Charter allows for Regional Council to name any public street in accordance with the Civic Addressing Policies as submitted through the subdivision process for new public streets.

Proposed Name	Community	Origin	Мар
Darner Drive	Beaver Bank	Subdivision #23552	12
Flatrock Crescent	Beechville	Subdivision #22959	13
Fog Lane	Beechville	Subdivision #22959	13
Grosse Street	Beechville	Subdivision #22959	13
Higgins Avenue	Beechville	Subdivision #22959	13
Service Road HFX 103-01	Hubbards	Provincial Highway 103	14
		Twinning Project	
Service Road HFX 103-02	Hubbards	Provincial Highway 103	14
		Twinning Project	

3. Public Street Renaming

Attachment B provides a more detailed discussion on each street renaming recommendation, including an evaluation of the names in relation to the Policies and By-law.

Current Name	Community	Proposed Name	Мар
Divas Lane	Halifax	Alvena Cain Avenue	15
Forest Hills Extension	Dartmouth/Waverley	Highway 107	16
Lakeside Park Drive	Beechville	Beechville Park Drive	17
Maitland Street	Dartmouth	Skokomul Street	18
Mansion Avenue	Halifax	Lindhurst Drive	19
(Portion of)			

FINANCIAL IMPLICATIONS

The costs associated with the Administration of the HRM's Civic Addressing By-law and Administrative Order can be accommodated within the 2022-2023 operating budget for C340 Heritage and Planning Information Services with Planning and Development.

RISK CONSIDERATION

There are no significant risks associated with the recommendations contained within this report.

COMMUNITY ENGAGEMENT

The community engagement process is consistent with the intent of the HRM Community Engagement Strategy. The level of community engagement was notification and/or consultation with affected property owners in accordance with the HRM Civic Addressing By-law [Section 4(2)]. As per the standard consultation process all relevant property owners were notified and/or consulted.

ENVIRONMENTAL IMPLICATIONS

No environmental implications were identified.

ALTERNATIVES

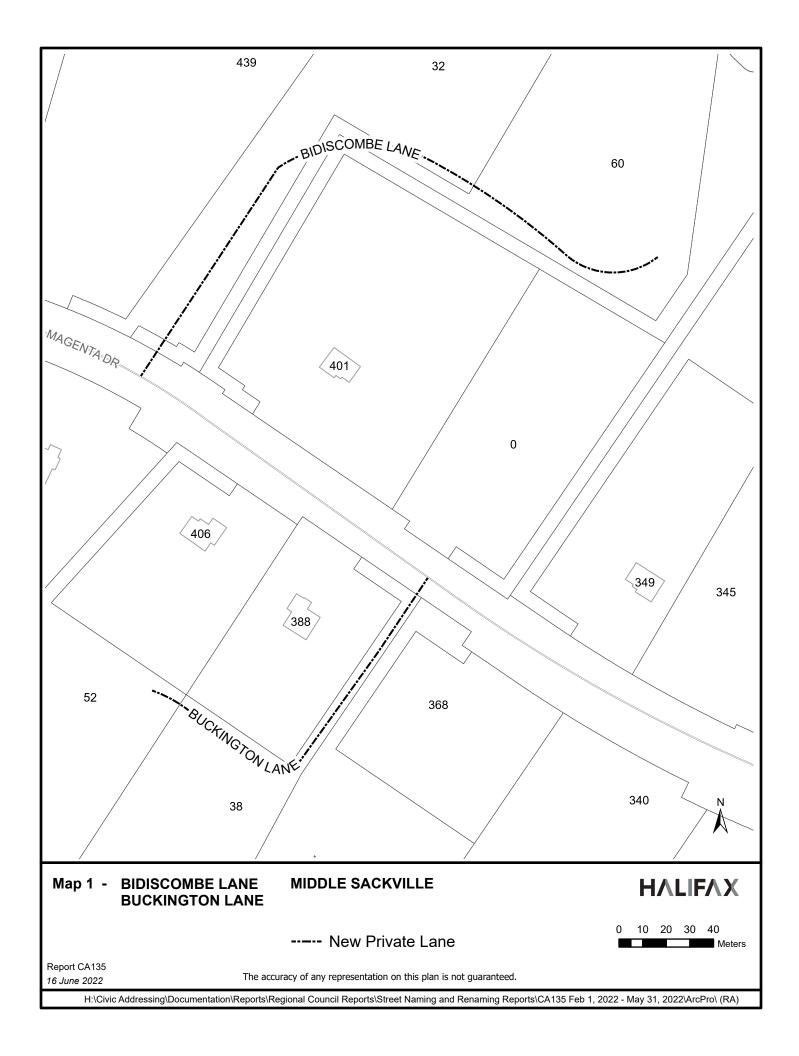
Regional Council may choose not to approve some or all the street namings or the street renamings as contained in Attachment A. This alternative is not recommended as these street names meet the street naming criteria set out in HRM's Civic Addressing Policies (Administrative Order 29).

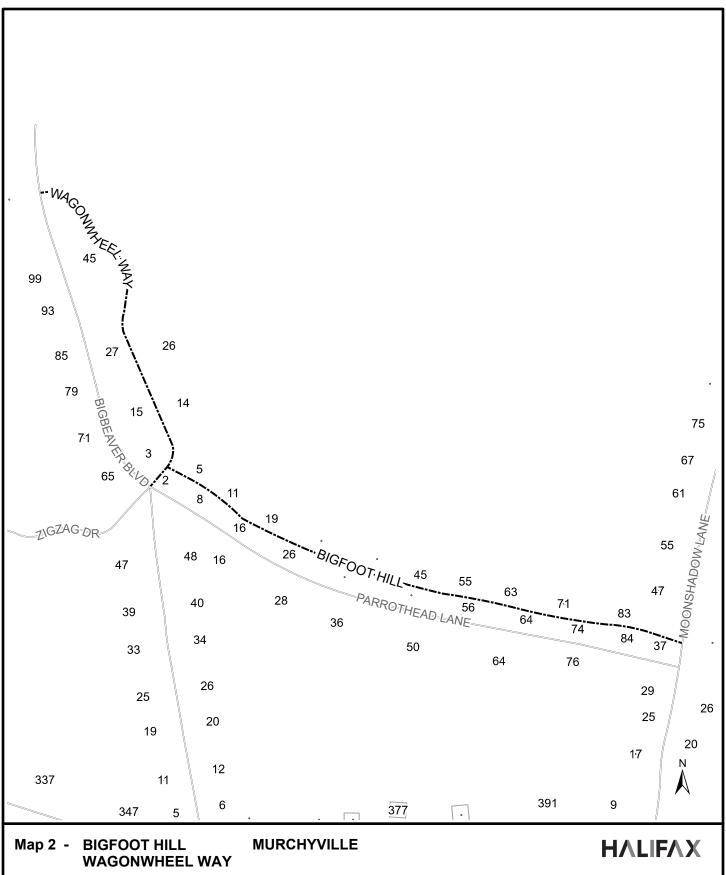
ATTACHMENTS

Map 1:	Bidiscombe Lane & Buckington Lane, Middle Sackville
Map 2:	Bigfoot Hill & Wagonwheel Way, Murchyville
Map 3:	Bogey Lane & Double Lane, Oakfield
Map 4:	Burdock Lane & Twinflower Lane, Middle Sackville
Мар 5:	Caliview Lane, East Chezzetcook
Map 6:	Doris Lane, McGraths Cove
Мар 7:	Marron Lane, Middle Sackville
Map 8:	Mikayla's Way, Moser River
Map 9:	Saffron Lane, Upper Hammonds Plains
Map 10:	Saltbush Lane, Upper Hammonds Plains
Map 11:	Shirewood Lane, Oakfield
Map 12:	Darner Drive, Beaver Bank
Map 13:	Flatrock Crescent, Fog Lane, Grosse Street & Higgins Avenue, Beechville
Map 14:	Service Road HFX 103-01 & Service Road HFX 103-02, Hubbards
Map 15:	Divas Lane, Halifax Renaming
Map 16:	Forest Hill Extension, Dartmouth/Waverley Renaming
Map 17:	Lakeside Park Drive, Beechville Renaming
Map 18:	Maitland Street, Dartmouth Renaming
Map 19:	Mansion Avenue (portion of), Halifax Renaming
Attachment A:	Amendments to Administrative Order #29
Attachment B:	Project Details of Proposed Naming & Retiring
Attachment C:	Administrative Order #29 Schedule A – Street Naming Guidelines

A copy of this report can be obtained online at halifax.ca or by contacting the Office of the Municipal Clerk at 902.490.4210.

Report Prepared by: Gayle MacLean, Civic Addressing Coordinator, 902.719.9102





Map 2 - BIGFOOT HILL WAY

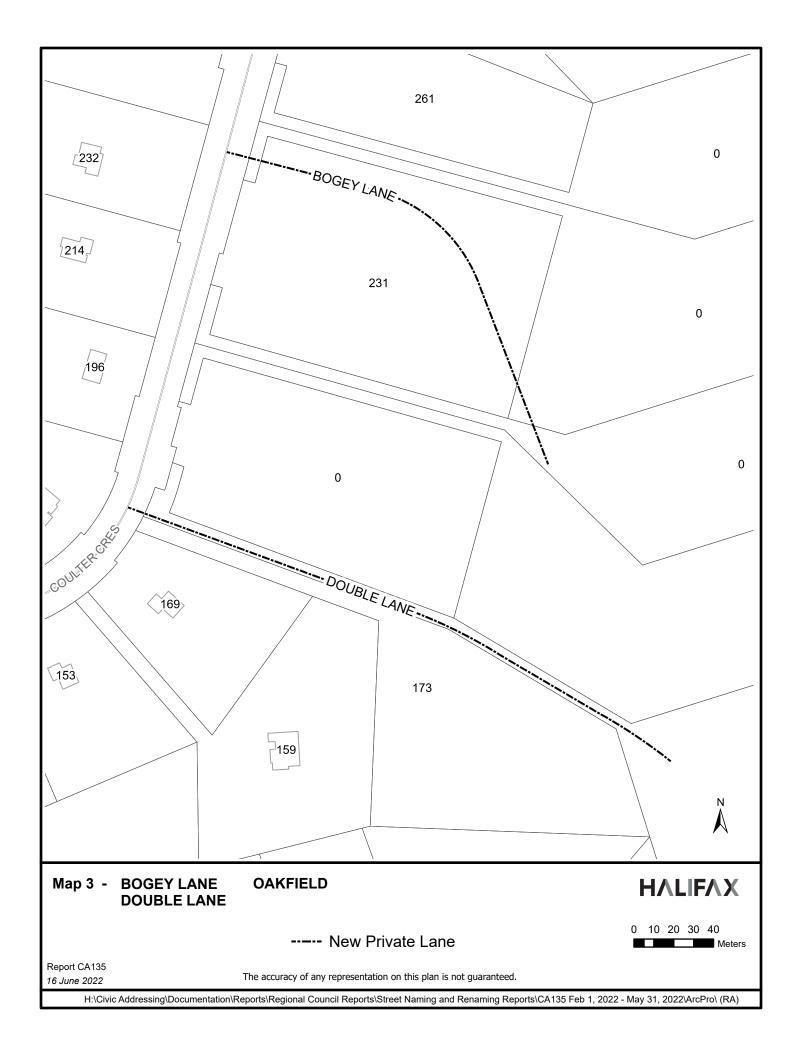
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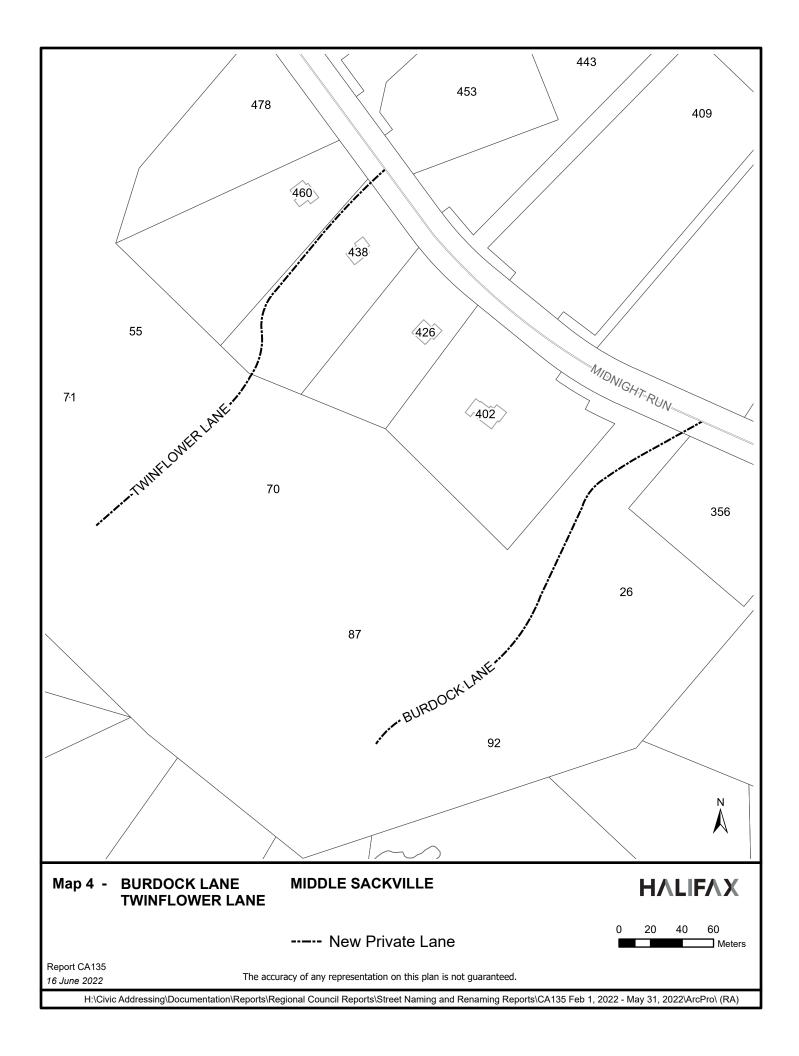
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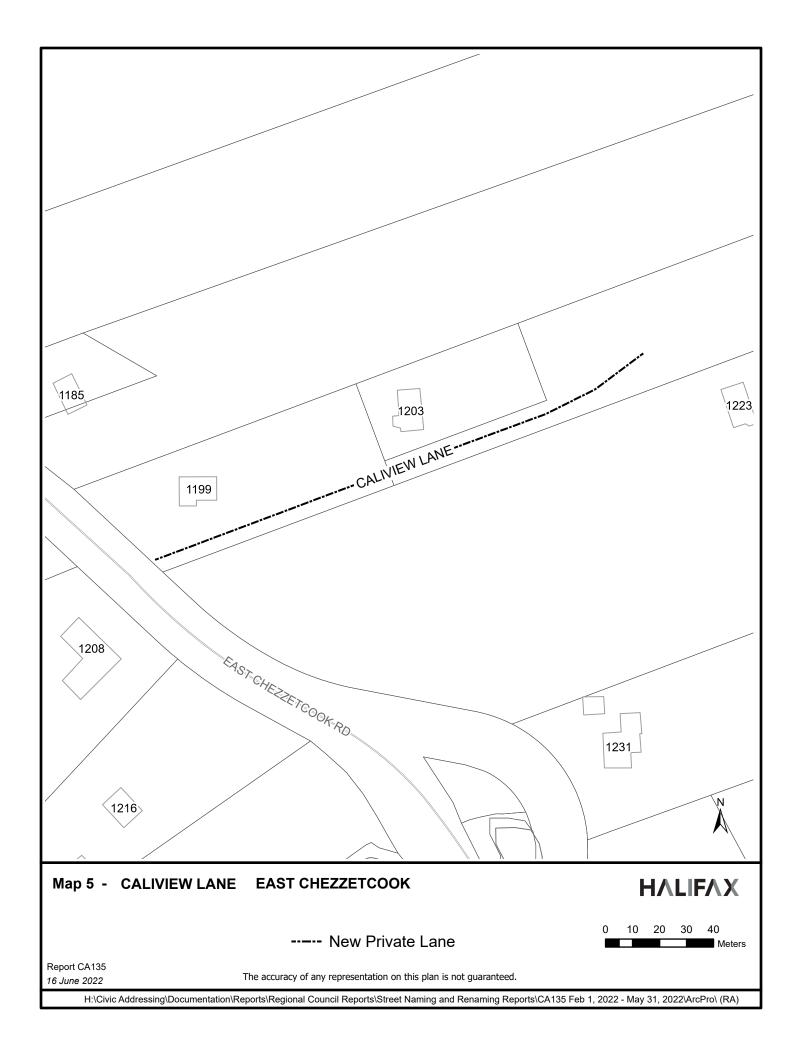
Report CA135
16 June 2022

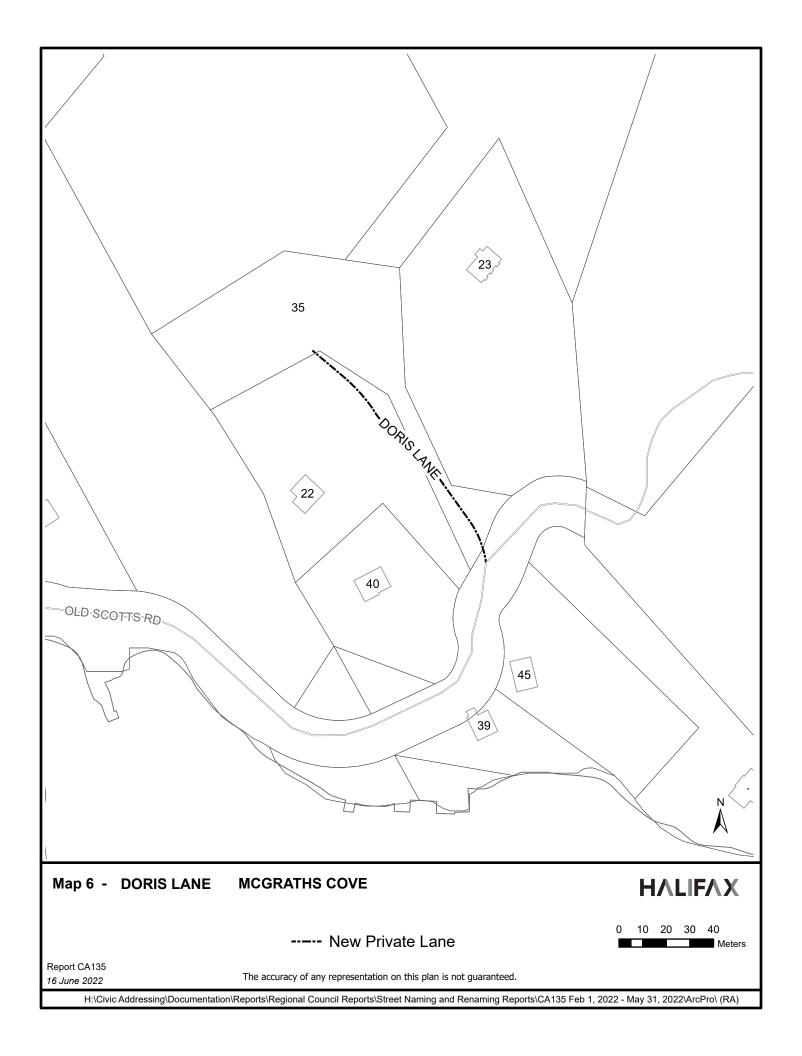
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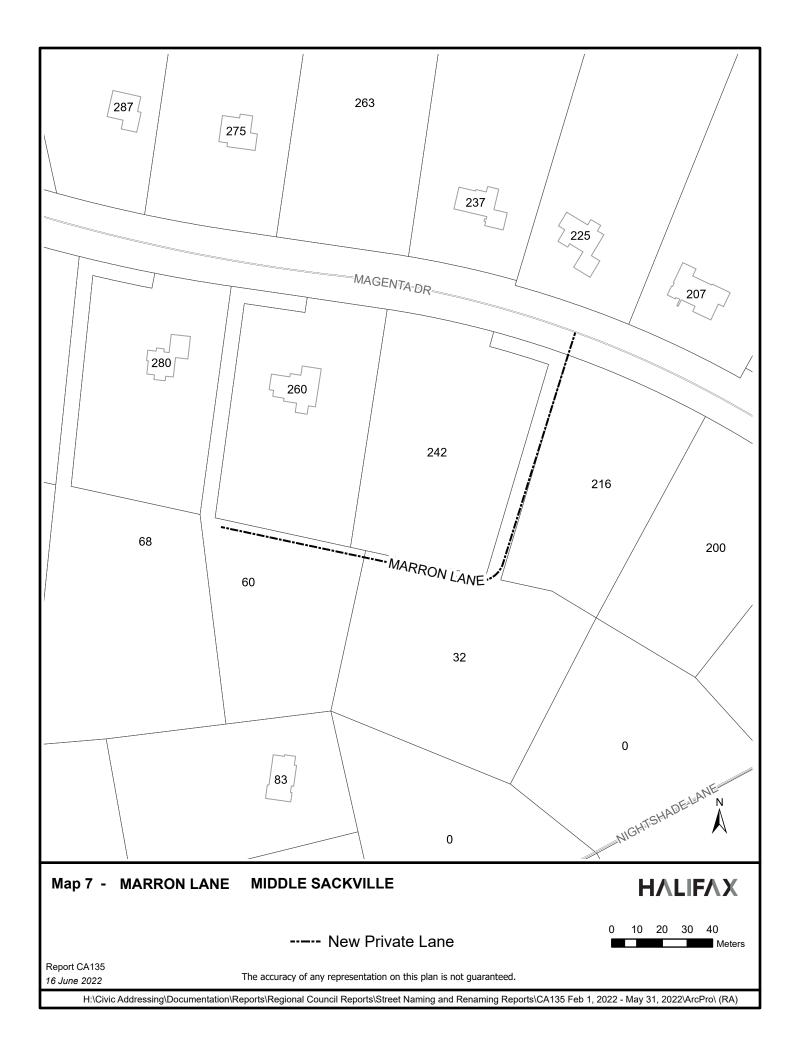
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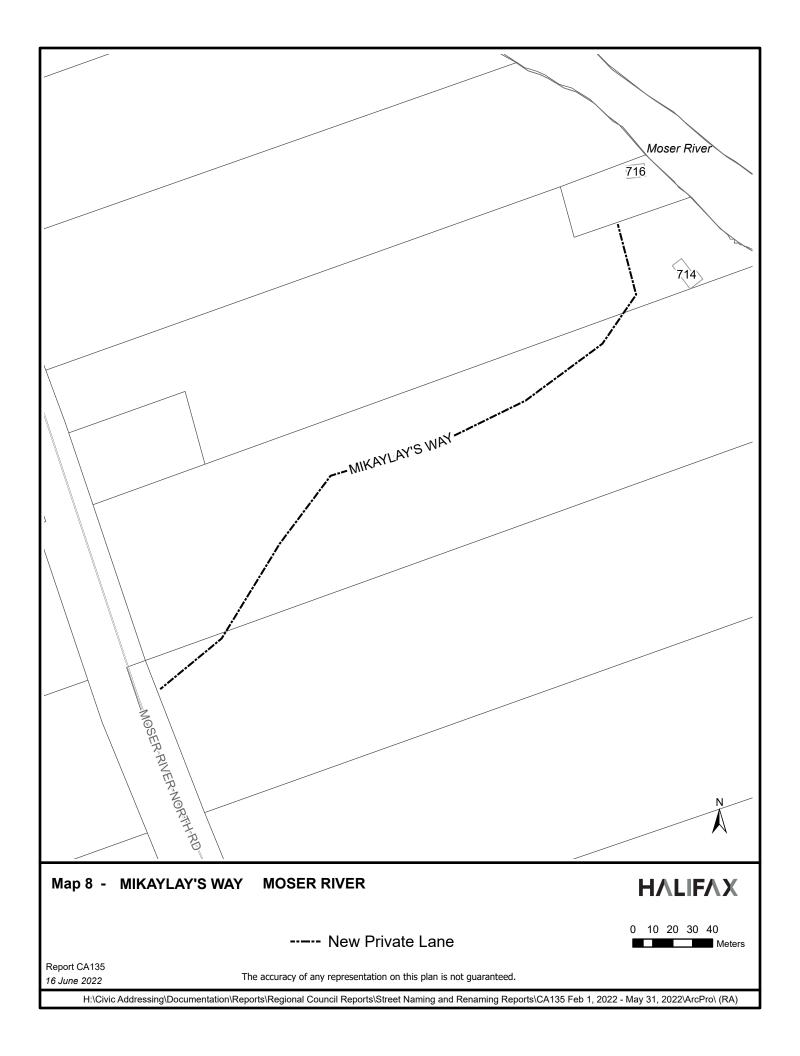


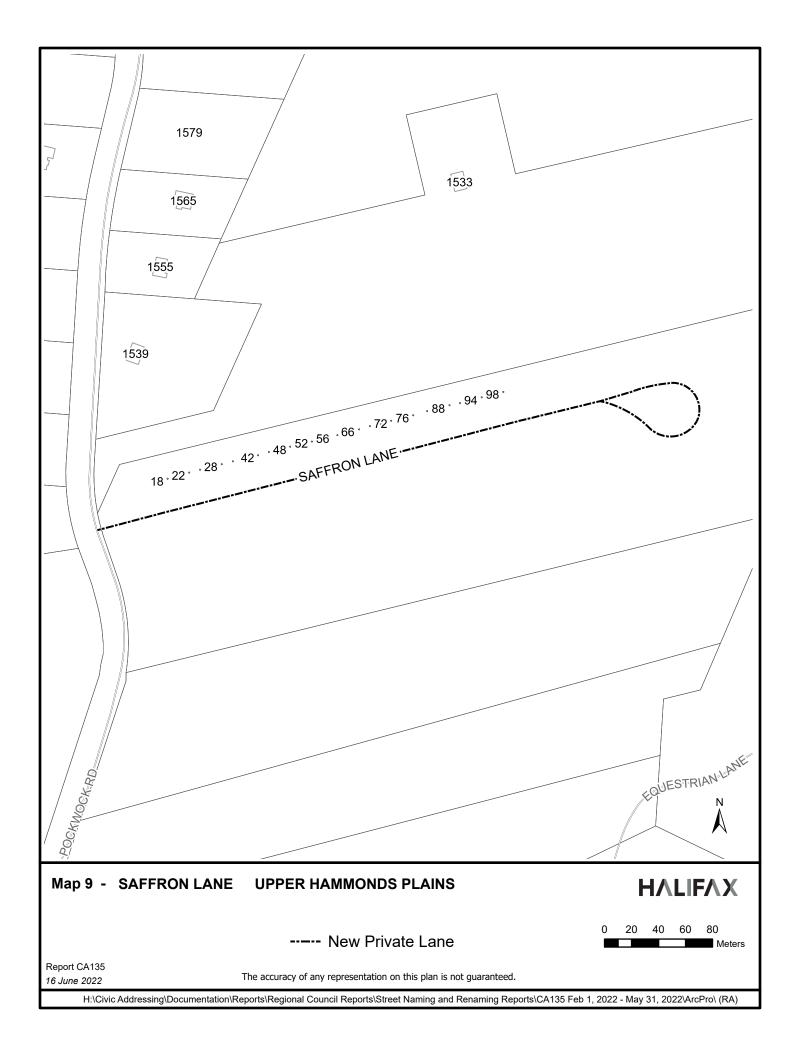


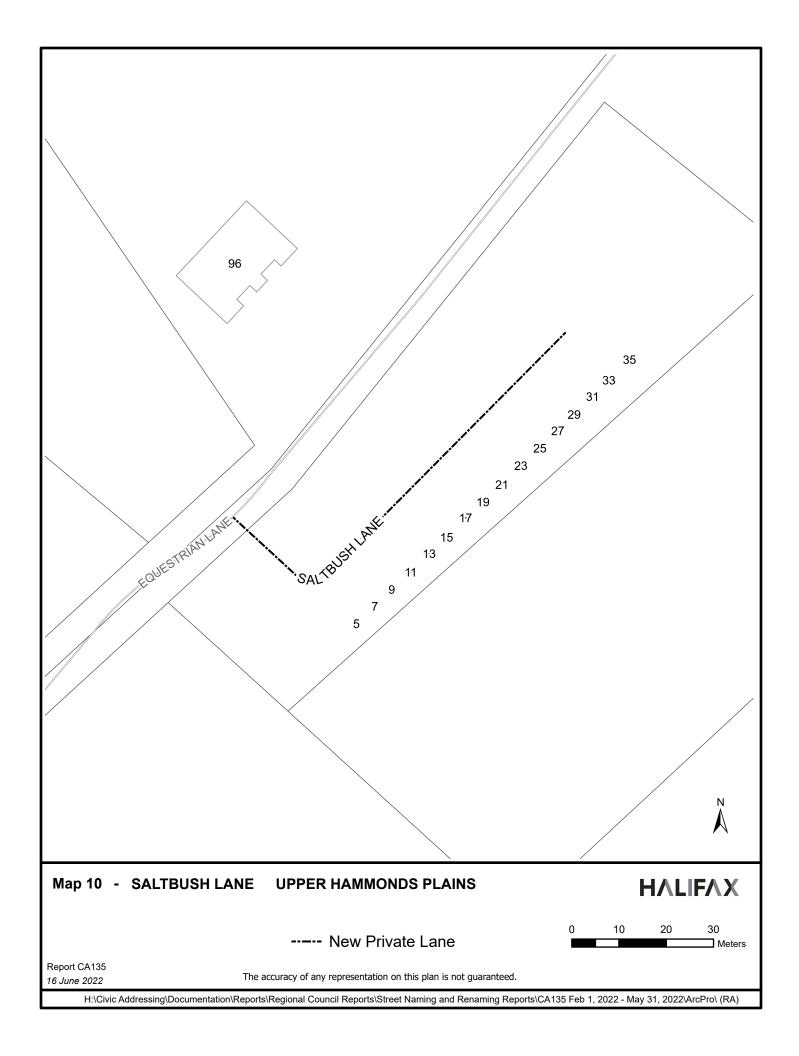


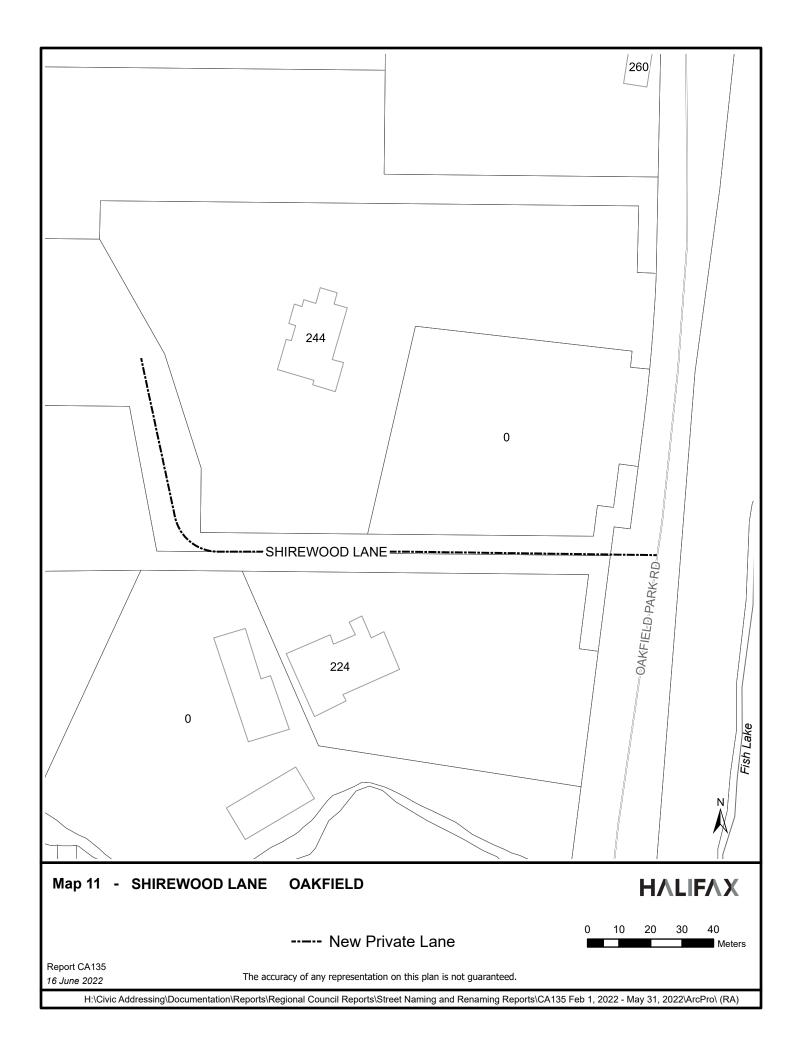


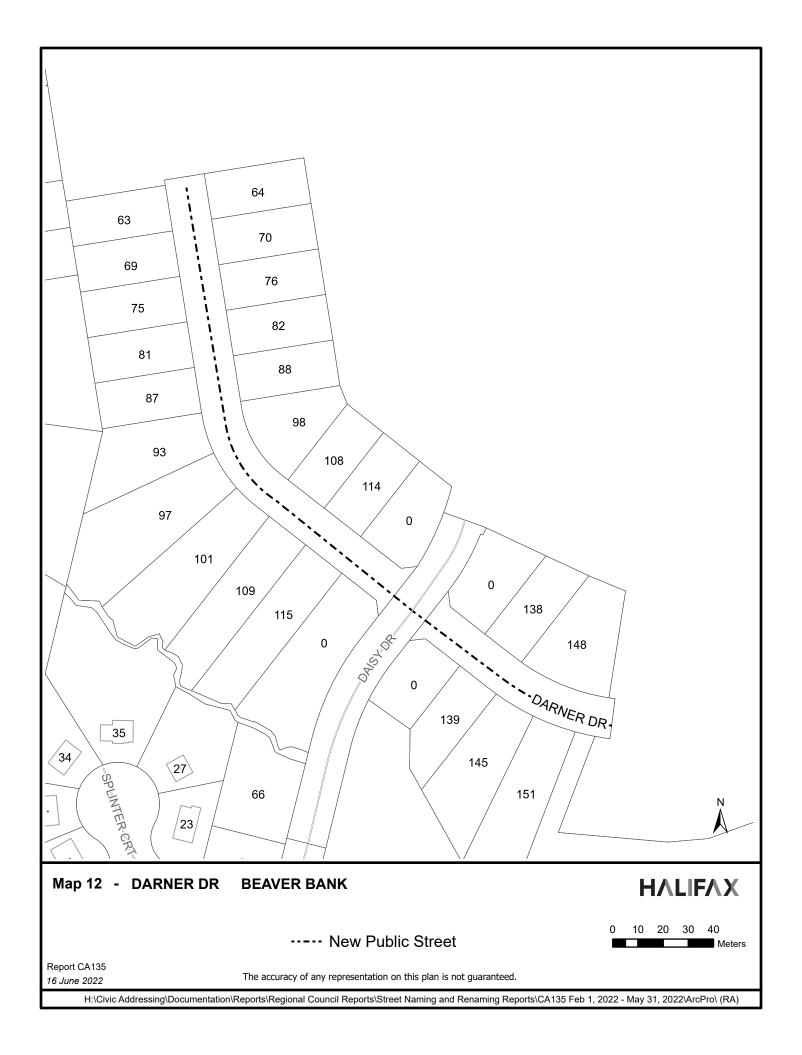


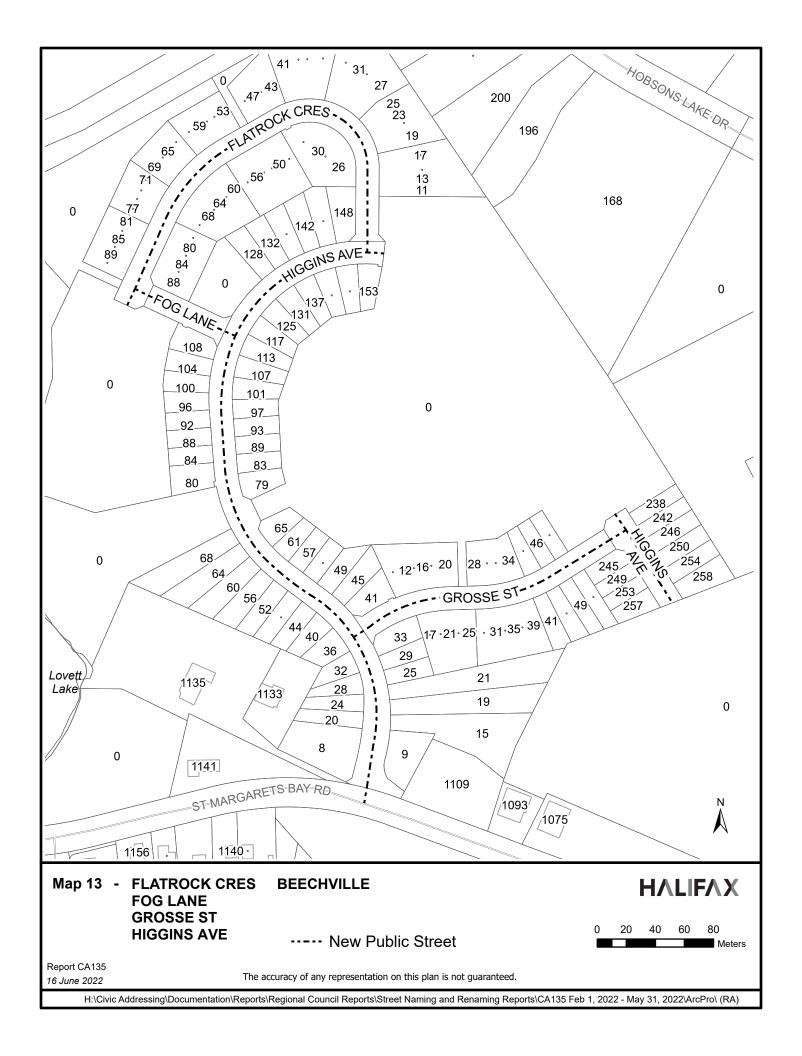


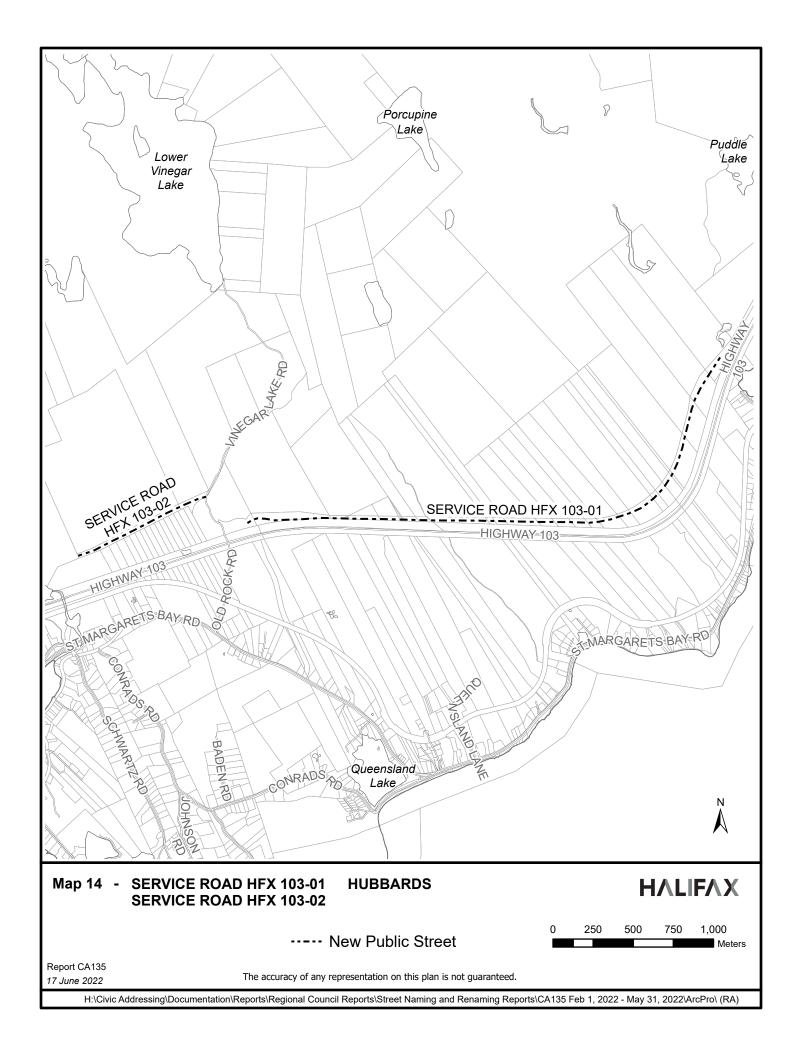


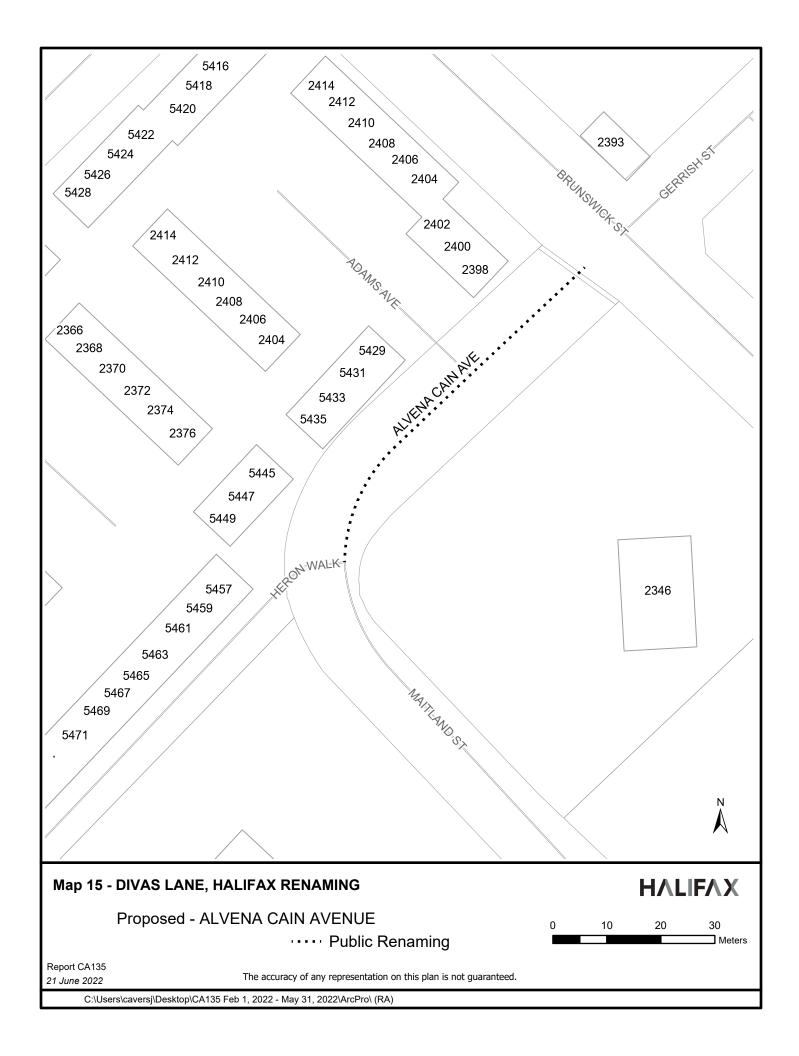


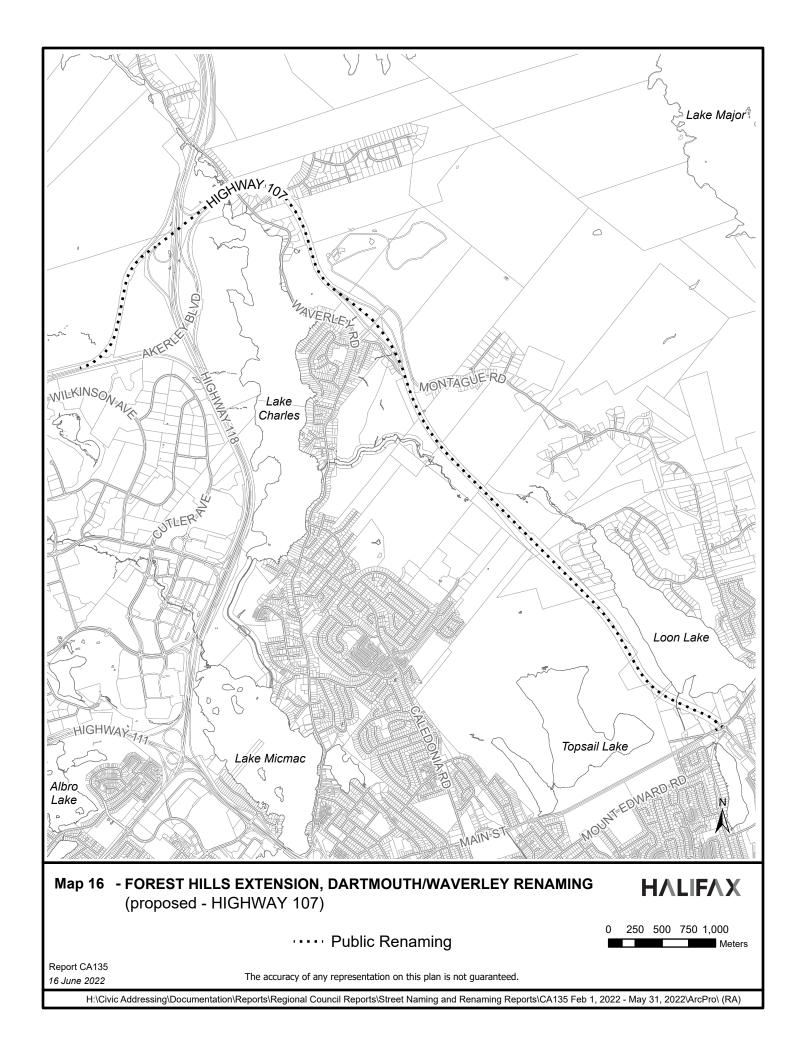


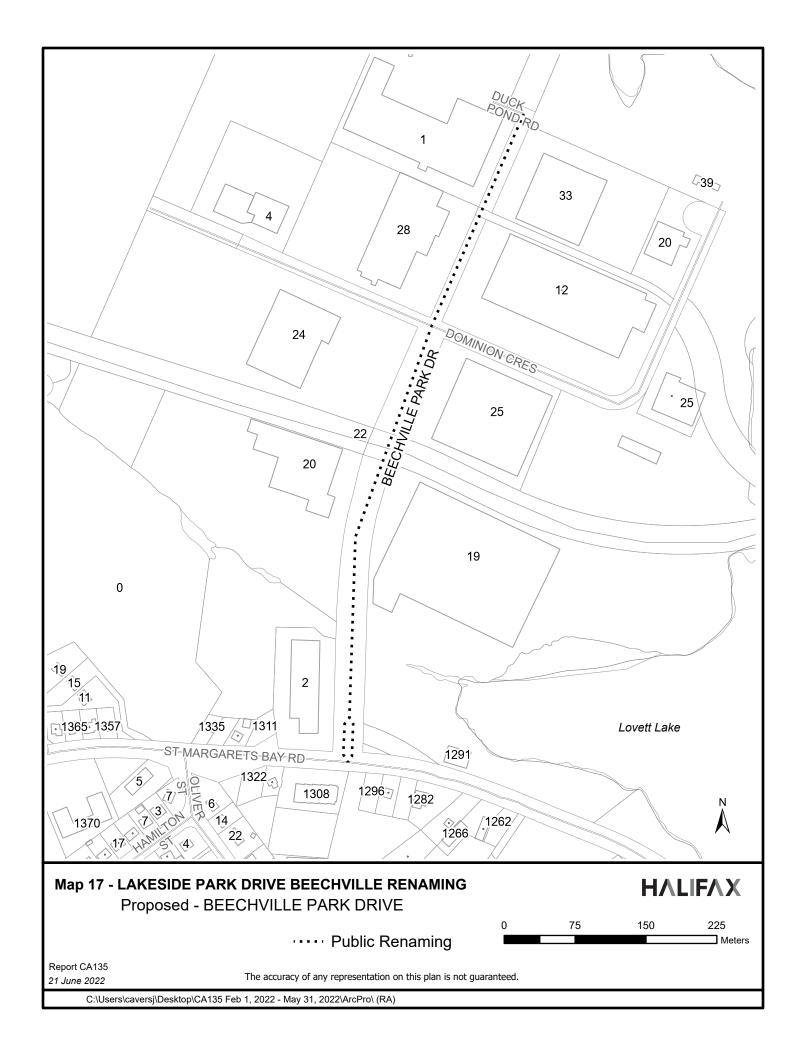


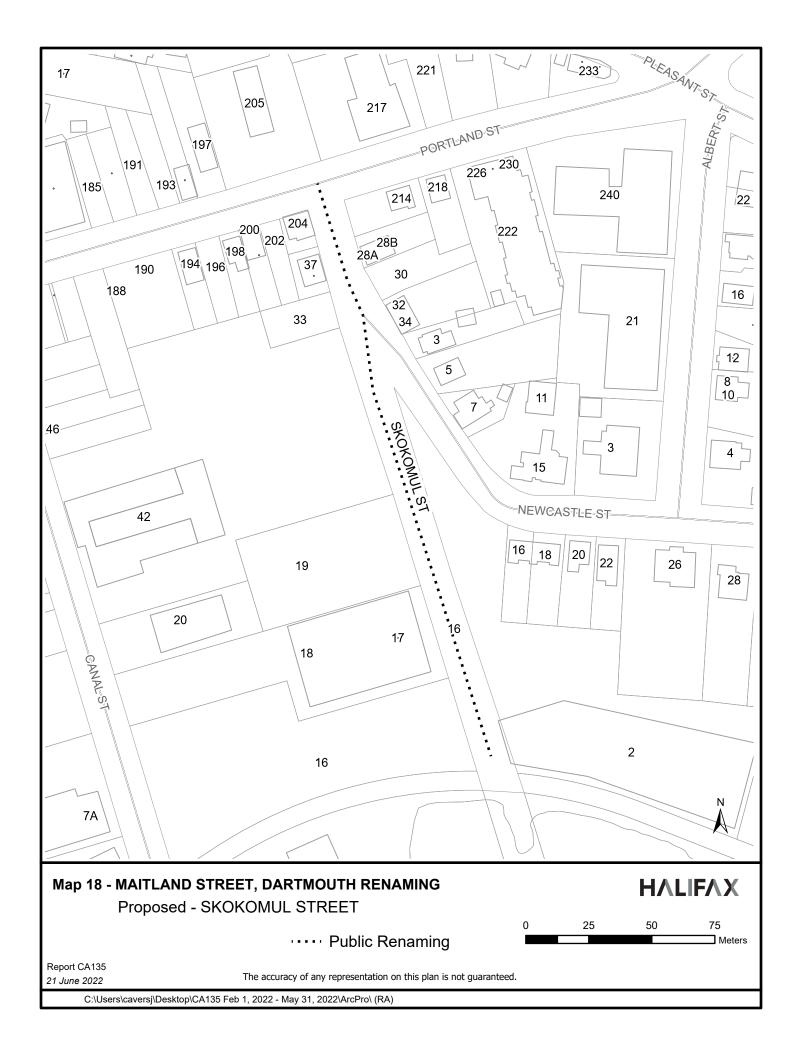


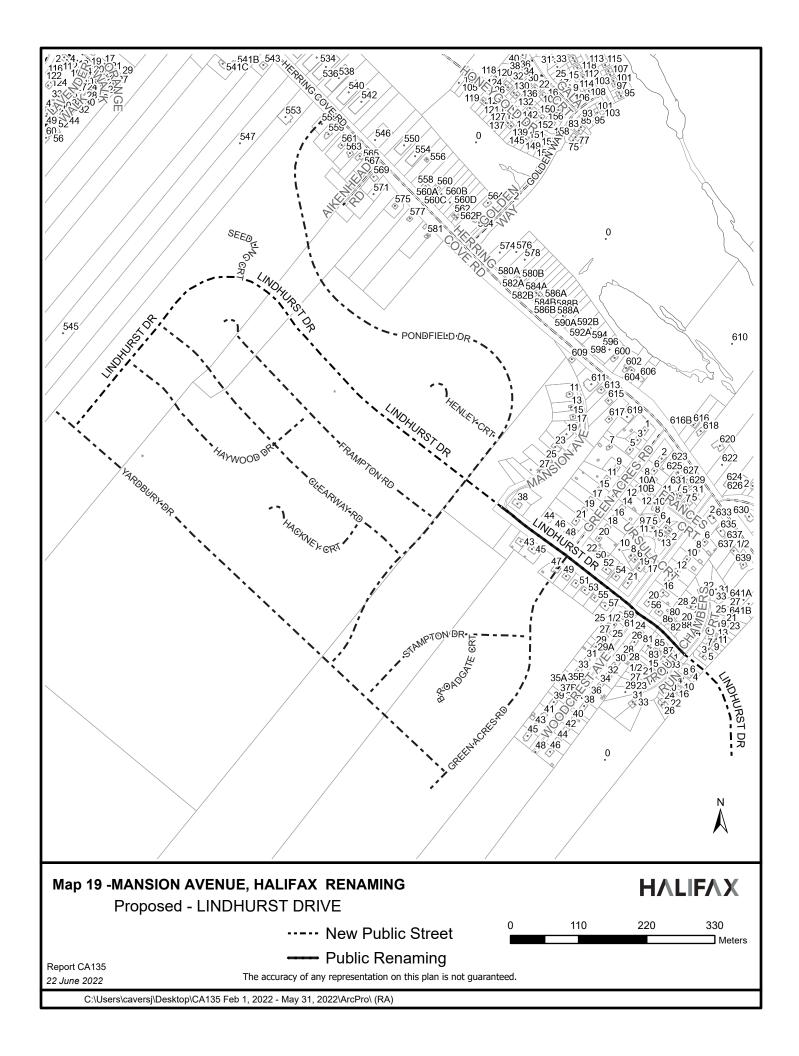












Attachment A:

(Amending Administrative Order #29)

HALIFAX REGIONAL MUNICIPALITY ADMINISTRATIVE ORDER 29 RESPECTING HRM CIVIC ADDRESSING POLICIES

BE IT RESOLVED that Administrative Order 29, Respecting HRM Civic Addressing Policies, is further amended as follows:

1. Schedule C is amended row starting "Bigbear":	by adding th	ne following row after the row s	tarting "Bert Fox" and before the
BIDISCOMBE	LANE	MIDDLE SACKVILLE	Date of Council Approval
2. Schedule C is further am before the row starting "Billard"		dding the following row after the	e row starting "Bigbeaver" and
BIGFOOT	HILL	MURCHYVILLE	Date of Council Approval
3. Schedule C is further ambefore the row starting "Bonave		dding the following row after the	e row starting "Bobcat" and
BOGEY	LANE	OAKFIELD	Date of Council Approval
4. Schedule C is further am before the row starting "Buffers		dding the following row after the	e row starting "Bryson" and
BUCKINGTON	LANE	MIDDLE SACKVILLE	Date of Council Approval
5. Schedule C is further am before the row starting "Burnab		dding the following row after the	e row starting "Burbridge" and
BURDOCK	LANE	MIDDLE SACKVILLE	Date of Council Approval
6. Schedule C is further am before the row starting "Calmwa		dding the following row after the	e row starting "Callaway" and
CALLIVIEW	LANE	EAST CHEZZETCOOK	Date of Council Approval
7. Schedule C is further am before the row starting "Dauphi		dding the following row after the ke":	e row starting "Darlington" and
DARNER	DR	BEAVER BANK	Date of Council Approval
8. Schedule C is further am before the row starting "Dragon		dding the following row after the	e row starting "Dorey" and
DORIS	LANE	MCGRATHS COVE	Date of Council Approval

DOUBLE	LANE	OAKFIELD	Date of Council Approval
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FLATROCK	CRES	BEECHVILLE	Date of Council Approval
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FOG	LANE	BEECHVILLE	Date of Council Approval
2. Schedule C is further an before the row starting "Guptill"		adding the following row after th	e row starting "Grizzlybear" and
GROSSE	ST	BEECHVILLE	Date of Council Approval
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HIGGINS	AVE	BEECHVILLE	Date of Council Approval
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SERVICE ROAD HFX 1	03-02	HUBB	BARDS	Date of	Council Approval
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SHIREWOOD	LAN	IE OAKF	IELD	Date of	Council Approval
21. Schedule C is fur before the row starting "		ed by adding t	he following row after th	e row sta	rting "Twilight" and
TWINFLOWER	LAN	IE MIDD	LE SACKVILLE	Date of	Council Approval
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WAGONWHEEL	WA'	Y MURC	CHYVILLE	Date of	Council Approval
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Attachment B: Project Details of Proposed Street Renaming

a) Divas Lane, Halifax

Reason for the renaming:

A petition was submitted to Regional Council on August 31, 2020 from the residents of Divas Lane requesting that the street be renamed Alvena Cain Avenue. Staff confirmed with the property owner that they were in agreement of the street renaming. A map of Divas Lane is included as Map 15.

Civic Addressing By-law/Policy:

Halifax Regional Municipality's Charter allows for Regional Council to rename any street or private road in accordance with the Civic Addressing Policies.

Administrative Order 29 - Section 5

When considering renaming a public street at an owner's request, a poll of property owners shall be conducted by the Civic Addressing Coordinator and the Coordinator shall only proceed with the application if there is unanimous support for the proposed change.

HRM Civic Addressing
Public Safety
Committee:

The Committee does not provide comment on street renaming projects initiated by property owners/residents.

<u>Public Consultation</u> The property owner and tenants were notified and consulted throughout the project.

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Alvena Cain was approved as a commemorative name at Regional Council March 22, 2022.

Recommendation:

Asset Naming Policy:

In accordance with the By-law, Policies and Standard Procedures, civic addressing staff recommends that Divas Lane, as shown in Map 15, be renamed Alvena Cain Avenue and signed appropriately.

b) Forest Hills Extension, Dartmouth and Waverley

Reason for the naming:

Within the municipality there are Provincial Highways, Routes and Trunks that are assigned numbers by the Provincial Department of Public Works. The standard procedure is for HRM to adopt the 100 series highway numbers and networks as identified by the Province. However, Route and Trunk numbers are often assigned local street names (For Example Trunk 3 is St Margarets Bay Rd), with the Provincial Route and Trunk numbers maintained as an official alias by HRM.

The Forest Hills Extension is the only exception to the 100 series identification procedure. As the Province is undergoing a project to extend the 107 Highway west of the 118 Highway towards Burnside Drive (Map 16) it is the opportune time to correct the official provincial Highway name. The name Forest Hills Extension will be maintained as an official alias.

Civic Addressing By-law/Policy:

Halifax Regional Municipality's Charter allows for Regional Council to rename any street or private road in accordance with the Civic Addressing.

It is standard procedure for the Municipality to recognize the official 100 series highway designations as determined by the province.

HRM Civic Addressing Public Safety Committee:

The Committee does not comment on Provincial Highway numbering.

Public Consultation

No public consultation was conducted.

Recommendation:

In accordance with the By-law, Policies and Standard Procedures, civic addressing staff recommends that Forest Hills Extension, as shown in Map 16, be renamed Highway 107.

c) Lakeside Park Drive, Beechville

Reason for the naming:

September 19, 2017 motion of Regional Council:

"MOVED by Councillor Zurawski that Halifax Regional Council request a staff report to consider renaming the "Lakeside Industrial Park" to the Beechville Industrial Park. The report should also include consideration to be given to renaming Lakeside Park Drive to Beechville Park Drive".

- July 11, 2019 Regional Council approved the following recommendations:
 - 1. Direct that the municipality update its municipal records to reflect renaming of the Lakeside Industrial Park to the Beechville Industrial Park and direct staff to make corresponding amendments to municipal signage; and
 - 2. Direct civic addressing to begin a street renaming review of Lakeside Park Drive in accordance with Civic Address Policy (Admin Order #29)

May 10, 2021 Regional Council approved the following recommendation:

- 3. Adopt the proposed amendments to Administrative Order 29, the HRM Civic Addressing Administrative Order to allow for Council's future consideration of:
 - a. increased flexibility in streets renamings, as shown in Attachment C; and
 - b. the potential for apostrophes in street names, as shown in Attachment C;

As per the above recommendation Section 3A of the Civic Addressing Policies was amended as follows:

Changes to established street or road names shall be discourage unless:

. . .

b) Regional Council determines the street name no longer meets the values of the Municipality.

A map of Lakeside Park Drive is included as Map 17.

Civic Addressing By-law/Policy:

Halifax Regional Municipality's Charter allows for Regional Council to rename any street or private road in accordance with the Civic Addressing Policies.

Administrative Order 29 – Section 3A b)

Changes to established street or road names shall be discouraged unless Regional Council determines the street name no longer meets the values of the Municipality.

HRM Civic Addressing Public Safety Committee:

The Committee does not provide recommendations on values based street renamings.

Public Consultation

In October 2021 staff reached out to the property owners and tenants on Lakeside Park Drive and the broader community, through the Beechville Community Development Association, asking for new street name suggestions for Lakeside Park Drive. A second survey of the property owners and tenants and the broader community was conducted. Two names were suggested, Beechville Park Drive and Kootenay Drive. Beechville Park Drive was the preferred street name chosen.

Asset Naming Policy:

Beechville Park was approved as a commemorative name at Regional Council on March 22, 2022

Recommendation:

In accordance with the By-law, Policies and Standard Procedures, civic addressing staff recommends that Lakeside Park Drive, as shown in Map 17, be renamed Beechville Park Drive and signed appropriately.

d) Maitland Street, Dartmouth

Reason for the naming:

The current Dartmouth Cove Project will result in the development of a new street grid. Standard procedure for new developments that involve street grid changes is to conduct a review of the streets in the project area to determine if there are any current civic addressing issues. As Maitland Street, Dartmouth is an exact duplicate of Maitland Street, Halifax, the municipality is taking the opportunity to resolve the public safety issue of this duplicate street name. A map of Maitland Street is included as Map 18.

Civic Addressing By-law/Policy:

Halifax Regional Municipality's Charter allows for Regional Council to rename any street or private road in accordance with the Civic Addressing Policies.

Administrative Order 29 – Section A1

No name shall be duplicated including similar names that are differentiated by street type

HRM Civic Addressing Public Safety Committee:

The Committee confirmed via email May 2022 that they are in agreement with the renaming as it reduces the number of duplicate street names in the municipality.

Public Consultation

Two names were suggested to the property owners and residents on Maitland Street: Skokomul Street and Patuo'qn Street. Skokomul Street was the preferred street name chosen.

Asset Naming Policy:

In accordance with Section 7b) of the Asset Naming Policy any public streets developed by HRM shall be given a commemorative name. Staff worked with Indigenous Knowledge holders and Elders who suggested a number of Mi'kmaq language names.

Skokomul (new wooden boat) and Patuo'qn (Driftwood) were approved as commemorative names at Regional Council on March 22, 2022.

Recommendation:

In accordance with the By-law, Policies and Standard Procedures, civic addressing staff recommends that Maitland Street, Dartmouth as shown in Map 18, be renamed Skokomul Street and signed appropriately.

e) Mansion Ave (portion of), Halifax

Reason for the naming:

Subdivision #24202 is proposing 381 lots and 11 new street names. One of the proposed street names, Lindhurst Drive will create a continuous street name issue with the existing Mansion Avenue. A map of Mansion Ave and the proposed Lindhurst Drive is included as Map 19.

Civic Addressing By-law/Policy:

Halifax Regional Municipality's Charter allows for Regional Council to rename any street or private road in accordance with the Civic Addressing Policies.

Administrative Order 29 Section 6.b)

When considering renaming a public street or private road, the Civic Addressing Coordinator shall choose a solution that addresses public safety concerns and shall also have regard for the number of residential units affected and potential costs to residents/owners.

Administrative Order 29 Street Naming Guidelines – General Principles A road running in one direction should have one name only and should have the same name throughout its entire length.

HRM Civic Addressing Public Safety Committee:

The Committee confirmed via email May 2022 that they are in agreement with the renaming as it creates a continuously named street, and the recommended correction affects the least number of residents.

Recommendation:

In accordance with the By-law, Policies and Standard Procedures, civic addressing staff recommends that the portion of Mansion Avenue (as shown on Map 19) be renamed and renumbered to Lindhurst Drive and signed appropriately.

Schedule A Street Naming Guidelines

General Principles

Uniqueness – there should be no duplication of names.

<u>Distinctiveness</u> – names that sound very similar should be avoided in order to avoid diction problems when people are making emergency calls under stress <u>Continuity</u> – a road running in one direction should have one name only and should have the same name throughout its entire length.

Guidelines

Street Name Characteristics

- A1. No name shall be duplicated including similar names that are differentiated by street type
- A2. No name shall sound like an existing name.
- A3. No name shall contain numbers, special characters, decimals, hyphens, or periods.
- A4. No double barreled names shall be permitted except for HRM place names listed in the Nova Scotia Gazetteer or approved heritage names.
- A5. No street names shall incorporate product, trademark or copyright names.
- A6. No name of more than 10 characters in length shall be permitted where the street type is more than 2 characters in length and no name of more than 11 characters in length shall be permitted where the street type is 2 characters in length except for HRM place names listed in the Nova Scotia Gazetteer or approved heritage names.

Street Type Definitions (new streets only)

1. An appropriate street type shall be used as follows:

Street Type	Use Guideline currently under review	Primary Abbreviation (Database Application)	Secondary Abbreviation (Signage Application)	Notes
Avenue		AVE	AVE	
Boulevard		BLVD	BLVD	
Brae		BRAE	BR	No longer accepted
Circle		CIRC	CIR	
Close		CLOSE	CL	
Connector		CONN	CN	No longer accepted
Court		CRT	CT	
Crescent		CRES	CR	
Crest		CREST	CRST	No longer accepted
Cross		CROSS	CRS	No longer accepted
Diversion		DIVERSN	DIV	No longer accepted
Drive		DR	DR	
East		EAST		No longer accepted
Extension		EXTN	EXT	No longer accepted
Gate		GATE	GT	
Gateway		GTWY	GWY	No longer accepted
Green		GREEN	GRN	
Grove		GROVE	GRV	
Hall		HALL	HL	No longer accepted
Heights		HTS	HTS	
Highway		HWY	HWY	
Hill		HILL	HL	
Landing		LNDG	LDG	
Lane		LANE	LN	
Loop		LOOP	LP	
Park		PARK	PK	
Parkway		PKY	PKY	
Path		PATH	PTH	
Place		PLACE	PL	
Ramp		RAMP	RMP	
Ridge		RIDGE	RG	
Road		RD	RD	
Route		RTE	RTE	
Row		ROW	ROW	
Run		RUN	RUN	
Siding		SI	SI	No longer accepted
Square		SQR	SQ	No longer accepted
Street		ST	ST	
Terrace		TERR	TR	
Trail		TRL	TL	

Street Type	Use Guideline currently under review	Primary Abbreviation (Database Application)	Secondary Abbreviation (Signage Application)	Notes
Turn		TURN	TRN	No longer accepted
Walk		WALK	WK	
Water Access		WA		
Way		WAY	WAY	
West		WEST		No longer accepted
Woods		WOODS	WDS	No longer accepted

Italics indicates legacy street types that are no longer acceptable in HRM.

Street Network Considerations

- A8. Continuous streets shall have one name throughout their entire length.
- A9. No street name shall be continued through a right angle turn.
- A10. A continuous street intersecting the same collector road more than twice shall be given a different name.
- A11. The same name shall not be used at both ends of a loop road if the middle portion of the road has not been taken over by the Municipality.
- A12. A cul-de-sac shall have a different name from its cross road.

Water Access

A13. Where access to a property is by water only, the street name shall be deemed to be the name of the island or waterbody as listed in the Nova Scotia Gazetteer.

Heritage Names

- A14. The use of heritage names shall be encouraged.
- A15. All street names for the community of Bedford (Municipal District 21) shall confirm with the former Town of Bedford Street Naming Policy (1987)¹

Theme Names

A16. Where street names in a neighbourhood are based on a specific theme, the name of all new street within the neighbourhood shall be consistent with the theme.

¹ This policy is currently administered by the Development Officer for the Central Region