



**HALIFAX REGIONAL COUNCIL  
MINUTES  
November 13, 2018**

**PRESENT:**

Mayor Mike Savage  
Deputy Mayor Tony Mancini  
Councillors: Steve Streach  
David Hendsbee  
Bill Karsten  
Lorelei Nicoll  
Sam Austin  
Waye Mason  
Lindell Smith  
Shawn Cleary  
Russell Walker  
Stephen Adams  
Richard Zurawski  
Matt Whitman  
Lisa Blackburn  
Steve Craig  
Tim Outhit

**STAFF:**

Jacques Dubé, Chief Administrative Officer  
John Traves, Municipal Solicitor  
Kevin Arjoon, Municipal Clerk  
Krista Vining, Legislative Assistant

*The following does not represent a verbatim record of the proceedings of this meeting.*

*The agenda, reports, supporting documents, information items circulated, and video (if available) are online at [halifax.ca](http://halifax.ca).*

*The meeting was called to order at 1:00 p.m. Council recessed at 3:02 p.m. and reconvened at 3:17 p.m.  
Council adjourned at 4:29 p.m.*

## **1. CALL TO ORDER**

The Mayor called the meeting to order at 1:00 p.m. and Council stood for a moment of reflection.

## **2. SPECIAL COMMUNITY ANNOUNCEMENTS & ACKNOWLEDGEMENTS**

Councillors noted a number of special community announcements and acknowledgements.

### **SELECTION OF DEPUTY MAYOR**

Mayor Savage provided an overview of the selection of Deputy Mayor process.

Mayor Savage thanked Deputy Mayor Wayne Mason for serving HRM in the position over the past year.

Deputy Mayor Mason thanked Mayor Savage and members of Council.

Mayor Savage opened the floor for nominations for the position of Deputy Mayor.

MOVED by Councillor Austin, seconded by Deputy Mayor Mason

**THAT Councillor Tony Mancini be nominated as Deputy Mayor of the Halifax Regional Municipality.**

The Mayor called three times for further nominations, there were none.

**MOTION PUT AND PASSED.**

Councillor Mancini was acclaimed as Deputy Mayor of the Halifax Regional Municipality.

Deputy Mayor Mancini thanked Mayor Savage and members of Council.

## **3. APPROVAL OF MINUTES – October 16 and 17, 2018**

MOVED by Councillor Smith, seconded by Councillor Mason

**THAT the minutes of October 16 and 17, 2018 be approved as circulated.**

**MOTION PUT AND PASSED.**

## **4. APPROVAL OF THE ORDER OF BUSINESS AND APPROVAL OF ADDITIONS AND DELETIONS**

Councillor Blackburn requested Information Item 4 – Memorandum from the Director of Human Resources/Office of Diversity and Inclusion dated July 9, 2018 re: Diverse Voices for Change – Federation of Canadian Municipalities (FCM) Project Update be brought forward for discussion at the November 27, 2018 meeting of Halifax Regional Council.

MOVED by Councillor Cleary, seconded by Councillor Blackburn

**THAT the agenda be approved as presented.**

**MOTION PUT AND PASSED.**

## **5. BUSINESS ARISING OUT OF THE MINUTES – NONE**

- 6. CALL FOR DECLARATION OF CONFLICT OF INTERESTS – NONE
- 7. MOTIONS OF RECONSIDERATION – NONE
- 8. MOTIONS OF RESCISSION – NONE
- 9. CONSIDERATION OF DEFERRED BUSINESS – NONE
- 10. NOTICES OF TABLED MATTERS – NONE
- 11. PUBLIC HEARINGS – NONE

**12. CORRESPONDENCE, PETITIONS & DELEGATIONS**

- 12.1 Correspondence – None
- 12.2 Petitions – None

**13. INFORMATION ITEMS BROUGHT FORWARD**

**13.1 Councillor Smith – 2018 Citizen Survey Results**

The following was before Council:

- A staff information report dated October 22, 2018

Council discussed the 2018 Citizen Survey results, with staff responding to questions on how the data was collected and the margin of error. Council suggested that as part of the demographic and geographic data provided, staff could include a map showing the distribution areas by urban, suburban and rural. Further, the survey should include a section for residents to leave general comments and questions in addition to survey related comments in the future.

**14. REPORTS**

**14.1 CHIEF ADMINISTRATIVE OFFICER**

**14.1.1 Appointment of Building Official**

The following was before Council:

- A staff recommendation report dated October 25, 2018
- A private and confidential staff memorandum dated October 25, 2018

MOVED by Councillor Craig, seconded by Councillor Cleary

**THAT Halifax Regional Council appoint Dawson Patterson as a Building Official, pursuant to Section 5(2) of the Nova Scotia Building Code Act. This appointment is effective for the duration of their assignment to the duties of a Building Official with Halifax Regional Municipality.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

**14.1.2 Regulatory Modernization Joint Project - Results and Next Steps**

The following was before Council:

- A staff recommendation report dated October 11, 2018

MOVED by Councillor Blackburn, seconded by Councillor Craig

**THAT Halifax Regional Council extend the Regulatory Modernization Joint Project collaboration with the Province of Nova Scotia and Business Advisory Panel for a period of two (2) years, to December 31, 2020.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

**14.1.3 Amendments to Administrative Order 2015-004-OP, Respecting Traffic Calming**

The following was before Council:

- A supplementary staff report dated September 17, 2018

MOVED by Councillor Cleary, seconded by Councillor Zurawski

**THAT Halifax Regional Council, with respect to Administrative Order 2015-004-OP, Respecting Traffic Calming:**

- 1. Maintain the requirement that a street be greater than 150m in length to be eligible for traffic calming;**
- 2. Maintain the 85th percentile speed criteria of 35 km/h during school arrival and dismissal times;**
- 3. Maintain the 85th percentile speed criteria of 45 km/h for residential streets; and**
- 4. Direct the Chief Administrative Officer to proceed with publicly posting on the HRM website all of the traffic calming reviews that have taken place over the past 5 years.**

Council discussed the motion with staff responding to questions. Concern was expressed with attaining the 85<sup>th</sup> percentile speed criteria and support voiced for reducing the speed to 30 km/hr during school arrival and dismissal times and 40 km/h for residential streets. Members questioned whether changing the design of streets and/or having greater enforcement would decrease speeding over posted signs. Members commented on motorists' shortcutting to avoid traffic calming streets and that education was needed.

The motion was separated for voting purposes as per Section 90 of Administrative Order One.

MOVED by Councillor Cleary, seconded by Councillor Zurawski

**THAT Halifax Regional Council, with respect to Administrative Order 2015-004-OP, Respecting Traffic Calming:**

- 1. Maintain the requirement that a street be greater than 150m in length to be eligible for traffic calming.**

**MOTION PUT AND PASSED.** (16 in favour, 1 against)

In favour: Mayor Savage, Deputy Mayor Mancini, Councillors Streach, Hendsbee, Karsten, Nicoll, Austin, Mason, Smith, Cleary, Walker, Zurawski, Whitman, Blackburn, Craig and Outhit

Against: Councillor Adams

MOVED by Councillor Cleary, seconded by Councillor Zurawski

**THAT Halifax Regional Council, with respect to Administrative Order 2015-004-OP, Respecting Traffic Calming:**

- 2. Maintain the 85th percentile speed criteria of 35 km/h during school arrival and dismissal times.**

**MOTION PUT AND DEFEATED.** (1 in favour, 16 against)

In favour: Councillor Whitman

Against: Mayor Savage, Deputy Mayor Mancini, Councillors Streach, Hendsbee, Karsten, Nicoll, Austin, Mason, Smith, Cleary, Walker, Adams, Zurawski, Blackburn, Craig and Outhit

MOVED by Councillor Cleary, seconded by Councillor Zurawski

**THAT Halifax Regional Council, with respect to Administrative Order 2015-004-OP, Respecting Traffic Calming:**

**3. Maintain the 85th percentile speed criteria of 45 km/h for residential streets.**

**MOTION PUT AND DEFEATED.** (1 in favour, 16 against)

In favour: Councillor Whitman

Against: Mayor Savage, Deputy Mayor Mancini, Councillors Streach, Hendsbee, Karsten, Nicoll, Austin, Mason, Smith, Cleary, Walker, Adams, Zurawski, Blackburn, Craig and Outhit

MOVED by Councillor Cleary, seconded by Councillor Zurawski

**THAT Halifax Regional Council, with respect to Administrative Order 2015-004-OP, Respecting Traffic Calming:**

**4. Direct the Chief Administrative Officer to proceed with publicly posting on the HRM website all of the traffic calming reviews that have taken place over the past 5 years.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

An alternative motion was proposed as follows:

MOVED by Councillor Cleary, seconded by Councillor Smith

**THAT Halifax Regional Council direct staff to prepare amendments to Administrative Order, AO 2015-004-OP to reduce the 85<sup>th</sup> percentile speed criteria to 30 km/h during school arrival and dismissal times and further reduce the 85<sup>th</sup> percentile speed criteria to 40 km/h for residential streets.**

**MOTION PUT AND PASSED.** (15 in favour, 1 against)

In favour: Mayor Savage, Deputy Mayor Mancini, Councillors Streach, Hendsbee, Nicoll, Austin, Mason, Smith, Cleary, Walker, Adams, Zurawski, Blackburn, Craig and Outhit

Against: Councillor Whitman

Not Present: Councillor Karsten

Council recessed at 3:02 p.m.

Council reconvened at 3:17 p.m.

## **14.2 TRANSPORTATION STANDING COMMITTEE**

### **14.2.1 Access-A-Bus Span of Service and Support Persons**

The following was before Council:

- A report from the Chair of the Transportation Standing Committee dated November 1, 2018 with attached staff recommendation report dated September 12, 2018

MOVED by Councillor Outhit, seconded by Councillor Zurawski

**THAT Halifax Regional Council direct Halifax Transit to remove existing weekday time of day restrictions on Access-A-Bus usage, and provide service to registered clients for a minimum service day of 6:00 am to 12:00 am from Monday to Friday.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Karsten

**14.3 GRANTS COMMITTEE**

**14.3.1 Business Improvement District (BID) Contribution Fund 2018 Recommended Awards**

The following was before Council:

- A report from the Chair of the Grants Committee dated November 5, 2018 with attached staff recommendation report dated September 10, 2018

MOVED by Councillor Walker, seconded by Councillor Cleary

**THAT Halifax Regional Council approve the eight (8) awards as detailed in Attachment 1 of the September 10, 2018 staff report for a combined total of \$107,000 from operating account C771-6919.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Karsten

**14.3.2 Interim Community Museums Grants Program - Recommended Awards Fiscal Year 2018**

The following was before Council:

- A report from the Chair of the Grants Committee dated November 5, 2018 with attached staff recommendation report dated October 12, 2018

MOVED by Councillor Walker, seconded by Councillor Streach

**THAT Halifax Regional Council approve ten (10) operating grants and one (1) project grant as detailed in Attachment 1 of the staff report dated October 12, 2018 at a combined cost of \$100,000 in fiscal year 2018-19 from Operating Account M310-8004.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Karsten

**14.4 MEMBERS OF COUNCIL**

**14.4.1 Councillor Craig – Lake District Recreation Association Service Agreement Renewal**

The following was before Council:

- A request for Council consideration form from Councillor Craig

MOVED by Councillor Craig, seconded by Councillor Outhit

**THAT Halifax Regional Council direct staff to prepare a report to respond to a request from the Lake District Recreation Association (letter attached to Councillor request form dated May 15, 2018) for HRM to renew their Service Agreement and annual funding.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Karsten

**15. MOTIONS – NONE**

**16. IN CAMERA (IN PRIVATE)**

*Council may rise and go into a private In Camera session, in accordance with Section 19 of the Halifax Regional Municipality Charter, for the purpose of dealing with the following:*

**16.1 In Camera (In Private) Minutes – October 16 and 17, 2018**

This matter was dealt with in public session.

MOVED by Councillor Whitman, seconded by Councillor Hendsbee

**THAT the In Camera (In Private) minutes of October 16 and 17, 2018 be approved as circulated.**

**MOTION PUT AND PASSED.**

**16.2 PROPERTY MATTER – Memorial Library Site – *Private and Confidential Report***

A matter pertaining to providing instruction and direction to officers and employees of the Municipality pertaining to the acquisition / sale of land in regard to:

This matter was dealt with in public session.

The following was before Council:

- A private and confidential staff report dated October 22, 2018
- A copy of the staff presentation

MOVED by Councillor Cleary, seconded by Councillor Mason

**THAT Halifax Regional Council direct staff to immediately declassify the private and confidential staff report dated October 22, 2018.**

**MOTION TO DECLASSIFY PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Karsten

Jacques Dubé, Chief Administrative Officer presented the CitiesbyDesign Lab, a design concept to redevelop and repurpose of the former Memorial Public Library building. Dubé spoke to the historical and cultural significance of the site and showed renderings of the proposed redesign for the Dalhousie School of Architecture, HRM municipal space and leasable commercial floor area. It was noted that re-use of the building would require the current Provincial restrictions on use as a park or public library to be removed.

MOVED by Councillor Walker, seconded by Councillor Mason

**THAT Halifax Regional Council:**

- 1. Direct the Chief Administrative Officer (CAO) to develop a proposal for the reuse and redevelopment of the former Memorial Library building in partnership with the Province of Nova Scotia and Dalhousie University that would include a major redevelopment and repurposing of the building to include a public atrium, educational space, HRM premises, commercial and retail space. The proposal should include an analysis of both a P3 arrangement and an HRM design build own option; and**
- 2. Return to Council with recommendations for further consideration.**

Council discussed the motion with staff responding to questions. Members considered the historical and cultural significance of the site and whether they could find an appropriate use for the property other than as a library or park. Many members supported looking at a partnership with the Province of Nova Scotia

and Dalhousie University before considering demolishing the building and reinstating it as a municipal park. Concerns were raised on the cost and limitations to renovate and redevelop the building.

**MOTION PUT AND PASSED.** (13 in favour, 3 against)

In favour: Mayor Savage, Deputy Mayor Mancini, Councillor Streach, Hendsbee, Nicoll, Austin, Mason, Smith, Cleary, Walker, Adams, Whitman and Blackburn

Against: Councillors Zurawski, Craig and Outhit

Not present: Councillor Karsten

**17. ADDED ITEMS – NONE**

**18. NOTICES OF MOTION**

**18.1 Councillor Adams**

“TAKE NOTICE that, at the next meeting of Halifax Regional Council to be held on November 27, 2018 I propose to move First Reading of proposed By-law S-447, amending By-law S-400, Respecting Charges for Street Improvements, the purpose of which is to approve the 2017 Local Improvement Charges for the paving of HRM owned gravel roads and Provincial owned “J” class gravel roads.”

**19. ADJOURNMENT**

The meeting adjourned at 4:39 p.m.

Kevin Arjoon  
Municipal Clerk