



**HALIFAX REGIONAL COUNCIL  
MINUTES  
September 24, 2019**

PRESENT: Mayor Mike Savage  
Deputy Mayor Tony Mancini  
Councillors: David Hendsbee  
Lorelei Nicoll  
Sam Austin  
Waye Mason  
Lindell Smith  
Shawn Cleary  
Russell Walker  
Stephen Adams  
Richard Zurawski  
Matt Whitman  
Lisa Blackburn  
Tim Outhit

REGRETS: Councillors Steve Streach  
Bill Karsten

STAFF: Jacques Dubé, Chief Administrative Officer  
John Traves, Municipal Solicitor  
Sherryl Murphy, Deputy Municipal Clerk  
Liam MacSween, Legislative Assistant  
Simon Ross-Siegel, Legislative Assistant

*The following does not represent a verbatim record of the proceedings of this meeting.*

*The agenda, reports, supporting documents, information items circulated, and video (if available) are online at [halifax.ca](http://halifax.ca).*

*The meeting was called to order at 1:30 p.m. and recessed at 3:00 p.m. Council reconvened at 3:20 p.m. Council moved into an In Camera (In Private) session at 3:42 p.m. and reconvened at 5:03 p.m. Council recessed at 5:32 p.m. and reconvened at 6:00 p.m. Council adjourned at 7:15 p.m.*

**1. CALL TO ORDER**

The Mayor called the meeting to order at 1:30 p.m. and Council stood for a moment of reflection.

**2. SPECIAL COMMUNITY ANNOUNCEMENTS & ACKNOWLEDGEMENTS**

Councillors noted a number of special community announcements and acknowledgements.

**3. APPROVAL OF MINUTES – NONE**

**4. APPROVAL OF THE ORDER OF BUSINESS AND APPROVAL OF ADDITIONS AND DELETIONS**

Additions:

17. IN CAMERA (IN PRIVATE)

17.3 Intergovernmental Relations – Private and Confidential Report

18.1 Councillor Hendsbee – Wood debris pick-up service

18.2 Councillor Mason - Revision of taxi appeals process

18.3 Councillor Appointment – Board of Police Commissioners

18.4 WE Day Atlantic Canada 2019

**Information Items:**

8. Proclamation – Dignified Living Month – September 2019

9. Proclamation – Older Persons Day – October 1, 2019

MOVED by Councillor Nicoll, seconded by Councillor Mason

**THAT the agenda be approved as amended.**

**MOTION PUT AND PASSED.**

**5. CONSENT AGENDA**

MOVED by Councillor Cleary, seconded by Councillor Nicoll

**THAT Halifax Regional Council approve agenda item 15.2.1.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillors Streach, Karsten, Walker

**6. BUSINESS ARISING OUT OF THE MINUTES – NONE**

**7. CALL FOR DECLARATION OF CONFLICT OF INTERESTS – NONE**

**8. MOTIONS OF RECONSIDERATION – NONE**

**9. MOTIONS OF RESCISSION – NONE**

**10. CONSIDERATION OF DEFERRED BUSINESS – NONE**

**11. NOTICES OF TABLED MATTERS – NONE**

**12. PUBLIC HEARINGS**

**12.1 Case 21956 - Amendment to the Regional Municipal Planning Strategy related to the Halifax Green Network Plan**

The following was before Council:

- A staff recommendation report dated June 11, 2019
- An extract of Regional Council Minutes from August 13, 2019
- Correspondence from Paul MacKinnon, Karen McKendry, Mike Crosby, Walter Regan, Wendy McDonald, Paul Berry, Mary Ellen Donovan, Dale Smith, Janet Barlow, Karen Robinson, Donna Sullivan, Robin Whyte, Richmond Campbell, Edward Glover, Bruce Sarty, Peter Lund, William Gard, Kathleen Hall, and Charles Cron
- A staff presentation

Ben Sivak, Major Projects Planner, gave an overview of the Green Network Plan and proposed amendments to the plan. The proposed amendments are intended in part to recognize staff has collected and incorporated new information into the plan related to animal wildlife corridors ensuring ecological connections are maintained. In reply to questions from Councillors, staff confirmed that under the current policy, open space areas are intended to be maintained by private ownership and taxed accordingly though there may be future opportunities for these to be considered as parkland. Responding to questions regarding opportunities to reassess private road restrictions, staff replied that under the current policy, private roads are currently only permitted as “shared private driveways”. Under the Green Network Plan, if it is of interest, to encourage development in specific areas under the plan staff may consider further “shared private driveways” as a possible inducement.

Mayor Savage reviewed the rules of procedure for public hearings and opened the public hearing for anyone wishing to speak on the matter.

**Walter Regan**, a resident of District 14 and volunteer with the Sackville River Association, spoke in favour of the amendment and staff’s recommendation. The speaker stated that it is important to support conservation by recognizing wildlife corridors and ecological connectivity in considering future development. To avoid potential conflicts in the near-term, the speaker recommends adopting the refined strategic actions identified by staff.

**David Patriquin**, a resident of HRM, spoke in favour of the amendment. The speaker stated that they have documented several areas in the municipality for conservation and worked with the Sandy-Lake Coalition toward protecting wildlife corridors and watercourses. The speaker highlighted important areas to preserve ecological connectivity and noted that even fragmented segments are valuable to wildlife. The speaker also added that ecological conservation relates to carbon sequestration and way of life of future residents to ensure protection of existing and future greenspaces. The speaker added that the current Green Network Plan relies too heavily on western connections and advocated for further protections for lands in the Sandy Lake area.

**Karen Robinson**, a resident of HRM and a member of the Sandy Lake Coalition, spoke in support of the amendment. The speaker stated that action is needed globally and locally to protect the environment, and it is essential to protect the important corridors in map 5 in order to protect biodiversity and to fulfill the goals of the Green Network Plan. The speaker stated that some development has already been previously approved in some areas within the Green Network, including near the Sackville River.

Furthermore, Sandy Lake is a large watershed in that area which links with the Blue Mountain Birch Cove lands and establishes a wildlife corridor. Together, these areas protect the richness of the Chebucto Peninsula which might otherwise be cut-off from the mainland. As a young adult, the speaker studied biology and ecology at Acadia University and entered a related human ecology field working with people regarding the toxicity of building supplies. In this work, the speaker had the opportunity to see the province of Nova Scotia become a national leader in the protection the natural landscape. The speaker stated that it remains important to seek to become a national and international leader as a municipality and to recognize that lone-term efforts pay off.

**Kathleen Hall**, a resident of Halifax near Purcell's Cove Road, and an executive of the Williams Cove Road and Our HRM Alliance, spoke in favour of the amendment. Advocacy groups welcomed the passing of the Green Network Plan last year. Members look forward to moving ahead and seeing what emerges during the next regional plan review. The speaker recommended adding a citizen member to the committee for the review of the regional plan.

Mayor Savage called three times for any other members of the public wishing to speak on the matter, there were none present.

MOVED by Councillor Nicoll, seconded by Councillor Mason

**THAT the public hearing be closed.**

**MOTION PUT AND PASSED.**

MOVED by Councillor Cleary, seconded by Councillor Blackburn

**THAT Halifax Regional Council adopt the proposed amendment to the Regional Municipal Planning Strategy, as set out in Attachment A of the staff report dated June 11, 2019, to add a reference to the Halifax Green Network Plan within the conservation design development agreement policy criteria**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillors Streach, Karsten, Zurawski

**12.2 Case 21937 - Regional Municipal Planning Strategy Amendment to enable amendments to the Existing Development Agreement for Seven Lakes Development, Porters Lake and Non-Substantive Amendments to existing Conservation Design Development Agreements**

The following was before Council:

- A report from Harbour East-Marine Drive Community Council dated July 30, 2019 with attached revised staff recommendation report dated June 19, 2019
- An extract of Minutes – Regional Council August 13, 2019
- A staff presentation
- An applicant presentation

Maria Jacobs, Planner II, gave an overview of the proposed amendments for Case 21937. The rationale for the proposed policy amendments is to distinguish between substantive and non-substantive amendments relating to the seven lakes development and to allow non-substantive amendments to proceed to Community Council. Staff noted several corrections in the staff report including:

- On page 3, the text should read one unit per “acre” and not per “hectare”;
- On page 2 in the Table under the Background section, the PIDS listed should be as follows: 40717621, 41393976, 41393984, 40182073, 41323817, 41396110, and 41409814; and
- 41377177 is not included in the development agreement, and Maps 1 and 2 should reflect this

Mayor Savage invited the applicant to come forward and address Council.

**Christina Lovitt**, Manager of Planning with WSP, provided an overview of the development and proposed amendments. The applicant clarified that “subterranean secrets” relates to the applicant’s onsite sewage treatment system.

Mayor Savage reviewed the rules of procedure for public hearings and opened the public hearing for anyone wishing to speak on the matter.

**Kevin Murphy**, MLA for Eastern Shore, and a resident in area, spoke in support of the development and proposed amendments.

Mayor Savage called three times for any other members of the public wishing to speak on the matter, there were none present.

Mayor Savage invited the applicant to respond to questions raised by the public.

MOVED by Councillor Mason, seconded by Councillor Walker

**THAT the public hearing be closed.**

**MOTION PUT AND PASSED.**

MOVED by Councillor Hendsbee, seconded by Councillor Nicoll

**THAT Halifax Regional Council adopt the proposed amendments to the Regional Municipal Planning Strategy as set out in Attachment A of the revised staff report dated June 19, 2019 to:**  
**a. Amend the site-specific policy G-19 to include lands of the existing Seven Lakes Development Agreement in Porters Lake and allow substantive and non-substantive amendments to the lands to be considered under the policies in effect at the time the development agreement was approved; and**  
**b. Establish policy which enables non-substantive amendments to all existing Conservation Design Developments under the 2006 Regional Plan policies to be considered under the policies in effect at the time the development agreement was approved.**

**MOTION PUT AND PASSED.** (12 in favour, 1 against)

In favour: Mayor Savage, Deputy Mayor Mancini, Councillors Hendsbee, Nicoll, Austin, Mason, Smith, Walker, Adams, Whitman, Blackburn, Outhit

Against: Councillor Cleary

Not present: Councillors Streach, Karsten, Zurawski

### **13. CORRESPONDENCE, PETITIONS & DELEGATIONS**

#### **13.1 Correspondence**

The Clerk noted that correspondence was received for items 12.1. This correspondence was circulated to Council.

##### **13.1.1 Fly-Past Request – HMCS Kootenay Remembrance Ceremony**

The following was before Council:

- A Letter of Request dated September 16, 2019

MOVED by Councillor Mason, seconded by Councillor Nicoll

**THAT Halifax Regional Council grant permission for the Canadian Armed Forces (CAF) to fly RCAF assets, a CP-140 Aurora and CH-148 Cyclone, in formation over Point Pleasant Park as per the diagram attached to the correspondence dated September 16, 2019, routed from sea and turning inland to fly directly over the HMCS Bonaventure Memorial, at an altitude of 500 feet above the highest obstacles on October 23, 2019 at 10:28 AM.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Streach, Karsten, Walker

**13.2 Petitions – NONE**

**13.3 Presentation – NONE**

**14. INFORMATION ITEMS BROUGHT FORWARD – NONE**

**15. REPORTS**

**15.1 CHIEF ADMINISTRATIVE OFFICER**

**15.1.1 Increase to Contract, Request for Proposal (RFP)-18-306 Consulting Services - BR041 – Lucasville Bridge Rehabilitation Design**

The following was before Council:

- A staff recommendation report dated August 21, 2019

MOVED by Councillor Blackburn, seconded by Councillor Outhit

**That Halifax Regional Council approve an increase to contract with Harbourside Engineering Consultants (Purchase Order No. 2070790796) for additional work from the original scope in the amount of \$38,794 (net HST included) with funding from Project Account CR180003 – Bridges as outlined in the Financial Implications section of the staff report dated August 21, 2019.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Streach, Karsten

**15.1.2 Award – Request for Standing Offer (RFSO) #19-102 for the Purchase of Four (4) New Custom Rescue Pumpers**

The following was before Council:

- A staff recommendation report dated August 28, 2019

MOVED by Councillor Nicoll, seconded by Councillor Whitman

**THAT Halifax Regional Council award RFSO #19-102 for the purchase of four (4) new custom rescue pumpers to Camions Carl Thibault, for \$2,910,769 (net HST included) with funding from Project Account No. CE180002 – Fire Apparatus Replacement, as outlined in the Financial Implications section of the staff report dated August 28, 2019.**

In response to questions, Deputy Chief Andrews, Halifax Fire and Emergency Services, clarified that staff purchases assets that can be used in all areas of the municipality; urban, rural and suburban. As such, the Custom Rescue Pumpers will serve all areas of the municipality over an approximate 20-year lifespan.

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillors Streach, Karsten

**15.1.3 Case 22367 - Municipal Planning Strategy amendment for 272 Auburn Drive, Westphal**

The following was before Council:

- A staff recommendation report dated July 17, 2019

MOVED by Councillor Nicoll, seconded by Councillor Hendsbee

**THAT Halifax Regional Council direct the Chief Administrative Officer to:**

- 1. Initiate a process to consider amendments to the Municipal Planning Strategy for Cole Harbour/Westphal to modify policy UR-18 to remove commercial uses and enable residential uses at 272 Auburn Drive, Westphal and allow the consideration of rezoning the subject site to the R-4 Multi-unit Dwelling Zone; and**
- 2. Follow the public participation program for municipal planning strategy amendments as outlined within the Community Engagement section of the staff report dated July 17, 2019.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Streach, Karsten, Zurawski

**15.1.4 First Reading Proposed By-law C-301, an Amendment to By-law C-300, Respecting Civic Addressing and Proposed Amendments to Administrative Order 15, Respecting License, Permit and Processing Fees**

The following was before Council:

- A staff recommendation report dated August 27, 2019

MOVED by Councillor Adams, seconded by Councillor Whitman

**THAT Halifax Regional Council give First Reading to proposed By-law C-301, amending By-law C-300, Respecting Civic Addressing, as set out in Attachment B of the staff report dated August 27, 2019 to amend the definition of a private road and to remove the requirement that private road owners maintain their private road signage.**

Gayle McLean, Civic Addressing Coordinator advised that the private lane developer will be responsible for the full cost of road signage for private lanes.

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillors Streach, Karsten

**15.2 BOARD OF POLICE COMMISSIONERS**

**15.2.1 Requested Amendment to By-law P-100, Respecting the Board of Police Commissioners**

The following was before Council:

- A recommendation report from the Board of Police Commissioners dated September 9, 2019

This matter was approved as part of the consent agenda.

MOVED by Councillor Cleary, seconded by Councillor Nicoll

**THAT Halifax Regional Council request a staff report examining a requested amendment to Halifax Regional Municipality By-Law Number P-100, Respecting the Board of Police Commissioners, with the requested amendment being to change section 8 (2)(f) to read “ensure compliance with Nova Scotia Police Act code of conduct; and the Halifax Regional Police Code of Ethics.”**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Streach, Karsten, Walker

**16. MOTIONS – NONE**

**17. IN CAMERA (IN PRIVATE)**

**17.1 INTERGOVERNMENTAL RELATIONS – *Private and Confidential Report* – Verbal Update**

This matter was discussed In Camera (In Private). Halifax Regional Council took no further action.

**17.2 PERSONNEL MATTER – *Private and Confidential Report***

The following was before Council:

- A private and confidential report dated September 18, 2019.

The following motion was passed in public session:

MOVED by Deputy Mayor Mancini, seconded by Councillor Nicoll

**THAT Halifax Regional Council:**

- 1. Approve the recommendation as outlined in the private and confidential report dated September 18, 2019**
- 2. Not release the private and confidential report dated September 18, 2019 to the public.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillors Streach, Karsten

**17.3 Intergovernmental Relations – *Private and Confidential Report***

This matter was discussed In Camera (In Private). The following motion was ratified in public session:

MOVED by Councillor Nicoll, seconded by Councillor Cleary

**THAT Halifax Regional Council confirm the direction to staff as discussed In Camera on September 24, 2019.**

**MOTION PUT AND PASSED** (12 in favour; 1 against)

In favour: Mayor Savage, Deputy Mayor Mancini, Councillors Hendsbee, Nicoll, Austin, Mason, Smith, Cleary, Walker, Adams, Blackburn, Outhit

Against: Councillor Whitman

Not present: Councillor Streach, Karsten, Zurawski

## 18. ADDED ITEMS

### 18.1 Councillor Hendsbee – Wood debris pick-up service

The following was before Council:

- A Council request for consideration form from Councillor Hendsbee

MOVED by Councillor Hendsbee, seconded by Councillor Adams

**THAT Halifax Regional Council direct the Chief Administrative Officer to initiate a roadside pickup service of tree debris across the municipality, caused by Hurricane Dorian.**

John Traves, Municipal Solicitor advised that Halifax Regional Council must waive section 17 of Administrative Order One respecting the requirement for a staff report and recommendation from the Chief Administrative Office to proceed with the motion as written, which requires a 2/3 vote in the affirmative.

Jacques Dubé, Chief Administrative Officer clarified that Construction and Demolition sites across the municipality have been open extended hours to accommodate the private cleanup of debris caused by Hurricane Dorian. Dubé advised that a municipal wide roadside pickup program would come at a great financial cost and risk to the municipality.

MOVED by Councillor Hendsbee, seconded by Councillor Whitman

**THAT Halifax Regional Council waive section 17 of Administrative Order One respecting the requirement for a staff report and recommendation from the Chief Administrative Officer.**

In response to a follow up question, Dubé noted that a staff report on the matter would take four to six weeks to complete.

John Traves, Municipal Solicitor clarified that other factors beyond cost would need to be addressed such as the municipality's ability to respond to increased demand for roadside pickup and the availability of sites to process the material.

Brad Anguish, Director of Transportation and Public Works provided an update respecting the ongoing clean-up efforts currently being undertaken by staff. Anguish noted that staff have not engaged a long scale investigation of a pickup program as hurricane season has not yet ended. Anguish concluded by noting that the mobilization of additional assets from outside the province would be required to make a municipal wide pickup program viable.

**MOTION PUT AND DEFEATED.** (7 in favour, 7 against)

In favour: Councillors Hendsbee, Walker, Adams, Zurawski, Whitman, Blackburn, Outhit

Against: Mayor Savage, Deputy Mayor Mancini, Councillors Nicoll, Austin, Mason, Smith, Cleary

Not present: Councillors Streach, Karsten

The following alternative motion was proposed:

MOVED by Councillor Hendsbee, seconded by Councillor Whitman

**THAT Halifax Regional Council request a staff report to initiate a roadside pickup service of tree debris across the municipality, caused by Hurricane Dorian.**

**MOTION PUT AND PASSED** (13 in favour, 1 against)

In favour: Mayor Savage, Deputy Mayor Mancini, Councillors Hendsbee, Nicoll, Mason, Smith, Cleary, Walker, Adams, Zurawski, Whitman, Blackburn, Outhit

Against: Councillor Austin

Not present: Councillors Streach, Karsten

### **18.2 Councillor Mason - Revision of taxi appeals process**

The following was before Council:

- A Council request for consideration form from Councillor Mason

MOVED by Councillor Mason, seconded by Councillor Outhit

**THAT Halifax Regional Council request a staff report to recommend appropriate structure, composition and operation of an arm's length external Committee to adjudicate appeals of the appealable decisions of the Licensing Authority under the Regulations of Taxis and Licenses (By-law T-1000).**

**MOTION PUT AND PASSED.** (13 in favour, 1 against)

In favour: Mayor Savage, Deputy Mayor Mancini, Councillors, Nicoll, Austin, Mason, Smith, Cleary, Walker, Adams, Zurawski, Whitman, Blackburn and Outhit

Against: Councillor Hendsbee

Not present: Councillor Streach, Karsten

### **18.3 Councillor Appointment – Board of Police Commissioners**

The following was before Council:

- A staff recommendation report dated September 23, 2019

Councillors Cleary and Hendsbee withdrew their names for consideration for appointment to the Board of Police Commissioners as outlined in the September 23, 2019 staff report.

Mayor Savage called three times for nominations for appointment to the Board of Police Commissioners. There were no further nominations.

MOVED by Deputy Mayor Mancini, seconded by Councillor Nicoll

**THAT Halifax Regional Council:**

- 1. Suspend the rules of procedures requiring the Executive Standing Committee to review the nominations and make Recommendation to Regional Council; and**
- 2. Appoint Councillor Blackburn to the Board of Police Commissioners for a term to November 2020.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillors Streach, Karsten, Walker

**18.4 WE Day Atlantic Canada 2019**

The following was before Council:

- A staff recommendation report dated September 24, 2019

MOVED by Deputy Mayor Mancini, seconded by Councillor Whitman

**THAT Halifax Regional Council:**

- 1. Suspend the rules of procedure requiring the Audit and Finance Standing Committee to approve a withdrawal from General Contingency Reserve (Q421) and a contribution in support of WE Day Atlantic Canada and to make recommendations on these to Regional Council, and**
- 2. Approve a \$65,000 withdrawal from General Contingency Reserve (Q421) and approve a contribution of \$65,000 in support of WE Day Atlantic Canada.**

Elizabeth Taylor, Manager of Special Events provided background information regarding the request for funding from WE Charity including past levels of funding provided by HRM to hold the event in Halifax. In response to questions from Council, Taylor advised that many businesses located in the Scotia Bank Centre and Scotia Square will see a direct impact from the event.

Responding to questions from Council, Taylor advised that there was no application received from the organizers of WE Day Atlantic Canada under HRM's Special Events program. Taylor advised that this may have been an oversight by the event organizers.

In response to a follow up question, Taylor advised that if approved, the proposed event grant would offset the cost of renting the Scotia Bank Centre.

**MOTION PUT AND PASSED** (11 in favour; 2 against).

In favour: Mayor Savage, Deputy Mayor Mancini, Councillors Hendsbee, Nicoll, Austin, Mason, Smith, Cleary, Walker, Blackburn and Outhit

Against: Councillors Adams, Whitman

Not present: Councillors Streach, Karsten and Zurawski,

**19. NOTICES OF MOTION**

**19.1 Councillor Mason**

"TAKE NOTICE that, at the next meeting of Halifax Regional Council to be held on October 8, 2019 I propose to introduce Administrative Order 2017-009-ADM, Respecting District Funds, the purpose of which is to repeal and replace the current District Capital Fund and the District Activity Fund Policies".

**19.2 Councillor Mason**

"TAKE NOTICE that, at the next meeting of Halifax Regional Council to be held on October 8, 2019, I propose to move the following: That Halifax Regional Council requests that the Chief Administrative Officer provide a staff report exploring options for expanding the potential for integrated development on registered heritage properties within the South End Plan Area of the Halifax Secondary Municipal Planning Strategy, with the goal of providing land use policy and standards that supports heritage conservation."

**19.3 Deputy Mayor Mancini**

“TAKE NOTICE that, at the next regular Regional Council meeting, to be held on Tuesday, the 8th day of October 2019, I propose to request a staff report regarding providing a \$100,000 special grant to invest in the critical social infrastructure provided by the Dartmouth Family Centre and Dartmouth North Community Food Centre including details on possible sources of funding. The grant will allow the Dartmouth Family Centre and Dartmouth North Community Food Centre to operate under one roof, making services and support for families, children and the entire community more accessible, creating volunteer opportunities and access to healthy food in one of the city’s highest needs communities.”

**19.4 Councillor Walker**

“TAKE NOTICE that, at the next meeting of Halifax Regional Council to be held on October 8, 2019, I propose to move amendments to Administrative Order 15, Respecting License, Permit and Processing Fees, the purpose of which is to update the existing planning and development fees and charges as well as implement new fee structures”.

**20. ADJOURNMENT**

The meeting adjourned at 7:15 p.m.

Kevin Arjoon  
Municipal Clerk