



**HALIFAX REGIONAL COUNCIL
MINUTES
December 3, 2019**

PRESENT:

Mayor Mike Savage
Deputy Mayor Lisa Blackburn
Councillors: Steve Streach
David Hendsbee
Bill Karsten
Lorelei Nicoll
Sam Austin
Tony Mancini
Waye Mason
Lindell Smith
Shawn Cleary
Russell Walker
Stephen Adams
Richard Zurawski
Matt Whitman
Paul Russell
Tim Outhit

STAFF:

Jacques Dubé, Chief Administrative Officer
John Traves, Municipal Solicitor
Kevin Arjoon, Municipal Clerk
Robyn Dean, Legislative Assistant
Judith Ng'ethe, Legislative Assistant

The following does not represent a verbatim record of the proceedings of this meeting.

The agenda, reports, supporting documents, information items circulated, and video (if available) are online at halifax.ca.

The meeting was called to order at 1:00 p.m., and recessed at 3:15 p.m. Council reconvened in at 6:00 p.m. Council adjourned at 6:05 p.m.

1. CALL TO ORDER

The Mayor called the meeting to order at 1:00 p.m. and Council stood for a moment of reflection.

2. SPECIAL COMMUNITY ANNOUNCEMENTS & ACKNOWLEDGEMENTS

Councillors noted a number of special community announcements and acknowledgements.

3. APPROVAL OF MINUTES – NONE

4. APPROVAL OF THE ORDER OF BUSINESS AND APPROVAL OF ADDITIONS AND DELETIONS

Kevin Arjoon, Municipal Clerk, noted that a revised handout was sent out for item 15.1.4 to correct an error on page 3.

Arjoon also noted that for item 15.4.1, a Notice of Motion is required for By-law H-800 prior to giving First Reading. Halifax Regional Council agreed to defer the matter to the next regularly scheduled Council meeting on December 10, 2019.

Item 16.1 was also deferred to the next Council meeting on December 10, 2019.

Council also agreed to deferred item 15.1.3 to the January 14, 2020 meeting.

Furthermore, Halifax Regional Council agreed to discuss items 15.2.1 and 15.3.1 following item 9.1.

MOVED by Councillor Nicoll, seconded by Councillor Russell

THAT the agenda be approved as amended.

Two-third majority vote required.

MOTION PUT AND PASSED.

5. CONSENT AGENDA

Halifax Regional Council agreed during the Approval of the Order of Business to defer item 15.1.3 to January 14, 2020 meeting.

6. BUSINESS ARISING OUT OF THE MINUTES – NONE

7. CALL FOR DECLARATION OF CONFLICT OF INTERESTS – NONE

8. MOTIONS OF RECONSIDERATION – NONE

9. MOTIONS OF RESCISSION

9.1 Councillor Adams

The following was before Council:

- A motion memo with attached Supplementary Staff Report dated June 11, 2019 from the June 18, 2019 Committee of the Whole meeting
- An extract of Regional Council – Special Meeting Minutes on June 25, 2019
- An extract of Committee of the Whole Minutes – June 18, 2019

- Correspondence from Margaret Gallacher, William Gallacher, Barry Copp, Susan Morash, Iain Gallacher, William Breckenridge, Alex MacNevin, Lindsay DuBois, Denton Froese, Fiona Gallacher, Margaret Federico, Catherine Neily, Adam Travis, Rohan Maitzen, Doug Roe, Elizabeth Lusby & James Bissell, Andrew Little, Martha MacDougall, Jake Dambergs, Tom Tulloch, Tom Dickinson, Margie MacDonald, Jill Rafuse, Lukas Pearse, Kiernan Moore, Stephen Maitzen, George Clark, Michelle Phillips, Vern & Judy Hicks, Geno Sajko, Eileen Kilfoil, Paula Minnikin, Marie Welton, Robert Federico, David Hutt, Jodi Asbell-Clarke, Graham MacDougall, Lynn Rotin, Peter McDonough, Anna McDonald, Karen Beazley, Jeana MacLoed, Ethel Kostman, Sarah MacDonald, Ward Skinner, Julien Sheppard, Shelley LeBrun, Dave MacLean, Danuta Snyder, Dana MacKenzie, Beverly Miller, Alan Ruffman, Tricia Barry, Lori Ryan, Jim Mohr, Timothy Boudreau, Gwynedd Pickett, Carol Denyar-MacDonald, Graeme Hicks, Dr. Petra Mudie, Jen Powley, Cathy Driscoll, Dana Thurlow, Bonita Tulloch, Leslie Pezzack, John van Gorp, Jeff Smeltzer, Michelle Jensen, Jan Jensen, Ken MacInnis, Pat Whitman & Chris Annand, Lois Yorke, Dennice Leahey, Fred & Marianne Barrow, Connie Berman, Michelle Margolian, Leslie Pezzack, Denise Bell, Ross Cantwell, Peggy & Paul Cunningham, Benjamin Sheppard, Fraser McArthur, Liza Bristow, Elizabeth Precious, Peter Fillmore, Rebecca Jamieson, Carol Dodds, Andrew Pickett, David Imrie, Assata Holmes-Hewitt, Judy Haiven, Susan Gould, Joann Rofihe, Susan and Michael McCurdy, Rebekah Maxner, Pam Imrie, Lesley Patten, Robert Batherson, Tim Ryan, Ann & Carl Boswick, Ian Johnson, Tara Miller, Stephanie MacWhirter, and Alan North

Councillor Adams requested to withdraw the motion put forth. Additionally, Councillor Adams gave a statement about the motion and clarified that there was no intention to implement high-density housing.

Halifax Regional Council consented to withdraw the motion.

10. CONSIDERATION OF DEFERRED BUSINESS – NONE

11. NOTICES OF TABLED MATTERS – NONE

12. PUBLIC HEARING – 6:00 P.M.

12.1 Proposed Administrative Order SC-91, Respecting Street Closure Parcel B – Portion of Majestic Avenue, Beaver Bank and Proposed Administrative Order SC-92, Respecting Street Closure Parcel A – Portion of Monarch Drive, Beaver Bank – Declaration of Surplus and Partial Street Closures

The following was before Council:

- A staff recommendation report dated September 6, 2019
- A staff presentation dated December 3, 2019

The notice of motion was given on October 29, 2019 and the motion to schedule a public hearing was approved on November 12, 2019.

Mike Cowper, Senior Real Estate Officer, provided Council with a presentation on proposed closure of a portion of Majestic Avenue and a portion of Monarch Drive.

Deputy Mayor Blackburn reviewed the rules of procedure for public hearings and opened the public hearing for anyone wishing to speak on the matter.

Deputy Mayor Blackburn called three times for any members of the public wishing to speak on the matter; there were none present.

MOVED by Councillor Cleary, seconded by Councillor Austin

THAT the public hearing be closed.

MOTION PUT AND PASSED.

MOVED by Councillor Russell, seconded by Councillor Mason

THAT Halifax Regional Council adopt Administrative Orders SC-91 and SC-92 as set out in Attachment 'D' of the staff report dated September 6, 2019 to close those portions of Majestic Avenue and Monarch Drive, Beaver Bank.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Mayor Savage, Councillors Streach, Whitman and Outhit

13. CORRESPONDENCE, PETITIONS & DELEGATIONS

13.1 Correspondence

The Clerk noted that correspondence was received for items 9.1, 15.3.2, and 15.4.1. This correspondence was circulated to Council.

For a detailed list of correspondence received refer to the specific agenda item.

13.2 Petitions

13.2.1 Councillor Hendsbee

Councillor Hendsbee submitted a petition containing 329 signatures requesting the replacement of the Canterbury Bridge on Bellefontaine Road in Middle Porters Lake, HRM.

13.2.2 Councillor Mason

Councillor Mason submitted a petition containing 304 signatures against constructing high density multi-unit buildings on Young Avenue.

14. INFORMATION ITEMS BROUGHT FORWARD – NONE

15. REPORTS

15.1 CHIEF ADMINISTRATIVE OFFICER

15.1.1 Intersection of Beaver Bank Connector (Hwy 101 Access) and Old Sackville Road

The following was before Council:

- A staff recommendation report dated September 25, 2019

Halifax Regional Council discussed the report with staff responding to questions. Council requested the inclusion of consideration of RA-5 actuated signals, an all-way stop, and any other options that may be discovered through discussion.

MOVED by Councillor Russell, seconded by Councillor Whitman

THAT Halifax Regional Council amend the motion to include consideration of RA-5 actuated signals, an all-way stop, and any other options that may be discovered through discussion.

MOTION TO AMEND PUT AND PASSED UNANIMOUSLY.

MOVED by Councillor Russell, seconded by Deputy Mayor Blackburn

THAT Halifax Regional Council direct the Chief Administrative Officer to:

- 1. Work with Nova Scotia Transportation and Infrastructure Renewal (NSTIR) to move forward with implementation of proposed countermeasure 1, “Enhance Signage and Pavement Markings” as an immediate first step to improve operations and safety conditions at the Beaver Bank Connector / Old Sackville Road intersection;**
- 2. Continue to work with staff from NSTIR, based on options provided in the consultant report, to further develop the most appropriate treatment(s), for more substantial modification / upgrade to the Beaver Bank Connector / Old Sackville Road intersection, including potential funding partnerships for consideration in future capital plans and consideration of RA-5 actuated signals, an all-way stop, and any other options that may be discovered through discussion; and**
- 3. Not pursue transfer of a portion of provincial Beaver Bank Connector between Old Sackville Road and Sackville Drive to HRM at this time.**

MOTION PUT AND PASSED UNANIMOUSLY.

15.1.2 Lancaster – Woodland Intersection

The following was before Council:

- A staff recommendation report dated September 24, 2019

Councillor Austin noted that many members of the public are concerned about and even go out of their way to avoid the Lancaster Drive / Woodland Avenue / Micmac Boulevard / Highway 118 intersection.

Halifax Regional Council discussed the report with staff responding to questions. Specifically, a discussion occurred around whether the issues with the intersection were due to design flaws or lack of enforcement with regards to speeding. Council agreed on the effectiveness of roundabouts in general but debated whether the construction of a roundabout at this intersection would resolve the danger to the public.

Councillor Whitman requested that the three sections within the motion be separated for voting.

MOVED by Councillor Austin, seconded by Councillor Hendsbee

THAT Halifax Regional Council direct the Chief Administrative Officer to:

- 1. Work with Nova Scotia Transportation and Infrastructure Renewal (NSTIR) to move forward with implementation of proposed countermeasure 1, “Enhance Existing Signage” as outlined in the staff report dated September 24, 2019 as an immediate first step to improve operations and safety conditions at the Lancaster Drive / Woodland Avenue / Micmac Boulevard / Highway 118 intersection;**

MOTION PUT AND PASSED UNANIMOUSLY.

THAT Halifax Regional Council direct the Chief Administrative Officer to:

- 2. Work with NSTIR to move forward with a project to convert the Lancaster Drive / Woodland Avenue / Micmac Boulevard / Highway 118 intersection to a roundabout as identified in proposed countermeasure 6 as outlined in the staff report dated September 24, 2019, including identification of potential cost sharing; and**

MOTION PUT AND PASSED. (16 in favour, 1 against)

In favour: Mayor Savage, Deputy Mayor Blackburn, Councillors Streach, Hendsbee, Karsten, Nicoll, Austin, Mancini, Mason, Smith, Cleary, Walker, Adams, Zurawski, Russell, and Outhit

Against: Councillor Whitman

THAT Halifax Regional Council direct the Chief Administrative Officer to:
3. Work with NSTIR to transfer the portion of provincial Highway 118 southwest of the Lancaster Drive / Woodland Avenue intersection to HRM as part of the roundabout conversion project.

MOTION PUT AND PASSED. (16 in favour, 1 against)

In favour: Mayor Savage, Deputy Mayor Blackburn, Councillors Streach, Hendsbee, Karsten, Nicoll, Austin, Mancini, Mason, Smith, Cleary, Walker, Adams, Zurawski, Russell, and Outhit

Against: Councillor Whitman

15.1.3 Gorsebrook Park – Park Plan

The following was before Council:

- A staff recommendation report dated November 15, 2019

Halifax Regional Council agreed during the Approval of the Order of Business to defer this matter to the January 14, 2020 meeting.

15.1.4 Quarterly Update to Council re Safe Workplace Q2 2019/20

The following was before Council:

- A revised staff recommendation report dated September 26, 2019

MOVED by Councillor Karsten, seconded by Councillor Nicoll

THAT Halifax Regional Council:

- 1. Amend its June 19, 2018 resolution to require a semi-annual reporting schedule for Safe Workplace updates (Q1/Q2 and Q3/Q4) rather than quarterly reporting; and**
- 2. That the semi-annual reports include the following information:**
 - **The type of harassment complaint made under the Policy**
 - **The method of conflict resolution employed**
 - **Number of active files**

MOTION PUT AND PASSED UNANIMOUSLY.

15.1.5 Proposed Administrative Order 2019-011-GOV and Proposed Amendments to Administrative Order 48, Respecting the Creation of Community Councils - Implementation Processes for Centre Plan (Package A) – The Creation of the Regional Centre Community Council and Design Advisory Committee

The following was before Council:

- A staff recommendation report dated October 31, 2019

Halifax Regional Council discussed the report with staff responding to questions. Council confirmed that the Harbour East Marine Drive Community Council (HEMDCC) will continue to exist and deal with development agreements in Dartmouth. It was further noted that HEMDCC will no longer deal with appeals and amendments to the Centre Plan Agreement, and that these items will be managed by the Regional Centre Community Council (RCCC).

Council raised some concerns about the new Community Council and Advisory Committee. Specifically, Council was concerned about Committee duplication with the Design Review Committee. Dali Salih, Planner, Community Policy Program of Regional Planning, explained that the Design Review Committee is the decision-making body for substantive site plan approval applications within the Downtown Core, which is not part of Package A of the Centre Plan Agreement. Salih noted that the Design Advisory Committee is the advising body to the development officer within the Centre Plan area and will eventually cover the areas of downtown Halifax, but as of right now this Committee is separate from the Design Review Committee. It was also noted that there will be a transition period where both Committees will exist upon implementation of Package B of the Centre Plan Agreement.

Additionally, Council questioned how adding a Community Council and Advisory Committee will make things more efficient. Kasia Tota, Principal Planner, Regional Planning, explained that the addition of these new groups will allow for a more predictable approval process and therefore speed up development approvals. Tota also noted that major changes (i.e., policy changes) would continue to come to Halifax Regional Council and that day-to-day administration would be managed by the RCCC.

MOVED by Councillor Austin, seconded by Councillor Nicoll

THAT Halifax Regional Council:

- 1. Adopt proposed Administrative Order 2019-011-GOV, The Design Advisory Committee, as set out within Attachment A of the staff report dated October 31, 2019.**
- 2. Adopt proposed amendments to Administrative Order 48, Respecting the Creation of Community Councils, to create the Regional Centre Community Council, as set out in Attachment C of the staff report dated October 31, 2019.**

MOTION PUT AND PASSED. (14 in favour, 3 against)

In favour: Mayor Savage, Deputy Mayor Blackburn, Councillors Streach, Karsten, Nicoll, Austin, Mancini, Mason, Smith, Cleary, Walker, Zurawski, Russell, and Outhit

Against: Councillors Hendsbee, Adams, and Whitman

15.2 AUDIT AND FINANCE STANDING COMMITTEE

15.2.1 Halifax's Regional Destination Development Plan

The following was before Council:

- An Audit and Finance Standing Committee report dated November 20, 2019, with attached staff recommendation report dated October 9, 2019
- A presentation from Discover Halifax

Maggie MacDonald, Manager of Program Support Services, Parks and Recreation, introduced the Halifax's Regional Destination Development Plan and turned the floor over to Ross Jefferson, President and CEO of Discover Halifax. Jefferson gave an overview of the Halifax's Regional Destination Development Plan and responded to questions from Halifax Regional Council.

Council requested that eco-tourism be included in this plan, specifically how can Halifax make tourism more culturally diverse and eco-friendly. Jefferson confirmed that sustainability and cultural diversity are major functions of the plan.

MOVED by Councillor Walker, seconded by Councillor Hendsbee

THAT Halifax Regional Council approve a contribution of \$50,000 towards the development of a Regional Destination Development Plan by Discover Halifax.

MOTION PUT AND PASSED UNANIMOUSLY.

15.3 COMMUNITY PLANNING AND ECONOMIC DEVELOPMENT STANDING COMMITTEE

15.3.1 Halifax's Regional Destination Development Plan

The following was before Council:

- A Community Planning and Economic Development Standing Committee report dated November 21, 2019, with attached staff recommendation report dated October 9, 2019
- A presentation from Discover Halifax

MOVED by Councillor Austin, seconded by Councillor Nicoll

THAT Halifax Regional Council endorse the development of a Regional Destination Development Plan by Discover Halifax.

MOTION PUT AND PASSED UNANIMOUSLY.

15.3.2 Municipal Role in Supporting Food Security (Project 21769)

The following was before Council:

- A Community Planning and Economic Development Standing Committee report dated November 21, 2019, with attached staff recommendation report dated October 21, 2019
- Correspondence from the Halifax Food Policy Alliance and Nova Scotia Health Authority

Halifax Regional Council discussed the report with Leticia Smillie, Planner, Planning & Development responding to questions. Council commended those involved in this project and thanked them for their service.

MOVED by Councillor Smith, seconded by Councillor Nicoll

THAT Halifax Regional Council:

- 1. Affirm HRM's membership on the Halifax Food Policy Alliance (HFPA) Steering Committee and endorse the HFPA terms of reference, as contained in Attachment A of the staff report dated October 21, 2019;**
- 2. Endorse in principle the Halifax Food Charter, as set out in Attachment B of the staff report dated October 21, 2019, as the guiding direction for preparing a Halifax Food Action Plan;**
- 3. Direct the Chief Administrative Officer, or designate, to negotiate and execute, on terms acceptable to the Chief Administrative Officer, a contribution agreement with the HFPA (or designated member organization), to provide a financial contribution of up to \$60,000, plus in-kind support, to be used towards the development of a Halifax Food Action Plan, contingent upon the HFPA (or designated member organization) obtaining sufficient commitments from other sources to fund and support the project;**
- 4. Direct the Chief Administrative Officer to consider community food security as part of the 2019/2020 Council Priority Outcome: Healthy, Liveable Communities deliverable to develop a community well-being index; and**
- 5. Direct the Chief Administrative Officer to include funds in the 2020/21 operating budget to support initiatives flowing from the Halifax Food Action Plan.**

MOTION PUT AND PASSED UNANIMOUSLY.

**15.4 COMMUNITY PLANNING AND ECONOMIC DEVELOPMENT STANDING COMMITTEE,
HERITAGE ADVISORY COMMITTEE, AND DESIGN REVIEW COMMITTEE**

**15.4.1 Case H00446 – Old South Suburb Heritage Conservation District Plan, By-law, and
Amendments to the Downtown Halifax Secondary Municipal Planning Strategy and Land Use By-
law**

The following was before Council:

- Correspondence from Kerry Gosse dated November 19, 2019
- A Community Planning and Economic Development Standing Committee report dated November 21, 2019
- A Design Review Committee report dated November 22, 2019
- A Heritage Advisory Committee report dated October 25
- A staff report dated September 25, 2019

Halifax Regional Council agreed during the Approval of the Order of Business to defer this matter to the December 10, 2019 meeting.

15.5 BUDGET COMMITTEE

15.5.1 2020/21 Advanced Tender Projects

The following was before Council:

- A Budget Committee report dated November 27, 2019, with attached staff recommendation report dated October 31, 2019

Jane Fraser, Chief Financial Officer, responded to questions from Council. Specifically, Fraser explained the difference between advanced tender projects and proposed capital budgets. Additionally, Fraser confirmed that the schedule of 2020/21 advanced tender projects would likely not impact the operating budget coming forward.

MOVED by Councillor Mason, seconded by Councillor Mancini

THAT Halifax Regional Council approve the schedule of 2020/21 advanced tender projects as per Attachment 3 of the staff report dated October 31, 2019.

MOTION PUT AND PASSED UNANIMOUSLY.

16. MOTIONS

16.1 Councillor Streach

Halifax Regional Council agreed during the Approval of the Order of Business to defer this matter to the December 10, 2019 meeting.

17. IN CAMERA (IN PRIVATE) – NONE

18. ADDED ITEMS – NONE

19. NOTICES OF MOTION

19.1 Councillor Mason

“TAKE NOTICE that, at the next meeting of Halifax Regional Council to be held on December 10, 2019, I propose to move First Reading of proposed By-law H-800, *Respecting the Establishment of a Heritage Conservation District for the Old South Suburb*, the purpose of which is to establish the Old South Suburb Heritage Conservation District, Halifax.”

20. ADJOURNMENT

The meeting adjourned at 6:05 p.m.

Kevin Arjoon
Municipal Clerk