PRESENT: Mayor Mike Savage  
Deputy Mayor Lisa Blackburn  
Councillors: Steve Streatch  
David Hendsbee  
Bill Karsten  
Lorelei Nicoll  
Sam Austin  
Tony Mancini  
Waye Mason  
Lindell Smith  
Shawn Cleary  
Stephen Adams  
Richard Zurawski  
Matt Whitman  
Paul Russell  
Tim Outhit

REGRETS:  
Councillors: Russell Walker

STAFF:  
Jacques Dubé, Chief Administrative Officer  
Karen Brown, A/Municipal Solicitor  
Josh Judah, Senior Solicitor  
Phoebe Rai, A/Municipal Clerk  
Haruka Aoyama, Legislative Assistant  
Andrea Lovasi-Wood, Legislative Assistant  
Krista Vining, Legislative Assistant

These minutes are considered draft and will require approval by Regional Council at a future meeting.

The following does not represent a verbatim record of the proceedings of this meeting.

The agenda, reports, supporting documents, information items circulated, and video or audio (if available) are online at halifax.ca.
The special meeting was called to order at 10:03 a.m. and recessed at 11:59 a.m. Council reconvened in at 1:01 p.m. Council moved into an In Camera (In Private) session at 2:23 p.m. and reconvened at 4:32 p.m. Council recessed at 4:35 p.m. Council reconvened at 6:01 p.m. and recessed at 7:37 p.m. Council reconvened at 7:46 p.m., recessed at 8:37 p.m. and reconvened at 8:43 p.m. Council recessed again at 9:53 p.m. and reconvened at 10:00 p.m. Council adjourned at 10:30 p.m.

1. CALL TO ORDER

The Mayor called the meeting to order at 10:03 a.m. and Council paused for a moment of reflection.

2. APPROVAL OF MINUTES – August 18, 2020

MOVED by Councillor Nicoll, seconded by Councillor Whitman

THAT the minutes of August 18, 2020 be approved as circulated.

MOTION PUT AND PASSED.

3. APPROVAL OF THE ORDER OF BUSINESS

Additions:
14.1 Councillor Adams – Naming of Pond at Graves Oakley Park

Revised reports for items 11.1.17 and Information Item 2, which have been circulated to Council

Council agreed to deal with Item 11.1.1, Second Reading By-law C-503, after 1 pm due to the correspondence submission deadline.

Councillor Zurawski requested to defer item 11.1.22 ICIP (Investing in Canada Infrastructure Program) Climate Change Mitigation Sub-Stream Funding Applications, which was seconded by Councillor Russell. However, due to the advice from Jacques Dubé, Chief Administrative Officer, on time-sensitivity, Councillor Zurawski withdrew with the consent of Council.

Councillor Nicoll requested to bring forward following Information Items to Transportation Standing Committee.

- Information Item 2. Memorandum from the Director of Transportation and Public Works dated July 23, 2020 re: Restricting Right Turns on Red Lights
- Information Item 3. Memorandum from the Director of Transportation and Public Works dated July 17, 2020 re: Establishing a Crosswalk Location on the Williams Porter Connector Road


MOVED by Councillor Whitman, seconded by Councillor Karsten
THAT the agenda be approved as amended.

Two-third majority vote required.

MOTION PUT AND PASSED.

4. CONSENT AGENDA

Council agreed to remove items 11.1.2 and 11.1.13 from the consent agenda.

MOVED by Councillor Whitman, seconded by Councillor Mason

THAT Halifax Regional Council approve agenda items 11.1.4, 11.1.5, 11.1.6, 11.1.11, 11.1.20 and 11.1.21.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Walker

5. CALL FOR DECLARATION OF CONFLICT OF INTERESTS – NONE

6. MOTIONS OF RESCISSION – NONE

7. CONSIDERATION OF DEFERRED BUSINESS – NONE

8. VIRTUAL PUBLIC HEARING – 6:00 P.M.
8.1 Case 21162 - Secondary Suites and Backyard Suites – Supplementary Report

The following was before Council:

- A supplementary staff report dated June 2, 2020
- An extract from the special Regional Council Minutes from July 7, 2020
- A copy of the staff presentation entitled: Public Hearing for Secondary and Backyard Suites Amendments to Regional Municipal Planning Strategy and Community Land Use By-laws
These minutes are considered draft and will require approval by Regional Council at a future meeting.

Halifax Regional Council Special Meeting
Draft Minutes
September 1, 2020


First reading was given on July 7, 2020.

Jillian MacLellan, Planner III gave an overview of the proposed amendments to the Regional Municipal Planning Strategy and all land use by-laws to allow secondary and backyard suites accessory to single-unit dwelling, two-unit dwelling or townhouse dwellings within all areas of the Municipality, except for areas within Centre Plan Package A.

In response to questions raised, MacLellan explained that the Municipality does not recognize or enforce Restrictive Covenants as these are private agreements with property owners and would be a civil matter. MacLellan clarified that as part of the development permit process for non-serviced properties, the Department of Environment would undertake a review of the property’s septic system but that the property owner would be responsible to ensure there was sufficient water to accommodate a suite. MacLellan added that staff did not anticipate traffic issues or impact on property assessments.

Mayor Savage reviewed the rules of procedure for public hearings and opened the floor for anyone wishing to speak on the matter.

Tamar Dina, Halifax – District 8 suggested suites would have an impact on property taxes, and Halifax Water and Nova Scotia Power regulations. They noted that there was no incentive program for property owners to legalize their suite or build a suite. Dina proposed building an additional storey rather than a backyard suite which would allow property owner to keep a garage or shed.

Ted Vaughan, Halifax pointed out that many residents in the Westmount neighbourhood were not aware of the amendments. Vaughan wanted to see Westmount protected under heritage conservation and sought additional clarity on what the amendments would mean for the neighbourhood.

Bill Campbell, St. George, NB representing residents of the Westmount Subdivision, highlighted the analysis done on regulated suites in other Canadian municipalities, noting that staff did not allow for permitting, design standards or an appeal process. Campbell suggested parking should be required and the information on affordable housing was misleading.

Gerry Post, Halifax – District 7 supported secondary and backyard suites, ensuring they were built to accessible standards by adopting an inclusive design standard. They commented on incentives such as waiving development fees and promoting amongst the development industry. Post also proposed not having a limit on the square footage as larger lots could accommodate a larger unit.

Mary Lyn Saturley, Terence Bay spoke to housing inclusivity, highlighting that these suites would generate additional income or allow a resident to stay in the community. Affordable housing was needed and many areas such as Terence Bay have limited to no rental opportunities.

Stella Lord, Fleming Heights spoke on behalf of the Community Society to End Poverty ESIA Transformation Working Group and advocated for all levels of government to work to end poverty. Lord expressed the lack of accessible, affordable housing and short-term rentals in the Municipality. They saw these units as a way to aid the housing crisis, provide additional income to property owners and allow people to age in place, creating complete communities that include the impoverished.

Jo-Anne Nozick, Central Zone commented on process, transparency and public awareness. Nozick referred to a 2017 study by Meaghan Dalton, Dalhousie University on density and housing affordability.
Sharon Johnson, Westmount agreed with the lack of public awareness and the need for more public consultation. They were concerned with design and wanted to ensure units fit with the Westmount neighbourhood.

Trish Purdy, Cole Harbour supported secondary and backyard suites as a gentle way to increase affordable home ownership without changing neighbourhoods and benefitting aging in place.

Jack Smith, Westmount was not aware of the 2018 online Shape Your City Survey and did not support the amendments. Smith wanted to preserve R-1 zoning, suggesting the amendments would create more short-term rentals rather than people aging in place, and sensed the neighbourhood and demographic would change.

Kathy Smith, Westmount asked that Westmount be excluded from the amendments, echoing concerns on increased traffic, crowding of housing and greenspace and increased short term rentals.

Adam Grant, Dartmouth East expressed concern with parking, limited to no greenspace, changes in the neighborhoods’ character and impact on diversity, suggesting families with children would move away from the city centre. Grants stated it was ill-advised to move forward without setting standards and parking should be required.

Marie Welton, Halifax – District 7 suggested that with appropriate controls in place, secondary and backyard sites might be suitable for small businesses, allowing for more walkable neighbourhoods.

Ashley Salvador, Edmonton, AB and President of Canada Backyard Housing Association explained that these suites were becoming a standard throughout North America, with approximately 50 percent of units being built for family members and friends of the property owner and was a form of housing that develops over time.

Kevin Hooper, Halifax Peninsula – West End spoke on the city’s vacancy rate and housing crisis. They agreed that these suites would provide tenants with access to neighbourhoods and critical social supports. Hopper suggested that the challenges and concerns could be overcome with good planning.

Ed MacLean, Halifax suggested that allowing these suites would take away from the peaceful Westmount neighbourhood. They were concerned with the lack of compensation and notification and questioned the meaning of affordable housing.

Ken Bagnell, Halifax provided an example of secondary suites in Vancouver, suggesting it would be possible for HRM but could be challenging for certain neighbourhoods. Bagnell noted that consideration and consultation was needed on the layout and neighbourhood impact, as well that the units would increase traffic in already congested areas.

Liam O’Rourke, Dartmouth and Director of LakeCity Works supported the amendments and spoke to the affordable housing needs and use of tiny homes as backyard suites. O’Rourke agreed that these suites were a great option for aging parents or housing for an adult child.

Bill Stewart, Halifax on behalf of Neighbours Speak Up spoke in support of the proposal for secondary and backyard suites. They asked that commercial short-term rentals be designated for commercial tax. They asked that Council review other municipalities for short term rentals.

Alex Leggat, Halifax read from Eric Thomson’s submission, outlining the impact the amendments would have on the Westmount neighbourhood and seeking future consultation.

Troy Doyle, Dartmouth – District 6 suggested that future work was needed on engagement with the public.

Beverly Miller, Halifax agreed with concerns raised and the need for more public consultation.
Candice Hayman, District 7 suggested the best way to provide housing options was to work with developers and not alter already established residential neighbourhoods. They commented on converting commercial short-term rentals into long term rentals. Hayman pointed out that these suites would compromise neighbourhoods and impact the housing market and values.

Tony Folkins, Halifax did not support the proposal and sought future public consultation.

Justin Quigley, Halifax – District 8 spoke in support of secondary and backyard suite, echoing points made on housing needs and benefits of affordable housing and aging in place.

Nick Horne, Upper Tantallon supported the amendments and spoke to the housing crisis and vacancy rate. Horne suggested Council approve the square footage up to maximum floor area of an average home in HRM. Horne also suggested that garage doors be refitted to a residential wall and door to limit people from placing furniture in garages and calling them suites.

Barbara Emodi, Fairview supported the proposed amendments and commented on the contribution people who live in secondary suites bring to the community.

MOVED by Councillor Mason, seconded by Councillor Nicoll

THAT the public hearing be closed.

MOTION PUT AND PASSED.

MOVED by Councillor Mason, seconded by Deputy Mayor Blackburn

THAT Halifax Regional Council adopt the proposed amendments to the Regional Municipal Planning Strategy and all land use by-laws, with the exception of the Regional Centre Land Use By-law (Package A), as set out in Attachments A and B of the supplementary staff report dated June 2, 2020, to allow secondary suites and backyard suites accessory to single-unit, two-unit or townhouse dwellings.

Members of Council agreed with the opportunities these suites would bring for accessible, affordable housing, additional income and aging in place. It was suggested that the concerns raised could be addressed through the Center Plan.

Staff clarified that including parking requirements was prohibitive, pointing out that many suites would be used by family members but suggested either alternate arrangements could be made or perhaps the unit would not be rented out to someone that required parking if it could not be provided. MacLellan noted that the suites would have other permitted uses such as for home-based businesses or workshops.

MOVED by Councillor Mancini, seconded by Councillor Russell

THAT Halifax Regional Council extend the meeting past 10:00 p.m.

MOTION PUT AND PASSED.

The discussion ensued with staff responding to questions on HRM’s Shape Your City Survey completed in 2018 and public notification for the hearing. MacLellan clarified that the setback requirements vary between each Land Use By-law based on when it was written and public input. MacLellan also noted that Land Use By-laws could not dictate tenure.

In response to a question on performance standards to address accessibility, Josh Judah, Senior Solicitor clarified that a request for a supplementary report could be made separate to this motion.
MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Walker

9. CORRESPONDENCE, PETITIONS & DELEGATIONS
9.1 Correspondence

The Clerk noted that correspondence was received for items 8.1, 11.1.12, 12.1, 13.3 and information item 2, 13. This correspondence was circulated to Council.

For a detailed list of correspondence received refer to the specific agenda item.

9.2 Petitions
9.2.1 Councillor Smith

Petition from approximately twenty-six residents of Seaforth Street calling for street calming measures on Seaforth Street at both the Windsor Street and Dublin Street junctions.

9.2.2 Councillor Smith

Petition from approximately twenty-three residents of Uniacke Square Community calling for changing the name of Divas Lane to Alvena Drive.

9.3 Presentations – NONE

10. INFORMATION ITEMS BROUGHT FORWARD – NONE

11. REPORTS
11.1 CHIEF ADMINISTRATIVE OFFICER
11.1.1 Second Reading Proposed By-law C-503, an Amendment to By-law C-501, Respecting Vending on Municipal Lands and Proposed Amendments to Administrative Order 15, Respecting License, Permits and Processing Fees

The following was before Council:
- A staff recommendation report dated March 5, 2020
- An extract from the special Regional Council Minutes from July 7, 2020

First reading was given on July 7, 2020.

MOVED by Councillor Austin, seconded by Councillor Deputy Mayor Blackburn

THAT Halifax Regional Council:
1. Adopt By-law C-503, the purpose of which is to amend By-law C-501, the Vending on Municipal Lands By-law, to add new Vending locations to Part A, Part C, and Part D of Schedule B as set out in Attachment C of the staff report dated March 5, 2020; and
2. Adopt the amendments to Administrative Order 15, the License, Permits and Processing Fees Administrative Order, as set out in Attachment E of the staff report dated March 5, 2020.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Walker

11.1.2 Hammonds Plains Area Rate - Recommendations for Surplus

The following was before Council:
- A staff recommendation report dated July 9, 2020
MOVED by Councillor Whitman, seconded by Deputy Mayor Blackburn

THAT Halifax Regional Council direct the surplus of the Hammonds Plains Area Rate to be held by the Municipality for use in or for the benefit of the Hammonds Plains area, as identified on the Map of the Hammonds Plains Common Rate attached as Attachment A to the staff report dated July 9, 2020.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Walker

11.1.3 Proposed Administrative Order SC-94, Respecting Closure of a Portion of Mount Hope Avenue, Dartmouth - Declaration of Surplus Property, Street Closure and Property Disposal – 21 Orion Court and Mount Hope Avenue

The following was before Council:

- A staff recommendation report dated May 15, 2020

MOVED by Councillor Austin, seconded by Councillor Karsten

THAT Halifax Regional Council:
1. Declare the portion of the Mount Hope Avenue right-of-way shown as Parcel Y in Attachment “A” of the staff report dated May 15, 2020 surplus to municipal requirements, and categorize it as ‘Extraordinary’, as per Administrative Order 50, Respecting the Disposal of Surplus Real Property;
2. Adopt Administrative Order SC-94 as shown in Attachment “B” of the staff report dated May 15, 2020; and
3. Subject to the approval of the above recommendations, authorize the negotiation and execution of an agreement of purchase and sale and the conveyance of Parcel Y as per Table 1 of the staff report dated May 15, 2020 to the adjacent property owner pursuant to Administrative Order Number 2018-004-ADM, Respecting Real Property Transactions.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillors Walker, Smith

11.1.4 Investing in Canada Amending Agreement - Herring Cove Phase 2B

The following was before Council:

- A staff recommendation report dated May 20, 2020

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Whitman, seconded by Councillor Mason

THAT Halifax Regional Council authorize the Mayor and Municipal Clerk to sign the attached Amending Agreement of the staff report dated May 20, 2020 with the Minister of Municipal Affairs with respect to Investing in Canada Infrastructure Program (ICIP) funding for the Herring Cove Water and Wastewater Servicing project, Phase 2B.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Walker

11.1.5 Increase to Contract – Request for Proposal (RFP) No. 18-310 Consulting Engineering Services for Northwest Arm Drive Greenway
These minutes are considered draft and will require approval by Regional Council at a future meeting.

Halifax Regional Council Special Meeting
Draft Minutes
September 1, 2020

The following was before Council:
• A staff recommendation report dated July 29, 2020

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Whitman, seconded by Councillor Mason

THAT Halifax Regional Council approve an increase to the contract with CBCL Limited (Purchase Order No. 2070790806) for additional work from the original scope in the amount of $4,740 (net HST included), with funding from Project Account CR200001 – Active Transportation, as outlined in the Financial Implications section of the staff report dated July 29, 2020.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Walker

11.1.6 Increase to Contract – 20-164 – Acadia School Building Washroom Renovation

The following was before Council:
• A staff recommendation report dated July 22, 2020

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Whitman, seconded by Councillor Mason

THAT Halifax Regional Council authorize an increase to Purchase Order No. 2070839548 for changes to the contracted scope of work in the amount of $31,286 (net HST included), with funding from Project No. CB190006 – Accessibility – HRM Facilities outlined in the Financial Implications section of the staff report dated July 22, 2020.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Walker

11.1.7 Proposed Administrative Order SC-95, Respecting Closure of a Portion of Osborne Street, Halifax and Proposed Administrative Order SC-96, Respecting Closure of a Portion of Wildwood Avenue, Halifax - Surplus Property and Street Closure

The following was before Council:
• A staff recommendation report dated July 7, 2020

MOVED by Councillor Cleary, seconded by Councillor Adams

THAT Halifax Regional Council:
1. Accept Parcel RL-1 as part of Osborne Street;
2. Declare Parcel “C” as shown in Attachment “A” of the staff report dated July 7, 2020 as surplus to municipal requirements pursuant to Administrative Order 50 and Categorize it as “Extraordinary”;
3. Adopt Administrative Order SC-95 as shown in Attachment “B” of the staff report dated July 7, 2020, to close that portion of Osborne Street shown as Parcel “A” on Attachment “A” of the staff report dated July 7, 2020; and
4. Adopt Administrative Order SC-96 as shown in Attachment “C” of the staff report dated July 7, 2020, to close those portions of Wildwood Avenue shown as Parcel “B” and Parcel “C” on Attachment “A” of the staff report dated July 7, 2020.
MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillors Walker, Smith

11.1.8 Proposed Administrative Order 2019-007-ADM, Respecting Public Disclosure of Municipal Grants

The following was before Council:
   • A staff recommendation report dated July 7, 2020

MOVED by Councillor Karsten, seconded by Councillor Hendsbee


MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillors Walker, Smith

11.1.9 First Reading Proposed By-law S-311, an Amendment to By-law S-300, Respecting Streets

The following was before Council:
   • A staff recommendation report dated June 9, 2020

Notice of Motion was given on August 18, 2020

MOVED by Councillor Nicoll, seconded by Councillor Russell

THAT Halifax Regional Council give First Reading to By-law S-311, Respecting Streets as set out in Attachment B of the staff report dated June 9, 2020, the purpose of which is to amend By-law S-300, Respecting Streets, to
1. broaden the Engineer’s power to grant Annual Permits, and
2. remove gender specific language.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Walker

11.1.10 First Reading Proposed By-law S-449, an Amendment to By-law S-400, Respecting Charges for Street Improvements - Provincial Aid-to-Municipality Program

The following was before Council:
   • A staff recommendation report dated August 11, 2020

Notice of Motion was given on August 18, 2020

MOVED by Councillor Hendsbee, seconded by Councillor Mancini

THAT Halifax Regional Council:
1. Suspend the rules of procedure under Schedule 7 of the Transportation Standing Committee Terms of Reference under Administrative Order One, the Procedures of the Council Administrative Order; and,
2. Give First Reading to By-law S-449, Respecting Charges for Street Improvements, further amending By-law S-400, the Street Improvement By-law, as set out in Attachment A of the staff report dated August 11, 2020.
Two-third majority vote required.

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Walker

11.1.11 Declaration of Surplus Status - Dickson Street Laneway

The following was before Council:

• A staff recommendation report dated June 29, 2020

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Whitman, seconded by Councillor Mason

THAT Halifax Regional Council declare the parcel of land shown as 'Parcel A' on Attachment 'B' of the staff report dated June 29, 2020, surplus to municipal requirements and categorize it as 'Remnant', as per Administrative Order 50, Respecting the Disposal of Surplus Real Property.

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Walker

11.1.12 Gottingen Street Peak Period Northbound Bus Lane Evaluation

The following was before Council:

• A staff recommendation report dated July 15, 2020
• Correspondence from Patty Cuttell

MOVED by Councillor Smith, seconded by Councillor Mason

THAT Halifax Regional Council:
1. Suspend the rules of procedure under Schedule 7, the Transportation Standing Committee Terms of Reference, of Administrative Order One, the Procedures of the Council Administrative Order.
2. Request that the Traffic Authority consider modifying the operational period for the northbound bus lane on Gottingen Street, limiting its enforcement only to the weekday afternoon peak period; and
3. Direct the Chief Administrative Officer to continue to monitor the metrics included in the Gottingen Street Monitoring and Evaluation Plan and present the results to the Transportation Standing Committee one year after implementation of the proposed changes as per recommendation number 2.

Two-third majority vote required.

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Walker

11.1.13 Public Transportation Assistance Program Contribution Agreement 2020-21

The following was before Council:

• A staff recommendation report dated June 4, 2020

MOVED by Councillor Nicoll, seconded by Councillor Karsten
THAT Halifax Regional Council authorize the Mayor and Municipal Clerk to sign the attached Contribution Agreement to the staff report dated June 4, 2020 with the Minister of Communities, Culture and Heritage, to receive $2,000,000 in funding under the Public Transportation Assistance Program for Capital Investments for Halifax Transit.

Dave Reage, Director of Halifax Transit, clarified that funding is a standing contribution from the province to Halifax Regional Municipality, and this funding is in the Capital Budget.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Walker

11.1.14 Request for Transfer of Ownership of Public Art – Concrete Statue, Daffodil Garden for Cancer Survivors

The following was before Council:
- A staff recommendation report dated July 14, 2020

MOVED by Councillor Austin, seconded by Councillor Mancini

THAT Halifax Regional Council:
1. Authorize the Mayor and Municipal Clerk to execute a Deed of Gift (Attachment 1 of the staff report dated July 14, 2020) to transfer the ownership of the concrete statue, with the proposed location to be within the Daffodil Garden for Cancer Survivors, Ferry Terminal Park, Dartmouth from the Donor to the Municipality; and
2. Waive the requirement under Policy 1.3 of the Municipal Public Art Policy for the provision of a funding donation for the ongoing maintenance of the work.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Walker

11.1.15 Proposed Amendments to Administrative Order 2020-009-ADM, Respecting COVID-19 – Planning and Development Public Engagement

The following was before Council:
- A staff recommendation report dated August 11, 2020

MOVED by Deputy Mayor Blackburn, seconded by Councillor Mason

THAT Halifax Regional Council adopt the amendments to Administrative Order Number 2020-009-ADM, the COVID-19 Administrative Order, as set out in Attachment B of the staff report dated August 11, 2020.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Walker, Karsten

11.1.16 Canoe’ 22 Society – Funding Request

The following was before Council:
- A staff recommendation report dated August 12, 2020

MOVED by Councillor Austin, seconded by Councillor Mancini
THAT Halifax Regional Council:
1. Suspend the Rule of Procedure under Schedule 2, Audit and Finance Standing Committee Terms of Reference, of Administrative Order One, the Procedures of the Council Administrative Order;
2. Authorize and approve the withdrawal of a maximum of $700,000 for a grant to the Canoe '22 Society/Atlantic Division Canoe Kayak Canada for one-third of the requested capital funding towards the Judges Tower, Return Lane, and Accessible Docks as outlined in the staff report dated August 12, 2020, with half of the funding ($350,000) from General Contingency Fund Q421 and the remaining balance from the 2021/22 Operating Budget and conditional on similar funding from other levels of government; and
3. Authorize the Chief Administrative Officer to negotiate and execute a contribution agreement in accordance with the terms and conditions as outlined in Table 4 of the staff report dated August 12, 2020.

Two-third majority vote required.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Walker, Karsten

11.1.17 Proposed Administrative Order 2020-001-OP, Respecting Public Art - Updates – Municipal Public Arts Policy

The following was before Council:
- A revised staff recommendation report dated August 18, 2020

MOVED by Councillor Austin, seconded by Councillor Nicoll

THAT Halifax Regional Council:
1. Suspend the rules of procedure under Schedule 3, the Community Planning and Economic Development Standing Committee Terms of Reference, of Administrative Order One, the Procedures of the Council Administrative Order; and

Two-third majority vote required.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Walker, Karsten

11.1.18 Proposed Amendments to Administrative Order 12, Respecting the Appointment of the Traffic Authority - Appointment of Traffic Authority and Deputy Traffic Authority

The following was before Council:
- A staff recommendation report dated August 13, 2020

MOVED by Councillor Nicoll, seconded by Deputy Mayor Blackburn

THAT Halifax Regional Council adopt the amendments to Administrative Order 12, the Appointment of the Traffic Authority as set out in Attachment 2 of the staff report dated August 13, 2020:
1. appoint Brad Anguish, P.Eng., as the Traffic Authority,
2. retain Taso Koutroulakis, P.Eng., as the Deputy Traffic Authority, and
3. retain Roddy MacIntyre, P.Eng., as the Deputy Traffic Authority.

MOVED by Councillor Mason, seconded by Councillor Russell
THAT the motion be deferred pending a staff report on an appointment process that would require the Chief Administrative Officer to bring up to three officials of the municipality who are qualified to serve as the Municipal Traffic Authority to the Transportation Standing Committee to interview and consider, requested on August 18, 2020 Regional Council Special Meeting.

Jacques Dubé, Chief Administrative Officer, mentioned that the requested report would take 6 to 7 months to be brought to Council.

MOTION TO DEFER PUT AND PASSED. (9 in favour, 6 against)

In favour: Deputy Mayor Blackburn, Councillors Austin, Mancini, Mason, Smith, Cleary, Zurawski, Russell, Outhit

Against: Mayor Savage, Councillor Streatch, Hendsbee, Nicoll, Adams, Whitman,

Not present: Councillors Walker, Karsten

11.1.19 Councillor Endorsement Table Officer – Federation of Canadian Municipalities (FCM) Resolution

The following was before Council:

- A staff recommendation report dated August 19, 2020

MOVED by Councillor Smith, seconded by Councillor Zurawski

THAT Halifax Regional Council:
1. Endorse Councillor Bill Karsten as a candidate for President of the FCM for a term to October 15, 2020; and as a candidate for Past President for a term beginning October 16 until the Swearing in of Council following the October 17, 2020, Municipal Election; and
2. Adopt the resolution required by FCM, in regard to the appointments as provided in Attachment 1 of the staff report dated August 19, 2020.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillors Walker, Karsten

11.1.20 Less than Market Value Lease - St Mary’s Lawn Bowls Club, 1643 Fairfield Road, Halifax

The following was before Council:

- A staff recommendation report dated July 6, 2020

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Whitman, seconded by Councillor Mason

THAT Halifax Regional Council authorize the Mayor and Municipal Clerk to enter into a less than market value lease agreement with St. Mary’s Lawn Bowls Club for the premises located at 1643 Fairfield Road, Halifax as per the key terms and conditions set out in Table 1 in the discussion section of the staff report dated July 6, 2020.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Walker
11.1.21 Less than Market Value Lease - Wanderers Lawn Bowling Club, 5759 Sackville Street, Halifax

The following was before Council:
   • A staff recommendation report dated July 6, 2020

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Whitman, seconded by Councillor Mason

THAT Halifax Regional Council authorize the Mayor and Municipal Clerk to enter into a less than market value lease agreement with Wanderers Lawn Bowling Club for the premises located at 5759 Sackville Street, Halifax as per the key terms and conditions set out in Table 1 in the discussion section of the staff report dated July 6, 2020.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Walker

11.1.22 ICIP (Investing in Canada Infrastructure Program) Climate Change Mitigation Sub-Stream Funding Applications

The following was before Council:
   • A staff recommendation report dated August 18, 2020

MOVED by Councillor Mason, seconded by Councillor Nicoll

That Halifax Regional Council:
1. Endorse the capital projects outlined in the Discussion section of the staff report dated August 18, 2020, and
2. Direct the Chief Administrative Officer to submit the new projects identified in Attachment A and those previously approved as listed in Attachment C of the staff report dated August 18, 2020 for funding consideration under the Investing in Canada Infrastructure Program Climate Change Mitigation sub-stream.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Walker

11.2 AUDIT AND FINANCE STANDING COMMITTEE
11.2.1 Write Off of Uncollectable Accounts

The following was before Council:
   • A staff recommendation report dated August 19, 2020

MOVED by Councillor Nicoll, seconded by Deputy Mayor Blackburn

THAT Halifax Regional Council approve:
1. The real property tax accounts in the amount of $17,070.18 comprised of $14,270.10 principal and $2,800.08 interest as summarized in Schedule 1 of the staff recommendation report dated February 14, 2020 be formally written out of the books of account;
2. The general revenue accounts in the amount of $67,252.70 comprised of $61,834.80 principal and $5,417.90 interest as summarized in Schedule 1 of the staff recommendation report dated February 14, 2020 be formally written out of the books of account;
3. The recreation accounts in the amount of $30,416.49 comprised of $30,416.49 principal and $0.00 interest as summarized in Schedule 1 of the staff recommendation report dated February 14, 2020 be formally written out of the books of account;
4. The capital account in the amount of $1,051,000 comprised of $1,051,000 principal and $0.00 interest as summarized in Schedule 1 of the staff recommendation report dated February 14, 2020 be formally written out of the books of account.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Walker

11.3 AUDIT COMMITTEE
11.3.1 Year End Financial Statements

The following was before Council:
- A staff recommendation report dated August 19, 2020

MOVED by Councillor Nicoll, seconded by Councillor Russell

THAT Halifax Regional Council approve:
1. The Consolidated Financial Statements of the Halifax Regional Municipality for the year ended March 31, 2020;
2. The Statement of General Rate Surplus of the Halifax Regional Municipality for the year ended March 31, 2020;
3. Transfers of $35,119,994, as outlined below, to reduce the general rate surplus to zero:
   - Debt Principal and Interest Repayment Reserve, Q631 $ 3,600,000
   - Capital Fund Reserve, Q526 (BAL list items) $12,900,000
   - Capital Fund Reserve, Q526 $12,000,000
   - General Contingency Reserve, Q421 $ 6,619,994
4. The financial statements of the Halifax Regional Municipality Miscellaneous Trust Funds for the year ended March 31, 2020; and,
5. The appointment of KPMG to be the External Auditors for the fiscal year ended March 31, 2021.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Walker

11.4 DESIGN REVIEW COMMITTEE
11.4.1 Halifax Downtown Halifax Land Use By-Law Balcony Provisions re Case 22708 - Substantive Site Plan Approval for 1325 Lower Water Street

The following was before Council:
- Design Review Committee recommendation report dated July 31, 2020

MOVED by Councillor Mason, seconded by Councillor Whitman

THAT Halifax Regional Council initiate the process to consider amendments to the Downtown Halifax Land Use By-law to allow for balconies in excess of 50% of the building face.

Councillors noted that Centre Plan (Package B) is currently under consideration by the Community Design Advisory Committee (CDAC) and this matter could be forwarded for their consideration.

MOVED by Councillor Mason, seconded by Deputy Mayor Blackburn
THAT Halifax Regional Council refer the motion to the Community Design Advisory Committee for consideration as part of the Downtown Halifax Plan review and report back to Regional Council via the Community Planning and Economic Development Standing Committee.

MOTION TO REFER PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Walker

11.5 HALIFAX AND WEST COMMUNITY COUNCIL
11.5.1 Case 22050 - Amendments to the Halifax Municipal Planning Strategy and Halifax Mainland Land Use By-law for Parkmoor Avenue, Hayes Street and Charlton Avenue (PID 00277228), Halifax

The following was before Council:
- Halifax and West Community Council report dated August 27, 2020 with attached staff recommendation report dated August 20, 2020

MOVED by Councillor Adams, seconded by Councillor Karsten

THAT Halifax Regional Council give First Reading to consider the proposed amendments to the Municipal Planning Strategy (MPS) for Halifax and Land Use By-law (LUB) for Halifax Mainland, as set out in Attachments A and B of the staff report of August 20, 2020, to permit single detached dwellings with modified lot requirements and five townhouse buildings on a portion of the lands identified as PID 00277228, near Parkmoor Avenue, Hayes Street and Charlton Avenue, Halifax, and schedule a public hearing.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Walker

12. MOTIONS
12.1 Councillor Zurawski

The following was before Council:
- Correspondence from Dale Smith

MOVED by Councillor Zurawski, seconded by Deputy Mayor Blackburn

THAT Halifax Regional Council request that a senior level coordinating committee, led by HRM staff, be established for the Blue Mountain-Birch Cove Lakes Regional Wilderness Park. The purpose of this HRM, staff-led senior level coordinating committee, will be created to ensure
1. That land use, development decisions, and approvals involving adjacent and surrounding lands of the core wilderness area are compatible with the ecological mandates of the park, as outlined by the best ecological research, and do not adversely affect the viability and integrity of the future park.
2. The coordinating committee will be HRM staff led and comprised of advisors from the public, and NGOs such as, but not limited to the Ecology Action Centre (EAC) and Friends of BMBC Lakes.
3. Provide progress reports to HRM Regional Council once every six months, which will be made available to the public.
3. Provide a monitoring plan, whose purpose is to protect the ecological integrity of the proposed park with an emphasis on ensuring public use compatible with the purposes of the future park.

Friendly amendments to the motion to request a staff report and modify part 3 of to request public reports every twelve months were proposed and accepted with the consent of Council.

The motion now reads:
MOVED by Councillor Zurawski, seconded by Deputy Mayor Blackburn

THAT Halifax Regional Council request a staff report considering that a senior level coordinating committee, led by HRM staff, be established for the Blue Mountain-Birch Cove Lakes Regional Wilderness Park. The purpose of this HRM, staff-led senior level coordinating committee, will be created to ensure
1. That land use, development decisions, and approvals involving adjacent and surrounding lands of the core wilderness area are compatible with the ecological mandates of the park, as outlined by the best ecological research, and do not adversely affect the viability and integrity of the future park.
2. The coordinating committee will be HRM staff led and comprised of advisors from the public, and NGOs such as, but not limited to the Ecology Action Centre (EAC) and Friends of BMBC Lakes.
3. Provide progress reports to HRM Regional Council once every twelve months, which will be made available to the public
4. Provide a monitoring plan, whose purpose is to protect the ecological integrity of the proposed park with an emphasis on ensuring public use compatible with the purposes of the future park.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Walker

13. IN CAMERA (IN PRIVATE)

13.1 PROPERTY MATTER – Private and Confidential Report
A matter pertaining to providing instruction and direction to officers and employees of the Municipality pertaining to the acquisition / sale of land.

This matter was dealt with in public.

The following was before Council:
• A private and confidential staff report dated August 14, 2020

MOVED by Councillor Hendsbee, seconded by Councillor Mason

THAT Halifax Regional Council:
1. Adopt the recommendations as outlined in the private and confidential staff report dated August 14, 2020 and
2. Not release the private and confidential staff report dated August 14, 2020 to the public.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Walker

13.2 PROPERTY MATTER – Private and Confidential Report
A matter pertaining to providing instruction and direction to officers and employees of the Municipality pertaining to the acquisition / sale of land.

This matter was dealt with in public.

The following was before Council:
• A private and confidential staff report dated July 24, 2020

MOVED by Councillor Mason, seconded by Councillor Karsten
THAT Halifax Regional Council:
1. Adopt the recommendations as outlined in the private and confidential staff report dated July 24, 2020; and
2. Not release the private and confidential staff report dated July 24, 2020 to the public.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Walker

MOVED by Councillor Russell, seconded by Councillor Cleary

THAT Halifax Regional Council convene to In Camera (In Private) to discuss Item 13.3 PROPERTY MATTER and Item 13.4 INTERGOVERNMENTAL MATTER.

MOTION PUT AND PASSED

13.3 PROPERTY MATTER – Private and Confidential Report
A matter pertaining to providing instruction and direction to officers and employees of the Municipality pertaining to the acquisition / sale of land.

This matter was dealt with In Camera (In Private) and ratified in public as follows:

MOVED by Councillor Smith, seconded by Councillor Mason

THAT Halifax Regional Council:
1. Adopt the recommendations as outlined in the private and confidential staff report dated July 17, 2020; and
2. Not release the private and confidential staff report dated July 17, 2020 to the public until the transaction has closed.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillors Streatch, Walker, Karsten, Whitman, Outhit

13.4 INTERGOVERNMENTAL MATTER
A matter pertaining to any subject, the discussion of which could, violate the confidentiality of information obtained from another body of government, or a public body.

This matter was dealt with in Camera (In Private). No further action taken.

14. ADDED ITEMS
14.1 Councillor Adams – Naming of Pond at Graves Oakley Park

MOVED by Councillor Adams, seconded by Councillor Whitman

THAT Halifax Regional Council endorse the naming of the pond at Graves-Oakley Park, behind Elmdale Crescent, Graves-Oakley Pond.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillors Walker and Hendsbee
15. NOTICES OF MOTION

15.1 Councillor Nicoll

TAKE NOTICE that, at the next meeting of Halifax Regional Council to be held on September 22, 2020, I propose to introduce Administrative Order 2020-011-ADM, Respecting HRM's Grant Programs for Active Transportation and Recreational Trails, the purposes of which are

1. to provide grants to eligible Trail Organizations and Community Organizations to support the Municipality's Active Transportation objectives; and

2. to support the planning, construction, operation and maintenance of MUPs (multi-use pathways or multi-use facilities) and Recreational Trails within the Halifax Regional Municipality.

15.2 Councillor Karsten

TAKE NOTICE that, at the next meeting of Halifax Regional Council, to be held on September 22, 2020, I propose to introduce a Policy pursuant to Section 325 of the Halifax Municipality Charter, Administrative Order SC-98, the purpose of which is to close a portion of Shore Road, Eastern Passage described as Parcel A.

15.3 Councillor Outhit

TAKE NOTICE that, at the next meeting of Halifax Regional Council to be held on September 22, 2020, I intend to move that Council consider adopting, by policy, a Public Participation Program, the purpose of which is to establish a program through the sharing of information via mail and the HRM website and a questionnaire or survey sent to stakeholders and nearby property owners to consider the amendments to the Bedford Municipal Planning Strategy (MPS) and Bedford Land Use By-law (LUB) to rezone 16 Rutledge Street in Bedford from RTU (Residential Two Unit) Zone to RMU (Residential Multiple Unit) Zone.

15.4 Councillor Mancini

TAKE NOTICE that, at a future meeting of Halifax Regional Council, I intend to move first reading of:

1. By-law F-201, amending By-law F-200, Respecting Fees for Permits and Licenses;
2. By-law P-401, amending By-law P-400, Respecting Regulating the Installation of Plumbing Systems;
3. By-law B-204, amending By-law B-201, Respecting the Building Code;
4. By-law C-601, amending By-law C-600, the Capital Cost Charges By-Law
5. amendments to Administrative Order 15, Respecting License, Permit and Processing Fees;
the purpose of which is to exempt municipal fees related to construction for residential development by registered non-profit organizations or charities.

15.5 Councillor Mason

TAKE NOTICE that at a future meeting of Halifax Regional Council, I intend to move amendments to Administrative Order 2014-001-ADM, the Tax Relief for Non-Profit Organizations Administrative Order, the purpose of which is to consider a form of multi-year tax relief.

15.6 Councillor Mason

TAKE NOTICE that, at the next meeting of Halifax Regional Council to be held on September 22, 2020, I propose to introduce Administrative Order 2020-013-OP, Interim Child Care Centre Policy, the purpose of which is to provide direction on the Municipality's approach to child care centres.
15.7 Councillor Zurawski

TAKE NOTICE that, at the next meeting of Halifax Regional Council to be held on September 22, 2020, I intend to move that Council consider adopting, by policy, a revised Public Participation Program, the purpose of which is to gather further feedback from the public and community groups in relation to the ongoing Beechville Planning Strategy Review Process.

15.8 Councillor Austin

TAKE NOTICE that, at the next meeting of Halifax Regional Council to be held on September 22, 2020, I intend to move that Council consider adopting, by policy, a Public Participation Program, the purpose of which is to repeal the existing Public Participation Program for Heritage Conservation Districts (HCDs) and establish a revised Public Participation Program for Heritage Conservation Districts intended to reduce timeframes.

15.9 Councillor Austin

TAKE NOTICE that, at the next meeting of Halifax Regional Council to be held on September 22, 2020, I propose to introduce:
1. Administrative Order 2020-007-ADM, Respecting Incentive or Bonus Zoning Public Benefits, the purpose of which is to guide the expenditure of funds held in the Bonus Zoning Reserve; and
2. Administrative Order 2020-008-ADM, Respecting Grants for Affordable Housing, the purpose of which is to provide grants to eligible organizations for the construction or rehabilitation of affordable housing dwelling units.

15.10 Councillor Austin

TAKE NOTICE that, at the next meeting of Halifax Regional Council to be held on September 22, 2020, I propose to move amendments to Administrative Order 53, Respecting Alcohol in Municipally Owned and Operated Facilities and at Municipal Events, the purpose of which is to add to Schedule A of the Administrative Order:
1. The lower eastern portion of Leighton Dillman Park adjacent to the Community Oven, Dartmouth Ferry Terminal Park, and the South Common Triangle to the list of “Municipally Owned, Operated and Scheduled Public Spaces”; and
2. Beaver Bank-Kinsac (#1 & #2), Eddie LeBlanc (#1 & #2), Greenough, Mount Edward Road (#1) and Harold W. Conrad Memorial (#2) diamonds to the list of “Municipally Owned, Operated & Scheduled Athletic Fields, Baseball Diamonds, and Facilities Suitable for Adult League Tournament Play”.

15.11 Councillor Cleary

TAKE NOTICE that, at the next meeting of Halifax Regional Council, to be held on September 22, 2020, I propose to introduce a Policy pursuant to Section 325 of the Halifax Municipality Charter, Administrative Order SC-97, the purpose of which is to close a portion of Elizabeth Drive, Halifax described as Parcel C.

15.12 Councillor Smith

TAKE NOTICE that, at the next meeting of Halifax Regional Council to be held on September 22, 2020, I propose to introduce Administrative Order 2020-012-OP, Respecting Streetscaping in the Regional Centre, the purpose of which is to
1. describe the way it is expected for streetscaping projects to be planned, constructed and maintained in the Regional Centre; and
2. define the components of the municipal streetscaping program.
15.13 Councillor Smith

TAKE NOTICE that, at the next meeting of Halifax Regional Council to be held on September 22, 2020, I propose to move amendments to Administrative Order 2020-004-ADM, Procurement Administrative Order, the purpose of which is to include:
1. the Supplier Code of Conduct, including Living Wage requirements; and
2. the social Value Framework.

15.14 Councillor Smith

TAKE NOTICE that, at the next meeting of Halifax Regional Council to be held on September 22, 2020, I intend to move that Council consider adopting, by policy, a Public Participation Program, the purpose of which is to obtain input from community, industry and government stakeholders and the public at large on potential amendments to the Regional Plan and all applicable secondary municipality planning strategies and land-use by-laws to establish consistent regional wide policies, definitions and regulations for short-term rentals in residential areas.

15.15 Councillor Smith

TAKE NOTICE that, at the next meeting of Halifax Regional Council to be held on September 22, 2020, I propose to:
1. move First Reading of proposed By-law M-201, amending By-law M-200, Respecting Standards for Residential Occupancies, the purpose of which is to include changes to technical requirements, new requirements for residential rentals and mini-suites, accountability; and
2. move amendments to Administrative Order 15, Respecting License, Permit and Processing Fees, the purpose of which is to remove the fee for rooming house licensing.

15.16 Councillor Hendsbee

TAKE NOTICE that, at the next meeting of Halifax Regional Council to be held on September 22, 2020, I propose to move amendments to Administrative Order 2014-001-ADM, Tax Relief for Non-Profit Organizations Administrative Order, the purpose of which is to replace Schedules 26, 27, 28, 29 and 30 of the Administrative Order and temporarily suspend the pro-rated deductions for late renewals in fiscal year 2020/2021 due to Covid-19.

15.17 Councillor Hendsbee

TAKE NOTICE that, at the next meeting of Halifax Regional Council to be held on September 22, 2020, I intend to move amendment to Administrative Order 2019-005-ADM, the Community Area Rates Administrative Order, the purpose of which is to allow community organizations, during the 2020-2021 fiscal year, to provide grants for without a contribution agreement or approval of Council if:
1. the cumulative amounts of the grants do not exceed $5,000; and
2. the recipient of each grant is either a non-profit organization registered with the Registry of Joint Stock Companies, or a registered Canadian charitable organization.

15.18 Deputy Mayor Blackburn

TAKE NOTICE that at the next meeting of Halifax Regional Council to be held on Tuesday, September 22nd, 2020, I intend to move a motion to request a staff report on allowing Market Gardens in all areas of HRM. The goal is to allow all areas of HRM to permit the growing of produce for not only personal use, but for sale at local farm markets similar to what is permitted under the Centre Plan and in Vancouver (https://vancouver.ca/files/cov/urban-farming-brochure.pdf).

16. DATE OF NEXT MEETING – September 22, 2020
These minutes are considered draft and will require approval by Regional Council at a future meeting.

17. ADJOURNMENT

The meeting adjourned at 10:30 p.m.

Phoebe Rai
A/Municipal Clerk