

# HALIFAX

P.O. Box 1749  
Halifax, Nova Scotia  
B3J 3A5 Canada

**Item No. 11.1.2**  
**Halifax Regional Council**  
**January 26, 2021**

**TO:** Mayor Savage and Members of Halifax Regional Council

**SUBMITTED BY:**

Original Signed by   
\_\_\_\_\_  
Jacques Dubé, Chief Administrative Officer

**DATE:** January 19, 2021

**SUBJECT:** Endorsement of Millbrook Reserve on Shannon Park Lands

---

## **ORIGIN**

November 24, 2020 letter from Robert Gloade, Chief of Millbrook First Nation, regarding creation of a reserve on a section of the Shannon Park Lands.

## **LEGISLATIVE AUTHORITY**

HRM Charter Section 74(1) – *The Municipality may agree with one or more municipalities, villages, service commissions, the Government of the Province or of Canada or a department or agency of either of them or a band council pursuant to the Indian Act (Canada) to provide or administer municipal or village services.*

## **RECOMMENDATION**

It is recommended that Halifax Regional Council:

1. Authorize the Mayor to write a letter on behalf of Halifax Regional Council endorsing the Millbrook First Nation's creation of a reserve on a section of the Shannon Park Lands and confirming the Municipality's intention to enter into a Municipal Services Agreement with Millbrook First Nation; and
2. Direct the Chief Administrative Officer to initiate negotiation of a Municipal Services Agreement with Millbrook First Nation when the reserve is formally approved, and the development process commences.

## **BACKGROUND**

On November 24, 2020 the Municipal Clerk's Office received correspondence from Millbrook First Nation Chief Robert Gloade advising that Millbrook was in the final stages of working with Indigenous Service Canada to establish a reserve on the Shannon Park Lands. A copy of this letter, which includes a map of the proposed reserve, is attached to this report as Attachment A.

On December 17, 2020 the Mayor's Office received e-mail correspondence from Indigenous Services Canada stating that they require from Halifax Regional Municipality an indication of support for the new Reserve as well as a commitment to enter into a Municipal Services Agreement with Millbrook First Nation once they begin to develop the area.

On December 18, 2020 the Chief Administrative Officer wrote a letter to Chief Gloade confirming support for the creation of the Reserve and his intention to create a Municipal Services Agreement, conditional upon Regional Council's endorsement of the initiative. A copy of that letter is attached to this report as Attachment B.

## **DISCUSSION**

In 2014, Canada Lands acquired approximately 87 acres (33 hectares) of land at Shannon Park from the Department of National Defence. Indigenous Services Canada retained approximately nine acres (3.6 hectares) of the site for transfer to the Millbrook First Nation as an addition to their reserve lands. Millbrook has since been working collaboratively with Canada Lands to ensure alignment of the reserve with the overall development plan of the Shannon Park area.

Staff from Indigenous Services Canada – Atlantic Region are in the final stages of preparing a Ministerial Order package to formally create the new reserve at Shannon Park. As part of that package, Municipal endorsement is required, as well as a stated commitment by the Municipality to enter into a Municipal Services Agreement with Millbrook First Nation once development plans have been finalized.

As noted above, the CAO has sent a letter to Millbrook indicating that the administration supports the creation of the reserve and will enter into discussions with the intent to create a Municipal Services Agreement, conditional upon Halifax Regional Council's endorsement of this direction.

## **FINANCIAL IMPLICATIONS**

There are no financial implications as a result of the information presented in this report. Any financial implications resulting from the negotiation of the Municipal Services Agreement will be brought to Regional Council for approval as required.

## **RISK CONSIDERATION**

There are no significant risks associated with the recommendations in this report. The risks considered rate low. A more comprehensive risk assessment will take place in conjunction with development of the Municipal Services Agreement with Millbrook First Nation.

## **COMMUNITY ENGAGEMENT**

Canada Lands has undertaken public engagement for the Shannon Park site, developed a Master Plan based on this engagement and has made application for municipal planning approval. Canada Lands continues to work collaboratively with Millbrook First Nation to engage in the development process for their

adjacent properties.

### **ENVIRONMENTAL IMPLICATIONS**

There are no environmental implications related to the information presented in this report. A more detailed assessment of environmental implications related to the development will be conducted, as required, during negotiation of the Municipal Services Agreement with Millbrook First Nation and the subsequent development process.

### **ALTERNATIVES**

Halifax Regional Council may choose not to endorse the development of the Millbrook reserve on Shannon Park lands. This approach is not recommended.

### **ATTACHMENTS**

Attachment A – November 24, 2020 letter from Robert Gloade, Chief of Millbrook First Nation, to the Municipal Clerk.

Attachment B – December 18, 2020 letter from Chief Administrative Officer Jacques Dubé to Robert Gloade, Chief of Millbrook First Nation.

---

A copy of this report can be obtained online at [halifax.ca](http://halifax.ca) or by contacting the Office of the Municipal Clerk at 902.490.4210.

Report Prepared by: Paul Johnston / Managing Director of Government Relations and External Affairs / 902.240.2759

---

P.O. BOX 634, TRURO, NS. B2N 5E5  
WWW.MILLBROOKFIRSTNATION.NET



TEL: (902) 897-9199 FAX: (902) 893-4785  
TOLL FREE: 1-800- 693-3112

24 November 2020

Office of the Municipal Clerk  
1841 Argyle Street, Halifax  
Nova Scotia, B3J 3Y8

Re: Millbrook Band's Shannon Park Reserve

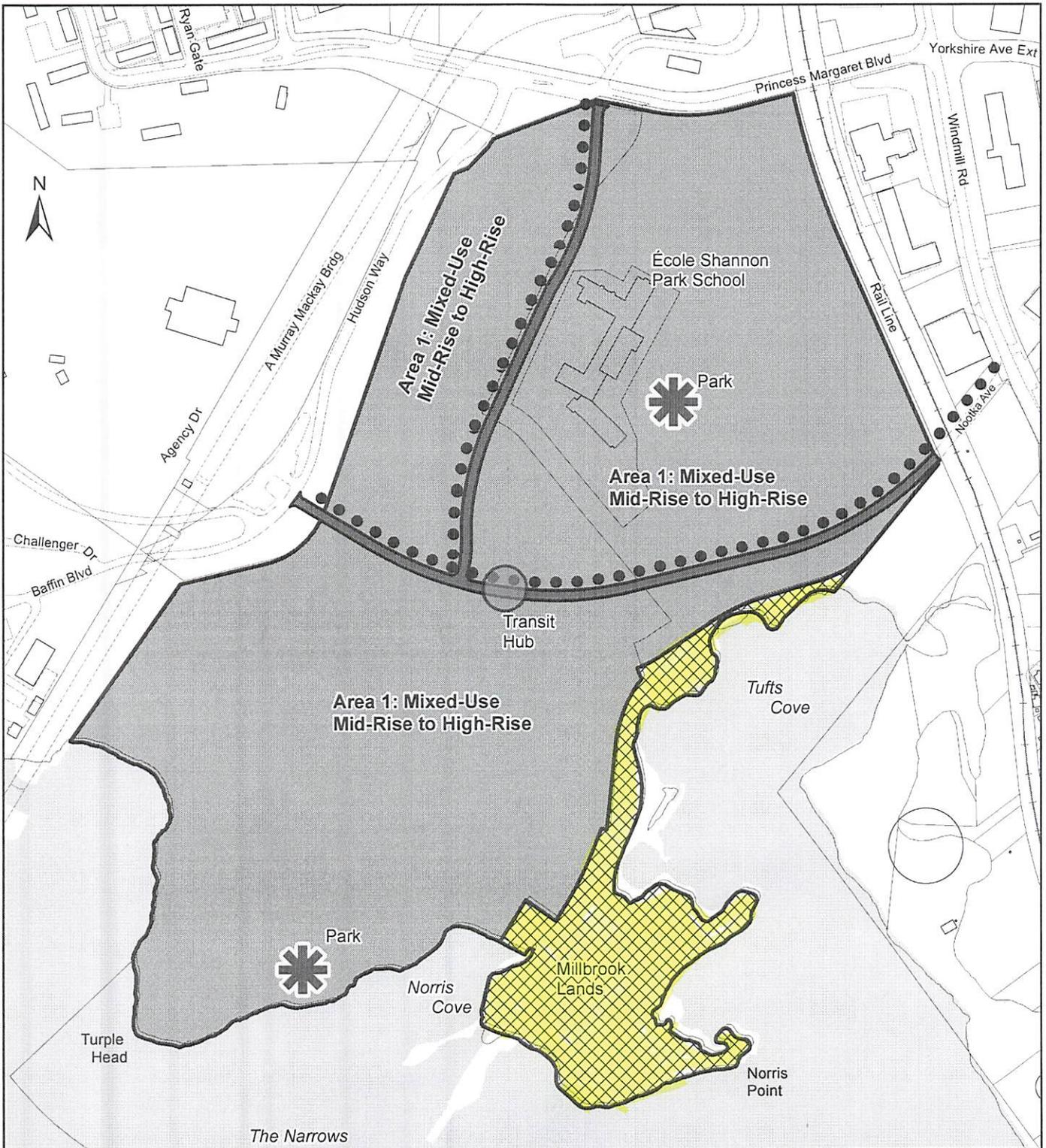
Dear Mayor Savage

As Chief of the Millbrook First Nation, Millbrook is please to advise it is in the final stages with Indigenous Service Canada regarding its Reserve creation for a (small) section of the Shannon Park Lands as outlined in the attached map and are pleased to advise Millbrook have been working closely with Canada Lands to ensure there is a seamless development of Millbrook's land s with their proposed land development which is ongoing.

As Mayor, your awareness and support of Millbrook's Shannon Park reserve creation is important to us. Millbrook is extremely pleased with its positive relationship it has with HRM and you as Mayor and look forward to getting together with you and your staff to negotiate a Municipal Services Agreement once our development plans are/have been determined and finalized.

Very best/Wela'lin, 

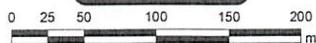
  
Robert (Bob) Gloade, Chief Millbrook First Nation



**Map 11: Future Growth Node  
Land Use Concept Shannon Park**

-  Millbrook Lands
-  Multi-Use Trail
-  Park (Approx Location)
-  Potential Collector Road

**Package A**



HRM does not guarantee the accuracy of any base map representation on this plan.

**HALIFAX**  
Regional Centre  
Secondary Municipal  
Planning Strategy

Last Updated March 11, 2019

CHIEF ADMINISTRATIVE OFFICE  
DIRECTEUR GÉNÉRAL

December 18, 2020

Robert (Bob) Gloade, Chief  
Millbrook First Nation  
PO Box 634  
Truro NS B2N 5E5

Dear Chief Gloade:

**Re: Millbrook Band's Shannon Park Reserve**

I am writing in response to your letter of November 24, 2020, regarding the final stages of working with Indigenous Services Canada to secure a small section of the Shannon Park Lands for the Reserve creation (as you outlined in an attached map).

As Chief Administrative Officer, I support the creation of the reserve and look forward to entering into discussions with the intent to create a Municipal Services Agreement. However, my support is conditional upon Regional Council's endorsement.

The next meeting of Regional Council is January 12, 2021. I will ask to add the Millbrook First Nation's request for the Shannon Park Reserve to the agenda so we may be able to obtain a formal endorsement.

Please contact me if you have any questions or concerns.

Kind regards, wela'lin,



Jacques Dubé,  
Chief Administrative Officer, Halifax Regional Municipality

Attachment:

1. Letter dated November 24, 2020

Cc: Mayor Mike Savage  
Adrienne Murray, Land Management Advisor, Indigenous Services Canada – Atlantic Region