



**HALIFAX REGIONAL COUNCIL  
COMMITTEE OF THE WHOLE  
SPECIAL MEETING  
MINUTES  
September 14, 2021**

PRESENT: Mayor Mike Savage, Chair  
Deputy Mayor Tim Outhit  
Councillors: Cathy Deagle Gammon  
David Hendsbee  
Becky Kent  
Trish Purdy  
Sam Austin  
Tony Mancini  
Waye Mason  
Lindell Smith  
Shawn Cleary  
Kathryn Morse  
Patty Cuttell  
Iona Stoddard  
Pam Lovelace  
Lisa Blackburn  
Paul Russell

STAFF: Jacques Dubé, Chief Administrative Officer  
John Traves, Municipal Solicitor  
Iain MacLean, Municipal Clerk  
Krista Vining, Legislative Assistant

*The following does not represent a verbatim record of the proceedings of this meeting.*

*The agenda, reports, supporting documents, information items circulated, and video (if available) are online at [halifax.ca](http://halifax.ca).*

*The meeting was called to order at 10:03 a.m., and recessed at 12:15 p.m.  
Committee of the Whole reconvened in at 1:10 p.m. Committee of the Whole recessed at 3:06 p.m. and  
reconvened at 3:25 p.m. Committee of the Whole adjourned at 3:56 p.m.*

**1. CALL TO ORDER**

The Chair called the meeting to order at 10:03 a.m.

**2. APPROVAL OF THE MINUTES – August 17, 2021**

MOVED by Councillor Stoddard, seconded by Councillor Russell

**THAT the minutes of August 17, 2021 be approved as circulated.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

**3. APPROVAL OF THE ORDER OF BUSINESS AND APPROVAL OF ADDITIONS AND DELETIONS**

MOVED by Councillor Russell, seconded by Councillor Deagle Gammon

**THAT the agenda be approved as presented.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

**4. CALL FOR DECLARATION OF CONFLICT OF INTERESTS – NONE**

**5. Proposed Administrative Order 2021-003-OP, Respecting Amendments to Municipal Design Guidelines - Municipal Design Guidelines (Red Book) Update**

The following was before Committee of the Whole:

- Staff recommendation report dated June 16, 2021
- Extract from the May 18, 2021 Special Regional Council Minutes
- Extract from the June 29, 2021 Special Regional Council Minutes
- Staff presentation dated September 14, 2021

Peter Duncan, Director, Infrastructure Planning, provided introductory remarks. Shannon O'Connell, Program Engineer, Infrastructure Policy & Standards, gave a presentation on Municipal Design Guidelines (Red Book).

MOVED by Councillor Mason, seconded by Councillor Cleary

**THAT Committee of the Whole recommend that Halifax Regional Council:**

- 1. Give first reading and schedule a public hearing to consider the proposed amendments to the Regional Subdivision By-law as set out in Attachment B of the staff report dated June 16, 2021;**
- 2. Adopt Administrative Order 2021-003-OP respecting Municipal Design Guidelines as set out in Attachment C; and**
- 3. Adopt the amendments to the Regional Subdivision By-law, including repealing and replacing Municipal Design Guidelines, as set out in Attachment B.**

Kelly Denty, Executive Director, and staff from Planning & Development, Brad Anguish, Executive Director, and staff from Transportation and Public Works, John Traves, Municipal Solicitor and Iain MacLean, Municipal Clerk, responded to questions of clarification from Committee of the Whole.

MOVED by Councillor Mason, seconded by Deputy Mayor Outhit

**THAT Committee of the Whole request a supplementary report regarding the elimination of suburban road standards and the adoption of the regional centre standards for the entire urban service area.**

**MOTION TO AMEND PUT AND PASSED.** (16 in favour, 1 against)

In favour: Mayor Savage, Deputy Mayor Outhit, Councillors Deagle Gammon, Hendsbee, Kent, Purdy, Austin, Mancini, Mason, Smith, Cleary, Morse, Cuttell, Stoddard, Lovelace, Blackburn

Against: Councillor Russell

MOVED by Councillor Austin, seconded by Councillor Mason

**THAT Committee of the Whole request a supplementary report on:**

- 1. Basing design speeds on street typologies; and**
- 2. Reducing design speeds for minor and major collectors to 40-50 km/hr.**

Councillor Mason proposed reducing design speeds for residential streets to 25-40 km/hr. As provided for in section 53 (2) of Administrative Order One, *Respecting the Procedures of the Council*, the amendment was accepted as friendly.

Councillor Cuttell proposed changing the word residential to local. As provided for in section 53 (2) of Administrative Order One, *Respecting the Procedures of the Council*, the amendment was accepted as friendly.

The motion as amended now read:

MOVED by Councillor Austin, seconded by Councillor Mason

**THAT Committee of the Whole request a supplementary report on:**

- 1. Basing design speeds on street typologies;**
- 2. Reducing design speeds for minor and major collectors to 40-50 km/hr; and**
- 3. Reducing design speeds for local streets to 25-40 km/hr.**

**MOTION TO AMEND PUT AND PASSED UNANIMOUSLY.**

MOVED by Councillor Russell, seconded by Councillor Mason

**THAT Committee of the Whole request a supplementary report on reducing the minimum width of minor collector roadways to seven metres.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

MOVED by Councillor Cleary, seconded by Councillor Russell

**THAT Committee of the Whole request a supplementary report that considers the benefits either requiring two sidewalks on a street or design as a Residential Shared Street as provided in the NACTO Design Guides for inclusion in the Municipal Design Guidelines (Red Book).**

**MOTION TO AMEND PUT AND PASSED UNANIMOUSLY.**

MOVED by Councillor Cleary, seconded by Councillor Blackburn

**THAT Committee of the Whole request a supplementary report looking at the benefits of adding Raised Intersections to the Municipal Design Guidelines.**

**MOTION TO AMEND PUT AND PASSED UNANIMOUSLY.**

MOVED by Councillor Russell, seconded by Councillor Hendsbee

**THAT Committee of the Whole request a supplementary report looking at the benefits of adding medians, islands and roundabouts to the Municipal Design Guidelines.**

Councillor Russell proposed removing the word roundabouts. As provided for in section 53 (2) of Administrative Order One, *Respecting the Procedures of the Council*, the amendment was accepted as friendly.

The motion as amended now read:

MOVED by Councillor Russell, seconded by Councillor Hendsbee

**THAT Committee of the Whole request a supplementary report looking at the benefits of adding medians and islands to the Municipal Design Guidelines.**

**MOTION TO AMEND PUT AND PASSED.** (11 in favour, 6 against)

In favour: Mayor Savage, Deputy Mayor Outhit, Councillors Deagle Gammon, Hendsbee, Kent, Purdy, Mancini, Smith, Morse, Blackburn, Russell

Against: Councillors Austin, Mason, Cleary, Cuttall, Stoddard, Lovelace

The main motion as amended now read:

MOVED by Councillor Mason, seconded by Councillor Cleary

**THAT Committee of the Whole recommend that Halifax Regional Council:**

- 1. Give first reading and schedule a public hearing to consider the proposed amendments to the Regional Subdivision By-law as set out in Attachment B of the staff report dated June 16, 2021;**
- 2. Adopt Administrative Order 2021-003-OP respecting Municipal Design Guidelines as set out in Attachment C;**
- 3. Adopt the amendments to the Regional Subdivision By-law, including repealing and replacing Municipal Design Guidelines, as set out in Attachment B;**
- 4. Request a supplementary report regarding the elimination of suburban road standards and the adoption of the regional centre standards for the entire urban service area;**

5. **Request a supplementary report on:**
  - a) **Basing design speeds on street typologies;**
  - b) **Reducing design speeds for minor and major collectors to 40-50 km/hr; and**
  - c) **Reducing design speeds for local streets to 25-40 km/hr;**
  
6. **Request a supplementary report on reducing the minimum width of minor collector roadways to seven metres;**
  
7. **Request a supplementary report that considers the benefits either requiring two sidewalks on a street or design as a Residential Shared Street as provided in the NACTO Design Guides for inclusion in the Municipal Design Guidelines (Red Book);**
  
8. **Request a supplementary report looking at the benefits of adding Raised Intersections to the Municipal Design Guidelines; and**
  
9. **Request a supplementary report looking at the benefits of adding medians and islands to the Municipal Design Guidelines.**

**MOTION AS AMENDED PUT AND PASSED UNANIMOUSLY.**

#### **5. ADJOURNMENT**

The meeting was adjourned at 3:56 p.m.

Iain MacLean  
Municipal Clerk