



**HALIFAX REGIONAL COUNCIL  
SPECIAL MEETING  
MINUTES  
September 14, 2021**

PRESENT:

Mayor	Mike Savage
Deputy Mayor	Tim Outhit
Councillors:	Cathy Deagle Gammon
	David Hendsbee
	Becky Kent
	Trish Purdy
	Sam Austin
	Tony Mancini
	Waye Mason
	Lindell Smith
	Shawn Cleary
	Kathryn Morse
	Patty Cuttell
	Iona Stoddard
	Pam Lovelace
	Lisa Blackburn
	Paul Russell

STAFF:

Jacques Dubé, Chief Administrative Officer  
John Traves, Municipal Solicitor  
Iain MacLean, Municipal Clerk  
Jill McGillicuddy, Legislative Assistant  
Haruka Aoyama, Legislative Assistant

*The following does not represent a verbatim record of the proceedings of this meeting.*

*The agenda, reports, supporting documents, information items circulated, and video or audio (if available) are online at [halifax.ca](http://halifax.ca).*

*The special meeting was called to order at 3:57 p.m., and recessed at 4:59 p.m. Council reconvened in at 6:02 p.m. Council adjourned at 8:17 p.m.*

**1. CALL TO ORDER**

Mayor Savage called the meeting to order at 3:57 p.m.

**2. APPROVAL OF MINUTES – August 17 – Revised and August 31, 2021**

MOVED by Councillor Mason, seconded by Councillor Cuttell

**THAT the minutes of August 17 – Revised and August 31, 2021 be approved as circulated.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

**3. APPROVAL OF THE ORDER OF BUSINESS**

Additions:

- Item 14.1 Ratification from Committee of the Whole September 14, 2021 - Proposed Administrative Order 2021-003-OP, Respecting Amendments to Municipal Design Guidelines - Municipal Design Guidelines (Red Book) Update

Deletions: None

MOVED by Councillor Mason, seconded by Councillor Kent

**THAT the agenda be approved as amended.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

**4. CONSENT AGENDA**

MOVED by Councillor Kent, seconded by Councillor Russell

**THAT Halifax Regional Council approve recommendations in the following agenda items:**

- **11.1.2 Award – Request for Quotation (RFQ) 21-340, Collection and Transportation of Source-Separated Solid Waste from Condominium Properties**
- **11.1.3 Increase to Contract – Purchase Order (PO) 2070851071, 20-411 Pontoon Refurbishment**
- **11.1.4 Award - 21-163 Wharf Repairs - Phase 2 - Halifax and Dartmouth**
- **11.3.1 Case H00509 - Request to Include 173 Crichton Avenue, Dartmouth in the Registry of Heritage Property for the Halifax Regional Municipality; and**
- **11.3.2 Case H00514 - 2021-2022 Financial Incentives Program for Schmidville and Old South Suburb Heritage Conservation Districts**

:

**MOTION PUT AND PASSED UNANIMOUSLY.**

**5. CALL FOR DECLARATION OF CONFLICT OF INTERESTS – NONE**

**6. MOTIONS OF RECISSION – NONE**  
**7. CONSIDERATION OF DEFERRED BUSINESS – NONE**  
**8. PUBLIC HEARING – NONE**

**9. CORRESPONDENCE, PETITIONS & DELEGATIONS**

**9.1 Correspondence**

Correspondence was received and circulated for item 11.1.1.

For a detailed list of correspondence received refer to the specific agenda item.

**9.2 Petitions**

**9.2.1 Councillor Lovelace**

Councillor Lovelace submitted a petition with approximately 443 signatures requesting Halifax Regional Council take appropriate precautions to ensure that there will be no further spills into the waterway known as “The Puddle” situated behind and below the Puddle Train Bridge in Queensland, Nova Scotia.

MOVED by Councillor Lovelace, seconded by Councillor Kent

**THAT Halifax Regional Council request a staff report on the ongoing environmental concerns and silt breaches at The Puddle in Queensland caused by Highway 103 twinning project.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

**9.3 Presentations - None**

**10. INFORMATION ITEMS BROUGHT FORWARD – August 31, 2021**

**10.1 Councillor Cleary – Review of By-law C-1100, Respecting Campaign Financing**

The following was before Council:

- Executive Standing Committee information report dated August 23, 2021 with attached staff recommendation report dated January 11, 2021

Iain MacLean, Municipal Clerk, and John Traves, Municipal Solicitor, responded to questions of clarification from Regional Council.

**11. REPORTS**

**11.1 CHIEF ADMINISTRATIVE OFFICER**

**11.1.1 Second Reading Proposed By-law V-200, Respecting Immobilization of Vehicles on Private Property – By-law for Parking and Immobilization on Private Property**

The following was before Council:

- Transportation Standing Committee report dated June 29, 2021 with attached staff recommendation report with revised Attachment A dated May 28, 2021
- Extract from the June 29, 2021 Special Regional Council Minutes
- Extract from the July 20, 2021 Special Regional Council Minutes
- Extract from the August 17, 2021 Special Regional Council Minutes
- Correspondence from Jeanne Brown

MOVED by Councillor Blackburn, seconded by Councillor Mason

**THAT Halifax Regional Council adopt proposed By-law V-200, the Vehicle Immobilization By-law, as set out in REVISED Attachment A of the staff report dated May 28, 2021.**

Victoria Horne, Director of Parking Services, and John Traves, Municipal Solicitor responded to questions of clarification from Regional Council.

**MOTION PUT AND PASSED UNANIMOUSLY.**

**11.1.2 Award – Request for Quotation (RFQ) 21-340, Collection and Transportation of Source-Separated Solid Waste from Condominium Properties**

The following was before Council:

- Staff recommendation report dated August 24, 2021

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Kent, seconded by Councillor Russell

**THAT Halifax Regional Council award RFQ 21-340, Collection and Transportation of Source-Separated Solid Waste from Condominium Properties, based on the lowest bid in each area meeting the requirements of the RFQ, for a total bid price of \$1,873,776.06 (net HST included) over three years with funding from Solid Waste Resources Operating Account R322 6399 (as outlined in the Financial Implications section of the staff report dated August 24, 2021) as follows and as outlined in Table 1 of the staff report dated August 24, 2021:**

**Area A: Halifax/Western County to Green For Life Environmental in the amount of \$1,009,657.47 (including net HST)**

**Area B: Dartmouth/Cole Harbour to Royal Environmental in the amount of \$475,646.40 (including net HST)**

**Area C: Bedford/Sackville to Miller Waste in the amount of \$388,472.19 (including net HST)**

**MOTION PUT AND PASSED UNANIMOUSLY.**

**11.1.3 Increase to Contract – Purchase Order (PO) 2070851071, 20-411 Pontoon Refurbishment**

The following was before Council:

- Staff recommendation report dated August 10, 2021

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Kent, seconded by Councillor Russell

**THAT Halifax Regional Council approve an increase to the contract with Wilcraft Concrete Services (Tender 20-411, PO 2070851071) for additional work added to the original scope in the amount of \$10,383.34 (net HST included) with funding from Project Account CM200002 – Ferry Terminal Pontoon Rehab as outlined in the Financial Implications section of the staff report dated August 10, 2021.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

**11.1.4 Award - 21-163 Wharf Repairs - Phase 2 - Halifax and Dartmouth**

The following was before Council:

- Staff recommendation report dated August 23, 2021

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Kent, seconded by Councillor Russell

**THAT Halifax Regional Council award Tender No. 21-163, Wharf Repairs - Phase 2 – Halifax and Dartmouth to the lowest bidder meeting specifications, Acadian Marine and Diving Ltd. for a Total Price of \$1,718,291 (net HST included) with funding from Wharf Recapitalization – CB000087, as outlined in the Financial Implications section of the staff report dated August 23, 2021.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

**11.1.5 Award – Request for Tender 21-256 Transit Park and Ride Phase 2 – Bedford**

The following was before Council:

- Staff recommendation report dated August 24, 2021
- Staff presentation dated September 14, 2021

MOVED by Deputy Mayor Outhit, seconded by Councillor Lovelace

**THAT Halifax Regional Council:**

- 1. Suspend the rules of procedure under Schedule 2, the Audit and Finance Standing Committee Terms of Reference, of Administrative Order One, the Procedures of the Council Administrative Order, requiring the Standing Committee to review and make recommendations on proposals coming to the Council outside of the annual budget or tender process;**
- 2. In accordance with the COVID-19 Administrative Order, approve a withdrawal from Q421 General Contingency Reserve in the amount of \$780,289 without the Audit and Finance Standing Committee reviewing and making a recommendation on the impact to the Reserve;**
- 3. Waive the requirement for the Audit and Finance Committee to approve a budget increase of \$780,289 to Capital Account No. CM200009 – ‘West Bedford Park and Ride’ with funding from Q421 General Contingency Reserve as outlined in the Financial Implications section of the staff report dated August 24, 2021;**
- 4. Award Tender 21-256, Transit Park and Ride Phase 2 – Bedford, to the lowest bidder meeting specification, Dexter Construction Company Limited, for a total price of \$3,312,032 (net HST included) with funding from CM200009 – West Bedford Park and Ride, as outlined in the Financial Implications section of the staff report dated August 24, 2021; and**
- 5. Approve an increase to the Construction Services component of Consulting Services to Design Point (P.O. No. 2070845674) in the amount of is \$7,727.59 (net HST included) with funding from Capital Account No. CM200009 – ‘West Bedford Park and Ride’, as outlined in the Financial Implications section of the staff report dated August 24, 2021.**

Patricia Hughes, Director, Planning & Customer Engagement gave a presentation.

**MOTION PUT AND PASSED UNANIMOUSLY.**

**11.1.6 First Reading Proposed By-law S-316, Amending By-law S-300, Respecting Streets and Award - Tender No. 21-003, Cogswell District Project**

The following was before Council

- Staff recommendation report dated September 6, 2021
- Staff presentation dated September 14, 2021
- Extract from the August 31, 2021 Special Regional Council Draft Minutes
- Private and confidential handouts dated September 14, 2021

MOVED by Councillor Mason, seconded by Councillor Smith

**THAT Halifax Regional Council:**

1. **Suspend the rules of procedure under Schedule 2, the Audit and Finance Standing Committee Terms of Reference, of Administrative Order One, the Procedures of the Council Administrative Order, requiring the Standing Committee to review and make recommendations on proposals coming to the Council outside of the annual budget or tender process;**
2. **Award Tender No. 21- 003, Request for Tender - Cogswell District Project to the lowest bidder meeting specifications, Dexter Construction Ltd. for a Total Tender Price of \$95,663,633.52 (net HST included) with funding from Capital Account No. CT000007- Cogswell Interchange Redevelopment as outlined in the Financial Implications section of the staff report dated September 6, 2021;**
3. **Approve an increase to RFP 16-047 (PO# 2070765948) to WSP for design services required to cover additional work to support the extended tender bid period in the amount of \$26,665.93 (net HST included) from Capital Account CT000007- Cogswell Interchange Redevelopment as outlined in the Financial Implications Section of the staff report dated September 6, 2021;**
4. **Approve an increase to Project CT000007 – Cogswell Interchange Redevelopment in the amount of \$27,531,946 with funding to be provided by debt financing, as outlined in the Financial Implications Section of the staff report dated September 6, 2021;**
5. **Give First Reading to proposed By-law S-316, amending By-law S-300, Respecting Streets as set out in Attachment A of the staff report dated September 6, 2021 to mandate the undergrounding of utility infrastructure in the Cogswell District; and**
6. **Direct the Chief Administrative Officer to report back to Regional Council with project status updates on a semi-annual basis.**

Donna Davis, Project Manager, Cogswell District Project and John Spinelli, Project Director, Cogswell District Project, gave a presentation and responded to questions of clarification from Regional Council.

**MOTION PUT AND PASSED UNANIMOUSLY.**

**11.2 ENVIRONMENT AND SUSTAINABILITY STANDING COMMITTEE**

**11.2.1 Review HRM Litter Receptacle Placement Criteria**

The following was before Council:

- Environment and Sustainability Standing Committee report dated September 2, 2021 with attached staff recommendation report dated August 25, 2021
- Staff presentation dated September 14, 2021

MOVED by Councillor Mancini, seconded by Councillor Deagle Gammon

**THAT Halifax Regional Council direct the Chief Administrative Officer to:**

- 1. Maintain existing Public Space Litter Receptacle Criteria set out in Attachment A of the staff report dated August 25, 2021 to ensure continued consistency and collaboration across departments and agencies who manage litter in the Municipal right-of-way or public spaces (i.e. right-of-way, parks, sports fields and trails);**
- 2. Increase public awareness of the placement criteria and service standards for litter receptacles as part of ongoing municipal campaigns, including publishing a map identifying the location of receptacles; and**
- 3. Continue purchasing lids for all 45-gallon litter drums to address concerns of blowing litter and animal access.**

Shannon Betts, Diversion Policy Coordinator, gave a presentation and responded to questions of clarification from Regional Council.

Ray Walsh, Manager, Parks, and Andrea Mehner, Superintendent Streets & Sidewalks East, responded to questions of clarification from Regional Council.

**MOTION PUT AND PASSED UNANIMOUSLY.**

#### **11.2.2 Plastic Pollution Resolution**

The following was before Council:

- Environment and Sustainability Standing Committee report dated September 2, 2021 with a Request for Consideration form from Councillor Mancini dated September 2, 2021

MOVED by Councillor Mancini, seconded by Councillor Stoddard

**THAT Halifax Regional Council:**

- 1. Suspend the Rules of Procedure under section 17 of Administrative Order One, the Procedures of the Council Administrative Order; and**
- 2. Endorse the Plastics Resolution as outlined in Attachment 1 of the Request for Consideration form dated September 2, 2021.**

The motion was separated for voting purposes.

MOVED by Councillor Mancini, seconded by Councillor Stoddard

**THAT Halifax Regional Council:**

- 1. Suspend the Rules of Procedure under section 17 of Administrative Order One, the Procedures of the Council Administrative Order.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Cleary

MOVED by Councillor Mancini, seconded by Councillor Stoddard

**THAT Halifax Regional Council:**

- 2. Endorse the Plastics Resolution as outlined in Attachment 1 of the Request for Consideration form dated September 2, 2021.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Cleary

### **11.3 HERITAGE ADVISORY COMMITTEE**

#### **11.3.1 Case H00509 - Request to Include 173 Crichton Avenue, Dartmouth in the Registry of Heritage Property for the Halifax Regional Municipality**

The following was before Council:

- Heritage Advisory Committee report dated August 26, 2021 with attached staff recommendation report dated July 20, 2021

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Kent, seconded by Councillor Russell

**THAT Halifax Regional Council set a date for a heritage hearing to consider the inclusion of 173 Crichton Avenue, Dartmouth in the Registry of Heritage Property for the Halifax Regional Municipality as shown on Map 1 of the July 20, 2021 staff report, as a municipal heritage property under the Heritage Property Act.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

#### **11.3.2 Case H00514 - 2021-2022 Financial Incentives Program for Schmidville and Old South Suburb Heritage Conservation Districts**

The following was before Council:

- Heritage Advisory Committee report dated August 26, 2021 with attached staff recommendation report dated August 6, 2021

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Kent, seconded by Councillor Russell

**THAT Halifax Regional Council approve the proposed grants to the properties listed in Attachment A of the August 6, 2021 staff report, conditional upon the applicant's compliance with Sections 7 and 36 through 39 of Administrative Order Number 2020-005-ADM, Respecting a Financial Incentives Program for the Schmidville and Old South Suburb Heritage Conservation Districts, and the requirements specified in Attachment A of the August 6, 2021 staff report being satisfied.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

### **11.4 MEMBERS OF COUNCIL**

#### **11.4.1 Councillor Morse - Public Participation Program**

The following was before Council:

- Request for Council's Consideration form submitted by Councillor Morse

MOVED by Councillor Morse, seconded by Councillor Kent

**THAT Halifax Regional Council request a staff report to, adopt, by policy, a Public Participation Program, the purpose of which is to initiate a process to consider amendments to the Regional Municipal Planning Strategy to establish an Interim Density Bonusing Program for land outside of the Regional Centre.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Cleary

## **12. MOTIONS**

### **12.1 Councillor Lovelace**

MOVED by Councillor Lovelace, seconded by Councillor Russell

**THAT Halifax Regional Council request a staff report to fund the Nova Scotia Utility and Review Board ordered stormwater right-of-way cost as general tax, since all municipal roads are general rated and paid for by all taxpayers; and, all dwelling and commercial properties in Halifax Regional Municipality benefit from effectively managed stormwater on municipal roadways, not including properties that are essentially ancillary to a dwelling.**

Regional Council expressed interest in receiving a presentation from Halifax Water when the requested staff report comes back to Regional Council.

**MOTION PUT AND PASSED.** (15 in favour, 1 against)

In favour: Mayor Savage, Deputy Mayor Outhit, Councillors Deagle Gammon, Kent, Purdy, Austin, Mancini, Mason, Smith, Morse, Cuttell, Stoddard, Lovelace, Blackburn, Russell

Against: Councillor Hendsbee

Not present: Councillor Cleary

## **13. IN CAMERA (IN PRIVATE) – NONE**

## **14. ADDED ITEMS**

### **14.1 Ratification from Committee of the Whole September 14, 2021 - Proposed Administrative Order 2021-003-OP, Respecting Amendments to Municipal Design Guidelines - Municipal Design Guidelines (Red Book) Update**

MOVED by Councillor Mason, seconded by Councillor Blackburn

**THAT Halifax Regional Council:**

- 1. Give first reading and schedule a public hearing to consider the proposed amendments to the Regional Subdivision By-law as set out in Attachment B of the staff report dated June 16, 2021;**
- 2. Request a supplementary report regarding the elimination of suburban road standards and the adoption of the regional centre standards for the entire urban service area;**

3. Request a supplementary report on:
  - a. Basing design speeds on street typologies;
  - b. Reducing design speeds for minor and major collectors to 40-50 km/hr; and
  - c. Reducing design speeds for local streets 25-40 km/h
4. Request a supplementary report on reducing the minimum width of minor collector roadways to seven metres;
5. Request a supplementary report that considers the benefits either requiring two sidewalks on a street or a design as a Residential Shared Street as provided in the NACTO Design Guides for inclusion in the Municipal Design Guidelines (Red Book);
6. Request a supplementary report looking at the benefits of adding raised intersections to the Municipal Design Guidelines; and
7. Request a supplementary report looking at the benefits of adding medians and islands to the Municipal Design Guidelines.

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Cleary

**15. NOTICES OF MOTION**

**15.1 Councillor Lovelace**

TAKE NOTICE that at a future meeting of Halifax Regional Council, I intend to propose amendments to Administrative Order 2018-003-ADM, *Respecting Private Road Maintenance*, the purpose of which is to:

1. Allow the St. Margaret's Village Association to petition property owners within the catchment area and currently not subject to the association rate to be able to vote on whether they want to join the Association and be subject to the uniform charge; and
2. Address housekeeping amendments.

**15.2 Councillor Lovelace**

TAKE NOTICE that at a future meeting of Halifax Regional Council, I intend to move to request a staff report to:

1. Confirm municipal ownership of the historic Kemptown ROW (Right-of-Way) from Pockwock Road to Clay and Green lakes west of Wright's Lake;
2. Outline the necessary steps to:
  - a. create a formal trail with trailhead from Pockwock Road to Pockwock Water Falls on the old Kemptown Road;
  - b. restrict the bait trapping and OHV (off highway vehicle) activity on this ROW; and,
  - c. protect and conserve this historic route for future sustainable person-powered use.

**15.3 Councillor Smith**

TAKE NOTICE that, at a future meeting of Halifax Regional Council, I intend to propose amendments for approval to Administrative Order 46, *Respecting HRM Asset Naming Policies*, the purpose of which is to allow gifting applications by registered Canadian Charities.

**16. ADJOURNMENT**

The meeting adjourned at 8:17 p.m.

Iain MacLean  
Municipal Clerk