



**HALIFAX REGIONAL COUNCIL  
MINUTES  
AUGUST 9, 2022**

PRESENT: Mayor Mike Savage  
Deputy Mayor Pam Lovelace  
Councillors: Cathy Deagle Gammon  
David Hendsbee  
Becky Kent  
Trish Purdy  
Sam Austin  
Tony Mancini  
Waye Mason  
Lindell Smith  
Shawn Cleary  
Kathryn Morse  
Iona Stoddard  
Paul Russell  
Tim Outhit

REGRETS: Councillors: Patty Cuttell  
Lisa Blackburn

STAFF: Jacques Dubé, Chief Administrative Officer  
John Traves, Municipal Solicitor  
Karen MacDonald, Solicitor  
Iain MacLean, Municipal Clerk  
Annie Sherry, Legislative Assistant

*The following does not represent a verbatim record of the proceedings of this meeting.*

*The agenda, reports, supporting documents, information items circulated, and video (if available) are online at [halifax.ca](http://halifax.ca).*

*The meeting was called to order at 1:01 p.m., and recessed at 3:10 p.m. Council reconvened in at 3:34 p.m. Council recessed at 5:14 p.m. and reconvened at 6:01 p.m. Council moved into an In Camera (In Private) session at 7:01 p.m. and reconvened at 7:14 p.m. Council adjourned at 7:18 p.m.*

**1. CALL TO ORDER AND LAND ACKNOWLEDGEMENT**

Mayor Savage called the meeting to order at 1:01 p.m. and acknowledged that the meeting took place in the traditional and ancestral territory of the Mi'kmaq people, and that we are all treaty people.

**2. SPECIAL COMMUNITY ANNOUNCEMENTS & ACKNOWLEDGEMENTS**

Councillors noted special community announcements and acknowledgements.

**3. APPROVAL OF MINUTES – July 12, 2022**

MOVED by Councillor Mason, seconded by Councillor Stoddard

**THAT the minutes of July 12, 2022 be approved as circulated.**

**MOTION PUT AND PASSED.**

**4. APPROVAL OF THE ORDER OF BUSINESS AND APPROVAL OF ADDITIONS AND DELETIONS**

Additions: None

Deletions: None

As provided for in Section 12 (5) of Administrative Order One, Deputy Mayor Lovelace requested that Information Item 4 - Boat Etiquette and Safety Signage at Public Boat Launches be brought forward to the August 23, 2022 meeting of Regional Council.

MOVED by Councillor Kent, seconded by Councillor Russell

**THAT the agenda be approved as presented.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillors Smith, Cuttell, Blackburn

**5. CONSENT AGENDA**

MOVED by Councillor Cleary, seconded by Councillor Stoddard

**THAT Halifax Regional Council approve recommendations in the following agenda items:**

- **15.2.1 – MLSER Funding Request Senior Women's Rugby Canada vs Wales Match**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillors Smith, Cuttell, Blackburn

**6. BUSINESS ARISING OUT OF THE MINUTES – NONE**

**7. CALL FOR DECLARATION OF CONFLICT OF INTERESTS – NONE**

**8. MOTIONS OF RECONSIDERATION – NONE**

## 9. MOTIONS OF RESCISSION – NONE

## 10. CONSIDERATION OF DEFERRED BUSINESS

### 10.1 Case 22257: Regional Plan Review: Phase 3

The following was before Council:

- Staff recommendation report dated July 5, 2022
- Extract from the July 12, 2022 Regional Council Draft Minutes
- Correspondence from Sybil Nunn, Talan Iscan
- Staff presentation dated August 9, 2022

Leah Perrin, Principal Planner, Regional & Community Policy, gave a presentation and responded to questions of clarification from Regional Council.

MOVED by Councillor Mason, seconded by Deputy Mayor Lovelace

**THAT Halifax Regional Council waive the rules for Section 83 of Administrative Order One, to remove the limit on the number of times a members can speak, in order to discuss Item 10.1 Case 22257: Regional Plan Review: Phase 3.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillors Cuttell, Blackburn

MOVED by Councillor Austin, seconded by Councillor Mason

**THAT Halifax Regional Council:**

1. **Give First Reading to consider the proposed amendments to the Regional Municipal Planning Strategy (Regional Plan), Secondary Municipal Planning Strategies (SMPs), Land Use By-laws (LUBs), and the Regional Subdivision By-law (RSBL) as set out in Attachments A, B, C, and D of the staff report dated July 5, 2022 and schedule a public hearing; and**
2. **Direct the Chief Administrative Officer to follow the revised work plan schedule as generally outlined in Attachment E – Regional Plan Work Plan and Attachments F and G – Site-Specific Requests of the staff report dated July 5, 2022.**

Leah Perrin, Principal Planner, Regional & Community Policy, responded to questions of clarification from Regional Council regarding plans for Phase 4 and 5 of the Regional Plan Review, considerations with respect to transit, provisions for use of shipping containers as dwellings, and timelines for implementation.

Kate Greene, Manager, Regional Policy Program, responded to questions of clarification from Regional Council regarding scope of the Regional Plan Review, ongoing background studies on community-specific land use, considerations with respect to transit, and language used with respect to community action planning.

Kelly Denty, Executive Director, Planning & Development, responded to questions of clarification from Regional Council.

MOVED by Councillor Mason, seconded by Deputy Mayor Lovelace

**THAT Attachment A, Proposed Amendments to the Regional Municipal Planning Strategy, be amended so that section 5.6 paragraph two, second sentence is revised to read, “Beechville,**

Lucasville, Upper Hammonds Plains, Lake Loon, Cherry Brook, North Preston and East Preston”  
Section 13, Page 27.

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillors Cuttell, Blackburn

The question was called on the main motion:

MOVED by Councillor Austin, seconded by Councillor Mason

**THAT Halifax Regional Council:**

1. **Give First Reading to consider the proposed amendments to the Regional Municipal Planning Strategy (Regional Plan), Secondary Municipal Planning Strategies (SMPs), Land Use By-laws (LUBs), and the Regional Subdivision By-law (RSBL) as set out in Attachments A, as amended, B, C, and D of the staff report dated July 5, 2022 and schedule a public hearing; and**
2. **Direct the Chief Administrative Officer to follow the revised work plan schedule as generally outlined in Attachment E – Regional Plan Work Plan and Attachments F and G – Site-Specific Requests of the staff report dated July 5, 2022.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillors Cuttell, Blackburn

**11. NOTICES OF TABLED MATTERS – NONE**

**12. PUBLIC HEARING – 6:00 p.m.**

**12.1 Region Wide Approach to Shared Housing**

The following was before Council:

- Staff recommendation report dated July 5, 2022 with revised Attachment C
- Extract from the July 12, 2022 Regional Council Draft Minutes
- Correspondence from Collins Ellison, Jane & Mike Hartlen
- Staff presentation dated August 9, 2022

First Reading was given on July 12, 2022.

Jillian MacLellan, Principal Planner, Social Planning, gave a presentation on the Region Wide Approach to Shared Housing report and responded to questions of clarification from Regional Council regarding minimum parking requirements and lot coverage requirements.

The hearing opened at 6:20 p.m.

Mayor Savage reviewed the rules of procedure for public hearings and called for anyone wishing to speak on the matter.

**Collins Ellison, District 7** spoke to concerns with affordability of housing in the HRM, and the cost of criminalization and incarceration in comparison to the cost of income assistance in Nova Scotia. Ellison suggested that money jointly collected by the HRM and Province of Nova Scotia through taxes regarding corrections would be better utilized by diverting funds to address poverty and/or homelessness. Ellison responded to questions of clarification from Regional Council.

**Wade Johnston, Upper Tantallon**, spoke to his role as the Executive Director of Chisolm Services for Children, the services provided by the organization, and that the proposed amendments before Regional Council would end the two-year search for a new location. Johnston responded to questions of clarification from Regional Council regarding the importance of site-specific parking spaces.

**Joseph Kirby, Dartmouth North**, spoke to concerns with red tape with respect to housing developments in the HRM, and suggested that Council consider zoning reform that would allow for less oversight on housing developments so that they may be built faster. Kirby responded to questions of clarification from Regional Council.

Mayor Savage called three times for any other members of the public wishing to speak on the matter, there were none present.

MOVED by Councillor Outhit, seconded by Deputy Mayor Lovelace

**THAT the hearing be closed.**

The hearing closed at 6:37 p.m.

**MOTION PUT AND PASSED.**

MOVED by Councillor Mason, seconded by Deputy Mayor Lovelace

**THAT Halifax Regional Council adopt the proposed amendments to the Regional Municipal Planning Strategy, all Secondary Municipal Planning Strategies and all Land Use By-laws, as set out in Attachments A, B, and revised C of the staff report dated July 5, 2022 to establish consistent region wide policies and regulations for shared housing.**

Jillian MacLellan, Principal Planner, Social Planning, and Kate Greene, Manager, Regional Policy Program, responded to questions of clarification from Regional Council, noted that eliminating minimum parking requirements were not viewed as a large risk by staff, but that this would be monitored and staff could come back to Regional Council in the future to provide an update.

Karen MacDonald, Solicitor, responded to questions of clarification from Regional Council and noted that Councillors must be present for the entirety of the public hearing process in order to vote on the matter.

Deputy Mayor Lovelace was not present for the entirety of the Public Hearing process and was deemed not eligible to vote.

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Deputy Mayor Lovelace, Councillors Hendsbee, Cuttall, Blackburn

### **13. CORRESPONDENCE, PETITIONS & DELEGATIONS**

#### **13.1 Correspondence**

Correspondence was received and circulated for items: 10.1, 12.1

For a detailed list of correspondence received refer to the specific agenda item.

#### **13.2 Petitions – None**

#### **13.3 Presentations - None**

### **14. INFORMATION ITEMS BROUGHT FORWARD**

**14.1 Deputy Mayor Lovelace - Management of Surplus Buildings and Land – April 1, 2021 to March 31, 2022**

The following was before Council:

- Staff information report dated May 25, 2022

Diane Chisolm, Director, Municipal Facilities, Maintenance & Operations, and Michael Wile, Manager, Acquisitions, Disposals & Industrial Lands, responded to questions of clarification from Regional Council.

**14.2 Deputy Mayor Lovelace - Guidelines for Grass Cutting and Tree Trimming**

The following was before Council:

- Staff information report dated May 25, 2022

Rob Mullane, Superintendent, Parks, and Kevin Osmond, Senior Works Supervisor, Urban Forestry responded to questions of clarification from Regional Council.

**15. REPORTS**

**15.1 CHIEF ADMINISTRATIVE OFFICER**

**15.1.1 Planning and Development Public Participation Policy**

The following was before Council:

- Staff recommendation report dated August 5, 2022
- Staff presentation dated August 9, 2022

Kate Greene, Regional Policy Program Manager, Deanna Wilmshurst, Client Services Coordinator, and Mapfumo Chidzonga, Diversity and Inclusion Advisor for Planning and Development, gave a presentation and responded to questions of clarification from Regional Council.

MOVED by Councillor Mancini, seconded by Councillor Mason

**THAT Halifax Regional Council**

- 1. Direct the Chief Administrative Officer, when developing the new Administrative Order on Public Participation, to include:**
  - **Minimum standards for engagement;**
  - **Requirements for engagement with abutting municipalities; and,**
  - **Direction to create a Planning and Development Engagement Guidebook and to use that Guidebook when considering additional standards for public participation; and**
- 2. Direct the Chief Administrative Officer to return to Council with a draft public participation program for Council's consideration respecting potential amendments to the Municipality's existing planning documents to reflect the new Administrative Order.**
- 3. Direct the Chief Administrative Officer to return to Council, after the public participation program is complete, with draft amendments to the Municipality's existing planning documents, for Council's consideration, to reflect and accompany the draft Administrative Order.**

Kate Greene, Regional Policy Program Manager, responded to questions of clarification from Regional Council regarding scope of the policy, engagement tools currently being used by staff, and potential additions for Shape Your City Halifax.

Deanna Wilmshurst, Client Services Coordinator, responded to questions of clarification from Regional Council regarding the introduction of virtual meetings for public engagement.  
Mapfumo Chidzonga, Diversity & Inclusion Advisor, Planning & Development, responded to questions of clarification from Regional Council regarding best practices for leveraging community networks to boost public engagement, the importance of creativity within the engagement process, and the utility of the matrix included in the Planning and Development Engagement Guidebook.

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillors Hendsbee, Cuttell, Blackburn

**15.1.2 Community Grants Program 2022: Referrals**

The following was before Council:

- Staff recommendation report dated August 3, 2022

MOVED by Councillor Deagle Gammon, seconded by Councillor Morse

**THAT Halifax Regional Council approve five grants as detailed in the discussion section of the staff report dated August 3, 2022 for a combined total of \$47,000 from Operating Account M311-8004.**

Peta-Jane Temple, Team Lead, Grants, Tax & Special Projects, responded to questions of clarification from Regional Council.

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillors Hendsbee, Cuttell, Blackburn

**15.2 SPECIAL EVENTS ADVISORY COMMITTEE**

**15.2.1 MLSER Funding Request Senior Women's Rugby Canada vs Wales Match**

The following was before Council:

- Special Events Advisory Committee report dated July 14, 2022, with attached staff recommendation report dated June 27, 2022

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Cleary, seconded by Councillor Stoddard

**THAT Halifax Regional Council approve an event grant in the amount of \$50,000, from the 2022/2023 Community and Events Reserve, Q621, to fund the Senior Women's Rugby Canada vs Wales event contingent on the in-person event taking place.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillors Smith, Cuttell, Blackburn

**15.3 MEMBERS OF COUNCIL**

**15.3.1 Councillor Austin - Snow and Ice Clearing Contract Damage Liabilities**

The following was before Council:

- Request for Council's consideration form from Councillor Austin

MOVED by Councillor Austin, seconded by Councillor Outhit

**THAT Halifax Regional Council request a staff report on HRM taking on additional responsibility for damage done to private property during snow and ice removal by contractors. Report should consider options in which:**

1. **HRM takes over sole responsibility for damages,**
2. **Scenarios where HRM takes responsibility for assessing and approving claims, but cost for repairs are still born by the relevant contractor and;**
3. **Options where HRM could function as a sort of ombudsman/appeal route for resolving claims disputes.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillors Hendsbee, Cuttell, Blackburn

#### **15.3.2 Councillor Deagle Gammon – Endorsement of Kiera's Law**

The following was before Council:

- Request for Council's consideration form from Councillor Deagle Gammon

MOVED by Councillor Deagle Gammon, seconded by Councillor Mancini

**THAT Halifax Regional Council:**

1. **Waive Section 17 of Administrative Order 1 and the requirement for a staff report, and**
2. **Request that the Mayor write a letter to the Prime Minister copied to Minister of Families, Children and Social Development, Interim Leader of the Conservative Party of Canada, Leader of the Bloc Quebecois, Leader of the New Democratic Party, and HRM MPs calling upon the House of Commons to support Member of Parliament, Anju Dhillon, Private Member's Bill C-233 (Kiera's Law), that will raise the level of education on domestic violence and coercive control for federally appointed Judges in Canada.**

It was proposed in the meeting that the motion be amended to direct the the letter to the Senate due to the current stage of the bill, and to extend gratitude to the House of Commons for supporting the bill.

As provided for in section 53 (2) of Administrative Order One, *Respecting the Procedures of the Council*, the amendment was accepted as friendly.

The motion now read:

**THAT Halifax Regional Council:**

1. **Waive Section 17 of Administrative Order 1 and the requirement for a staff report, and**
2. **Request that the Mayor write a letter to Senator Marc Gold, Government Representative in the Senate, Senator Donald Plett, Leader of the Opposition, Senator Raymonde Saint-Germaine, Facilitator of the Independent Senators Group, Senator Jane Cordy, Leader of the Progressive Senate Group, and Senator Scott Tannas, Leader of the Canadian**



**Senators Group, copied to the Prime Minister, supporting Member of Parliament, Anju Dhillon, Private Member's Bill C-233 (Kiera's Law), that will raise the level of education on domestic violence and coercive control for federally appointed Judges in Canada and include an expression of gratitude to the House of Commons for supporting this legislation.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Deputy Mayor Lovelace, Councillors Hendsbee, Cleary, Cuttell, Blackburn

**16. MOTIONS**

**16.1 Councillor Deagle Gammon**

MOVED by Councillor Deagle Gammon, seconded by Councillor Outhit

**THAT Halifax Regional Council direct the Chief Administrative Officer (CAO) to prepare a staff report recommending the procedure to be followed when providing public notice of a full road closure.**

Councillor Mason proposed adding "for the purposes of road recapitalization or maintenance" to the end of the motion. As provided for in section 53 (2) of Administrative Order One, *Respecting the Procedures of the Council*, the amendment was accepted as friendly.

The motion now read:

MOVED by Councillor Deagle Gammon, seconded by Councillor Outhit

**THAT Halifax Regional Council direct the Chief Administrative Officer (CAO) to prepare a staff report recommending the procedure to be followed when providing public notice of a full road closure for the purposes of road recapitalization or maintenance.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillors Hendsbee, Cuttell, Blackburn

**17. IN CAMERA (IN PRIVATE)**

MOVED by Councillor Russell, seconded by Deputy Mayor Lovelace

**THAT Halifax Regional Council convene to In Camera (In Private) to discuss Item 17.4 PERSONNEL MATTER.**

**MOTION PUT AND PASSED.**

**17.1 In Camera (In Private) Minutes – June 28, 2022 and July 12, 2022**

This matter was dealt with in public.

MOVED Councillor Mason, seconded Deputy Mayor Lovelace

**THAT the In Camera (In Private) minutes of June 28, 2022 and July 12, 2022 be approved as circulated.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillors Hendsbee, Cuttell, Blackburn

**17.2 INTERGOVERNMENTAL RELATIONS - Private and Confidential Report**

This matter was dealt with in public.

The following was before Council:

- Private and confidential staff recommendation report dated July 12, 2022

MOVED by Councillor Mason, seconded by Councillor Cleary

**THAT Halifax Regional Council:**

1. **Adopt the recommendations as outlined in the private and confidential report dated July 12, 2022; and**
2. **Release the private and confidential report dated July 12, 2022 to the public once the conditions as outlined in the report have been met.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillors Hendsbee, Cuttell, Blackburn

**17.3 PERSONNEL MATTER - Private and Confidential Report**

This matter was dealt with in public.

The following was before Council:

- Private and confidential staff recommendation report dated July 26, 2022

MOVED by Councillor Mancini, seconded by Councillor Mason

**THAT Halifax Regional Council:**

1. **Adopt the recommendations as outlined in the private and confidential report dated July 26, 2022; and**
2. **Direct that the private and confidential report dated July 26, 2022 be maintained private and confidential.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillors Hendsbee, Cuttell, Blackburn

**17.4 PERSONNEL MATTER - Private and Confidential Report**

This matter was dealt with In Camera (In Private) and ratified in public as follows:

MOVED by Councillor Stoddard, seconded by Councillor Cleary

**THAT Halifax Regional Council:**

1. **Adopt the recommendations as outlined in the private and confidential report dated July 26, 2022; and**

- 2. Direct that the private and confidential report dated July 26, 2022 be maintained private and confidential.**

**MOTION PUT AND PASSED.** (11 in favour, 2 against)

In favour: Mayor Savage, Deputy Mayor Lovelace, Councillors Deagle Gammon, Kent, Austin, Mancini, Mason, Smith, Cleary, Morse, Stoddard

Against: Councillors Purdy, Russell

Not present: Councillors Hendsbee, Cuttell, Blackburn, Outhit

**18. ADDED ITEMS – NONE**

**19. NOTICES OF MOTION**

**19.1 Deputy Mayor Lovelace**

TAKE NOTICE that at a future meeting of Halifax Regional Council, I propose to move amendments to Administrative Order One, Respecting the Procedures of the Council, the purpose of which is to allow the newly created African Nova Scotian Advisory Committee to report to the Executive Standing Committee of Council.

**19.2 Deputy Mayor Lovelace**

TAKE NOTICE that at a future meeting of Halifax Regional Council, I intend to move that Council consider adopting, by policy, a Public Participation Program, the purpose of which is to simplify, consolidate and remove barriers to the development of market gardens.

**20. ADJOURNMENT**

The meeting adjourned at 7:18 p.m.

Iain MacLean  
Municipal Clerk