



**HALIFAX REGIONAL COUNCIL
DRAFT MINUTES
September 12, 2023**

PRESENT: Mayor Mike Savage
Deputy Mayor Sam Austin
Councillors: Cathy Deagle Gammon
David Hendsbee
Becky Kent
Trish Purdy
Tony Mancini
Waye Mason
Shawn Cleary
Kathryn Morse
Patty Cuttell
Iona Stoddard
Pam Lovelace
Lisa Blackburn
Paul Russell
Tim Outhit

REGRETS: Councillor Lindell Smith – Parental Accommodation

STAFF: Cathie O'Toole, Chief Administrative Officer
John Traves, K.C., CD, Executive Director of Legal & Legislative Services
/Municipal Solicitor/Chief Governance Officer
Iain MacLean, Municipal Clerk
Elizabeth Macdonald, Legislative Assistant
Andrea Lovasi-Wood, Legislative Assistant

These minutes are considered draft and will require approval by Regional Council at a future meeting.

The following does not represent a verbatim record of the proceedings of this meeting.

The agenda, reports, supporting documents, information items circulated, and video (if available) are online at halifax.ca.

These minutes are considered draft and will require approval by Regional Council at a future meeting.

**Halifax Regional Council
Draft Minutes
September 12, 2023**

The meeting was called to order at 1:00 pm. Council moved into an In Camera (In Private) session at 1:16 p.m. and reconvened at 3:50 p.m. Council recessed at 5:15 p.m. and reconvened at 6:06 p.m. Council recessed at 8:25 p.m. and reconvened at 8:32 p.m. Council adjourned at 9:39 p.m.

1. CALL TO ORDER AND LAND ACKNOWLEDGEMENT

Mayor Savage called the meeting to order at 1:00 p.m. and acknowledged that the meeting took place in the traditional and ancestral territory of the Mi'kmaq people, and that we are all treaty people.

2. SPECIAL COMMUNITY ANNOUNCEMENTS & ACKNOWLEDGEMENTS

Councillors noted special community announcements and acknowledgements.

3. APPROVAL OF MINUTES – August 22, 2023

MOVED by Councillor Russell, seconded by Councillor Lovelace

THAT the minutes of August 22, 2023 be approved as circulated.

MOTION PUT AND PASSED.

4. APPROVAL OF THE ORDER OF BUSINESS AND APPROVAL OF ADDITIONS AND DELETIONS

Additions:

- Item 17.6 – LEGAL ADVICE – Private and Confidential Report

Deletions: None

As provided for in section 37 (1) of Administrative Order One, *Respecting the Procedures of the Council*, Deputy Mayor Austin requested that Item 17 – IN CAMERA (IN PRIVATE) be considered prior to item 9.

As provided for in section 37 (1) of Administrative Order One, *Respecting the Procedures of the Council*, Councillor Russell requested that Item 15.1.7 – Homelessness Strategy Update be considered prior to Item 15.1.6.

MOVED by Councillor Mason, seconded by Councillor Blackburn

THAT the agenda be approved as amended.

MOTION PUT AND PASSED.

Later in the meeting, it was MOVED by Deputy Mayor Austin, seconded by Councillor Lovelace

THAT the following item be deferred to the September 26, 2023 meeting of Halifax Regional Council:

- **Item 17.2 CONTRACT NEGOTIATIONS – Private and Confidential Report**

MOTION TO DEFER PUT AND PASSED.

Later in the meeting, it was MOVED by Councillor Outhit, seconded by Councillor Lovelace

THAT the following items be deferred to the September 26, 2023 meeting of Halifax Regional Council:

- **Item 15.1.2 Mill Cove Library**
- **Item 15.1.6 Funding for Canadian Alliance to End Homelessness Conference**

- **Item 15.5.1 Councillor Lovelace - Emergency preparedness for CSAP and HRCE schools in HRM**
- **Item 15.5.2 Councillor Lovelace - Transfer of provincial PIDs within HRM's municipal road boundary**

MOTION TO DEFER PUT AND PASSED.

Later in the meeting, as provided for in section 37 (1) of Administrative Order One, *Respecting the Procedures of the Council*, Mayor Savage requested that Item 15.1.7 Homelessness Strategy Update be considered prior to Item 9.

MOTION PUT AND PASSED.

5. CONSENT AGENDA

As provided for in section 41 (3) of Administrative Order One:

- Item 15.1.2 was removed from the consent agenda at the request of Councillor Cuttell
- Item 15.2.1 was removed from the consent agenda at the request of Councillor Purdy

MOVED by Councillor Mason, seconded by Councillor Lovelace

THAT Halifax Regional Council approve recommendations in the following agenda items:

- **15.1.5 – Facility Operating Agreement – Prospect Road Community Centre;**
- **15.3.1 - Year End Financial Statements & Fourth Quarter Financial Report;**
- **15.4.1 - Case H00563: Request to Include 6484 – 6484 ½ Jubilee Road, Halifax in the Registry Heritage Property for the Halifax Regional Municipality;**
- **15.4.2 - Case H00564: Request to Include 1741-1743 Henry Street, Halifax in the Registry of Heritage Properties for the Halifax Regional Municipality;**
- **15.4.3 - Case H00565: Request to Include 1745 Henry Street, Halifax in the Registry of Heritage Properties for the Halifax Regional Municipality;**
- **15.4.4 - Case H00569: Request to Include 6038 Charles Street, Halifax in the Registry of Heritage Properties for the Halifax Regional Municipality; and**
- **15.4.5 – First Reading Case H00513 and By-law H-900 - Downtown Halifax Heritage Conservation District Plan, By-law, and Amendments to Secondary Municipal Planning Strategies and Land Use By-laws**

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

6. BUSINESS ARISING OUT OF THE MINUTES – NONE

7. CALL FOR DECLARATION OF CONFLICT OF INTERESTS – NONE

8. MOTIONS OF RECONSIDERATION – NONE

9. MOTIONS OF RESCISSION – April 2, 2019

9.1 Councillor Mason

The following was before Council:

- Request for Consideration form from Councillor Mason
- Extracts from the April 2, 2019 Regional Council minutes and August 22, 2023 Regional Council draft minutes

MOVED by Councillor Mason, seconded by Councillor Cuttell

THAT Halifax Regional Council rescind a portion of Item 15.3.1 from the April 2, 2019 Regional Council meeting which requested a staff report in part 3 of the motion as follows:

“THAT Halifax Regional Council direct the Chief Administrative Officer to:

...

3. Based upon rider interest and findings from the preceding pilot program, consider development of a business case for expanding the service to additional terminals and/or additional buses/ferries and present the results to Regional Council.”

Marc Santilli, Manager Technical Services, Halifax Transit responded to questions of clarification from Regional Council.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

10. CONSIDERATION OF DEFERRED BUSINESS – NONE

11. NOTICES OF TABLED MATTERS – NONE

12. PUBLIC HEARING

12.1 Region Wide Approach to Shared Housing – Supplementary Report

The following was before Council:

- Supplementary staff report dated July 7, 2023, revised August 21, 2023
- Extract from the August 22, 2023 Regional Council draft minutes
- Correspondence from Debra Lucas
- Staff presentation dated September 12, 2023

Matt Conlin, Planner III, Planned Growth gave a presentation and responded to questions of clarification from Council. Conlin confirmed that the May 23, 2026 construction deadline extension applied only to the 25 development permits in the staff report.

John Traves, K.C., CD, Executive Director of Legal & Legislative Services/Municipal Solicitor/Chief Governance Officer confirmed Councillor Blackburn could participate in the deferred public hearing despite their absence at the original May 23, 2023 public hearing as the amendments passed on May 23, 2023 resulted in a new first reading and public hearing.

The hearing opened at 6:15 p.m.

Mayor Savage noted that the municipality was the applicant for this matter.

Mayor Savage reviewed the rules of procedure for public hearings and called for anyone wishing to speak on the matter.

Vijay Bhashyakarla, Dartmouth spoke in favour of Senior Citizens Housing use being permitted to continue as an existing use for specified lots, including their own development on Lucasville Road as the deadline extension would allow them to complete their project.

Joseph Kirby, Dartmouth South spoke in favour of the extension for development permits to allow for the building of more housing, especially for seniors. Kirby asked for clarification of the change of the zone for seniors housing from multi-unit to single unit and disagreed with the zoning change because all types of senior housing should be allowed.

Debra Lucas, Chair of Lucasville Community Association, Lucasville spoke to their concerns about the building of multi-unit developments because they were not respectful of the Lucasville community's

heritage value and brought negative impacts to the community's limited infrastructure with the lack of sidewalks and public transit. Lucas noted the development would result in increased traffic and speeding on existing poor roads.

Angela Downey, Lucasville spoke to the detrimental impacts of 25 developments on Lucasville and their concerns that none of the developers consulted residents regarding the developments' potential impacts on the community. Downey requested a levy be placed on the developments to pay for the infrastructure improvements required; including water service, sidewalks and public transit.

Gabby Sorenson, Bedford spoke to concerns regarding the amount of time and money spent on minor zoning changes and stated that the development conversation should focus on supporting people to live where they want to live.

Hadi Mousari, Halifax spoke in favour of the proposed changes as they brought more housing to Halifax Regional Municipality (HRM).

Yao Chen, Bedford spoke in favour of the proposed amendment changes as they would help in resolve HRM's housing crisis and spoke in support of the extension of municipal water services to the Hammonds Plains area specifically between Lucasville and Voyager Way.

Mohammed Ranjbarzadeh, Beaver Bank spoke in favour of the amendment as it would provide them more time to design their development, get permits and to construct fully adaptable and affordable housing in the area. Ranjbarzadeh spoke to the benefits additional residents would bring to the area, including more businesses and increased demand to attract a public transit route. Ranjbarzadeh responded to questions of clarification from Regional Council.

Stephen Adams, Halifax spoke in favour of the proposed amendment and clarified the definition of affordable housing to be used by some of the 25 developers whose developments would continue as Senior Citizen Housing use.

MOVED by Councillor Mason, seconded by Councillor Lovelace

THAT the hearing be closed.

MOTION PUT AND PASSED.

The hearing closed at 6:38 p.m.

Conlin responded to questions of clarification from Regional Council. Conlin clarified the reasons for replacing the Senior Citizens Housing use with the Shared Housing with Special Care use was to make it easier for people with accessibility needs to obtain housing and improve HRM zoning enforcement. Conlin clarified that the introduction of the Shared Housing with Special Care use did not include an unit number limit as the intention with the definition change was to keep the same density.

MOVED by Councillor Lovelace, seconded by Councillor Stoddard

THAT Halifax Regional Council adopt the proposed amendments to the Secondary Municipal Planning Strategy and Land Use Bylaw for Beaver Bank/ Hammonds Plains/ Upper Sackville, to establish Senior Citizens Housing use as an existing use on specified lots, as set out in Attachments A & B of the revised supplementary staff report dated July 7, 2023.

Council spoke to the benefit of allowing the Senior Citizens Housing use to continue as an existing use for the 25 development permits listed in the staff report as these permits were previously approved and the amendment allowed for the removal of the Senior Citizens Housing use from the Secondary Municipal Planning Strategy and Land Use Bylaw on a go forward basis.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillors Smith, Cuttall

13. CORRESPONDENCE, PETITIONS & DELEGATIONS

13.1 Correspondence

Correspondence was received and circulated for items: 12.1, 15.1.1, 15.1.6, 15.1.7, 15.5.1, 15.5.2 and 15.5.4.

For a detailed list of correspondence received refer to the specific agenda item.

13.2 Petitions

13.2.1 Councillor Lovelace

Councillor Lovelace submitted a petition from Paul and Claire Paruch regarding the saving of a small business, Peggy's Dogs, during the Peggy's Cove current bylaw review with approximately 1923 signatures.

14. INFORMATION ITEMS BROUGHT FORWARD – NONE

15. REPORTS

15.1 CHIEF ADMINISTRATIVE OFFICER

15.1.1 Second Reading Proposed By-Law B-800, Respecting Business Opening Hours in Residential Neighbourhoods - Case 22020

The following was before Council:

- Staff report dated September 23, 2022
- Extract from the September 29, 2022 Regional Council minutes
- Correspondence from Una Rajnis, Heather Slade, Peggy Walt, Jill Chappell, Genny Killin, Beth Abbott, Caitlin Lees, Forest and Sally Fyfe, Mike O'Keefe, Stephen Rankin, Melissa Dalley, Laura Reardon, Michael Wigerius, Kevin Curran, Jordan Torrealba, Gordon Stevens, Leslie Pezzack, Michael Young and Susan Chisholm, Susan Kolesar, Daniel Ouellette, Adam Purcell, Predrag Rajnis, Labi Kousoulis, Adam J. Sarty, Caroline Lomas, Alison Zimmer, Jon Boody, Derek Murrans, Jeff Warnica, Doc Halliwood, Susan Holmes, Victoria Michaels, Calandra Mulder, Diane Ashworth, Derick Honig, Steven McDonald, Amanda Daniels, Sebastian Jaramillo, Alex Bell, Neil and Carol Ritchie, Ralph Smith, Kristian Curran, Carrie Cotteau, Tyler Thomas, Edward and Jocelyn Glover, Natasha Hull, Joan and Stan Fage, Geoff Gatien, Genny Killin, Golara Sharafi, Grace Day, Denise Wigerius, Chandra Croteau, Camille Williams, Brittany Pretty, June Azar, Judy Obersi
- Handout dated September 11, 2023

MOVED by Councillor Mason, seconded by Councillor Stoddard

THAT Halifax Regional Council adopt By-law B-800 Respecting Business Opening Hours in Residential Neighbourhoods as set out in Attachment A of the staff report dated September 23, 2022.

MOVED by Councillor Mason, seconded by Deputy Mayor Austin

THAT Section 3 of By-law B-800 be amended to read "The Opening Hours of a Local Commercial Use and Restaurant Use within the Established Residential 1 Zone, Established Residential 2 Zone, and Established Residential 3 Zone as set out in the Regional Centre Land Use By-law shall

be limited to between the hours of 0700 hours and 0100 the following day, Monday to Sunday inclusive.”.

John Traves, K.C., CD, Executive Director of Legal & Legislative Services/Municipal Solicitor/Chief Governance Officer advised Regional Council that a public hearing was not required as the proposed amendment to the opening hours was not a substantive change.

MOTION TO AMEND PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

The motion as amended now read:

MOVED by Councillor Mason, seconded by Councillor Stoddard

THAT Halifax Regional Council adopt By-law B-800 Respecting Business Opening Hours in Residential Neighbourhoods as set out in Attachment A of the staff report dated September 23, 2022 with section 3 of By-law B-800 amended to read “The Opening Hours of a Local Commercial Use and Restaurant Use within the Established Residential 1 Zone, Established Residential 2 Zone, and Established Residential 3 Zone as set out in the Regional Centre Land Use By-law shall be limited to between the hours of 0700 hours and 0100 the following day, Monday to Sunday inclusive.”.

MOTION AS AMENDED PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

15.1.2 Mill Cove Library

The following was before Council:

- Staff report dated August 22, 2023

This matter was deferred; refer to the Order of Business.

15.1.3 Proposed Amendments to Administrative Order 15, Respecting License, Permit and Processing Fees – By-law S-300 Permit Fees for 23-24 Budget

The following was before Council:

- Staff report dated July 13, 2023
- Extract from the August 22, 2023 Regional Council draft minutes

MOVED by Councillor Russell, seconded by Councillor Deagle Gammon

THAT Halifax Regional Council adopt the amendments to Administrative Order 15, the License, Permits and Process Fees Administrative Order, as set out in Attachment A to the staff report dated July 13, 2023.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

15.1.4 Case 20218: Initiation for site-specific Secondary Municipal Planning Strategy (SMPS) amendments for lands located at Robie Street, Spring Garden Road, and Carlton Street, Halifax

The following was before Council:

These minutes are considered draft and will require approval by Regional Council at a future meeting.

- Staff report dated August 8, 2023
- Extract from the August 22, 2023 Regional Council draft minutes

MOVED by Councillor Mason, seconded by Councillor Hendsbee

THAT Halifax Regional Council:

- 1. Initiate a process to consider amendments to the Regional Centre Secondary Municipal Planning Strategy to broaden the scope of enabling policies IM-43, IM-44, and IM-46; and**
- 2. Follow the public participation program for municipal planning strategy amendments as outlined within the Community Engagement section of the staff report dated August 8, 2023.**

Luc Ouellet, Principal Planner, Planned Growth responded to questions of clarification from Regional Council.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

15.1.5 Facility Operating Agreement – Prospect Road Community Centre

The following was before Council:

- Staff report dated July 25, 2023

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Mason, seconded by Councillor Lovelace

THAT Halifax Regional Council authorize the Chief Administrative Officer (CAO) to execute a Facility Operating Agreement with the Resource Opportunities Centre – Community Development Association Serving Prospect Road Area for the Prospect Road Community Centre facility at 2141 Prospect Road, substantially in the same form as set out in Attachment 1 of the staff report dated July 25, 2023.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

15.1.6 Funding for Canadian Alliance to End Homelessness Conference

The following was before Council:

- Staff report dated September 8, 2023
- Correspondence from Tim Richter

This matter was deferred; refer to the Order of Business.

15.1.7 Homelessness Strategy Update

The following was before Council:

- Staff report dated September 4, 2023
- Correspondence from Josh Szulewicz, Concerned Residents of Armoury Square, Paul Frauzel, Courtney Burke, Ross Cantwell, Ines Rei, Kelly Fowler, Carrie Steeves, Creighton Barrett, Keenan Livingstone, Justin Hartlen, Clare Sully-Stendahl, Chris Murphy, Andrew Breen, Nancy

MacDonald and Michael de la Ronde, Terri Whyte, Thomas Alexander, Heather MacAulay, Mike Manning, Mary Pat MacDonald, Nancy Hoddinott, M. Hanusiak, Jonathan Bartol, Tanya Dutton, Katherine Merrick, Molly DeShong, Peggy Smith, Alexis Mahoney, Will Nelson, Rachel Cox, Richard Bajona, Sal Sawler, Rachel Cox, Travis MacRae, Emily Durant, John Wesley Chisholm

- Staff presentation dated September 12, 2023

Cathie O'Toole, Chief Administrative Officer spoke to Halifax Regional Municipality's (HRM) submission of a Housing Accelerator Fund application to the Canada Mortgage and Housing Corporation and ongoing discussions regarding housing with the Provincial government. O'Toole explained Item 15.1.7, if passed, was a temporary solution to the ongoing housing crisis in HRM.

Max Chauvin, Director of Housing and Homelessness gave a presentation and responded to questions of clarification from Regional Council.

MOVED by Councillor Cleary, seconded by Councillor Mason

THAT Halifax Regional Council:

- 1. direct the Chief Administrative Officer (CAO) to lease private property, if possible, as locations for persons experiencing homelessness to shelter.**
- 2. endorse an exception to the June 14, 2022, criteria prohibiting the use of active sports fields for homeless encampments for use of the Halifax Common camping for the purpose of sheltering.**
- 3. direct the CAO to establish additional encampments, temporary housing, or tiny home locations on all types of municipality-owned properties. Such sites may include rights of way, parking lots, and surplus lands.**
- 4. direct the CAO to write to the province requesting their immediate plans to create deeply affordable housing options in HRM.**
- 5. direct the CAO to explore the options of the non-park property types outlined in the staff report dated September 4, 2023, as well as campgrounds, and outdoor facilities, as locations for unhoused persons who are sheltering in a vehicle.**

O'Toole and John Traves, K.C., CD, Executive Director of Legal & Legislative Services/Municipal Solicitor/Chief Governance Officer responded to questions of clarification from Regional Council.

MOVED by Councillor Russell, seconded by Councillor Purdy

THAT Halifax Regional Council waive the rules of order section 83 (1) and (3) of Administrative Order One, *Respecting the Procedures of the Council*, to permit Committee of the Whole speaking rules.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

MOVED by Councillor Russell

THAT Halifax Regional Council write a letter to the federal government to ask for their support for housing since the majority of the population increase is due to immigration.

As set out in section 65(1) of Administrative Order One, *Respecting the Procedures of the Council*, all motions shall be seconded before being debated or voted on. As there was no seconder, the motion was lost, and debate resumed on the main motion.

MOVED by Councillor Russell, seconded by Councillor Lovelace

THAT part 4 of the motion be amended to include the addition of “including the leasing of private property for persons experiencing homelessness to shelter”.

MOTION TO AMEND PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

The motion as amended now read:

MOVED by Councillor Cleary, seconded by Councillor Mason

THAT Halifax Regional Council:

- 1. direct the Chief Administrative Officer (CAO) to lease private property, if possible, as locations for persons experiencing homelessness to shelter.**
- 2. endorse an exception to the June 14, 2022, criteria prohibiting the use of active sports fields for homeless encampments for use of the Halifax Common camping for the purpose of sheltering.**
- 3. direct the CAO to establish additional encampments, temporary housing, or tiny home locations on all types of municipality-owned properties. Such sites may include rights of way, parking lots, and surplus lands.**
- 4. direct the CAO to write to the province requesting their immediate plans to create deeply affordable housing options in HRM, including the leasing of private property for persons experiencing homelessness to shelter.**
- 5. direct the CAO to explore the options of the non-park property types outlined in the staff report dated September 4, 2023, as well as campgrounds, and outdoor facilities, as locations for unhoused persons who are sheltering in a vehicle.**

MOVED by Councillor Morse, seconded by Councillor Cleary

THAT the motion be amended to include “direct the CAO provide a staff report to explore the feasibility of purchasing and installing pre-fabricated structures, similar to the Sprung structures in Toronto, to provide rapid response emergency housing in HRM.”.

Councillor Outhit proposed that the amendment included funding opportunities for installation and operation of the pre-fabricated structures that also include other orders of government and the private sector. As provided for in section 53 (2) of Administrative Order One, *Respecting the Procedures of the Council*, the amendment was accepted as friendly.

The motion to amend now read:

- 6. direct the CAO provide a staff report to explore the feasibility of purchasing and installing pre-fabricated structures, similar to the Sprung structures in Toronto, to provide rapid**

response emergency housing in HRM including funding opportunities for installation and operation, that include other orders of government and the private sector.

MOTION TO AMEND PUT AND PASSED UNANIMOUSLY.

Not present: Councillors Smith

The motion as amended now read:

MOVED by Councillor Cleary, seconded by Councillor Mason

THAT Halifax Regional Council:

- 1. direct the Chief Administrative Officer (CAO) to lease private property, if possible, as locations for persons experiencing homelessness to shelter.**
- 2. endorse an exception to the June 14, 2022, criteria prohibiting the use of active sports fields for homeless encampments for use of the Halifax Common camping for the purpose of sheltering.**
- 3. direct the CAO to establish additional encampments, temporary housing, or tiny home locations on all types of municipality-owned properties. Such sites may include rights of way, parking lots, and surplus lands.**
- 4. direct the CAO to write to the province requesting their immediate plans to create deeply affordable housing options in HRM, including the leasing of private property for persons experiencing homelessness to shelter.**
- 5. direct the CAO to explore the options of the non-park property types outlined in the staff report dated September 4, 2023, as well as campgrounds, and outdoor facilities, as locations for unhoused persons who are sheltering in a vehicle.**
- 6. direct the CAO provide a staff report to explore the feasibility of purchasing and installing pre-fabricated structures, similar to the Sprung structures in Toronto, to provide rapid response emergency housing in HRM including funding opportunities for installation and operation, that include other orders of government and the private sector.**

MOVED by Councillor Russell, seconded by Councillor Hendsbee

THAT part 4 of the motion be amended to include the addition of “and request the province provide on-site wrap-around services for homeless encampments that have over ten people”.

MOTION TO AMEND PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

The question was called on the main motion:

MOVED by Councillor Cleary, seconded by Councillor Mason

THAT Halifax Regional Council:

- 1. direct the Chief Administrative Officer (CAO) to lease private property, if possible, as locations for persons experiencing homelessness to shelter.**

- 2. endorse an exception to the June 14, 2022, criteria prohibiting the use of active sports fields for homeless encampments for use of the Halifax Common camping for the purpose of sheltering.**
- 3. direct the CAO to establish additional encampments, temporary housing, or tiny home locations on all types of municipality-owned properties. Such sites may include rights of way, parking lots, and surplus lands.**
- 4. direct the CAO to write to the province requesting their immediate plans to create deeply affordable housing options in HRM, including the leasing of private property for persons experiencing homelessness and request the province provide on-site wrap-around services for homeless encampments that have over ten people.**
- 5. direct the CAO to explore the options of the non-park property types outlined in the staff report dated September 4, 2023, as well as campgrounds, and outdoor facilities, as locations for unhoused persons who are sheltering in a vehicle.**
- 6. direct the CAO provide a staff report to explore the feasibility of purchasing and installing pre-fabricated structures, similar to the Sprung structures in Toronto, to provide rapid response emergency housing in HRM including funding opportunities for installation and operation, that include other orders of government and the private sector.**

As provided for in section 90 of Administrative Order One, *Respecting the Procedures of the Council*, the motion was separated for voting purposes.

MOVED by Councillor Cleary, seconded by Councillor Mason

THAT Halifax Regional Council:

- 1. direct the Chief Administrative Officer (CAO) to lease private property, if possible, as locations for persons experiencing homelessness to shelter.**

MOTION PUT AND PASSED. (15 in favour, 1 against)

In favour: Mayor Savage, Deputy Mayor Austin, Councillors Deagle Gammon, Hendsbee, Kent, Purdy, Mancini, Mason, Cleary, Morse, Cuttell, Stoddard, Lovelace, Blackburn, Outhit

Against: Councillor Russell

Not present: Councillor Smith

MOVED by Councillor Cleary, seconded by Councillor Mason

THAT Halifax Regional Council:

- 2. endorse an exception to the June 14, 2022, criteria prohibiting the use of active sports fields for homeless encampments for use of the Halifax Common camping for the purpose of sheltering.**

MOTION PUT AND DEFEATED. (4 in favour, 12 against)

In favour: Deputy Mayor Austin, Councillors Mason, Morse, Blackburn,

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Against: Mayor Savage, Councillors Deagle Gammon, Hendsbee, Kent, Purdy, Mancini, Cleary, Cuttell, Stoddard, Lovelace, Russell, Outhit

Not present: Councillor Smith

MOVED by Councillor Cleary, seconded by Councillor Mason

THAT Halifax Regional Council:

- 3. direct the CAO to establish additional encampments, temporary housing, or tiny home locations on all types of municipality-owned properties. Such sites may include rights of way, parking lots, and surplus lands.**

MOTION PUT AND PASSED. (13 in favour, 3 against)

In favour: Mayor Savage, Deputy Mayor Austin, Councillors Deagle Gammon, Hendsbee, Kent, Mancini, Mason, Cleary, Morse, Cuttell, Stoddard, Lovelace, Blackburn,

Against: Councillors Purdy, Russell, Outhit

Not present: Councillor Smith

MOVED by Councillor Cleary, seconded by Councillor Mason

THAT Halifax Regional Council:

- 4. direct the CAO to write to the province requesting their immediate plans to create deeply affordable housing options in HRM, including the leasing of private property for persons experiencing homelessness and request the province provide on-site wrap-around services for homeless encampments that have over ten people.**

MOTION AS AMENDED PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

MOVED by Councillor Cleary, seconded by Councillor Mason

THAT Halifax Regional Council:

- 5. direct the CAO to explore the options of the non-park property types outlined in the staff report dated September 4, 2023, as well as campgrounds, and outdoor facilities, as locations for unhoused persons who are sheltering in a vehicle.**

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

MOVED by Councillor Cleary, seconded by Councillor Mason

THAT Halifax Regional Council:

- 6. direct the CAO provide a staff report to explore the feasibility of purchasing and installing pre-fabricated structures, similar to the Sprung structures in Toronto, to provide rapid**

response emergency housing in HRM including funding opportunities for installation and operation, that include other orders of government and the private sector.

MOTION AS AMENDED PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

15.2 TRANSPORTATION STANDING COMMITTEE

15.2.1 Summer Sunday Road Closures Policy

The following was before Council:

- Transportation Standing Committee report dated August 24, 2023 with attached staff report dated August 8, 2023

MOVED by Councillor Mason, seconded by Councillor Mancini

THAT Halifax Regional Council direct the Chief Administrative Officer to draft amendments to S-300, the Streets By-law, to provide a clear process for requests for summer Sunday road closures on municipally owned roads, as outlined in the staff report dated August 8, 2023.

MOTION PUT AND PASSED. (15 in favour, 1 against)

In favour: Mayor Savage, Deputy Mayor Austin, Councillors Deagle Gammon, Hendsbee, Kent, Mancini, Mason, Cleary, Morse, Cuttell, Stoddard, Lovelace, Blackburn, Russell, Outhit

Against: Councillor Purdy

Not present: Councillor Smith

15.3 AUDIT COMMITTEE

15.3.1 Year End Financial Statements & Fourth Quarter Financial Report

The following was before Council:

- Audit Committee report dated August 17, 2023 with attached staff report dated August 3, 2023

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Mason, seconded by Councillor Lovelace

THAT Halifax Regional Council approve:

- 1. The Consolidated Financial Statements of the Halifax Regional Municipality for the year ended March 31, 2023;**
- 2. The Statement of General Rate Surplus of the Halifax Regional Municipality for the year ended March 31, 2023;**
- 3. Transfer of \$3,079,234 to the Options Reserve, Q421, to reduce the general rate surplus to zero.**
- 4. The financial statements of the Halifax Regional Municipality Miscellaneous Trust Funds for the year ended March 31, 2023; and,**
- 5. The appointment of KPMG to be the External Auditor for the fiscal year ended March 31, 2024.**

- 6. The Fourth Quarter report for 2022/23 on District Capital, District Activity, Recreation Area Rates, Hospitality Expenses, and Expenses for Reportable Individuals.**
- 7. Approve unbudgeted withdrawals of \$17,480,281 from the Capital Fund Reserve, Q526 to fund a shortfall in CAPPOOL in fiscal 2023/24.**

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

15.4 HERITAGE ADVISORY COMMITTEE

15.4.1 Case H00563: Request to Include 6484 - 6484 1/2 Jubilee Road, Halifax in the Registry of Heritage Property for the Halifax Regional Municipality

That following was before Council:

- Heritage Advisory Committee report dated August 23, 2023 with attached staff report dated July 20, 2023

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Mason, seconded by Councillor Lovelace

THAT Halifax Regional Council set a date for a heritage hearing to consider the inclusion of 6484-6484 1/2 Jubilee Road, Halifax in the Registry of Heritage Property for the Halifax Regional Municipality as shown on Map 1 of the staff report dated July 20, 2023 as a municipal heritage property under the Heritage Property Act.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

15.4.2 Case H00564: Request to Include 1741-1743 Henry Street, Halifax in the Registry of Heritage Properties for the Halifax Regional Municipality

The following was before Council:

- Heritage Advisory Committee report dated August 23, 2023 with attached staff report dated August 3, 2023

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Mason, seconded by Councillor Lovelace

THAT Halifax Regional Council set a date for a heritage hearing to consider the inclusion of 1741-1743 Henry Street, Halifax in the Registry of Heritage Property for the Halifax Regional Municipality as shown on Map 1 of the staff report dated August 3, 2023 as a municipal heritage property under the Heritage Property Act.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

15.4.3 Case H00565: Request to Include 1745 Henry Street, Halifax in the Registry of Heritage Properties for the Halifax Regional Municipality

The following was before Council:

- Heritage Advisory Committee report dated August 23, 2023 with attached staff report dated July 27, 2023

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Mason, seconded by Councillor Lovelace

THAT Halifax Regional Council set a date for a heritage hearing to consider the inclusion of 1745 Henry Street, Halifax in the Registry of Heritage Property for the Halifax Regional Municipality, as shown on Map 1 in the staff report dated July 27, 2023 as a municipal heritage property under the Heritage Property Act.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

15.4.4 Case H00569: Request to Include 6038 Charles Street, Halifax in the Registry of Heritage Properties for the Halifax Regional Municipality

The following was before Council:

- Heritage Advisory Committee report dated August 23, 2023 with attached staff report dated July 27, 2023

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Mason, seconded by Councillor Lovelace

THAT Halifax Regional Council set a date for a heritage hearing to consider the inclusion of 6038 Charles Street, Halifax in the Registry of Heritage Property for the Halifax Regional Municipality, as shown on Map 1 of the staff report dated July 27, 2023 as a municipal heritage property under the Heritage Property Act.

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

15.4.5 First Reading Case H00513 and By-law H-900 - Downtown Halifax Heritage Conservation District Plan, By-law, and Amendments to Secondary Municipal Planning Strategies and Land Use By-laws

The following was before Council:

- Heritage Advisory Committee report dated June 28, 2023 with attached revised staff report dated June 5 2023

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Mason, seconded by Councillor Lovelace

THAT Halifax Regional Council:

- 1. Give First Reading and schedule a public hearing to consider the adoption of:**
 - a) the Downtown Halifax Heritage Conservation District Plan, including repealing the Barrington Street Heritage Conservation District Revitalization Plan and the Old South**

- Suburb Heritage Conservation District Plan as set out in Attachment A of the revised staff report dated June 5, 2023; and**
- b) the Downtown Halifax Heritage Conservation District By-law (H-900), including repealing the Barrington Street Heritage Conservation District By-law (H-500) and the Old South Suburb Heritage Conservation District By-law (H-800), as set out in Attachments B of the revised staff report dated June 5, 2023.**
- 2. Give First Reading and schedule a public hearing to consider the adoption of:**
- a) the amendments to the Regional Centre Secondary Municipal Planning Strategy and the amendments to the Regional Centre Land Use By-law, as contained in Attachments C and D of the revised staff report dated June 5, 2023; and**
 - b) the amendments to the Downtown Halifax Secondary Municipal Planning Strategy and the amendments to the Downtown Halifax Land Use By-law, as contained in Attachments E and F of the revised staff report dated June 5, 2023.**
- 3. Direct staff to review the FAR provisions applied to the Black Binney property to consider additional development potential (i.e. height) on the property.**

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

15.5 MEMBERS OF COUNCIL

15.5.1 Councillor Lovelace - Emergency preparedness for CSAP and HRCE schools in HRM

The following was before Council:

- Request for Consideration form from Councillor Lovelace
- Correspondence from Jay Hackney

This matter was deferred; refer to the Order of Business.

15.5.2 Councillor Lovelace - Transfer of provincial PIDs within HRM's municipal road boundary

The following was before Council:

- Request for Consideration form from Councillor Lovelace
- Correspondence from Jay Hackney

This matter was deferred; refer to the Order of Business.

15.5.3 Councillor Lovelace - Re-joining Canadian Capital Cities Organization (CCCO) and hosting Fall Conference 2024

The following was before Council:

- Request for Consideration form from Councillor Lovelace

MOVED by Councillor Lovelace, seconded by Councillor Blackburn

That Halifax Regional Council direct the Chief Administrative Officer (CAO) to provide a staff report regarding HRM's lapsed membership with the Canadian Capital Cities Organization (CCCO), options to rejoin and host the CCCO Annual Conference in Halifax early October 2024.

MOTION PUT AND PASSED. (15 in favour, 1 against)

In favour: Mayor Savage, Deputy Mayor Austin, Councillors Deagle Gammon, Hendsbee, Kent, Purdy, Mancini, Mason, Cleary, Morse, Cuttell, Stoddard, Lovelace, Blackburn, Outhit

Against: Councillor Russell

Not present: Councillor Smith

15.5.4 Councillor Outhit - Options for Buyout Programs in Response to Extreme Weather Events

The following was before Council:

- Request for Consideration form from Councillor Outhit
- Correspondence from Baljinder Aulakh, Georges Romanos, Residents of Union Street, Ranjan Batra, Damon Conrad, Ann Angelidis, Walter N. Regan
- Handout dated September 12, 2023

MOVED by Councillor Outhit, seconded by Councillor Cuttell

THAT Halifax Regional Council:

- 1. Direct the Chief Administrative Officer (CAO) to provide a staff report on managed retreat as a climate adaptation approach to manage risks and impacts associated with extreme weather events in the municipality.**
- 2. Direct the Mayor to write a letter to the Premier of Nova Scotia requesting the provincial government work with the municipality to create a provincial buyout program specific to the Union Street properties in Bedford impacted by extreme flooding in July 2023, similar to what was done in 2016 in Sydney, Cape Breton.**

MOVED by Councillor Russell, seconded by Councillor Blackburn

THAT part 2 of the motion be amended to include “as well as properties in Sackville on Memory Lane, Sami Drive, Contessa Court, Seawood Ave, Sackville Cross Road, Old Beaver Bank Road, Rosebank Drive, Beaver Bank Road, and Sunnyvale Crescent, impacted by extreme flooding in July 2023”.

MOTION TO AMEND PUT AND DEFEATED. (5 in favour, 11 against)

In favour: Councillors Hendsbee, Mason, Cuttell, Blackburn, Russell

Against: Mayor Savage, Deputy Mayor Austin, Councillors Deagle Gammon, Kent, Purdy, Mancini, Cleary, Morse, Stoddard, Lovelace, Outhit

Not present: Councillor Smith

The question was called on the main motion:

MOVED by Councillor Outhit, seconded by Councillor Cuttell

THAT Halifax Regional Council:

- 1. Direct the Chief Administrative Officer (CAO) to provide a staff report on managed retreat as a climate adaptation approach to manage risks and impacts associated with extreme weather events in the municipality.**

- 2. Direct the Mayor to write a letter to the Premier of Nova Scotia requesting the provincial government work with the municipality to create a provincial buyout program specific to the Union Street properties in Bedford impacted by extreme flooding in July 2023, similar to what was done in 2016 in Sydney, Cape Breton.**

As provided for in section 90 of Administrative Order One, *Respecting the Procedures of the Council*, the motion was separated for voting purposes.

MOVED by Councillor Outhit, seconded by Councillor Cuttell

THAT Halifax Regional Council:

- 1. Direct the Chief Administrative Officer (CAO) to provide a staff report on managed retreat as a climate adaptation approach to manage risks and impacts associated with extreme weather events in the municipality.**

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

MOVED by Councillor Outhit, seconded by Councillor Cuttell

THAT Halifax Regional Council:

- 2. Direct the Mayor to write a letter to the Premier of Nova Scotia requesting the provincial government work with the municipality to create a provincial buyout program specific to the Union Street properties in Bedford impacted by extreme flooding in July 2023, similar to what was done in 2016 in Sydney, Cape Breton.**

MOTION PUT AND PASSED. (15 in favour, 1 against)

In favour: Mayor Savage, Deputy Mayor Austin, Councillors Deagle Gammon, Hendsbee, Kent, Purdy, Mancini, Mason, Cleary, Morse, Cuttell, Stoddard, Lovelace, Blackburn, Outhit

Against: Councillor Russell

Not present: Councillor Smith

16. MOTIONS – NONE

17. IN CAMERA (IN PRIVATE)

17.1 PERSONNEL MATTER – Private and Confidential Report

This matter was dealt with In Camera (In Private) and ratified in public as follows:

The following was before Council:

- Private and Confidential staff report dated July 24, 2023

MOVED by Councillor Kent, seconded by Councillor Blackburn

THAT Halifax Regional Council

- 1. Adopt the recommendations as outlined in the private and confidential report dated July 24, 2023; and**
- 2. Direct that the private and confidential report dated July 24, 2023 be maintained private and confidential.**

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

17.2 CONTRACT NEGOTIATIONS – Private and Confidential Report

The following was before Council:

- Private and Confidential staff report dated August 29, 2023

This matter was deferred; refer to the Order of Business.

17.3 LABOUR RELATIONS – Private and Confidential Report

This matter was dealt with In Camera (In Private) and ratified in public as follows:

The following was before Council:

- Private and Confidential staff report dated September 12, 2023

MOVED by Deputy Mayor Austin, seconded by Councillor Blackburn

THAT Halifax Regional Council

- 1. Adopt the recommendations as outlined in the private and confidential report dated September 12, 2023; and**
- 2. Direct that the private and confidential report dated September 12, 2023 be maintained private and confidential.**

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

17.4 CONTRACTUAL MATTER – Private and Confidential Report

This matter was dealt with In Camera (In Private) and ratified in public as follows:

The following was before Council:

- Private and Confidential staff report dated August 16, 2023

MOVED by Councillor Austin, seconded by Councillor Stoddard

THAT Halifax Regional Council:

- 1. Adopt the recommendations as outlined in the private and confidential report dated August 16, 2023; and**
- 2. Direct that the private and confidential report dated August 16, 2023 be maintained private and confidential.**

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

17.5 PERSONNEL MATTER

This matter was dealt with In Camera (In Private) and ratified in public as follows:

The following was before Council:

- Private and Confidential staff report dated August 31, 2023

MOVED by Councillor Kent, seconded by Councillor Hendsbee

THAT Halifax Regional Council

- 1. Adopt the recommendations as outlined in the private and confidential report dated August 31, 2023; and**
- 2. Direct that the private and confidential report dated August 31, 2023 be maintained private and confidential.**

MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Smith

17.6 LEGAL ADVICE - Private and Confidential Report

This matter was dealt with In Camera (In Private) and ratified in public as follows:

The following was before Council:

- Private and Confidential staff report dated September 11, 2023

MOVED by Councillor Mason, seconded by Councillor Hendsbee

THAT Halifax Regional Council:

- 1. Adopt the recommendations as outlined in the private and confidential report dated September 11, 2023; and**
- 2. Direct that the private and confidential report dated September 11, 2023 be maintained private and confidential.**

MOTION PUT AND PASSED. (14 in favour, 2 against)

In favour: Mayor Savage, Deputy Mayor Austin, Councillors Deagle Gammon, Hendsbee, Kent, Mancini, Mason, Cleary, Morse, Stoddard, Lovelace, Blackburn, Russell, Outhit

Against: Councillor Cuttell, Purdy

Not present: Councillor Smith

18. ADDED ITEMS – NONE

19. NOTICES OF MOTION

19.1 Councillor Lovelace

These minutes are considered draft and will require approval by Regional Council at a future meeting.

**Halifax Regional Council
Draft Minutes
September 12, 2023**

TAKE NOTICE that, at a future meeting of Halifax Regional Council, I propose to move amendments to Administrative Order 10, *Respecting Partial Tax Exemption for Residential Taxation*, the purpose of which is to extend tax relief to commercial properties destroyed by fire.

19.2 Councillor Hendsbee

TAKE NOTICE that, at a future meeting of Halifax Regional Council, I intend to move the First Reading of By-Law S-452, *Respecting Charges for Street Improvements*, the purpose of which is to impose an LIC to 50 properties for the paving of Glory Avenue, Hope Avenue, Lake Eagle Drive, Lake Mist Drive, Nobel Court, Queens Road and Joel Crescent.

19.3 Councillor Blackburn

TAKE NOTICE that, at a future meeting of Halifax Regional Council, I intend to propose the adoption of By-Law V-201, the purpose of which is to amend By-law V-200, the *Respecting Immobilization of Vehicles on Private Property*, to make various housekeeping changes and to adjust the release fee to \$130.00.

19.4 Councillor Mason

TAKE NOTICE that, at a future meeting of Halifax Regional Council I intent to request a staff report regarding potential amendments to Administrative Order 1, *Respecting the Procedures of the Council* the purpose of which is to consider expanding the use of the Consent Agenda to include other items not prevented by law including in camera reports.

20. ADJOURNMENT

The meeting adjourned at 9:39 p.m.

Iain MacLean
Municipal Clerk