



**HALIFAX REGIONAL COUNCIL  
MINUTES  
September 3, 2024**

PRESENT: Mayor Mike Savage  
Deputy Mayor Cathy Deagle Gammon  
Councillors: David Hendsbee  
Trish Purdy  
Sam Austin  
Tony Mancini  
Waye Mason  
Lindell Smith  
Shawn Cleary  
Kathryn Morse  
Patty Cuttell  
Iona Stoddard  
Pam Lovelace  
Lisa Blackburn  
Paul Russell  
Tim Outhit

REGRETS: Councillor: Becky Kent

STAFF: Cathie O'Toole, Chief Administrative Officer  
John Traves, K.C., Municipal Solicitor/Chief Governance Officer  
Iain MacLean, Municipal Clerk  
Krista Vining, Team Lead, Legislative Assistants  
Elizabeth Macdonald, Legislative Assistant  
Dorothy Maponga, Legislative Assistant

*The following does not represent a verbatim record of the proceedings of this meeting.*

*The agenda, reports, supporting documents, information items circulated, and video (if available) are online at [halifax.ca](http://halifax.ca).*

*The meeting was called to order at 1:02 p.m. and Council moved into an In Camera (In Private) session at 1:15 p.m. Council recessed at 3:00 p.m. and reconvened at 3:20 p.m. Council moved into an In Camera (In Private) session at 4:00 p.m. and reconvened at 6:31 p.m. Council moved into an In Camera (In Private) session 7:42 p.m. and reconvened at 8:12 p.m. Council adjourned at 8:13 p.m.*

## **1. CALL TO ORDER AND LAND ACKNOWLEDGEMENT**

Mayor Savage called the meeting to order at 1:02 p.m. and acknowledged that the meeting took place in the traditional and ancestral territory of the Mi'kmaq people, and that we are all treaty people.

## **2. SPECIAL COMMUNITY ANNOUNCEMENTS & ACKNOWLEDGEMENTS**

Councillors noted special community announcements and acknowledgements.

## **3. APPROVAL OF MINUTES – August 20, 2024 Committee of the Whole and August 20, 2024 Regional Council**

MOVED by Deputy Mayor Deagle Gammon, seconded by Councillor Stoddard

**THAT the minutes of August 20, 2024 Committee of the Whole and August 20, 2024 Regional Council be approved as circulated.**

**MOTION PUT AND PASSED.**

## **4. APPROVAL OF THE ORDER OF BUSINESS AND APPROVAL OF ADDITIONS AND DELETIONS**

Additions: None

Deletions: None

As provided for in section 37 (1) of Administrative Order One, *Respecting the Procedures of the Council*, Krista Vining, Team Lead, Legislative Assistants outlined that Item 17 – In Camera (In Private) be considered prior to item 14 and Item 17.2 – INTERGOVERNMENTAL RELATIONS be considered at 4:00 p.m.

MOVED by Councillor Hendsbee, seconded by Councillor Cuttell

**THAT the agenda be approved as amended.**

**MOTION PUT AND PASSED.**

Later in the meeting, as provided for in section 12 (5) of Administrative Order One, *Respecting the Procedures of the Council*, Councillor Smith requested that Information Item 1. Private and Confidential In Camera (In Private) Information Report - re: Property Matter be brought forward at the next Regional Council meeting.

## **5. CONSENT AGENDA**

As provided for in section 41 (3) of Administrative Order One:

- Item 15.1.6 was removed from the consent agenda at the request of Councillor Purdy
- Item 15.1.8 was removed from the consent agenda at the request of Councillor Outhit

MOVED by Councillor Russell, seconded by Councillor Mason

**THAT Halifax Regional Council approve recommendations in the following agenda items:**

- **15.1.2 – Appointment of Building Officials; and**
- **15.2.1 – Year End Financial Statements & Fourth Quarter Financial Report.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Kent

**6. BUSINESS ARISING OUT OF THE MINUTES – NONE**

**7. CALL FOR DECLARATION OF CONFLICT OF INTERESTS – NONE**

**8. MOTIONS OF RECONSIDERATION – NONE**

**9. MOTIONS OF RESCISSION – NONE**

**10. CONSIDERATION OF DEFERRED BUSINESS – NONE**

**11. NOTICES OF TABLED MATTERS – NONE**

**12. PUBLIC HEARINGS - NONE**

**13. CORRESPONDENCE, PETITIONS & DELEGATIONS**

**13.1 Correspondence**

Correspondence was received and circulated for items: 15.1.3 and 15.1.7.

For a detailed list of correspondence received refer to the specific agenda item.

**13.2 Petitions**

**13.2.1 Councillor Cleary**

Councillor Cleary submitted a petition from residents of District 9 regarding risks associated with Chain Lake Park being designated as an encampment site with approximately 1009 signatures requesting Chain Lake Park be removed from the list of designated encampment sites.

MOVED by Councillor Cleary, seconded by Deputy Mayor Deagle Gammon

**THAT Halifax Regional Council convene to In Camera (In Private) to discuss Item 17.3 CONTRACT NEGOTIATIONS, Item 17.5 PROPERTY MATTER, and Item 17.7 LABOUR RELATIONS.**

**MOTION PUT AND PASSED.**

**14. INFORMATION ITEMS BROUGHT FORWARD – NONE**

**15. REPORTS**

**15.1 CHIEF ADMINISTRATIVE OFFICER**

**15.1.1 Second Reading Proposed By-law M-301, an Amendment to By-law M-300, Respecting Micromobility – Shared Micromobility Pilot Program**

The following was before Council:

- Staff report dated June 4, 2024
- Extract from the July 9, 2024 Regional Council minutes

MOVED by Councillor Mason, seconded by Councillor Hendsbee

**THAT Halifax Regional Council adopt By-law M-301, Amending By-law M-300, the Micromobility By-law, as set out in Attachment 2 to the staff report dated June 4, 2024.**

Mark Nener, Supervisor, Active Transportation Planning responded to questions of clarification from Regional Council regarding enforcement, scooter companies currently operating within Halifax Regional Municipality, contract negotiations, management of the micromobility pilot program and the collection of injury data.

**MOTION PUT AND PASSED.** (14 in favour, 2 against)

In favour: Mayor Savage, Deputy Mayor Deagle Gammon, Councillors Hendsbee, Purdy, Austin, Mancini, Mason, Smith, Cleary, Stoddard, Lovelace, Blackburn, Russell, Outhit

Against: Councillors Morse, Cuttell

Not present: Councillor Kent

### **15.1.2 Appointment of Building Officials**

The following was before Council:

- Staff report dated July 18, 2024
- Private and confidential handout dated July 18, 2024

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Russell, seconded by Councillor Mason

**THAT Halifax Regional Council appoint Dane Ordway, KC Mangali, and Will Irvine as Building Officials, pursuant to Section 5(2) of the Building Code Act. This appointment is effective for the duration of their assignment to the duties of a Building Official with Halifax Regional Municipality.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Kent

### **15.1.3 Cogswell District Project Update & Recommendation Report #6**

The following was before Council:

- Staff report dated July 3, 2024
- Correspondence from Paul MacKinnon
- Staff presentation dated September 3, 2024

Donna Davis, Project Manager, Cogswell Redevelopment gave a presentation.

MOVED by Councillor Mason, seconded by Councillor Lovelace

**THAT Halifax Regional Council convene to In Camera (In Private) to discuss Item 17.2 INTERGOVERNMENTAL RELATIONS.**

**MOTION PUT AND PASSED.**

MOVED by Councillor Mason, seconded by Councillor Cleary

**THAT Halifax Regional Council:**

1. **Suspend the rules of procedure under Schedule 2, the Audit and Finance Standing Committee Terms of Reference, of Administrative Order One, the Procedures of the**

**Council Administrative Order, requiring the Standing Committee to review and make recommendations on proposals coming to the Council outside of the annual budget or tender process; and**

2. **Approve an increase to the gross budget to Project CT000007 – Cogswell Interchange Redevelopment by \$15.5M, funded from expected \$25.2M in cost recoveries from third party work and utilities cost sharing, resulting in an expected net project budget decrease of \$9.7M as outlined in the Financial Implications Section of the staff report dated July 3, 2024.**

Davis and Elora Wilkinson, Project Manager, Cogswell Redevelopment responded to questions of clarification from Regional Council.

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Kent

**15.1.4 Proposed Amendments to Administrative Order 48, Respecting the Creation of Community Councils - Regional Centre and Suburban Housing Accelerator Planning Matters**

The following was before Council:

- Staff report dated July 10, 2024
- Extract from the August 6, 2024 Regional Council minutes

MOVED by Councillor Mason, seconded by Councillor Lovelace

**THAT Halifax Regional Council defer Item 15.1.4. “Proposed Amendments to Administrative Order 48, Respecting the Creation of Community Councils - Regional Centre and Suburban Housing Accelerator Planning Matters” and direct the Chief Administrative Officer to provide a supplementary staff report with amendments to the Administrative Order that reflects the new polling district boundary effective November 5, 2024.**

**MOTION TO DEFER PUT AND PASSED UNANIMOUSLY.**

Not present: Councillors Kent, Purdy, Austin, Mancini, Cleary, Cuttell

**15.1.5 Proposed Amendments to Administrative Order 29, Respecting HRM Civic Addressing Policies – Case CA139 - Street Naming March 2, 2024 – June 30, 2024**

The following was before Council:

- Staff report dated August 9, 2024
- Extract from the August 6, 2024 Regional Council minutes

MOVED by Councillor Smith, seconded by Councillor Stoddard

**THAT Halifax Regional Council adopt the proposed amendments to Administrative Order 29, Respecting Civic Addressing Policies as set out in Attachment A of the staff report dated August 9, 2024 in order to approve:**

1. **The naming of 18 private roads as identified in Attachment A and Attachment D of the staff report dated August 9, 2024.**
2. **The naming of 9 public streets as identified in Attachment A and Attachment D of the staff report dated August 9, 2024.**

**3. The renaming of portions of 3 public streets as identified in Attachment A and Attachment D of the staff report dated August 9, 2024.**

Marie Aikenhead, Civic Address Coordinator responded to questions of clarification from Regional Council.

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Kent

**15.1.6 Canada Public Transit Fund & Zero Emission Transit Fund: Funding Applications**

The following was before Council:

- Staff report dated July 26, 2024

MOVED by Councillor Purdy, seconded by Councillor Hendsbee

**THAT Halifax Regional Council:**

- 1. Direct the Chief Administrative Officer to submit an Expression of Interest to the Canada Public Transit Fund Baseline Funding Stream;**
- 2. Authorize the Chief Administrative Officer to send a letter to the Joint Regional Transportation Agency confirming the Halifax Regional Municipality as a willing Metro Region Partner organization in the Expression of Interest application for the Canada Public Transit Fund; and**
- 3. Direct the Chief Administrative Officer to submit a funding application to the Zero Emission Transit Fund (ZETF) for the replacement of the Burnside Transit Centre and for zero emission fleet acquisition.**

Cathie O'Toole, Chief Administrative Officer responded to questions of clarification from Regional Council on the funding application process and capital funding sources.

Dave Reage, Executive Director, Halifax Transit and Patricia Hughes, Director of Planning & Customer Engagement responded to questions of clarification from Regional Council.

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Kent

**15.1.7 Cogswell District Land Use Policies: New Roots Halifax North End Community Land Trust**

The following was before Council:

- Staff report dated August 9, 2024
- Correspondence from Treno Morton

MOVED by Councillor Smith, seconded by Councillor Cuttall

**THAT Halifax Regional Council direct the Chief Administrative Officer to consider the requests of the "New Roots Halifax North End Community Land Trust", as part of the Cogswell District Land Use Policies planning process, or through other applicable municipal initiatives, as outlined in the Discussion section and Attachment B of the staff report dated August 9, 2024.**

MOVED by Councillor Smith, seconded by Councillor Cleary

**THAT the motion be amended to direct the Chief Administrative Officer to consider the requests of the “New Roots Halifax North End Community Land Trust” as part of the Cogswell District Land Use Policies planning process, accompanying affordable housing strategy and land disposal strategy, or through other applicable municipal initiatives including allocating real estate assets and other resources to support affordable housing development led by the African Nova Scotian North End community.**

Stephanie Salloum, Principal Planner responded to questions of clarification from Regional Council.

**MOTION TO AMEND PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Kent

The motion as amended now read:

MOVED by Councillor Smith, seconded by Councillor Cuttell

**THAT Halifax Regional Council direct the Chief Administrative Officer to consider the requests of the “New Roots Halifax North End Community Land Trust” as part of the Cogswell District Land Use Policies planning process, accompanying affordable housing strategy and land disposal strategy, or through other applicable municipal initiatives including allocating real estate assets and other resources to support affordable housing development led by the African Nova Scotian North End community.**

**MOTION AS AMENDED PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Kent

#### **15.1.8 Proposed Partnership with Province of NS - Active Transportation Infrastructure on Highway 107 Extension**

The following was before Council:

- Staff report dated August 14, 2024

MOVED by Councillor Outhit, seconded by Councillor Smith

**THAT Halifax Regional Council direct the Chief Administrative Officer to proceed with planning, site investigation, preliminary design, and stakeholder engagement for multimodal upgrades to Trunk 7 (Magazine Hill), subject to approval of the resource and budget requirements as part of the 2025-26 capital budget process.**

Mike Connors, Manager, Strategic Transportation Planning Program responded to questions of clarification from Regional Council.

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Kent

### **15.2 AUDIT COMMITTEE**

#### **15.2.1 Year End Financial Statements & Fourth Quarter Financial Report**

The following was before Council:

- Audit Committee report dated August 21, 2024 with attached staff report dated August 8, 2024

The following motion was approved as part of the Consent Agenda:

MOVED by Councillor Russell, seconded by Councillor Mason

**THAT Halifax Regional Council approve:**

1. **The Consolidated Financial Statements of the Halifax Regional Municipality for the year ended March 31, 2024;**
2. **The Statement of General Rate Surplus of the Halifax Regional Municipality for the year ended March 31, 2024;**
3. **Transfers to reserves of the following amounts to reduce the general rate surplus to zero:**
  - **Q416 Operating Stabilization Reserve - \$8M**
  - **Q526 Capital Funds Reserve - \$3.5M**
  - **Q421 Options Reserve - \$2.1M**
4. **The financial statements of the Halifax Regional Municipality Miscellaneous Trust Funds for the year ended March 31, 2024; and**
5. **The appointment of KPMG to be the External Auditor for the fiscal year ended March 31, 2025.**
6. **The Fourth Quarter report for 2023/24 on District Capital, District Activity, Recreation Area Rates, Hospitality Expenses, and Expenses for Reportable Individuals.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Kent

### **15.3 GRANTS COMMITTEE**

#### **15.3.1 Less than Market Value Lease: Young Women's Christian Association of Halifax**

The following was before Council:

- Grants Committee report dated August 28, 2024 with attached staff report dated July 12, 2024

MOVED by Deputy Mayor Deagle Gammon, seconded by Councillor Blackburn

**THAT Halifax Regional Council approve a less than market value lease with the Young Women's Christian Association of Halifax (YWCA Halifax) for the premises located at 1583 Beaver Bank Road, and the lease is to contain terms and conditions that are similar to those set out in the staff report dated July 12, 2024 and authorize the Mayor and Municipal Clerk to execute the less than market value lease.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Kent

### **15.4 MEMBERS OF COUNCIL**

#### **15.4.1 Councillor Morse - Reconnecting Briarwood Crescent and Bayview Road**

The following was before Council:

- Request for consideration form from Councillor Morse

MOVED by Councillor Morse, seconded by Councillor Stoddard



**THAT Halifax Regional Council direct the Chief Administrative Officer (CAO) to prepare a staff report with recommendations for reconnecting Briarwood Crescent to Bayview Road. The report should also include recommendations for closing the other end of Briarwood Crescent at Lacewood Drive.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Kent

**15.4.2 Councillors Outhit and Lovelace - Inclusion of a Pump Track within Parkland, Brookline Drive, Bedford**

The following was before Council:

- Request for consideration form from Councillors Outhit and Lovelace

MOVED by Councillor Outhit, seconded by Councillor Lovelace

**THAT Halifax Regional Council direct the Chief Administrative Officer (CAO) to provide a staff report on the inclusion of a pump track within the parkland identified as PIDs 41525916 and 41525924 on Brookline Drive, Bedford in the work plan for capital project CP210013 Park Development-New starting in 2024/25. The staff report will be completed in time for it to be discussed during the October 1, 2024 Regional Council meeting.**

Brad Anguish, Commissioner of Operations responded to questions of clarification from Regional Council.

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Kent

**16. MOTIONS - NONE**

**17. IN CAMERA (IN PRIVATE)**

**17.1 In Camera (In Private) Minutes – August 20, 2024**

This matter was dealt with in public.

MOVED by Councillor Hendsbee, seconded by Councillor Mason

**THAT the In Camera (In Private) minutes of August 20, 2024 be approved as circulated.**

**MOTION PUT AND PASSED.**

**17.2 INTERGOVERNMENTAL RELATIONS - Private and Confidential Report**

The following was before Council:

- Private and confidential handout dated August 27, 2024
- Revised private and confidential presentation dated September 3, 2024

This matter was dealt with In Camera (In Private).

**17.3 CONTRACT NEGOTIATIONS - Private and Confidential Report**

This matter was dealt with In Camera (In Private) and ratified in public as follows:

The following was before Council:

- Private and confidential staff report dated July 23, 2024
- Private and confidential staff presentation dated September 3, 2024

MOVED by Councillor Mason, seconded by Councillor Mancini

**THAT Halifax Regional Council:**

1. **Adopt the recommendations as outlined in the private and confidential report dated July 23, 2024; and**
2. **Direct that the private and confidential report dated July 23, 2024 be maintained private and confidential.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillors Kent, Cleary

#### **17.4 PROPERTY MATTER - Private and Confidential Report**

This matter was dealt with in public.

The following was before Council:

- Private and confidential staff report dated July 19, 2024

MOVED by Councillor Russell, seconded by Councillor Blackburn

**THAT Halifax Regional Council:**

1. **Adopt the recommendations as outlined in the private and confidential report dated July 19, 2024; and**
2. **Direct that the private and confidential report dated July 19, 2024 be maintained private and confidential.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Kent

#### **17.5 PROPERTY MATTER - Private and Confidential Report**

This matter was dealt with In Camera (In Private) and ratified in public as follows:

The following was before Council:

- Private and confidential staff report dated August 7, 2024

MOVED by Councillor Hendsbee, seconded by Deputy Mayor Deagle Gammon

**THAT Halifax Regional Council:**

1. **Adopt the recommendations as outlined in the private and confidential report dated August 7, 2024, as amended; and**
2. **Direct that the private and confidential report dated August 7, 2024 be maintained private and confidential.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Kent

MOVED by Councillor Purdy, seconded by Councillor Russell

**THAT Halifax Regional Council convene to In Camera (In Private) to discuss Item 17.6 INTERGOVERNMENTAL RELATIONS.**

**MOTION PUT AND PASSED.**

**17.6 INTERGOVERNMENTAL RELATIONS - Private and Confidential**

This matter was dealt with In Camera (In Private) and ratified in public as follows:

The following was before Council:

- Private and confidential staff report dated August 26, 2024

MOVED by Councillor Purdy, seconded by Councillor Stoddard

**THAT Halifax Regional Council:**

- 1. Adopt the recommendations as outlined in the private and confidential report dated August 26, 2024; and**
- 2. Direct that the private and confidential report dated August 26, 2024 be maintained private and confidential.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Councillor Kent

**17.7 LABOUR RELATIONS - Private and Confidential**

The following was before Council:

- Private and confidential presentation dated September 3, 2024

This matter was dealt with In Camera (In Private).

**Private and Confidential Information Items**

1. Private and Confidential In Camera (In Private) Information Report - re: Property Matter

**18. ADDED ITEMS – NONE**

**19. NOTICES OF MOTION**

**19.1 Deputy Mayor Deagle Gammon**

TAKE NOTICE that, at a future meeting of the Halifax Regional Council I intend to move a motion to amend Administrative Order 2014-018-ADM *Respecting Grants to Volunteer Search and Rescue Organizations* pursuant to Section 79 of the *Halifax Regional Municipality Charter*. The purpose of these minor policy amendments is to expedite the issuance of Operating Grants to four (4) registered search and rescue teams in fiscal year 2024/2025.

**19.2 Deputy Mayor Deagle Gammon**

TAKE NOTICE that, at a future meeting of Halifax Regional Council, I intend to propose amendments to Administrative Order 2019-004-GOV, *Respecting the Women's Advisory Committee*, the purpose of which is to change the name to the Women and Gender Equity Advisory Committee and replace terminology where appropriate.

**19.3 Deputy Mayor Deagle Gammon**

TAKE NOTICE that, at a future meeting of Halifax Regional Council, I intend to introduce a motion to:

1. repeal the Terms of Reference for the Community Design Advisory Committee and Administrative Order 2016-001-GOV, the *Western Common Advisory Committee Administrative Order*; and

the purpose of which is to dissolve the Community Design Advisory Committee and Western Common Advisory Committee; and

2. propose amendments to Administrative Order 1, the *Procedures of the Council Administrative Order*

the purpose of which is to remove reference to the Community Design Advisory Committee and add that the Environment and Sustainability Standing Committee acts as the successor body to Regional Watershed Advisory Board.

**19.4 Deputy Mayor Deagle Gammon on behalf of Councillor Kent**

TAKE NOTICE that, at a future meeting of Halifax Regional Council, I intend to propose First Reading of By-law P-104, *the Police Board By-law*, the purpose of which is to define the role of the Commissioner of Public Safety position, and to clarify the respective roles and responsibilities of the Board, the Commissioner and different business units of the Municipality.

**20. ADJOURNMENT**

The meeting adjourned at 8:13 p.m.

Iain MacLean  
Municipal Clerk